

## 2<sup>nd</sup> Public Meeting on PDUFA VI Electronic Submissions and Data Standards

Building 31, Great Room 1503A 10903 New Hampshire Avenue Silver Spring, MD 20993

April 10, 2019

Adobe Connect link for online access: <u>https://collaboration.fda.gov/pdufavi/</u>

#### Disclaimer

The views and opinions presented here represent those of the speakers and should not be considered to represent advice or guidance on behalf of the U.S. Food and Drug Administration.

### **PDUFA VI Commitment Letter**



https://www.fda.gov/ForIndustry/UserFees/PrescriptionDrugUserFee/default.htm



## PDUFA VI Commitment Letter Section IV Information Technology Goals

**Public Meeting Goal** 

"Beginning <u>no later than September 30, 2018</u>, FDA will <u>hold</u> <u>annual public meetings</u> to seek stakeholder input related to electronic submission system past performance, future targets, emerging industry needs and technology initiatives to inform the FDA IT Strategic Plan and published targets."



8:00 – 9:00 am	Registration
9:00 – 9:10 am	Welcome and Opening Remarks Ron Fitzmartin Senior Project Manager Office of the Director (OD) Center for Biologics Evaluation and Research (CBER) U.S. Food and Drug Administration (FDA)
Session 1.	Electronic Submissions Gateway and Electronic Common Technical Document
9:10 – 9:30 am	<b>Electronic Submissions Gateway (ESG)</b> This session will focus on the electronic submission process, including key electronic submission milestones and associated sponsor notifications from the completion of its upload to the ESG through the time the submission is made available to the review team.
	FDA
	La Misha Fields
	Program Manager, ESG



#### 9:30 – 9:45 am

#### Electronic Common Technical Document (eCTD)

This session will provide an update on eCTD, including the transition to the new eCTD viewer and validator software.

#### FDA

Mark Gray Senior Project Manager OD, CBER

9:45 – 10:00 am Session 1: Open Public Comment





Session 2.	Digital Investigational New Drug (IND): Safety Reporting Program			
	This session will focus on the Digital Investigational New Drug (IND) Safety Reporting Program which will implement a digital framework for the electronic submission, review, and tracking of certain IND safety reports required under 21 CFR 312.32.			
10:00 – 10:30 am	Program Overview, Implementation and Guidance to Industry			
	FDAMeredith ChukActing Associate Director of Safety,Office of Hematology and Oncology Products (OHOP)Office of New Drugs (OND), CDERTa-Jen (TJ) ChenProject ManagerOffice of Strategic Programs (OSP), CDERVirginia HussongChief, Data Standards StaffOD, CBER			
10:30 – 10:45 am	Session 2: Open Public Comment			
10:45 – 11:00 am	BREAK			



#### Session 3. Pharmaceutical Quality and Chemistry, Manufacturing, and Controls (PQ/CMC) Project The goal of the PQ/ CMC project is to establish electronic standards for submitting Pharmaceutical Quality (PQ) and Chemistry & Manufacturing Controls (CMC) data in regulatory applications and to develop and implement a data exchange standard for submission of the data. 11:00 – 11:15 am **Project Overview** FDA Scott Gordon Senior Health Informatics Officer OSP, CDER 11:15 – 11:30 am Structured PQ/ CMC Data **FDA** Norman Schmuff Associate Director, Office of Process and Facilities (OPF), Office of Pharmaceutical Quality (OPQ), CDER

#### 11:30 – 11:45 am Session 3: Open Public Comment



Session 4.	<b>Data Exchange Standards Projects</b> This session will focus on projects to assess Fast Healthcare Interoperability Resources (FHIR) for regulatory applications.
11:45 – 12:00 pm	Overview
	FDA Boris Brodsky Project Management Officer OSP, CDER
12:00 – 12:15 pm	Session 4: Open Public Comment
12:15 – 12:25 pm	Break



Session 5.	<b>Clinical and Nonclinical Study Data</b> This session will focus on the study data standards listed in the FDA Data Standards Catalog are required for clinical and nonclinical studies that started after December 17, 2016. Technical rejection criteria have been developed and added to the existing eCTD validation criteria to enforce compliance to the required study standards.
12:25 – 12:45 pm	Update on Technical Rejection Criteria for Study Data
	FDA Ethan Chen Director, Division of Data Management Services and Solutions (DDMSS), Office of Business Informatics (OBI), OSP, CDER
	Virginia Hussong Chief, Data Standards Staff OD, CBER
12:45 – 1:00 pm	Session 5: Open Public Comment
1:00 pm	ADJOURNED





# FDA Electronic Submissions Gateway (ESG)

PDUFA VI

Public Meeting on Electronic Submissions and Data Standards

April 10, 2019 La Misha Fields, Program Manager OIMT



- PDUFA VI Update
- System Enhancements

## ESG PDUFA VI Goals



#	Goal	Target	Status
1	Publish target timeframes for the 1) expected submission upload duration(s) and 2) timeframe between key milestones and notifications.	Dec 2017	Completed
2	Document and publish the Electronic submission process including key milestones and sponsor notifications .	Dec 2017	Completed
3	Invite industry to provide feedback and/or participate in user acceptance testing in advance of implementing significant changes.	Dec 2017	Completed
4	Document and implement a process to provide ample advance notification on systems and process changes.	Dec 2017	Completed
5	Post, at least annually, historic and current metrics on ESG performance in relation to published targets, characterizations, and volume of submissions.	Dec 2017	Completed
6	Publish targets for and measure ESG availability overall (including schedule downtime) and during business hours (8am to 8pm).	Sept 2018	Completed
7	Communicate electronic submission milestone notifications, including final submission upload status (Note: Acknowledgements)	Sept 2018	Completed
8	Post current ESG operational status on its public website.	Sept 2018	Completed
9	Publish submission instructions in the event of an ESG service disruption.	Sept 2018	Completed

## **ESG Submission Process**

= Home Food Drugs Medical Devices Radiation-Emitting Products Vaccines, Blood & Biologics Animal & Veterinary Cosmetics Tobacco Products For Industry Home > For Industry > Electronic Submissions Gateway > About ESG ESG Submission Process **Electronic Submissions** Gateway f SHARE 🔰 TWEET 🛛 INKEDIN 🔞 PINIT 🔤 EMAIL 🔒 PRINT About ESG User Guide Submissions can be sent to the FDA Electronic Submissions Gateway (ESG) via a web interface also known as WebTrader or by a gateway to gateway connection known as AS2. After requesting and completing the required Submission Statistics Center compliant test, and receiving the user authentication credentials, submissions can be sent to the Gateway and then delivered to the Centers for further processing. The steps below detail the process of a submission as it Impact of the Gateway moves through the Gateway ~ ESG Submission Process ESG SUBMISSION PROCESS Planned Maintenance and Status History MILESTONE 1 MILESTONE 2 MILESTONE 3 **MILESTONE 4** Submission Times Create an ESG Account Policies/Guidance × FDA ESG 1. Select Submission: WebTrader user logs in and selects center, submission type, submission, signing certificate, signing certificate password and selects "send" button. Learn how to send a submission

#### # Goal

#### Due Date – Dec 2017

2 Document and publish the Electronic submission process including key milestones and sponsor notifications

- Hover-over features for additional information
- Key Milestones description



# **ESG Estimated Submission Processing Time**

Application Type	Submission Type	Submission Size Range	Avg Submission Size (compressed)	Upload Duration (Avg; Target: 6 Hrs)	Deliver Receipt to User (Avg; Target: 2 Hrs)	Delivery to Centers (Avg; Target: 2 Hrs 55 Mins)	Delivery Ack2 to User (Avg; Target: 5 Mins)	Delivery Ack3 to User (Avg; Target: 1 Hrs)	Total Duration (Avg; Target: 12 Hrs)
	Original	5GB +	7.09 GB	1.9 hrs	17 mins	10 mins	57 mins	5.1 hrs	8.4 hrs
		1GB to 5GB	2.32 GB	1.4 hrs	3 mins	12 mins	32 mins	5.1 hrs	7.2 hrs
		up to 1GB	244 MB	49 sec	46 sec	4 sec	9 mins	3.4 hrs	3.6 hrs
		5GB+	N/A	N/A	N/A	N/A	N/A	N/A	N/A
NDA	Amendment	1GB to 5GB	N/A	N/A	N/A	N/A	N/A	N/A	N/A
		up to 1GB	63.83MB	47 sec	3 sec	3 sec	9 mins	2.9 hrs	3 hrs
	Supplement	5GB+	15.49 GB	1.4 hrs	18 mins	25 mins	2.1 hrs	8.2 hrs	12.4 hrs
		1GB to 5GB	1.86 GB	18 mins	2 mins	2 mins	48 mins	8.3 hrs	9.5 hrs
		up to 1GB	20.16 MB	24 sec	1 min	4 sec	11 mins	3.8 hrs	4 hrs
	Original	5GB+	8.96GB	2.9 hrs	19 mins	10 mins	34 mins	2.5 hrs	6.4 hrs
		1GB - 5GB	2.25GB	39 mins	4 mins	3 mins	31 mins	8.6 hrs	9.9 hrs
		up to 1GB	1.2GB	31 sec	1 mins	3 sec	10 mins	2.9 hrs	3.1 hrs
	Amendment	5GB+	N/A	N/A	N/A	N/A	N/A	N/A	N/A
BLA		1GB - 5GB	3.45GB	33 mins	5 mins	3 mins	26 mins	1.4 hrs	2.5 hrs
		up to 1GB	14.58MB	22 sec	8 mins	6 sec	18 mins	3.7 hrs	4.1 hrs
	Supplement	5GB+	7.50GB	1.7 hrs	15 mins	8 mins	1 hrs	2 hrs	5.2 hrs
		1GB - 5GB	1.8GB	39 mins	3 mins	2 mins	18 min	2.3 hrs	3.4 hrs
		up to 1GB	31.17MB	37 sec	44 sec	25 sec	9 mins	3.7 hrs	3.9 hrs

