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2	FOOD AND DRUG ADMINISTRATION (FDA)
3	CENTER FOR DRUG EVALUATION AND RESEARCH (CDER)
4	
5	ELECTRONIC SUBMISSION OF ADVERSE EVENT REPORTS TO FDA
6	ADVERSE EVENT REPORTING SYSTEM (FAERS) USING
7	INTERNATIONAL COUNCIL FOR HARMONISATION (ICH) E2B(R3)
8	STANDARDS
9	
10	Docket No. FDA-2018-N-4002
11	
12	Wednesday, July 17, 2019
13	9:00 a.m. to 4:00 p.m.
14	
15	FDA White Oak Campus
16	10903 New Hampshire Ave.
17	Building 31 Conference Center
18	the Great Room (Rm. 1503, Section A)
19	Silver Spring, MD 20993
20	
21	Reported by: Michael Farkas
22	JOB No.: 3306283

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1	A P P E A R A N C E S
2	
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4	Senior Program Manager
5	Office of Combination Products
6	FDA
7	
8	GERALD DAL PAN, MD, MHS
9	Director
10	Office of Surveillance & Epidemiology
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12	
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16	Office of Surveillance & Epidemiology
17	CDER, FDA
18	
19	KAREN FEIBUS, MD
20	Acting Director
21	Clinical Safety Surveillance Staff
22	Office of Generic Drugs

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2	(Continued)	
3	CDER, FDA	
4		
5	CRAIG ZINDERMAN, MD, MPH	
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11	Industry:	
12	DR. HANS-JÖRG RÖMMING	
13	Senior Director, Head of GPS PV Operati	ons
14	Merck KgaA, Darmstadt, Germany	
15		
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	Page 6
1	PROCEEDINGS
2	INTRODUCTIONS
3	MR. DE: All right. Good morning, everybody.
4	So is the the Webex is on, right? Just want to
5	know. So good morning, everybody. My name is Suranjan
6	De. Welcome to the FDA. I'm the Deputy Director for
7	Regulatory Science and Office of Surveillance and
8	Epidemiology in CDER.
9	So today again we had the first session in
10	March, end of March. Today is the second session. So
11	before we start the session, I want I would ask
12	Gerald to come here and, you know, say a few words on
13	this whole project which we are doing of upgrading FDA
14	with E2B(R3).
15	MR. DAL PAN: Okay. So good morning. And I'm
16	Gerald Dal Pan. I'm the Director of the Office of
17	Surveillance and Epidemiology in CDER. I like to thank
18	you all for coming here today and tolerating the sticky
19	Washington heat of summer. And I think we have a lot
20	of people participating remotely too, so welcome to you
21	as well.
22	As you all probably know, the Adverse Event

|--|

1	Reporting System, FAERS, is really the backbone of our
2	drug safety surveillance system. We hear a lot today
3	about artificial intelligence and real-world data and
4	real-world evidence, and those things are very
5	important and we're using them and like many of your
6	companies we're interested in developing them further.
7	But adverse event reporting the old-fashioned
8	way, a 50-year-old system, is still a very critical
9	part of what we do. About half of our post-market
10	safety label changes come from these type of data. So
11	I don't see this as anything that's going away any time
12	soon, if ever, in a drug safety surveillance system.
13	And within that system, FAERS is the backbone
14	of that system. For those of you who have been
15	involved in this for a long time, you'll remember that
16	we had AERS in 2012. We switched over to FAERS, a new
17	system. Now we're switching over to what we're calling
18	FAERS II, a different underlying architecture that will
19	incorporate the changes we agreed to in ICH E2B(R3).
20	And we recognize that, yes, we're the last large
21	regulatory body to be implementing R3 and we wish it
22	could have happened sooner, but we are where we are.

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1	So as Suranjan mentioned, this is the second
2	of three meetings and we're going to hear from a lot of
3	different people today about different aspects of this.
4	We're expanding FAERS to accommodate types of reports
5	that traditionally haven't been sent to FAERS.
6	Traditionally, it's been adverse event reports for
7	biologics and drugs for approved products and marketed
8	products.
9	And you'll hear today after Suranjan's
10	synopsis about incorporating IND safety reports.
11	Typically, IND safety reports are sent to the IND.
12	They're generally sent to FDA as PDFs in the electronic
13	common technical document. Now and that method of
14	submitting them does not allow for analysis, filtering,
15	searching. Here we're going to put them into FAERS and
16	it will allow the pre-market reviewers much better and
17	more efficient access to them. So Suranjan will be
18	talking about that this morning.
19	Then we'll hear from Karen Feibus from the
20	Office of Generic Drugs. Generic drug applicants for
21	the last 12 years or so had the requirement to submit
22	adverse event reports for serious adverse events that

1	occurred during bioavailability and bioequivalence
2	studies. Again, those have come in in a traditional
3	method. Now it will be coming in through FAERS. And
4	she'll explain that program as well.
5	Combination products have received a lot of
6	attention over the past few years. We have a
7	combination product safety reporting rule that I'm sure
8	many of you are familiar with. And you'll hear about
9	(sic) Melissa Burns about the regional requirements for
10	combination product safety reporting.
11	Later on, you'll hear from our colleague Craig
12	Zinderman on electronic safety reporting for vaccines.
13	That's a separate system. And then you'll hear from
14	Dr. Hans-Jorg Romming from Merck KgaA in Germany about
15	industry's experience implementing R3 with regulators
16	around the world.
17	So it's a busy day. We thank you for coming,
18	and we hope that these meetings will allow for a smooth
19	transition from R2 to R3 when we make that transition.
20	So with that, I'll turn over to Suranjan.
21	MR. DE: Okay.
22	MR. DAL PAN: Thank you.