**(Goal** 

#### Due Date - Dec 2017

- 1 Publish target timeframes for:
  - 1) Expected submission upload duration(s)
  - 2) Timeframe between key milestones and notifications
    - Various sized files
    - Application/ Submission Type (ex. NDA/Orig)
    - WT/AS2



# **Operational Intelligence**

## **ESG Website Resources**



#	Goal D	Due Date – Dec 2017	
2	Document and publis including key milestor	h the Electronic submission process nes and sponsor notifications	S
3	Invite industry to provide feedback and/or participate in user acceptance testing in advance of implementing significant changes		
4	Document and implet advance notification	ment a process to provide ample on systems and process changes	
5	Post, at least annually performance in relati characterizations, and	y, historic and current metrics on ES on to published targets, d volume of submissions	G
#	Goal D	Due Date – Sept 2018 🛛 🚺	
6	Publish targets for an (including schedule d	d measure ESG availability overall owntime) and during business hour	rs
7	Communicate electron notifications, includin	nic submission <mark>milestone</mark> Ig final submission upload status	
8	Post current ESG ope	r <mark>ational status</mark> on its public website	
9	Publish submission in service disruption	structions in the event of an ESG	

# Enhancements

- Year in Review
  - CBER 3<sup>rd</sup> Ack
  - Large File (Folder submission)
  - Infrastructure Optimization
  - Operational Intelligence Dashboards
  - External Help Desk with FAQs
  - Multi-thread Processing (May)

### • Enhancements

- Two Way Communications
- Large File Prototype
  - 100 GB+
- Cloud
- Junior Admin







# Help Desk and Website Resources

Website: <u>http://www.fda.gov/esg/</u> Help Desk: <u>ESGHelpDesk@fda.hhs.gov</u>

ESG Submission Times https://www.fda.gov/ForIndustry/ElectronicSubmissionsGateway/AboutESG/ucm590817.htm

ESG Submission Process https://www.fda.gov/ForIndustry/ElectronicSubmissionsGateway/AboutESG/ucm572950.htm

ESG What's New <a href="https://www.fda.gov/ForIndustry/ElectronicSubmissionsGateway/default.htm">https://www.fda.gov/ForIndustry/ElectronicSubmissionsGateway/default.htm</a>

Submission Statistics https://www.fda.gov/ForIndustry/ElectronicSubmissionsGateway/AboutESG/ucm110653.htm

Planned Maintenance

https://www.fda.gov/ForIndustry/ElectronicSubmissionsGateway/AboutESG/ucm367545.htm

Outage Notification and Disruption Policy https://www.fda.gov/ForIndustry/ElectronicSubmissionsGateway/PoliciesGuidance/ucm610190.htm



# Thank you



# FDA Electronic Common Technical (eCTD) Update

PDUFA VI Public Meeting on Electronic Submissions and Data Standards

April 10, 2018 Mark Gray, Senior Project Manager CBER/OD/BSS



- eCTD Guidance & Specification Updates
- Vendor Tool Transition
- eCTD v4.0 Update



## eCTD Guidance & Specification Updates

- eCTD 745A(a) Guidance
  - Requirement to submit using the eCTD format
  - Revision 6 (January 2019):
    - Extends the timeline to May 5, 2020 for Type III Drug Master Files
  - Revision 7 (In progress)

Long-term and short-term waivers

- FDA Regional Module 1 Specifications
  - Added "REMS Supplement" Submission Type and Sub-Types
  - Implementation Date TBD



## eCTD Vendor Tool Transition

- What's been completed
  - Implementation of infrastructure
  - Integration with Center systems and processes
  - Importing CDER & CBER sequences
     Over 1.5 million sequences have been imported
  - Super User training & testing
  - Communication and training plans
- What's next
  - Performance testing
  - Delta sequence imports
  - User Training
    - Over 125 hands-on training sessions
  - Production rollout
  - User Support

## eCTD v4.0 Update

- International Council for Harmonisation (ICH) standards development discussions
  - ICSR (E2B(R3)) and eCTD v4.0 based on Health Level Seven International (HL7) version 3 messaging standard
  - FHIR (Fast Healthcare Interoperable Resources) is HL7's new/future messaging standard
  - ICH M2 is developing recommendations on HL7 FHIR
  - Recommendations will be reviewed during the ICH June meeting
- eCTD v4.0
  - No region is currently accepting eCTD v4.0 messages
  - Regional implementations planned for late 2020 2022
  - ICH M8 reviewing implementation options



# FDA eCTD Websites

- FDA eCTD Webpage (<u>http://www.fda.gov/ectd</u>)
  - eCTD Guidance & Technical Conformance Guide
  - eCTD Submission Standards
    - Specifications
    - Validation Criteria
    - ICH & FDA DTDs
  - Notices
- FDA eCTD v4.0 Webpage

(<u>http://www.fda.gov/Drugs/DevelopmentApprovalProcess/FormsSubmissionRequirements/El</u> <u>ectronicSubmissions/ucm309911.htm</u>)

- FDA Regional Implementation Package
  - Implementation Guide
  - Code List (Spreadsheet and Genericode Files)
  - XML Samples
- Link to ICH eCTD v4.0 webpage

# **Digital IND Safety Reporting Program**

PDUFA VI Public Meeting on **Electronic Submissions and Data Standards** April 10, 2019

Meredith K. Chuk, M.D. Acting Associate Director for Safety, OHOP/OND/CDER/FDA





# Outline

- Background  $\bullet$
- Implementation plans
  - Description of new process
  - Pilot
  - Requirements and timelines for implementation
  - Data flow
  - Types of IND safety reports to be sent to FAERS
- Data elements for IND safety reports using ICH E2B(R2)  $\bullet$



# IND Safety Reports

Sponsors of clinical trials are required to submit IND safety reports as per 21 CFR 312.32

Current Process:	<u>New Process</u> :
PDFs in eCTD format	ICH E2B XML files to F
<ul> <li>Inefficient and labor intensive review</li> </ul>	<ul> <li>Allows for use of data visualization and review and tracking</li> </ul>
<ul> <li>Lack of universal tracking system</li> </ul>	<ul> <li>In addition:         <ul> <li>Leverages existing processes in use f reporting (ICH E2B data standards &amp;</li> <li>Complies with existing federal regula 312.32(c)(1)(v)</li> </ul> </li> </ul>



### FAERS

#### analytic tools for

### for postmarket safety & FDA gateway)

#### lations 21 CFR

# **Process Pilot**

Phase I Feb. 2016 to July 2016 **OHOP-OSE Proof of Concept** 

**Stage 1**: PDF safety reports manually converted to E2B format

Subsequently transmitted to a preproduction environment in FAERS

Stage 2: Four sponsors each submitted ten safety reports in ICH E2B(R2) format to the FAERS pre-production environment with confirmation of successful processing of data elements

**Phase II** Sept. 2017 to July 2019 **Technical Pilot** 

Five participants (Genentech, Merck, AZ, Bayer, and Novartis) participated in parallel submission pilot

**Purpose**:

- Develop IND safety report E2B submission specifications
- Configure FAERS to accept IND safety reports
- Develop/finalize technical specification document

Worked through PIMWG to identify sponsors to participate in Phase III pilot testing

**Purpose**: Successful submission, processing, routing, and documentation IND of safety report review

Ensure the following: • Successful E2B IND safety report receipt, processing, and coding



#### **Phase III** Aug. 2019 to Sept. 2019 **End-to-End Testing Pilot**

Reviewer notifications

Review and documentation

# **Requirements and Timelines**

- **Required change in format under 745A(a) of FD&C Act** 
  - Sponsors of commercial INDs must submit specified<sup>1</sup> IND safety reports to FAERS by one of two methods:
    - Electronic Submissions Gateway (ESG)

### <u>or</u>

- Safety Reporting Portal (SRP)
- Effective 24 months after publication of final guidance
- Goal to begin voluntary submissions in October 2019 Date to be published on FAERS website 30 days prior

<sup>1</sup> Those that contain individual patient data





# **Communication** Plan

- Draft Guidance with technical conformance guide (TCG) and updated technical specifications to be published together ahead of October 2019
- Updated FAERS website with link to page with information specific to IND safety reports