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1	SESSION 1: SYNOPSYS FROM PREVIOUS MEETING
2	MR. DE: All right. Thank you, Gerald. So as
3	you heard Gerald that we have our commitment to
4	implement R3 in FDA and we basically want to work
5	together with all your support to implement R3 within
б	FDA. Of course now as you have also heard that we have
7	so many different kind of reports that needs to be
8	implemented in part of R3. So with that, we will start
9	with the first topic.
10	So as I said, I'm Suranjan De. I'm Deputy
11	Director, Regulatory Science in OSE, CDER. So I'm
12	going to start with a little bit of synopsis from what
13	we talked about in the last meeting in on March
14	25th.
15	So we had a talk all about the FAERS II and
16	what was FAERS II, what are the what are we
17	implementing in FAERS II and we communicated the plans
18	of FAERS II and our plans of E2B(R3) upversioning. In
19	addition to that, we also talked about that we don't
20	have a current or a compliance date of when a
21	compliance date for the for industrial sponsors, but
22	FDA plans to implement R3 by March 2020. So that's

1	where FDAs plans is.
2	Now, after March 2020, there is no compliance
3	date that has been set, so and then finally, we
4	talked last time we talked a little bit about the
5	testing plan and the method. So once FDA is ready,
6	then what would how would industrial sponsors would
7	come and, you know, do their testing as they are
8	getting ready. So we talked a little bit of that
9	process and the method.
10	The second session we had in the first
11	meeting, Meredith (ph) actually talked about IND safety
12	reporting into FAERS. She talked about certain
13	scenarios, some data elements with some use case
14	examples. And then we also we had TJ, who came and
15	then talked about the IDMP part of things, explaining
16	what IDMP is and how in future how that probably
17	would get used or implemented.
18	Third session we did talk about the post-
19	market safety. So what are the specific data elements,
20	regional elements for post-market safety in R3. So we
21	are not going to go over those elements at this session
22	that we discussed in the first meeting. So this

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1	session mostly we'll on the post-market side would
2	concentrate on the combination product data points.

3 And then we have updates to the electronic 4 submission routing mechanism. We talked about that. 5 We talked about that today we have one mechanism of б submitting the post-market report. In future, you're 7 going to have two separate paths, which means you're 8 going to have two separate routing IDs or two separate 9 ACEs, two headers, which you would use one on the pre-10 market side, one on the post-market side. That would help us to separate those reports and handle them 11 12 separately. Because as you know, the post-market 13 reports are also redacted and posted publicly and we 14 want to separate them out such that the pre-market don't fall into those -- that bucket. 15

And then finally, we also talked about how reports could be tested by sponsors, where FDA plans to provide a website or a URL where sponsors can go in, upload their file, test the file, validate their file, see any errors which are showing up. These files validation will be against the R3 core elements and the regional elements. So that way, you would see if

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1 you're testing -- if your vial passes through. And if 2 they do, then, you know, before you do your production 3 -- first production submission, I think, you know, this 4 testing would be important.

There is another testing which FDA plans to do 5 as we're getting ready. We are also -- since we are б 7 part of ICH, we also plan to do across regional testing 8 with other regulators so that -- just making sure that 9 when a sponsor submits a report which is reportable to, let's say, three countries, the idea is not to create 10 three different files. The idea is to create one file 11 12 so that it can be submitted to the different regulators 13 and it will be the regulators' responsibility to then, 14 you know, ignore the regional elements of the other 15 regulators.

So we want to do across regional testing so that we know, understand what would happen if we get a file from Europe and ingest that in FAERS.

19 So this was all summary which we talked about 20 in the last meeting. This summary, all the slides, the 21 presentation, the video, everything is available on the 22 meeting page, on the FDA's meeting page. So you can

1	visit them and look at them and download them.
2	So what did we do after we finished that first
3	meeting? So after we finished that first meeting, we
4	had asked for comments on the docket. So we did not
5	receive any comments from the docket. We also started
6	- went and updated our schema on the regional elements,
7	because we have all these combination products that
8	what we were supposed to work on. We started working
9	on that. And of course started preparing for some of
10	the IND and the combination products for today's
11	meeting. And as I said even the last time that once
12	you have the docket timeframe is over, you have this
13	e-mail address where you can always e-mail and we'll
14	respond back to you.
15	So before I start with okay, the third
16	this one is again important. We updated the roadmap
17	based from what we talked about in when was that?
18	March. So we are in July. So in July if you look at -
19	- we have our public meeting which is happening today.
20	As we are moving through, we are starting to update our
21	technical specification. And then the last time I
22	actually showed you that we're creating this one big

Pao	e	15

1 spreadsheet of all data elements, which includes all the ICH core data elements and the regional elements. 2 And as we are creating that spreadsheet, we're also 3 4 trying to harmonize data elements between VAERS and 5 FAERS. б Now you will still see some data elements which will purely eventually say -- will say VAERS, but 7 8 the idea is to harmonize. Eventually, that spreadsheet 9 should only say the source of the data element is either ICH or FDA, not differentiate between FAERS, 10 VAERS and all that. So that spreadsheet is being 11 12 updated.

Last time actually I showed you what the data element -- what the columns of that spreadsheet is going to look like. And that spreadsheet, all the data elements are basically picked up from the IG, the ICH IG.

So today you will see some of that sections when we talk about combination products. So we have been updating the data elements, adding in, you know, what the attributes of the data elements are going to be, what new OIDs the data elements are going to have,

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1	requesting for the appropriate OIDs to connect to those
2	data elements and making sure that all these data
3	elements eventually also comply with the HL7 model,
4	because it needs to have some home HL7 model eventually
5	so you have the right XPaths available.
6	So as you see in the slide, we still have the
7	date where we said our technical specification
8	eventually will be available by end of March. And the
9	whole idea is, once it is updated once it is
10	published, we hopefully will get, you know, very few or
11	minimal comments because we're having these meetings to
12	communicate our plans and communicate what we are
13	doing, what are regional requirements are. And
14	expecting that we will get a lot of comments during
15	these meetings or maybe right after this meeting so
16	that when we do our technical right specification
17	update, we have considered all these comments which
18	come from you all. And hopefully, once it is
19	published, we get few or hopefully no comments.
20	Another update which we have is, as I said, we
21	actually have just started now that now that the
22	first meeting happened, we just started our tools to

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1	get updated to those data elements. And right after
2	March, you will then have the sponsor testing, which
3	you will have the opportunity to use our website to
4	test your files if you're ready or when you're ready.
5	All right. So with that, any questions on our
6	whole introduction of my the summary we had, the
7	timelines? Any questions? Anybody yeah.
8	So when we will when we publish this, I
9	think it will be a draft publication which will come
10	out and then we will finalize it. The idea would be
11	that all this data elements which we are talking about
12	in hopefully, we will be able to cover all the data
13	elements until today up to today's session.
14	We have another session in February. That
15	will be more like a finalization. So within that
16	timeframe, we will give just group out all the
17	documentation related to those data elements as they
18	are discussed. Yes.
19	Exactly. So this technical specification
20	today which we have for R3 only talks about post-
21	marketing. So there will be now a section for pre-
22	market and a section for combination products, maybe a

1	section for BA/BE. If it can be combined with
2	together as pre-market, of course. But if not, then
3	there'll be two sections: one for IND, one for BA/BE.
4	But it will be one technical specification document.
5	We do not want to have a separate document.
6	So that's the idea. And as we go through the
7	data elements, the meeting page so keep an eye on
8	the meeting page of FDA. This meeting page today
9	actually has the first session, some data elements we
10	talked about in the first sessions. And then today's
11	session all those elements will be available there.
12	For R3? Yes, yes. So the idea would be that,
13	you know, when you are testing this so once let's
14	say, we are ready in March 2020. When you start
15	testing this, you would want to test an IND safety
16	report, right? You want to test combination products
17	post-market report. You want to do a non-combination
18	
	product post-market report. You may want to do a BA/BE
19	product post-market report. You may want to do a BA/BE trial, you know, report. So yes.
19 20	
	trial, you know, report. So yes.
20	trial, you know, report. So yes. Because the reason was that if we did this in

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vendors are then ready. You know, it will come in
 chunks. And just having in chunks sometimes just
 creates a lot of dependency and makes things a little
 difficult.

5 So we will have it -- our formal testing Yes. -- as we come close to March, we will have -- a proper б 7 testing process we will set. I just gave a little 8 brief last time on how testing is going to happen, but 9 we're going to have proper testing procedures. And 10 this URL or the site we're trying to -- we're going to be publishing, it's basically a front-end UI and 11 12 there'll be some help instructions as to how you want to test before you do your first production submission. 13

Yeah. The testing by the gateway process will probably still stay the same. That's really not changing, except that there'll be a routing ID for premarket and a routing ID for post-market. But the process is still the same, right?

I think the more -- I mean, sponsors will be probably more interested if their file would pass the validation or not, right? So that will be the prime focus. The way you are submitting post-market report,

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1	I think the path would be basically, the routing ID
2	will be a different routing ID, one for pre-market and
3	one for post-market.
4	So vaccine is right now happening in a
5	different parallel route. So Craig will talk about
6	that. It's a separate guidance which they have.
7	Eventually, the whole idea is that sometime in future -
8	- I don't know when, if I'm still here but have one
9	safety database for FDA, right? So maybe it's vaccine
10	or, you know, tobacco product or device product or, you
11	know, drug product, whatever it is. I mean, thinking
12	is that. But right now it's separate.
13	Yes, yes. The guidelines will be separate,
14	yeah, yeah. Yeah, yeah. And you will actually see
15	that especially I think last time I presented that,
16	it shows the data elements as rows and the column says
17	which are the ones which are core, okay, which are the
18	ones which are specifically for post-market, which are
19	the ones and within the post-market, it tells you
20	what the conformance and all that is.
21	And then with then it gives you a column
22	for IND and then it gives you a column for I think

vaccine and post -- and combo. So there are separate columns which kind of say -- so same data element, is it used in all these four or this is only used here? So you will know that.

5 But again, as I said, we want to make it in 6 such a way that it doesn't matter that data element is 7 for -- is in that schema. But when you submit it, let 8 the receiving -- the destination system decide on what 9 to take, what to ignore and -- so that the submissions 10 are passed.

One other thing, important thing is that, you know, we are really not going to have any new specific data checks. I mean, today we don't do much data check. I mean, so four elements are to be there. Whatever the schema today defines is what will be there, okay? So we currently don't plan to have any new data checks.

I mean, we take advantage of Europe actually. Because there are so many data checks there that, if they pass, then that means we are getting good data --I mean, the same report. But we're not going to have any special data checks except -- I think when we talk

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	Page 22
1	about IND, I'm going to talk about there is just one,
2	because that specification is important for us to route
3	the report to the right reviewer to review, so. But
4	other than that yes.
5	All right. That's a very I knew yeah, I
6	was expecting that question because yes. So what I
7	would yeah, three. Yeah. So I would let's do
8	this. Let me answer that question when we talk in the
9	afternoon about combination product. So we'll have
10	Melissa, who will be here. So she will definitely
11	address this or at least I will address this during
12	that time. We had a question from there. Oh, you have
13	the same question.
14	So the specification document, the main
15	document with the yeah, the spreadsheet will
16	probably be available. We'll try to make it available
17	prior to March 2020. But the actual specification
18	document with all this FDA headers and all that, that
19	will only come after March 2020, because that has to go
20	through all these different clearances and all that.
21	But the actual data element points, I think as
22	we are going through these sessions, we are posting it.