– Guidance, TCG, tech specs, use cases, FAQs

- SBIA Webinar
- Other FDA communications





# **IND Safety Report Data Flow**



Ack= Acknowledgement FAERS= FDA Adverse Event Reporting System \*= separate submission path for IND safety reports Goal to begin accepting E2B(R2) reports = October 2019







# Separate Submission Paths for IND and Postmarket Safety Reports

- FDA has defined new header attributes and routing IDs for IND safety reports and attachments
- Two pathways allow separation of premarket from postmarket reports as premarket reports will NOT be posted to the public dashboard





# Where to Submit IND Safety Reports

### Type of IND safety report

A single occurrence of an event that is uncommon and known to be strongly associated with drug exposure

(21 CFR 312.32(c)(1)(i)(A)

One or more occurrences of an event that is not commonly associated with drug exposure, but is otherwise uncommon in the population exposed to the drug 21 CFR 312.32(c)(1)(i)(B)

An aggregate analysis of specific events observed in a clinical trial (known consequences of the underlying disease or condition) that indicates those events occur more frequently in the drug treatment group than in a concurrent or historical control group. (21 CFR 312.32(c)(1)(i)(C)

Findings from other studies

(21 CFR 312.32(c)(1)(ii))

Findings from animal or in vitro testing

(21 CFR 312.32(c)(1)(iii))

Increased rate of occurrence of serious suspected adverse reactions

(21 CFR 312.32(c)(1)(iv))



	Submit to FAERS	Submit in eCTD format
1	Х	
	Х	
S	Х	
		Х
		X
		Х
- Specifications for Preparing and Submitting *Electronic ICSRs and ICSR Attachments\** will be updated with information for IND reporting
- Data elements for IND number(s)
  - IND number where the event occurred (A.2.3.2)
    - Required to be a valid IND number for processing and routing
  - IND number(s) for cross-referenced IND(s)
    - Repeat A.2.3.2 and A.2.3.3 as many times as needed for other relevant INDs

\*https://www.fda.gov/downloads/Drugs/GuidanceComplianceRegulatoryInformation/Surveillance/AdverseDrugEffects/UCM601820.pdf



10

- E2B(R2) variables for premarket reporting
  - IND number where event occurred
  - Repeat as needed for crossreferenced IND numbers

Data Element	DTD Descriptor 2.1	Title	Field Length	Element Values for DTD 2.1	Notes
A.2.3.2	<sponsorstudynumb></sponsorstudynumb>	Sponsor Study Number	35AN	IND Number Under Which the Clinical Trial where the Event Occurred is Conducted For Reports Submitted from an Aggregate Analysis (312.32(c)(1)(i)(C)) from Trials Conducted Under More Than One IND, Use The "Parent" IND Number <sup>1</sup>	Include the Acronym "IND" Followed by a Space and then the IND number for the Application (e.g. IND 123456) Do not populate the Data Element B.4.k.4.1 <drugauthorizat ionnumb&gt; for IND Safety Reports</drugauthorizat 
A.2.3.3	<observestudytype></observestudytype>	Study Type in Which the Reaction(s)/ Event(s) were Observed	1N	1= Clinical Trials 2= Individual Patient Use (e.g. 'Compassionate Use' or 'Named Patient Basis') 3= Other Studies (e.g. Pharmacoepidemiology, Pharmacoeconomics, Intensive Monitoring) 4= Report from Aggregate Analysis 312.32©(1)(i)(C) 5= cross-referenced INDs	Required if Element Value for A.1.4 is 2=Report from Study If Element Value 4 is Chosen, A.1.9 Should = 1.



- E2B(R2) variables for premarket reporting
  - Type of report
    - Report from study
  - Expedited criteria
    - New regional data element values (7 and 15 day)
  - Clinical trial identification
    - eCTD study tag name and abbreviated trial name

Data Element	DTD Descriptor 2.1	Title	Field Length	Element Values for DTD 2.1	Notes
A.1.4	<reporttype></reporttype>	Type of Report	1N	1=Spontaneous 2=Report from Study 3=Other 4=Not Available to Sender (unknown)	Use Element Value 2 for Report from Study
A.1.9	<fulfillexpeditecriteria></fulfillexpeditecriteria>	Does this Case Fulfill the Local Criteria for an Expedited Report?	1N	<mark>1=Yes</mark> 2=No 4=5-Day 5=30-Day <mark>6=7-Day</mark>	Use Element Values 1 for 15-Day Expedited Use Element Values 6 for 7-Day Expedited
A.2.3.1	<studyname></studyname>	Study Name	100AN	Study ID Associated with eCTD, Study Tagging File (STF) As Used in eCTD Submissions Concatenated using "#" with Abbreviated Trial Name	Use the Format eCTD study ID# Abbreviated Trial Name



- Causality assessment
  - At least one
    product should be
    a suspect product
  - Default to sponsor assessment
  - Include investigator
    assessment in B.5.2
  - Recommend binary response (suspected/not suspected)

Data Element	DTD Descriptor 2.1	Title	Field Length	Element Values for DTD 2.1	Notes
B.4.k.18	<pre><drugreactionrelatedness></drugreactionrelatedness></pre>	Relatedness			For IND Safety Reports,
		of drug to			at Least one Suspect
		reaction/			Product should have
		event			Relatedness of Drug to
					Reaction/ Event
B.4.k.18.1a	<drugreactionassesmeddra< td=""><td>MedDRA</td><td>8AN</td><td></td><td></td></drugreactionassesmeddra<>	MedDRA	8AN		
	version>	Version for			
		Reaction			
		Assessed			
B.4.k.18.1b	<drugreactionasses></drugreactionasses>	Reaction	250AN		
		Assessed			
B.4.k.18.2	<drugassessmentsource></drugassessmentsource>	Source of	60AN		Default to Sponsor and
		Assessment			Include Investigator
					Assessment in B.5.2
B.4.k.18.3	<pre><drugassessmentmethod></drugassessmentmethod></pre>	Method of	35AN		
		Assessment			
B.4.k.18.4	<drugresult></drugresult>	Result	35AN	1= Suspected	
				2= Not suspected	



- Narrative fields
  - Construct
    narratives that fit
    within character
    limitations
  - Rationale for
    sponsor
    assessment should
    be in B.5.4

Data Element	DTD Descriptor 2.1	Title	Field Length	Notes
B.5.1	<narrativeincludeclinical></narrativeincludeclinical>	Case Narrative Including Clinical Course, Therapeutic Measure, Outcome and Additional Relevant Information	20,000 AN	ICSR Attachments can be Submitted with additional Information that exceeds the character limitations of 20,000 AN though FDA strongly encourages sponsors to construct narratives that fit within E2B character limitations. Sponsors should not submit attachments for narratives instead of using this field.
B.5.4	<sendercomment></sendercomment>	Sender's comments	2000 AN	Rationale for Sponsor's causality assessment should be in this field



- Investigational product identification
  - Active substance, product information

Data Element	DTD Descriptor 2.1	Title	Field Length	Notes
B.4.k.2.1	<medicinalproduct></medicinalproduct>	Proprietary Medicinal Product Name	70AN	Use Company Pr Code if no Establ Name, for Multi-In Products, or if Na Exceeds Charact Length
B.4.k.2.2	<activesubstancename></activesubstancename>	Active drug Substance Name	100AN	



oduct lished ngredient me er

- Reports from aggregate analysis
  - One 'index' report with individual ICSRs linked to this report
  - Use 'parent IND' number as primary IND
  - New regional data values for study type
  - Patient identifier is 'aggregate'

Data Element	DTD Descriptor 2.1	Title	Field Length	Element Values for DTD 2.1	Notes
A.1.12	<li>kreportnumb&gt;</li>	Identification Number of the Report Which is Linked to This Report	100AN		Used to Link all Individual Cases (safetyreportid) That Make Up an IND Safety Report Submitted as a Result of an Aggregate Analysis as per 312.32(c)(1)(i)(C)
A.2.3.2	<sponsorstudynumb></sponsorstudynumb>	Sponsor Study Number	35AN	IND Number Under Which the Clinical Trial where the Event Occurred is Conducted For Reports Submitted from an Aggregate Analysis (312.32(c)(1)(i)(C)) from Trials Conducted Under More Than One IND, Use The "Parent" IND Number	Include the Acronym "IND" Followed by a Space and then the IND number for the Application (e.g. IND 123456) Do not populate the Data Element B.4.k.4.1 <drugauthorizati onnumb&gt; for IND Safety Reports</drugauthorizati 
A.2.3.3	<observestudytype></observestudytype>	Study Type in Which the Reaction(s)/ Event(s) were Observed	1N	1= Clinical Trials 2= Individual Patient Use ( <i>e.g.</i> 'Compassionate Use' or 'Named Patient Basis') 3= Other Studies ( <i>e.g.</i> Pharmacoepidemiology, Pharmacoeconomics, Intensive Monitoring) 4= Report from Aggregate Analysis 312.32(c)(1)(i)(C)	Required if Element Value for A.1.4 is 2=Report from Study If Element Value 4 is Chosen, A.1.9 Should = 1.
B.1.1	<patientinitial></patientinitial>	Patient Identifier	10AN		For a Report from an Aggregate Analysis, The Element Value Should Be "AGGREGATE"