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1	I mean, our slides have it. So we will hopefully,
2	after this meeting, the second meeting, I think we will
3	be pretty much done with most of the data elements. So
4	by fall, we should be able to post those data elements.
5	We are just waiting for the OIDs to be requested and
6	put in this with these data elements. So hopefully,
7	by fall, we should be able to post the spreadsheet at
8	least. So you'll get a fair idea about what these data
9	elements are.
10	Yeah, on the meeting page. Yeah. Okay. All
11	right. So there's one thing which I realized on the
12	agenda, that for the IND safety reports I don't
13	know. For some reason I have put up to 11:00 o'clock.
14	I don't have that much of content to go up to 11:00
15	o'clock. But let's see how we go about…
16	SESSION 2: E2B R3 REGIONAL REQUIREMENTS FOR
17	IND SAFETY REPORTING
18	MR. DE: All right. So next is we're going to
19	be talking about just before that. Okay. So this
20	session 2, we're going to start talking about regional
21	requirements for pre-market safety reporting, all
22	right. Now this pre-market safety reporting, some of

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1	the data elements we're going to be talking about is
2	going to apply for both IND and BA/BE trials, all
3	right. So these elements are common.
4	So there are a few data elements which of
5	course all the core data elements stays at the core
6	data elements, but there are a few data elements which
7	either has a specific value you need to submit. And we
8	have I think two data elements which are new.
9	All right. Let's go with the first data
10	element. So we have the batch receiver identifier. So
11	this is what we are suggesting for the batch receiver
12	identifier. Where the value is we've used this
13	value called ZZFDA. Okay. This again, the ZZFDA is
14	something I don't know who came up with, but it was
15	before my time. Okay. And probably I can blame it on
16	Roger (ph) there. Okay. He's our veteran he's our
17	veteran yeah.
18	So to differentiate between pre and post-
19	market so we are saying that if that can be sent as
20	ZZFDA pre-market. And of course we have the test
21	environment, we all know. So that becomes a
22	ZZFDATST_Pre-market. And for post-market, it stays the

same. There's no change to that. We're going to still
 use the way we are using it today.

Then you have the ICSR message. So here is 3 4 the interesting thing about ICSR message. Because we 5 have trial INDs for CDER and CBER -- now this is again б a suggestion we're trying to give out here. We want to 7 hear from you all is: with the message receiver 8 identifier, do you all think that if we can have a 9 value saying CDER pre-market and CBER pre-market? Then 10 it actually supports FDA to route the report to the 11 right center because the gateway is not differentiating 12 that.

But once it comes to FAERS, when we read this message, we will be able to then say, "Hey, yeah, this is a pre-market report for CDER IND or this is a premarket report for a CBER IND." Then their regulatory systems, these case numbers can be sent to them.

So that is a suggestion which we have. I'm not going to ask for your opinion now. But to the docket or to the eprompt e-mail address if you have -if you guys have any thought about this, please let us know. If not, then we will go with -- we will go with

1	this.	So th	is is	the seco	nd eleme	nt where	we want	t to
2	identif	y whi	ch cer	nter this	needs t	o be rou	ted to.	

3 Because third -- the other option was: we have another routing ID, right? That was third option. 4 And we just said, "You know, another routing ID, then" --5 you know, there's always confusion: "Okay, now this б 7 report, I sent it to this routing ID and this to that 8 and this to that." Okay. Anyway, you have two routing 9 That's still -- probably sometimes, you know, IDs. 10 could confuse. But the two routing IDs are now set up in such a way that they're very clearly defined: one is 11 12 for pre-market and one is for post-market. So think 13 about it and provide your comments. We'll really 14 appreciate that.

15 All right. So the next data element is now 16 the opposite side. That acknowledgment has been sent 17 out. So you may want to know where it is coming from. 18 And if you're trying to update your pre-market, your 19 IND safety report with their acknowledgment and -- or 20 the post-market report with the acknowledgment -- this 21 was -- when -- and the reason why we did this is -- you 2.2 will all know that -- I think last time Meredith talked

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1	about that we're doing a pilot program with some
2	sponsors for the pre-market, the IND safety reporting.
3	While we were doing that, one of the sponsors
4	kind of suggested that if we could do this, then it
5	just makes our safety database easy to know what
6	where it is coming from, what it is about, so we can
7	actually update our safety database with that
8	acknowledgment appropriately.
9	So with that, today we have post-market stays
10	the same and just pre-market we are saying that just to
11	have these these values. Okay?
12	Then this is a very important data element.
13	This is actually a new data element. So any new data
14	element if you see a prefix, it's starting with a FDA
15	dot, those are regional data elements. So when
16	eventually we publish that big spreadsheet, when you
17	see any element which says source as FDA, you will see
18	that element actually starts with the element number
19	starting with an FDA. So which means so that is a
20	regional data element.
21	So FDA report type. Now this is very
22	important for us on many fronts. One is because you

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1	have all these different types of report. And as you
2	were we were talking about the different columns
3	I think we were talking about that where how do you
4	define for what element for what. So the spreadsheet -
5	- this is a snippet of the spreadsheet. You see these
6	columns "post-market, IND, combo." That's how it's
7	been defined.
8	So you have a data element which will say
9	FDA.C.1.7.1 and the name of the element is FDA Report
10	Type that identifies the report FDA classifies based on
11	the reporting timelines. It's length of 1. The
12	conformance is mandatory. And then you see the allowed
13	values.
14	Now these allowed values are again based on
15	the type of report. So if you have a post-market, we
16	have the 15-day and a periodic. If you have the IND,
17	you have the 15-day and the 7-day. And then for combo
18	product, you will still have 15-day, the periodic, the
19	5-day, and the 30-day.
20	So that is those are the allowable values.
21	And we're going to have a new OID. So that's what I'm
22	waiting for. Once I get we finally get the OID,

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1 that's when we're going to -- we can post that 2 spreadsheet. Yes?

We can keep that into -- yeah, yeah. I 3 Yeah. think we're almost there getting the OIDs. We already 4 5 have requested it. So I think it should be -- TJ, TJ, who is providing the OIDs? So it's the -- the whole б 7 mechanism of OIDs the last time we talked about, where 8 TJ explained how this whole OIDs come through. So 9 every number and dot represents some entity. And then eventually, we said FDA's entity will be -- the last 10 digit will be this -- sorry, the second last digit will 11 12 be this. Then the last digit will say it's CDER or eventually it may say FAERS. And so that becomes the 13 14 OID. 15 So it's applicable to FAERS or applicable --

because there are some data elements just applicable to vaccines, right? Or some -- so there's a whole mechanism. And then we come kind of at the end "dot this, dot this, and dot that."

Yes? No, no, no. The reason I put combo
products is just because -- is just because the combo
products versus the non-combo products, I was trying to

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1	differentiate there. And if it's a confusion, then we
2	can definitely we'll update this, because I mean,
3	end of the day, the combo products are also post-
4	markets products, right, are also post-market products.
5	So yeah, are also so if I mean, if we
б	all think that it makes sense to have everything in
7	post-market, but the problem comes is that we have
8	special fees for combo products that doesn't apply to
9	all other products. So when we go in the we talk in
10	the afternoon about all this other set of data elements
11	that truly doesn't apply to non-combo products.
12	So that's the reason we had separated out
13	combo products. I mean, combo products again, we
14	will of course say this we'll have to update this.
15	I realized this actually a week back that we should say
16	"post-market combo products" so that you know they are
17	still post-market.
18	Yes, yes. Because the reason being that if
19	you look at the regulations, post-market is serious and
20	unexpected. Pre-market is serious, unexpected and
21	suspected, right? So you can have a serious and
22	unexpected. That will now be required to submit post-

market, right? But then it became suspected, then you
 have to submit the pre-market. And one is on the IND,
 one is on the NDA.

Meeting

So it has to be -- and then we have to make 4 sure that all the information which has come in the 5 IND, they don't get published, right? For the post-б 7 market, we'll redact certain data points and then 8 publish. Especially, like the reporter, patient 9 identifications and all that, they all get redacted 10 before it gets -- narrative doesn't get published. Some basic things get published. So that's why it's 11 12 important that we have -- we have two reports.

13 Now, in IND, you have to note that if you have 14 such a -- when you have such a situation, what we have 15 done -- and we want to hear that from you all also, how 16 would you manage or, you know, have a report in your 17 system. Like we're asking for two, but how would you 18 do that in your system. Because -- and the reason I'm 19 asking this question -- is it going to be one report in 20 your system or is it going to be two reports in your 21 system?

22

And the reason why I'm asking this is, we

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	Page 32
1	assume that it if it is one report in the sponsor's
2	system, then our follow-up algorithm works based on the
3	safety report ID number, okay? So if you if the
4	sponsor sends us two reports, both have the same safety
5	report ID, then in FAERS it will automatically try to
6	create a follow up. We don't want that.
7	So we have found a mechanism how to keep that
8	separate. Because we're coming from two separate
9	routing IDs, so we know how to now keep that separate.
10	But especially, in the sponsor's safety PV databases,
11	we want to hear from you all how would you create those
12	reports and how would you store and how would you
13	manage those reports. Are they managed separately?
14	Are they managed as one case in your safety database?
15	And then when it's sent out, if it's sent out
16	separately. We want to hear from you just because I
17	mean, you're submitting that to Europe today. So we
18	definitely want to hear something on the docket or on
19	the eprompt e-mail address. So we'll definitely want
20	to hear…
0.1	

21 Right. Okay. Right. So typically today is
22 it managed as two separate cases or it's just one case?

Paqe	33
rage	55

1	One case. Okay. And then when you especially, when
2	you're submitting to Europe then because they have
3	EVCT and EVPM, right? So then they're separated out.
4	All right. Okay. Yeah. Okay. So yeah. So that's
5	typically on the post-market study report. Suppose
б	it's submitted in two different routes. And again, as
7	we all realize that this whole IND concept is a U.S.
8	concept, right?
9	All right. Yeah, this was I think this was
10	I talked about this I talked about this the last
11	time. So this is an element which was not there, which
12	is reporter's e-mail. And this is a regional element
13	we added.
14	Okay. Next item, study identification. Now
15	this is the next two elements are new elements. And
16	the purpose of this element is basically routing the
17	report to the appropriate reviewer. Now this is a very
18	important field for us and this field is mandatory for
19	study reports.
20	And the business rule this is now what our
21	thinking is on that business rule that might change a
22	little bit, but this is right now what our thinking is.

Γ

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1	So this particular data element is especially when you
2	have we're trying to eliminate cross-trial
3	reporting, right? So which means you don't have to
4	submit to all the other INDs.
5	So the way to do that, first, is that we have
6	to know the primary IND on which the adverse event
7	occurred, right? So this field will help us in
8	actually routing the report appropriately and applies
9	for both IND and for BA/BE safety reports. So we have
10	the number.
11	The reason why I am saying the business rule
12	might change, because we are trying to just figure out
13	here the numbering system so that the numbers don't
14	collide or coincide. And if it does, if we know if it
15	does, then we may have to have a prefix to that as
16	PANDA and then NDA and IND.
17	But so far what we think is we can probably
18	manage this having unique numbers. So if it is unique
19	numbers, then this number is looked into our FAERS
20	database and then the appropriate reviewer is actually
21	assigned to that application number, the report shows
22	up on their alerts.

Pac	re	35

1	So that is one field. The second field is
2	that, because cross-reporting we're trying to
3	eliminate, but the agency still wants to know what are
4	the cross-reporting IND numbers. You don't have no
5	reports have to be submitted, but to know the cross IND
6	reporting the IND numbers.
7	So typically in this then what we are
8	seeing that this is a C-5R, means repeating. And you
9	just this field needs to be repeated with all the
10	other IND numbers which is not the primary on which the
11	adverse event occurred. And will have the same format.
12	And what it does also is it also helps us in routing.
13	Because today when a cross-reporting happens, the
14	primary IND on which the adverse event occurred is sent
15	to a reviewer. And the other reviewers are like an
16	FYI, just letting them know that the reports have come.
17	So we want to do the same thing. So in our
18	system there'll be only one report, right? And maybe
19	five reviewers are looking at it. One is a primary;
20	the other ones are like FYI-ed on that. So that's that
21	two data elements which we plan to add into our
22	specification.