## **Benefits to Industry**

- **Efficiency gains in processing and submission** 
  - Direct electronic submission to FDA from PV
    - no 1571 or cover letter
  - Ability to automate submission compliance and tracking within safety database
  - Eliminates need to send duplicate reports
- More comprehensive and structured formatting than • Medwatch form
- Consistent with format for NDA/BLA and ex-US submissions



Questions



### **Digital IND Safety Reporting Up Versioning**

**PDUFA VI Public Meeting on Electronic Submissions and Data Standards** April 10, 2019

Ta-Jen (TJ) Chen Project Management Officer, OSP/CDER/FDA



## **FAERS II - Objectives**

- FAERS II a mission critical system for CDER/CBER lacksquare
- Provide a modernized system for:
  - surveillance of pre-market and post-market safety reports along with **product quality defect** reports
  - one-stop shop solution for intake, triage and case processing
  - allows for enhanced and unified data analytics and signal management lifecycle solution
- Achieve compliant with data standards ICH E2B R3

### HHS has designated FAERS II as a Modernization Priority





## FAERS II - E2B R3 Roadmap\*





## ICH E2B Up Versioning Resource

- ICH E2B(R3) IG Package
  - http://estri.ich.org/e2br3/E2B(R3) IG Complete Packa ge v1 07.zip

- Appendix I (B) ICH ICSR Backwards and Forwards **Compatibility (BFC) Recommendations**
- Appendix I (H) ICH ICSR BFC conversion







# **FDA Report Type** and Combination Product Flag





# Administrative and Identification Elements

R2 Element	R2 Element Name	Data Type	Element Values for DTD 2.1	R3 Element	R3 Element Name	Data Type	Element Values
A.1.9	Does This Case Fulfill the Local Criteria for an Expedited Report?	1N	1=yes (expedited) 2=no (non-expedited) 4=5-Day 5=30-Day	C.1.7	Does This Case Fulfil the Local Criteria for an Expedited Report?	Boolean	False, True, NI
				FDA.C.1.7.1	FDA Report Type (MedWatch G.7)	1N	1=15-Day 2=Periodic 4=5-Day 5=30-Day 6=7-day
A.1.0.1	Sender's (case) Safety Report Unique Identifier (safety report identifier)	100AN	Manufacturer Control Number (MCN)	C.1.1	Sender's (case) Safety Report Unique Identifier	100AN	
A.1.10.1	Regulatory Authority's Case Report Number	100AN		C.1.8.1	Worldwide Unique Case Identification Number	100AN	
A.1.10.2	Other Sender's Case Report Number	100AN		C.1.8.2	First Sender of This Case	1N	1=Regulator 2=Other
A.3.1.2	Sender Identifier (sender organization)	60AN		C.3.2	Sender's Organisation	100AN	



# Administrative and Identification Elements for IND Safety Report

P							
R2 Element	R2 Element Name	Data Type	Element Values for DTD 2.1	R3 Element	R3 Element Name	Data Type	Values
A.1.4	Type of report	1N	1=Spontaneous 2=Report from study 3=Other 4=Not available to sender (unknown)	C.1.7	Type of report	1N	1=Spontaneous 2=Report from study 3=Other 4=Not available to sender (unknown)
A.2.3.1	Study name	100AN		C.5.2	Study name	2000AN	Study ID Associated with eCTD, study tagging file (STF) concatenated with abbreviated trial name using "#"
A.2.3.3	Study type in which the reaction(s)/event (s) were observed	1N		C.5.4	Study type where reaction(s)/event( s) were observed	1N	1=Clinical trials 2=Individual patient use(e.g. 'compassionate use' or 'named patient basis') 3=Other studies (e.g. pharmacoepidemiology, pharmacoeconomics, intensive monitoring) Required if Element Value for A.1.4 is 2=Report from study
A.2.3.2	Sponsor study number	35AN	IND number under which the clinical trial where the event occurred is conducted	FDA.C.5.5	IND or PANDA # where AE Occurred	10AN	IND number under which the clinical trial where the event occurred is conducted
				FDA.c.5.r.6	IND # for other INDs with same suspect product	10AN	Repeatable



## Patient Race and Ethnicity

### Section D: Patient Characteristics

- FDA.D.11.r. : Patient Race Code *a*.
  - Identifies the race of the patient and a patient can have one or more race
  - Data length and Type: 10AN
  - Value Allowed: C16352 = African American, C41259 = American Indian or Alaska Native, C1260 = Asian, C1219 = Native Hawaiian or Other Pacific Islander, C41261 = White
  - Conformance: Mandatory
  - Business Rule: Must use a valid value or HL7 null flavor. NullFlavors: UNK, MSK, OTH
- FDA.D.12: Patient Ethnicity Code b.
  - Identifies the ethnicity of the patient
  - Data length and Type: 10AN
  - Value Allowed: C17459 = Hispanic or Latino, C41222 = Non Hispanic or Latino
  - **Conformance: Mandatory**
  - Business Rule: Must use a valid value or HL7 null flavor





## **Receiver Information**

- E2B(R2) batch level information maps to E2B(R3) N.1.x
  - Batch Sender Identifier N.1.3
  - Senders should use the Data Universal Numbering System (DUNS) number for N.1.3 using the Dun and Bradstreet (D&B) Object Identifier1.3.6.1.4.1.519.1.
- E2B(R2) message Level (A.3.2.1, A.3.2.2, and A.3.2.3) to N.2.r.3 in R3
  - Message Receiver Identifier N.2.r.3
  - FDA uses two different message receiver identifiers for test and production submissions. These identifiers are:
    - For Test ICSR Submissions: ZZFDATST
    - For Production ICSR Submissions: ZZFDA



## **Testing Plan and Method**

- No compliance date has been set for R3 submission
- Sponsors can start testing anytime after March 2020
- FDA to provide a validator to pre test sender's ICSR Validator can be accessed via public URL
- Once validated Sponsor's can submit ICSRs in preproduction environment and receive Acks
- Sponsor's continue to submit ICSRs in R2 format until ready for R3



## **Testing Plan and Method**

- Sponsor's must test both premarket and postmarket (including combo product) ICSRs
- Sponsor's must notify FDA when ready for first production submission to FDA
- In future, FDA plan to conduct cross regional testing
- All question during testing must be sent to eprompt@fda.hhs.gov



## Next Steps

- Invite comments via the docket on topics discussed in March 2019  ${\color{black}\bullet}$ ePrompt meeting by April 25, 2019
- Update schema with regional elements  $\bullet$
- Update FDA Regional Implementation Specifications for ICH E2B(R3)  $\bullet$ Implementation
  - Incorporate comments received via the docket
- Prepare for the next meeting on July 17, 2019  $\bullet$ 
  - Discuss data elements related to combination product
- Prepare sample regional E2B R3 data files
- Contact: <a href="mailto:eprompt@fda.hhs.gov">eprompt@fda.hhs.gov</a> after the docket timeframe





### Pharmaceutical Quality and Chemistry, Manufacturing, and Controls (PQ/CMC) Project Overview

G. Scott Gordon Data Standards Team Office of Strategic Programs

CDER

### PQ/CMC Project



Goal:

- Establish electronic standards for submitting Pharmaceutical Quality (PQ) and Chemistry & Manufacturing Controls (CMC) data
- Provide for pre-population of assessment templates
- Build a PQ/CMC knowledge-base

Objectives:

- Develop structured data standards for PQ/CMC
- Implement a data exchange standard for submitting PQ/CMC data

### PQ/CMC Scope: Module 3 of eCTD



### **Expected Benefits**



- FDA
  - Receives consistent high-quality data that can be consumed by computer systems without data entry and interpretations
  - Enables much-needed technology improvements to support quality assessments
  - Improves crisis response
- Stakeholders
  - Provides consistent exchange formats for:
    - Internal data management & storage (e.g. in LIMS)
    - Data exchange with CMOs (Contract Manufacturing Organizations)
  - Ensures industry and FDA are using the "same data"



### Where We Are (1 of 4)



- The cross-center initiative involves FDA reviewers from CDER, CBER and CVM
- Over 150 data elements within eCTD Module 3 (CMC) were analyzed, definitions identified, and controlled terminologies developed where appropriate
- PQ/CMC Data Elements & Controlled Terminology was published for public comment in July 2017
  - <u>https://www.regulations.gov/document?D=FDA\_FRDOC\_0001-7545</u>

### Where We Are (2 of 4): Public Comments Summary



- 11 Organizations provided over 480 comments
  - Overall a positive response to structuring and standardization of CMC data
  - Detailed review of comments resulted in a number of changes

### • Some general themes:

- 1. Need FDA's overall strategic plan
- 2. Avoid duplication of effort and submission
- 3. Plans for global harmonization for regulators
- 4. Harmonize with IDMP
- 5. FDA asking for more than what is in the dossier
- 6. Terms are small molecule centric
- 7. Provide flexibility in adding new data elements and terminology
- 8. Collaborate with Allotrope and leverage that work, where relevant

### FDA

### Where We Are (3 of 4): Public Comments by Categories



### Where We Are (4 of 4)

- Harmonizing with ISO IDMP, where feasible
  - Detailed mapping complete (83 pages)
  - Initial interactive session with industry April 3
- Discussion within ICH M2 about a potential quality topic
  - M2 project opportunity proposal in progress
- Several possible electronic data exchange mechanisms evaluated

### **Next Steps**



- Continue to reconcile PQ/CMC with IDMP where possible
- Develop & test PQ/CMC Data Exchange Standard
  - Originally considered HL7 SPL but unable to address full requirements
  - Evaluating HL7 FHIR as an alternate option
  - Proof of concept using Quality Specification will inform next steps for rest of PQ/CMC
- Develop draft guidance(s)



### Longer Term



- This project covers 1/3<sup>rd</sup> of submitted CMC data
- Other CMC data may be addressed in future
  - For example: manufacturing process



### Structured PQ/CMC Data

Norman R. Schmuff CDER, Office of Pharmaceutical Quality Office of Process and Facilities April 10, 2019

### Goals



- PQ/CMC
  - Establish electronic standards for submitting Pharmaceutical Quality (PQ) and Chemistry & Manufacturing Controls (CMC) data
- KASA
  - Establish a structured pre-populated assessment template
  - Establish risk-ranking algorithms
  - Move assessments from narrative stories to structured documents, suitable for knowledge-management

### Objectives



- PQ/CMC: Structured submission data for
  - Pre-population of review templates
  - Building a product quality knowledge-base
  - Implement a technical exchange standard
- KASA
  - Providing structured assessment & eliminate textbased narratives
  - Establish algorithms to facilitate risk identification & mitigation
  - Capture knowledge from assessments
### Scope



- PQ/CMC
  - Long-term: Most data in CTD Module 3
  - Present: Specifications, stability, components & composition
- KASA
  - Long-term: All OPQ assessments
  - Present: Limited number of ANDAs

## PQ/CMC data in eCTD Module 3 FDA and Module 2 QOS

- Specification(drug substance/drug product/excipients)
- Batch Analysis (drug substance/drug product)
- Stability(drug substance/drug product)
- Nomenclature of Drug Substance
- Composition of Drug Product
- Batch Formula
- Impurities
- Manufacturing Process
- Annual BLA Lot Distribution Report
- CMC Changes in Annual Report NDA/ANDA/BLA/NADA/ANADA
- Analytical Procedure Validation
- Facility Information

Note:
Stability Analysis supported by extant HL7 eStability message (to be revised)
Deferred to next version of PQ/CMC

### eCTD Module 3 Sections

#### 3.2.S DRUG SUBSTANCE (NM, MANF)

- 3.2.S.1 General Information (nm, manf)
  - 3.2.S.1.1 Nomenclature (nm, manf)
  - 3.2.S.1.2 Structure (nm, manf)
  - 3.2.S.1.3 General Properties (nm, manf)

#### 3.2.S.2 Manufacture (nm, manf)

- 3.2.S.2.1 Manufacturers (nm, manf)
- 3.2.S.2.2 Description of Manuf Process and Controls (nm, manf)
- 3.2.S.2.3 Control of Materials (nm, manf)
- 3.2.S.2.4 Controls of Critical Steps and Intermediates (nm, manf)
- 3.2.S.2.5 Process Validation and/or Evaluation (nm, manf)
- 3.2.S.2.6 Manufacturing Process Development (nm, manf)
- 3.2.S.3 Characterisation (nm, manf)
  - 3.2.S.3.1 Elucidation of Str and other Characteristics (nm, manf)
  - 3.2.S.3.2 Impurities (nm, manf)
- 3.2.S.4 Control of Drug Substance (nm. mani)
  - 3.2.S.4.1 Specification (nm, manf)
  - 3.2.S.4.2 Analytical Procedures (nm, manf)
  - 3.2.S.4.3 Validation of Analytical Procedures (nm, manf)
  - 3.2.S.4.4 Batch Analyses (nm, manf)
  - 3.2.S.4.5 Justification of Specification (nm, manf)
- 3.2.S.5 Reference Standards or Materials (nm, manf)
- 3.2.S.6 Container Closure System (nm, manf)
- 3.2.S.7 Stability (nm, manf)
  - 3.2.S.7.1 Stability Summary and Conclusions (nm, manf)
  - 3.2.S.7.2 Post-approval Stability Protocol and Stability Commitment (nm, manf)
  - 3.2.S.7.3 Stability Data (nm, manf)

#### **Top Priority**

**FDA** 

### 2nd Priority

#### Extant HL7 Standard



#### FDA **Current Module 3 Submission Model**









### **Public Comments by Categories**



FDA



### PQ/CMC IDMP Challenges



Data Element	Data Element Name	Data	FDA ISO IDMP 11238/11615	Industry IDMP Comments	
Name	Definition	type	Mapping		
Batch or Lot Number (Bulk Batch ID)	A combination of letters, numbers, or symbols, or any combination of them, from which the complete history of the manufacture, processing, packing, holding, and distribution of a batch or lot of drug product or other material can be determined. [Source : Adapted reference: 21 CFR 210.3 Definitions (4/1/2014)]	Text	GAP Note: FDA term is a broader, more general term than the BAID, and would sit higher in a hierarchy. It is not restricted to Medicinal Product (packaged stuff), although it incorporates both BAID1 and BAID2. For an unboxed bottle or vial, it probably corresponds to BAID2 (immediate container); for a boxed container (bottle or vial) probably BAID1 (outer). As was previously said, in many cases the value would be the same in our system because at this level the lot number generally represents the drug in its container, and for single container/multiple same container, that carries over to any additional packaging. The NDC# would perhaps distinguish single/multiple container instances. (we are excluding multi-unit shipping cartons	Comment (Sanofi):Batch or Lot numbers are often used interchangeably. Although synonymous, suggest some guidance be provided for the purpose of harmonization. For example, Lot is often used for bulk materials and Batch is often used for packaged products. Or define that Lot is normally used for drug substance and Batch is normally used for drug product.It is not clear how this element aligns with ISO 11615:2017 regarding Medicinal Products or ISO 11238:2017 regarding Substances. ISO 11615:2017 uses the term "Batch identifier" and the abbreviation "BAID" and applies this term to "Medicinal Products" in the ISO 11615:2017 standard (see section 9.6.2.7). Note that IDMP does not seem to have a "bulk batch ID".Proposed change: Provide clarification regarding the interchangeability of the terms batch and lot number.Ensure alignment of PQ/CMC terms with ISO 11615:2017 or explain the mapping of the FDA terms PQ/CMC data elements to those used in the IDMP standards.	
			here)		-

### Where We Are

- PQ/CMC
  - Working with HL7 on FHIR message
  - Proof of Concept using XML FHIR implementation
    - Limited to specification
    - Tcons with seven PhRMA participants
      - Initial calls completed
      - "Deep-dive" calls ongoing
    - Submissions expected by June
- KASA
  - Template refinement
  - Data mining for impurity ID and acceptance criteria

	File Hor	1	PQ/CMC Quality Specification FHIR XML File Creator				
B2	)	2					
		3	It is not required that this method to create FHIR XML files be used in the PoC. It is provided as an aid.				
		4	General:				
1	Specificat	5	Pick list are provided for controlled vocabulary. The are outlined cells				
2	additional lı	6	Other field are free text except dates				
3	status	7	•				
4	statusDate \	8	Fill our the informaiton in the Header page. The type is requried				
5	title	9	Enter a row for each test on the POspecFillout sheet				
6	type	10	Double-click on the id for automatic GUID generation. Use GUIDs that exist if preferred.				
/	version	11	Enter "Y" for Yes and "N" for "No" to indicate usage of stages an acceptance criteria				
8 0	versionDate	12	A test name or BRT value must be entered for each row.				
10	Product S	13					
10 Product S 15		15	Enter XML character reference for all character not on the keyboard with the exception of $< > $ &. ", and '. These				
12	nonPropriet	14	must be entered as				
13	proprietary	15	<(less-than)				
14	strength val	16	> (greater-than)				
15	strength uni	17	& (ampersand)				
16	Diluent desc	18	' (apostrophe or single quote)				
17		19	Other characters can be found at https://en.wikinedia.org/wiki/List.of. Unicode.characters				
18	18 Substance		Enter decimal code between $\&$ # and $\therefore$ For example, the summation symbol $\Sigma$ would be entered as				
19	19 chemicalNaı		∑				
20	companyCo	21					
21	INN	22	When entry is complete click the "Create FHIR File" button on the Header worksheet.				
22	IUPACName If you cannot complete the data entry in a single session, save the Excel file. To create another file delete your						
23			entries on the Header and PaspecFillout worksheets. Two buttons are provided on the Header sheet to clear all the				
24							

### PQ/CMC PoC Timeline



FDA



# Evaluation of HL7 FHIR Exchange Standard for Regulatory Applications

### PDUFA VI Public Meeting April 10, 2019



### Health Level Seven International (HL7)

- HL7 is a healthcare standards development organization
  - An ANSI-accredited SDO
- Provides a framework for the exchange of electronic health information
- The primary objective to support clinical practice
  - Management, delivery and evaluation of health services
- Members include providers, vendors, payers, and regulatory agencies
  - Represented across 35 countries