Pa	qe	36	

1	Okay. So we will have Karen, who will speak
2	next on and give some introduction because the next
3	one is BA/BE study trial. So she's going to speak a
4	little more on those concepts and what they will be.
5	All right. Yes.
6	No, we're talking about prefix with IND or
7	PANDA. So we have to basically figure out find out
8	that if these numbers can start from a different
9	series. Then we don't have to do that. Because once
10	these reports come in, I still have to now split the
11	numbers with the prefix. I don't want to do that.
12	Just if I can have the number and the number is
13	directly assigned to a reviewer, it just goes to the
14	reviewer, so.
15	All right. All right, next. So with patient
16	identifier. So I think in the last session you have
17	heard from Meredith about a concept of aggregate
18	reports. So she had mentioned about the different
19	types of reports, of which two types of reports which
20	would be submitted through the gateway through an
21	E2B message was: one is the pure IND report which you
22	have and then you have an aggregate report. And the

1 aggregate report concept is, it's still an ICSR, in that in the linked report IDs, you're just mentioning 2 about your case series of, let's say, all the 3 4 pancreatitis cases because you have created -- and then 5 your narrative is writing about that series or that б aggregate. 7 Now how do we identify that it's an aggregate 8 report? So our first initial thought was we have an 9 observation type, right? We thought that if we go to 10 observation type and we add a new value called aggregate -- this whole observation type from ICH 11 12 perspective has its own OID and list of values. So 13 that's going to be a big change. 14 So rather we decided that we will have a 15 conditional mandatory on the patient ID or the initials where -- in this case, there is no single patient, 16 17 right? So if the patient ID is submitted as aggregate 18 and that will define as how we'll do aggregate. And 19 similar talk you will hear in the afternoon about the 20 summary report in combination products, where we'll be 21 using the same -- basically, overloading the same 22 patient name initial with the word summary.

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1	So that will define what that will give us
2	or tell us that these are aggregate reports coming from
3	the IND. So with that yeah.
4	Basically, it has those names. Because
5	tomorrow yeah. Right. It was coming through eCTD
6	submission, which was summary, yeah. But so that
7	aggregate what we found out, it was also a MedWatch
8	form which was being submitted as an aggregate. So if
9	it is that, then it could be submitted as an ICSR,
10	where you we could use the attributes of that ICSR
11	to submit that aggregate.
12	So when we started looking at what kind of
13	information is coming in that aggregate, we did see
14	that it just fits into as an ICSR. And in future when
15	you have these aggregates done submitted and now you
16	are submitting a follow up on that aggregate, it's
17	still an ICSR, so the follow ups also hopefully will
18	just fit in correctly or appropriately in its place.
19	And the narrative is basically filled up, yeah.
20	Yeah. Fitted into the narrative and that will
21	come in there. Patient identifier, as I said, you
22	would just say aggregate for patient identifier.

Reporter. Probably we'll still have a reporter, which
 will say who is reporting this aggregate. And then - I mean, we got the four data elements.

4 That is true. That is true. We can -- yeah, 5 we can define that as to some value, because the four б elements kind of -- maybe we can release -- reduce the 7 rule for aggregates and say that "if you're sending an 8 aggregate, then just make sure that your patient 9 identifier has aggregate. And then of course you have these -- these -- it will still be considered at a 1 or 10 I think they have -- the aggregate also has a 15-11 6. 12 day requirement. So that will still say the IND --13 it's an IND report. It will be 1. And it will still say this is pre-market, so we will know it's a pre-14 15 market.

And we can -- we can -- I think we can -- we should be able to reduce the rule to not asking for a reporter, because that in the post-market side it does ask for a reporter, so.

20 What the volumes are? I mean, it's not like 21 the individual case safety reports because it's 22 aggregating. I do not have a number of what kind of

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1 volume we get for aggregate. I think I should be able 2 to get something from Meredith. I can ask her and I 3 can definitely -- during the break, I can just get you 4 some numbers. But that's -- it's not many, it's not 5 many.

б Yeah, it happens, it does happen. Yeah, we 7 still have aggregate reports. Yeah, it's part of the 8 submission that aggregate reports does come -- now 9 today it comes through eCTD as a PDF and it comes as a 10 MedWatch form actually. So then if you see the 11 MedWatch form of an aggregate report, I mean many of 12 the information is left out. I mean, yeah, the product will be there and then they will have the narrative 13 14 They'll have additional pages for the filled in. 15 narrative, because that is how much you can fit in, so. But it comes like -- it looks like a MedWatch. 16

No, no, no. It's -- as I said, it's again aggregate, so. They have to see what conclusion they come to. There could be so many events that has occurred, and then based on that, they're aggregating it and then sending it.

22

Correct. Yeah, exactly. Yes. No, no, no,

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no. I think they have they have like four or five
different types of reports you're submitting for that
IND. And one of them are submitting the individual
case safety reports, which you submit. One of them is
aggregate. One of them is like non-clinical. One of
them is that some are descriptive, very descriptive.
And they're submitted through eCTD today. Okay?
Today everything is submitted through eCTD.
There are like five or six different types of
submissions which happen that are submitted, of which
we are just picking two of them where we think are
going to fit into an ICSR.
If you actually go to the FDA meeting page and
you look at the slides, there's a whole session 1 or
2 you will find on IND safety reporting which was done.
And there's a table there very nicely defined, where it
gives you all the different kind of submission based on
which CFR and then it tells you which ones we are
trying to tackle as part of FAERS. You will see that
there. Okay? Oh, yes.
That's what we are saying. So we're saying
that yeah. Yeah, I think the people on the web are

1 unable to hear, so if you use the microphone or you can -- yeah. So same. The idea or the concept is that if 2 we have that as an ICSR the aggregate report, then we 3 will be able to, you know, manage like a case. And any 4 5 follow up comes on that, we will be able to track those follow ups. б 7 And in the follow up -- now if you have a new 8 case series you have created on those cases you may 9 have already submitted, they becomes like link cases, because you have a whole concept of link cases in the 10 So we -- so the idea would be to use those link 11 ICSR. 12 cases to link your case series. 13 So let's say you have 10 cases and now you are 14 able to find five on which you are building your 15 aggregate. So which means you have the 11th case, 16 which is your aggregate, and in which you are 17 mentioning in the link cases those five and then you're 18 writing about those five. 19 Yeah. Correct. So February will be -- or 20 that idea on February will be like finalizing certain 21 things and also showing some of those features which we 2.2 have on how do you want to test, going through the