## HL7 V3 Exchange Format

- HL7 Version 3 (V3) exchange standard
   Utilized by several FDA applications (e.g. SPL and ICRS)
- However, HL7 V3 is aging
  - Low uptake outside of regulatory agencies
  - Overly complex for the regulatory submission needs
  - Limited support horizon (tools, training, implementors)
  - Superseded by the next version FHIR
- FDA interest in FHIR is primarily based on its wide uptake
  - In line with the federal guidelines to adopt voluntary consensus standards\*

(\*) In conformance with the OMB Circular A–119 "Federal Participation in the Development and Use of Voluntary Consensus Standards and in Conformity Assessment Activities

# HL7 FHIR\*



- Fast Healthcare Interoperability Resources (FHIR)
- Combines features of previous HL7 versions
- Strong focus on fast implementation
- Facilitates flexible real-time exchange
  - Mobile devices, web-based applications, cloud communications, and EHRs
  - E.g. downloads of EHR data through Apple's Health app
- Easily understood human-readable format
- Specification is free for use with no restrictions
- Global community of developers and implementers
- Rapidly adopted by healthcare community

## Major components of FHIR



- Resource
  - A shared human-readable set of metadata components
  - E.g. Patient, Substance, Questionnaire, AdverseEvent
- Profile
  - Refines Resources for specific use cases
- Document
  - A collection of FHIR records
  - Can be securely signed by users
- Message
  - Supports communication of content between systems
- API (application programming interface)
  - Enables external parties to access distributed data

## FHIR Current Status



- The evaluation of standards is forward-looking
  - Requires good understanding of the degree of maturity
- FHIR R4 has just passed the HL7 normative ballot
  - Ready to be submitted to ANSI as a normative standard
  - Ensures backward compatibility in the future
    - For applications that implement the normative sections of R4
- FHIR R5 expected to be published in Q3 2020
  - Will move more content to the normative status
- ONC\* is expected to require the use of FHIR APIs
  - Evidenced in the ONC Notice of Proposed Rulemaking
  - Significantly expanding the scope of EHR certification

## FHIR for SPL



- Structured Product Labeling (SPL)
  - Critical and heavily utilized FDA V3 standard
- FDA is evaluating the use of FHIR for SPL
  - To ensure continuous support for the SPL use cases
  - To support data exchange with international regulators who have adopted FHIR
- Mapping SPL contents to FHIR for select use cases
  - Identifying existing FHIR resources
  - Conducting gap analysis with the FDA requirements
  - Developing proof-of-concept FHIR artifacts

## FHIR for Source Data Capture



- Using EHR-to-EDC single point data capture
  - FDA expressed interest in June 2015  $^{*}$
- TransCelerate BioPharma (TCB) eSource initiative
  - Optimizing the use of electronic data sources
  - Supporting more efficient data gathering practices
- HL7 and TCB are collaborating to advance the use of eSource in clinical trials
  - Promoting the use of FHIR-enabled EHRs in clinical research to facilitate interoperability

# FHIR for Biomedical Research



- The Biomedical Research Integrated Domain Group (BRIDG) model
  - Captures semantics of clinical and translational research
  - Stakeholders include NCI, FDA, CDISC, HL7, and ISO
- FDA supported the mapping of BRIDG classes to FHIR resources
  - Assessed the feasibility of exchanging protocol-driven and basic life science research semantics with FHIR
- Conducted under the HL7 Biomedical Research & Regulation (BR&R) WG
  - Focused on ensuring the comprehensive coverage of biomedical research and regulatory use cases

## FHIR for IDMP



- The EU has endorsed FHIR for the implementation of ISO IDMP standards
- The European Medicines Agency (EMA) and HL7 are jointly developing IDMP FHIR resources
  - Substance Specification (supporting ISO 11238)
    - Definitions of substances, manufacturing processes and ingredients
  - Medicinal Product (supporting ISO 11615)
    - Definitions of products, their submissions to regulators, authorization activities, ingredients, packaging, etc.
- FDA plans to implement the IDMP FHIR standard
  - To allow the exchange of substance and product data with EMA

# FHIR for PQ/CMC



• PQ/CMC contains multiple domains

– E.g. substance and product information

- Need to harmonize information flow within CDER, across FDA, and between international regulators
  - E.g. substance registration and product listing
  - Would help support submission of each piece of information to FDA once
- Presently piloting the Specification domain in FHIR
  - Utilizes stable (high-level of maturity) FHIR resources
  - Independent of ongoing developments (e.g. Product)

# FHIR for Adverse Event reporting



- Individual Case Safety Report (ICSR)
  - Captures information about adverse events (AE) that are reported to regulatory agencies
  - Supports reporting from a variety of sources
    - Consumers, hospitals, contract research organizations, clinicians or pharmaceutical product and medical device manufacturers
- FHIR AE resource is currently developed by HL7
  - Intended to enable AE exchange between health care providers (including PIs), sponsors, and manufacturers
  - Will also support voluntary reporting to regulators
  - FDA continuous participation ensures alignment with the ICSR semantics and regulatory needs



### Update on Technical Rejection Criteria for Study Data

Presented to: Public Meeting on Electronic Submissions and Data Standards

Ethan Chen, Office of Business Informatics, CDER Virginia Hussong, Data Standards Program, CBER

April 10, 2019

#### Disclaimer



The views and opinions presented here represent those of the speakers and should not be considered to represent advice or guidance on behalf of the U.S. Food and Drug Administration.

**FDA Guidance and Data Standards Catalog** 



- Per FD&C Act Section 745A(a), drug application sponsors must use the standards defined in the FDA Data Standards Catalog starting 24 months after final guidance for a specific submission type.
- FDA issued "Providing Regulatory Submissions in Electronic Format - Standardized Study Data: Guidance for Industry" in December 2014.
- Sponsors must conform to standards in the FDA Data Standards Catalog:
  - □ NDA, BLA, ANDA studies that started after December 17th, 2016
  - Commercial IND studies started after December 17th, 2017

#### **Study Data Conformance from Previous Analysis**

#### Study Data was assessed for:

- □ NDA, BLA, and ANDA Submissions received from 12/18/2016 to 3/31/2018
- □ Commercial IND Submissions received from 12/18/2017 to 3/31/2018
- No duplicates
- Conformance was checked against the existing two high-level validation rules as described in the Technical Rejection Criteria for Study Data
  - □ 1734 TS Dataset & Correct Study Start Date must be present
  - □ 1736 DM Dataset, ADSL Dataset and define.xml must be present

### **Overall Conformance Statistics from Previous Analysis**



Error	Description
1734	Trial Summary (TS) dataset must be present for each study in eCTD section 4.2 and 5.3
1736	Demographic dataset (DM) and the define.xml must be submitted in Module 4 for nonclinical data; DM dataset, the subject-level analysis dataset (ADSL) and define.xml must be submitted in Module 5 for clinical data

	NDA	ANDA	BLA	Comm. IND	All
Total Number of Submissions with Study Data	1,126	1,446	473	176	3,221
Total Number Submissions with Critical Errors	302	551	138	41	1,032
Error 1734	290	506	137	35	968
Error 1736	14	63	1	6	84
Failure Rate (% among submissions with Study Data)	26.8%	38.1%	29.2%	23.3%	32.0%

#### Notes:

- (1) One drug application could contain multiple submissions throughout its review life-cycle, such as original, supplements, and amendments
- (2) Analysis includes NDA, BLA, and ANDA submissions received by CDER between 12/18/2016 and 3/31/2018, and commercial IND submissions received by CDER between 12/18/2017 and 3/31/2018
- (3) Validation of error 1736 of a study is not performed if a study has Error 1734
- (4) A submission with multiple studies can report both Errors 1734 and 1736. In this instance, the submission is counted only once at the submission level when calculating failure rate

#### www fda nov

Reference: FDA Study Data Technical Rejection Criteria (Revised May 2018)

### CY2018 Conformance Analysis for Validation Errors 1734 & 1736

Error	Description
1734	Trial Summary (TS) dataset (ts.xpt) with information on study start date must be present for required sections*
1736	For SEND data, a DM dataset and define xml must be submitted in required sections* For SDTM data, a DM dataset and define.xml must be submitted in required sections* For ADaM data, an ADSL dataset and define.xml must be submitted in required sections*

\* Refer to the latest Technical Rejection Criteria for Study Data

	NDA	ANDA	BLA	Comm. IND	All
Total Number of Submissions with Study Data	877	1078	291	649	2895
Total Number Submissions with Critical Errors	195	266	50	113	624
Error 1734	185	186	48	96	515
Error 1736	16	88	2	18	124
Failure Rate (% among submissions with Study Data)	22.2%	24.7%	17.2%	17.4%	21.6%

#### Notes:

- Analysis includes NDA, BLA, ANDA and Commercial IND submissions received by CDER between 1/1/2018 and 12/31/2018
- (2) Validation of error 1736 is not performed if a study has Error 1734
- (3) A submission with multiple studies can report both Errors 1734 and 1736. In this instance, the submission is counted only once at the submission level when calculating failure rate
- (4) Analysis is conducted according to the revised TRC (Revised Jan. 2019)

Reference: FDA Study Data Technical Rejection Criteria (Revised Jan. 2019)

#### CY2018 Conformance Analysis of IND, NDA, BLA and ANDA Submission Studies: Errors 1734, 1735 & 1736



Error	Description					
1734	Trial Summary (TS) dataset (ts.xpt) with information on study start date must be present for required sections*					
1735	Correct STF file-tags must be used for all standardized datasets and corresponding define.xml files in required sections*					
1736	For SEND data, a DM dataset and define xml must be submitted in required sections* For SDTM data, a DM dataset and define.xml must be submitted in required sections* For ADaM data, an ADSL dataset and define.xml must be submitted in required sections*					

\* Refer to the latest Technical Rejection Criteria for Study Data

	IND		NDA		BLA		ANDA	
	Nonclin	Clin	Nonclin	Clin	Nonclin	Clin	Nonclin	Clin
	(m4)	(m5)	(m4)	(m5)	(m4)	(m5)	(m4)	(m5)
Total Number of Studies	883	288	403	1810	12	206	N/A	1004
Total Number Studies with Critical Errors	105	98	38	390	3	51	N/A	673
Error 1734	65	85	33	321	2	46	N/A	186
Error 1735	36	2	6	53	0	5	N/A	497
Error 1736	11	13	1	35	1	1	N/A	88
Error Rate (% among Total Number of Studies)	11.9%	34.0%	9.7%	21.6%	25.0%	24.8%	N/A	67.0%

### **Overall Conformance Trend for Validation Errors 1734 & 1736**



Submissions with study data received during CY2018 showed overall decreases in Validation Errors 1734 and 1736 compared to prior years' average error rate



#### Notes:

- (1) Prior year(s) average uses data from the previous analysis, but excludes any submissions received in 2018
- (2) CY2018 analysis is conducted according to the revised TRC (Revised Jan. 2019)

#### www.fda.gov

#### Summary of 1734 and 1736 Conformance Trend



- The failure rate for Errors 1734 and 1736 for all application types received in CY2018 is 21.6%
- Overall conformance for Errors 1734 and 1736 improved compared to the previous analysis (previous years' average of 68.0% vs. CY2018's average of 78.4%)
- FDA has identified the need to provide additional clarifications on TRC to help Industry meet study data requirements and continue to improve the conformance trend over time
  - Revision to TRC
    - Details on 1734 and 1736
    - Emphasis on Error 1735
    - Inclusion of Error 1789
    - Inclusion of Table 1 eCTD Technical Rejection Criteria for Study Data Expectation
    - Inclusion of Appendix 1 Examples of Validation Findings in Study Data
    - Inclusion of Appendix 2 Examples of ts.xpt datasets

Additional Tools: Self-Check Worksheet and Instructions for Study Data

#### Summary of Latest Revisions to the Technical Rejection Criteria for Study Data (Revised Jan. 2019)

Error	Description (Reference to FDA Study Data Technical Rejection Criteria May 2018 version)	Severity Level
1734	Trial Summary (TS) dataset must be present for each study in eCTD section 4.2 and 5.3	High
1736	Demographic dataset (DM) and the define.xml must be submitted in Module 4 for nonclinical data; DM dataset, the subject-level analysis dataset (ADSL) and define.xml must be submitted in Module 5 for clinical data	High
_		
Error	Description (Reference to FDA Study Data Technical Rejection Criteria <u>Jan. 2019 version</u> )	Severity Level
1734	Trial Summary (TS) dataset (ts.xpt) with information <mark>on study start date</mark> must be present for required sections*	High
<mark>1735</mark>	Correct STF file-tags must be used for all standardized datasets and corresponding define.xml files in required sections*	High
1736	For SEND data, a DM dataset and define xml must be submitted in required sections* For SDTM data, a DM dataset and define.xml must be submitted in required sections* For ADaM data, an ADSL dataset and define.xml must be submitted in required sections*	High
<mark>1789**</mark>	STF Files must be submitted in a study section. STF s are not required for required sections*	High

\* Refer to the latest Technical Rejection Criteria for Study Data

\*\* From Providing Regulatory Submissions in Electronic Format – Certain Human Pharmaceutical Product Applications and Related Submissions Using the eCTD Specification, Section J: Datasets must only be provided in modules 3, 4, or 5 and not in modules 1 or 2

#### Reference:

FDA Study Data Technical Rejection Criteria (Revised May 2018) FDA Study Data Technical Rejection Criteria (Revised Jan. 2019)
## Folder Structure for Module 4 and Module 5

- FDA
- STF files and their associated datasets should be organized into a specific file directory structure and a specific headings and hierarchy structure



#### **References**:

FDA Study Data Technical Conformance Guide (Appendix E; Version 4.2, October 2018) ICH M2 EWG: The eCTD Backbone File Specification for Study Tagging Files

## **Additional Details for Error 1734**

### Full ts.xpt

Sponsors should submit a dataset named 'ts.xpt' following published CDISC Standard and FDA Study Data Technical Conformance Guide

### Simplified ts.xpt

Sponsors should submit a dataset named 'ts.xpt' with four variables: STUDYID, TSPARMCD, TSVAL, AND TSVALNF)

### **Example of ts.xpt Datasets**

STUDYID	TSPARMCD	TSVAL	TSVALNF
•Study ID in STF File	<ul> <li>SSTDTC for a clinical study</li> <li>STSTDTC for a nonclinical study</li> </ul>	<ul> <li>Format: yyyy-mm-dd</li> <li>Left blank when study start date is not available</li> </ul>	<ul> <li>Left blank when study start date is provided in TSVAL</li> <li>Exception code as specified in the ISO 21090 Standard when study start</li> </ul>
			date is not available

#### **References**:

FDA Study Data Technical Conformance Guide (Appendices F & G; Version 4.2, October 2018) FDA Study Data Technical Rejection Criteria (Revised Jan. 2019)



## **Study Data Requirements for Submissions**



Study Start	Application Type	Data Type	Study Sections	Expectation by Center		
Date			Study Sections	CDER	CBER	
Prior to or on 17-Dec-2017	Commercial INDs	Nonclinical	4.2.3.1, 4.2.3.2, 4.2.3.4	Rejection criteria will be applied; submit a simplified TS whether or not the study contains an xpt dataset (other than the ts.xpt)	Rejection criteria will not be applied	
		Clinical	5.3.1.1, 5.3.1.2, 5.3.3.1z, 5.3.3.2, 5.3.3.3, 5.3.3.4, 5.3.4, 5.3.5.1, 5.3.5.2	Rejection criteria w	ill not be applied	
After 17-Dec-2017	Commercial INDs	Nonclinical	4.2.3.1, 4.2.3.2, 4.2.3.4	Rejection cri <del>teria will be</del> applied; submit a full TS	Rejection criteria will not be applied	
		Clinical	5.3.1.1, 5.3.1.2, 5.3.3.1, 5.3.3.2, 5.3.3.3, 5.3.3.4, 5.3.4, 5.3.4, 5.3.5.1, 5.3.5.2	Rejection criteria will not be applied		
Prior to or on 17-Dec-2016	NDA, BLA, ANDA	Nonclinical	4.2.3.1, 4.2.3.2, 4.2.3.4	Rejection criteria will be applied; submit a simplified TS whether or not the study contains an xpt dataset (other than the ts.xpt)	Rejection criteria will not be applied	
		Clinical	5.3.1.1, 5.3.1.2, 5.3.3.1, 5.3.3.2, 5.3.3.3, 5.3.3.4, 5.3.4, 5.3.5.1, 5.3.5.2	Rejection criteria will be applied study contains an xpt datas	l; submic a simplified TS if the et (other than the ts.xpt)	
After 17-Dec-2016	NDA, BLA, ANDA	Nonclinical	4.2.3.1, 4.2.3.2, 4.2.3.4	Rejection criteria will be applied; subnit a full TS	Rejection criteria will not be applied	
		Clinical	5.3.1.1, 5.3.1.2, 5.3.3.1, 5.3.3.2, 5.3.3.3, 5.3.3.4, 5.3.4, 5.3.5.1, 5.3.5.2	Rejection criteria will be a	pplied; submit a full TS	

Reference: FDA Study Data Technical Rejection Criteria (Revised Jan. 2019)

## **Emphasis on Errors 1735 and Inclusion of 1789**



- Each submission typically contains many studies, an STF file is necessary to process study files into their corresponding studies; Accepting a submission where CDER cannot process the study tagging file will result in the reviewer seeing a list of files for which they do no not know the study they belong to
- If a study data file (e.g. define.xml) is not properly tagged in the STF file, it cannot be identified and located, resulting in Error 1736 being reported

Error	Description	Severity Level
1789	STF Files must be submitted in a study section. STF s are not required for required sections*	High
1735	Correct STF file-tags must be used for all standardized datasets and corresponding define.xml files in required sections*	High

\* Refer to the latest Technical Rejection Criteria for Study Data

## **Tools for Industry**

FDA has developed tools to help sponsors meet updated study data standard requirements and provide more transparency on the validation process