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1	website. You know, we'll have basically, have it
2	pretty much live showing you how you're going to do
3	that. Maybe we can show an example of an aggregate
4	report. We can show you some sample files of how the
5	aggregate report in R3 is going to look like. And then
6	of course the sample files and of all the different
7	types of reports.
8	UNIDENTIFIED SPEAKER: And would it be
9	mandatory to send the aggregate reports also through an
10	electronic format? Or could that also continue to be
11	sent as the in the eCTD file (ph)?
12	MR. DE: So right now, as I said, that when we
13	do R3, the mandatory there is no mandatory rule
14	currently. I mean, the idea is to eventually make it
15	mandatory. I mean, the good part about when you're
16	submitting these types of this ICS the single
17	ICSR and the aggregate, you are basically skipping not
18	creating a cover letter, you're skipping not creating
19	the 1571. All those things are eliminated, okay?
20	Because what we have heard during the pilot is that
21	adds to the time, that adds to of course the cost. And
22	
	now you're basically trying to send it directly from

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1	your safety databases.
2	So to answer that, yes, it's there's no
3	compliance date which has been set, as I said in the
4	start. But as we see how companies are doing or how
5	sponsors are doing, we get some vibes from them, then
6	we will start looking at, you know, when do we want to
7	make this
8	Yeah, yeah. If they started doing R3, then
9	they don't have to submit to the eCTD, right? I mean,
10	there are other documents which you still have to
11	submit to the eCTD, because it's a whole set of
12	documents we have. Only the single individual case
13	safety report as you start submitting through the
14	gateway you have moved on to the gateway now. I
15	mean, gateway meaning to the ICH standard, if you moved
16	on to that. Because I don't want to say gateway
17	because everything else come all comes through
18	gateway.
19	But if you have moved on to if somebody
20	moves on to submitting through the safety reporting
21	portal or somebody moves on to submitting individual
22	ICSRs through this R3 standard or R2 standard, they

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1	have moved, so they don't have to go through so I
2	think for them, right away the saving is no cover
3	letters, no 1571. All that things basically is gone.
4	Oh, yeah, yeah. Correct. Use cases we are
5	trying to. Because we used to never I mean, our
6	technical spec used to never have use cases. But what
7	we're trying to do is, instead of putting the use cases
8	and the technical spec on the FDA electronic submission
9	webpage, we want to put those use cases. Because
10	technical spec the problem is, if I open a technical
11	spec, it has to go through clearance. But on the
12	website we can always put those use cases going
13	through, you know, major clearance.
14	So we will do that in that. And then with
15	Q&As and all that, we want to put that on to and the
16	February meeting you will actually see all these things
17	have happened, so that we can point you to the right
18	locations to start looking at things. Okay. Yeah. Is
19	it on?
20	UNIDENTIFIED SPEAKER: And in terms of the
21	guidance, would you also be providing some information
22	in terms of transition? So what happens when you go

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1	from an IND paper submission to an ICSR for pre-market
2	in terms of follow ups. So how would that work? And
3	less so for ICSR from E2B(R2) to E2B(R3) as well.
4	MR. DE: Right. So that is something we
5	are actually working on more like a transition plan to
6	show if you have already been submitting through the
7	eCTD, okay, so can you start can you jump into
8	submitting an electronic you know, an XML
9	submission? Or should it be that any new trial when
10	you're starting is when you want to be submitting there
11	and finish that through eCTD on an existing trial?
12	So that is something we're discussing because
13	we want to just also make sure that how this data is
14	going to show up for the reviewers. Most probably what
15	is going I think the path we probably will be taking
16	is that, if you can move over, you just move over.
17	So if you have already submitted a few through
18	eCTD as MedWatch forms and now you're ready for an XML
19	submission, you just get into an XML submission. It
20	comes into FAERS. It goes through our data analytics.
21	The reviewer looks at it. But we do have a regulatory
22	system where all the list against that IND all the

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1	list of safety reports are attached. So the idea would
2	be that the old reports are already there. The ones
3	which has come electronically, they'll be a link
4	provided to them against that IND there. So if they're
5	looking at all the reports, if they click on there,
6	that data analytics opens up and shows them the case
7	versus in the old one, they click on that, it opens a
8	PDF to show them the case.
9	So but if the thinking is going as if
10	you're ready, you could start submitting. And I think
11	also now that this final phase of our pilot is going
12	on, we have learned a lot from this phase. So there's
13	a lot of Q&A which we have started we have prepared.
14	Meredith has been talking about use cases of
15	different types of use cases.
16	And we have also told this pilot sponsors
17	that, "As you go through this, try submitting an
18	aggregate report. Even though it's in R2, still submit
19	an aggregate report. Let's see how it comes up and how
20	it shows up. And follow up to that aggregate report.
21	You know, make one and follow up to that aggregate
22	report. And then we'll see how." So this pilot is

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actually giving us a lot of information.
All right. Okay. So sorry. Yeah. I
mean, again, as I said, when it comes to even though
it's an yeah, so we have a flag in R3 which
differentiates between that, yeah.
Adverse event on which the AE occurred, that
becomes the yeah. And then IND number for other
INDs with the same suspect product.
Starting this October R2 only, because we will
be ready R3 in March 2020. Yes. So R2 technical
specification, I think our target is to it's in
clearance actually right now. So our idea hopefully is
by September we get that. So by the end of September,
we are able to post that. Now the thing about that is,
once it is posted, okay I think it's a draft and
then we'll have the final, and then from final, 2
years. But at least if you can post the draft and
companies can start looking at all these data elements.
Okay. So right now we are at 10:20. So as I
said, my agenda got a little messed up because I had a

break at 11:00. If you have any -- no more questions. So we have two options: either we can take a break or

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1	we can then start with Karen. We'll take a break?
2	Okay. So let's take a 15 20 minutes break and then
3	we come back and then we have we will have Karen
4	presenting on BA/BE safety reporting.
5	BREAK
6	SESSION 3: GENERIC DRUGS - BA/BE TRIALS SAFETY
7	REPORTING
8	MR. DE: All right. So we'll start with our
9	session 3, which is on Generic Drugs - BA/BE Safety
10	Trial Safety Reporting. So I welcome Karen Feibus.
11	She's Acting Director with Clinical Safety Surveillance
12	Staff in Office of Generic Drug in CDER. So Karen, the
13	stage is all yours.
14	MS. FEIBUS: Good morning. So I'm going to
15	take you on a little journey into the world of generic
16	drugs. So I don't know how many of you here in the
17	room and online work with or for the generic drug
18	industry. But generic drug safety is what I've been
19	eating, breathing and sleeping for the last couple of
20	years and wanted to talk about it with regards to
21	trying to facilitate electronic reporting in the pre-
22	market space.