1. Revised Study Data Technical Rejection Criteria (Revised Jan. 2019)

**Purpose:** To clarify the requirements for eCTD Validation of submissions with study data and to provided examples (**Appendix 1 and 2**) to illustrate the requirements

### 2. TRC Self-Check Worksheet & Instruction

**Purpose:** To help sponsors understand criteria for submissions with study data to pass the updated TRC

### 3. eCTD and/or Standardized Data Sample Validation

Purpose: To help sponsors validate their sample submissions and receive feedback with identified errors



## Published Technical Rejection Criteria for Study Data & Self-Check Worksheet



# "Technical Rejection Criteria for Study Data"

https://www.fda.gov/downloads/forindustr y/datastandards/studydatastandards/ucm6 30740.pdf"

#### "Technical Rejection Criteria Self-Check Worksheet"

https://www.fda.gov/downloads/ForIndustr y/DataStandards/StudyDataStandards/UCM 630732.pdf

#### "Technical Rejection Criteria Self-Check Worksheet Instructions"

https://www.fda.gov/downloads/ForIndustr y/DataStandards/StudyDataStandards/UCM 630733.pdf

#### www.fda.gov

## **Overview of the Self-Check Worksheet**



- Designed to walk sponsors through each step of TRC validation process
- Dynamically guides sponsors through study data requirements based on study information entered
- Designed to help the sponsors when they prepare study data to submit to the FDA for the first time

Reference: "Technical Rejection Criteria Self-Check Worksheet" https://www.fda.gov/downloads/ForIndustry/DataStandard s/StudyDataStandards/UCM630732.pdf "Technical Rejection Criteria Self-Check Worksheet Instructions" https://www.fda.gov/downloads/ForIndustry/DataStandard s/StudyDataStandards/UCM630733.pdf

	Self-Check Worksheet for Study Data Preparation				
Note: This Self-Check Worksheet is designed for newly submitted Study Data. *Required field					
on & ation	1a. FDA Center*:	CDER			
plicati	1b. Application Type*:	NDA	BLA	ANDA	Commercial IND
n 1: Ap İssion İ	1c. Application Number:		1d. eCTD Seque	ence Number:	
Sectio	1e. eCTD Submission Type:		1f. eCTD Submi	ission Sub Type:	
Note: Repeat Sections 2 through 5 for each study.					
Section 2: Study Information	2a. Study ID*: Study ID is the unique identifier being submitted for the same s 2b. Is This the First Time Study for This Study as Part of This A If you answered "No" in Field 2 2c. Name of the Study: 2d. Study Section - eCTD Heading (Example: m4-2-1-1): 2e. Module*: 2f. Study Dataset Type(s)*:	r across application docum tudy, i.e. STF File, ts.xpt, d y Data is Being Submitted upplication?* tb, do not proceed. This set 	ents. Therefore, ti m.xpt, etc. Yes No I I I If-check worksheet Clinical (m5) [ Analysis [	he study ID must t is designed for n	be consistent across all the files
Ę	3a. Are Files Included in a Stud Applicable to Sections 4.3, 5.2 If you answered "No" in Field 3 Validation Rules 1734, 1735, 1:	ly Section? (Not 2, 5.3.6, and 5.4)* la, and no files are included 736, and 1789 do not appl	Yes No	n, excluding section	ons 4.3, 5.2, 5.3.6, and 5.4, then
nformatio	3b. Is STF File Included?*		Yes No	Refe	erenced Validation Error
IF File	3c. Does STF File Reference all	Associated Study Files?*	Yes No	Nun	nber 1769
n 3: S1	If you answered "No" in Fields 3b or 3c, Validation Rule 1789 FAILS. Do not proceed.				
ţ;	3d. Study ID in STF File*:				

## Sections of the Study Data Self-Check Worksheet



Section	Contents	Example(s)	
1	<ul> <li>Application &amp; Submission Information</li> <li>Provides high level information about the application and submission</li> </ul>	1a. FDA Center*: CDER	CBER
2	<ul> <li>Study Information</li> <li>Provides more detailed information about the specific study</li> </ul>	2a. Study ID*: 2f. Study Dataset Type(s)*: Tabulation	Analysis
3	<ul><li>STF File Information</li><li>(1789 Validation Error)</li><li>Provide information about STF file</li></ul>	3b. Is STF File Included?* 3c. Does STF File Reference all Associated Study Files?*	Yes No Yes No
4	<ul> <li>TS File Information (1734 Validation Error)</li> <li>Provide information about ts.xpt file with study start date</li> </ul>	4c. Study ID in TS File*: 4d. Does Study ID in STF & TS Files Match?*	Yes No
5	<ul> <li>Standardized Dataset Information <ul> <li>(1735 &amp; 1736 Validation Error)</li> <li>Provide information about SEND or STDM and/or ADaM dataset and define.xml</li> <li>Provide information about STF File-tags</li> </ul> </li> </ul>	5f. Is DM File Included?* 5g. Is Define File Included?*	Yes No Yes No
Noto: Sact	ions 2 through 5 are repeated for each study		

### Note: Sections 2 through 5 are repeated for each study.

**Reference**: "Technical Rejection Criteria Self-Check Worksheet" <u>https://www.fda.gov/downloads/ForIndustry/DataStandards/StudyDataStandards/UCM630732.pdf</u> "Technical Rejection Criteria Self-Check Worksheet Instructions" <u>https://www.fda.gov/downloads/ForIndustry/DataStandards/StudyDataStandards/UCM630733.pdf</u>

## **Implementation Timeline**



FDA published Revised Study Data Technical Rejection Criteria (Revised Jan. 2019) and Study Data Self-Check Worksheet to assist sponsors with the TRC Conformance



\* Note: When a submission is technically-rejected, the submission sequence is not transferred into the FDA electronic document rooms www.fda.gov

# **Summary**



- Based on the revised TRC, about 21.6% all submissions were received with non-critical errors for 1734 and 1736.
- FDA published Study Data Self-Check Worksheet to help sponsors to follow the revised TRC
- FDA requires the submission of standardized Study Data as defined in the FDA Data Standard Catalog.
- FDA has not rejected any submission that contains errors as reflected in this analysis.
- FDA plans to use technical rejection criteria to identify applications that are not fulfilling this requirement.



# References



Providing Regulatory Submissions In Electronic Format - Standardized Study Data: Guidance For Industry"

HTTPS://WWW.FDA.GOV/DOWNLOADS/DRUGS/GUIDANCECOMPLIANCEREGULATORYINFORMATION/GUID ANCES/UCM292334.PDF

- "Providing Regulatory Submissions In Electronic Format Submissions Under Section 745a(a) Of The FD&C Act: Guidance For Industry" <u>HTTPS://WWW.FDA.GOV/DOWNLOADS/DRUGS/GUIDANCECOMPLIANCEREGULATORYINFORMATION/GUID</u> ANCES/UCM384686.PDF
- "Technical Rejection Criteria For Study Data" <u>HTTPS://WWW.FDA.GOV/DOWNLOADS/FORINDUSTRY/DATASTANDARDS/STUDYDATASTANDARDS/UCM630</u> <u>740.PDF</u>
- "Study Data Technical Conformance Guide" <u>HTTPS://WWW.FDA.GOV/DOWNLOADS/FORINDUSTRY/DATASTANDARDS/STUDYDATASTANDARDS/UCM624</u> 939.PDF
- "FDA Data Standards Catalog"
   <u>HTTPS://WWW.FDA.GOV/FORINDUSTRY/DATASTANDARDS/STUDYDATASTANDARDS/DEFAULT.HTM</u>
   [Mathematical Standards (Mathematical Standards)]
   [Mathematical Standards]
   [Mathematical S
- "Technical Rejection Criteria Self-Check Worksheet" <u>HTTPS://WWW.FDA.GOV/DOWNLOADS/FORINDUSTRY/DATASTANDARDS/STUDYDATASTANDARDS/UCM630</u> <u>732.PDF</u>

"Technical Rejection Criteria Self-Check Worksheet Instructions" <u>HTTPS://WWW.FDA.GOV/DOWNLOADS/FORINDUSTRY/DATASTANDARDS/STUDYDATASTANDARDS/UCM630</u> <u>733.PDF</u>

## **Recommended Readings:**



- For FDA instruction of Study Data submission, see the FDA "Study Data for Submission to CDER and CBER" page at: <u>HTTPS://WWW.FDA.GOV/DRUGS/DEVELOPMENTAPPROVALPROCESS/FORMSSUBMISSIONREQ</u> <u>UIREMENTS/ELECTRONICSUBMISSIONS/UCM248635.HTM</u>
- For the full list of Study Data standards, see the FDA "Study Data Standards Resources" page at:

HTTP://WWW.FDA.GOV/FORINDUSTRY/DATASTANDARDS/STUDYDATASTANDARDS

# Acknowledgments



The author would like to thank In Young Choi, Lina Cong, Jiang Xu, Jonathan Resnick, Heather Crandall, Jeffery Florian, Lisa Lin, Gang Wang, and other FDA staff for their time and effort in helping collect and analyze data and information as presented in this paper.