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1	So I'd like to start off with a brief overview
2	of generic drug pharmacovigilance and how it's similar
3	and different from new drug pharmacovigilance. Talk
4	about bioavailability and bioequivalence studies and
5	the safety reporting requirements. What our staff's
6	current processes are for receiving, tracking and
7	reviewing expedited reports from BA/BE studies. And
8	take a look at what some of the opportunities are
9	provided by electronic submission when this becomes
10	feasible on the pre-market side. And what the steps
11	are that we're trying to take to make sure that this is
12	going to work.
13	So generic drug pharmacovigilance is actually
14	kind of complex because it involves so many different
15	groups and parties within the Center for Drugs. We're
16	dealing with three time periods, the pre-ANDA phase,
17	the ANDA review phase, and the post-approval phase.
18	And it involves the Office of Generic Drugs.

But because we are dealing both with generic drugs for active pharmaceutical ingredients that have already been out on the market as brand named products, it also can involve the Office of Surveillance and

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1	Epidemiology that is responsible for ongoing
2	surveillance of everything related to the active
3	pharmaceutical ingredient and its safety; the Office of
4	New Drugs, because if there is an emerging safety
5	signal for a particular active pharmaceutical
б	ingredient, the Office of New Drugs is going to be
7	involved; and also the Office of Pharmaceutical
8	Quality, our chemistry colleagues, because when you're
9	looking at generic drugs and acceptable differences and
10	how they are behaving in the marketplace compared to
11	the reference list of product, you really cannot
12	divorce those clinical considerations from the
13	underlying chemistry and those differences.
14	Within OGD, our Clinical Safety Surveillance
15	Staff is a small group that lives in the immediate
16	office. And while we are looking at pre-market safety
17	reports and post-market safety reports, we have other
18	groups in OGD who are looking at safety during other
19	parts of the lifecycle.
20	So our Office of Bioequivalence colleagues,
21	the Office of the bioequivalence reviewers are
22	seeing the safety data coming in with the

bioequivalence studies and determining whether our
 clinical colleagues in the Division of Clinical Review
 need to take a look at various serious adverse events
 or the balance of different kinds of adverse events
 between reference and test.

6 We have colleagues in the Office of Research 7 and Standards who are responsible for developing our 8 product specific guidances that are guiding how 9 bioequivalence studies are actually conducted and 10 designed and also they are overseeing the pre-ANDA 11 meetings that are now being made available for complex 12 product development.

Our lawyers and OGD policy are wonderful and accessible and they help us when we have all sorts of questions about regulatory authorities or odd situations that have come up and it's not clear how they relate to our regulations.

And then our Division of Labeling sits in yet another sub-office, the Office of Regulatory Operations. And because they are so intricately tied to the safety labeling changes that may be coming from the reference list to drug side, they are also part of

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1 our safety data review and concern. And as you can see, my structure that's being 2 built here is really built on a foundation of sameness 3 4 and really understanding and thinking about what 5 sameness to brand really means. So as I mentioned, new drug and generic drug б 7 pharmacovigilance look a little bit different because 8 the development processes for a new drug and generic 9 drugs are different. And what I mostly want to point out is, on the generic drug side, everything's really 10 based on choosing that reference listed drug, finding 11 12 your product specific guidance based on that, designing a bioequivalence study that meets those requirements, 13 14 pulling all that data together into your ANDA and 15 submitting it. And then we have various reviewers reviewing it. 16 17 And potential safety concerns can emerge 18 during ANDA review related to differences in 19 formulation, various allowable differences and whether or not they're going to make a difference in clinical 20 21 And if the ANDA is approved, we're then use. continuing to watch for that. When the generic drug 22

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1	gets out there? When it starts to become the majority
2	of the market? Are there emerging safety signals just
3	because the drug may be getting used in a broader
4	population than initially it was when only the brand
5	was on the market?
6	And is there any evidence emerging that a
7	safety profile for one particular generic drug looks
8	different than all the others for some reason? For
9	some unanticipated reason that the formulations
10	behaving differently? Or the drug device combination
11	that was approved as a drug is behaving differently
12	when it's in the hands of a patient or unexpectedly
13	getting substituted in the pharmacy?
14	So when it comes to adverse events I want
15	to briefly touch on post-market right now, because our
16	post-marketing process is a lot more fluid at this
17	point. Our post-market adverse events are submitted
18	electronically since June of 2015. They come in
19	through either the E2B method, database-to-database, or
20	through the safety reporting portal. And they go into
21	the FDA adverse event reporting system.
22	Our data team on a regular monthly basis is

1 doing pharmacovigilance using primarily the drug quality reporting system right now, which is a subset 2 of these adverse events that focus on quality-related 3 4 issues to see whether any of these products are showing 5 a higher rate of reports than others. And if they're б popping up as having higher rates of reporting, we take a closer look at what might be going on. 7 8 On the pre-market side by comparison, the 9 serious adverse event comes in through an e-mail box as 10 a PDF of the required reporting 3500A form with all of its various PDF attachments, a cover letter, usually a 11 12 protocol summary, sometimes something else as well. 13 And when we receive them, they have to be 14 manually entered into our project tracking system. 15 Follow-up reports that come in for the same event have to be manually linked to the original. And ultimately, 16 17 even though we're able to link the original to the 18 follow-up reports in an awkward kind of way in our 19 project tracking system, we can't link it to the ANDA when it comes in. 20 21 And so ultimately, we have our bioequivalence reviewers and our clinical reviewers actually calling 22

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1	us up and saying, "Hey, did you receive and review this
2	serious adverse event," because they can't see it, they
3	can't find it.
4	And so we're hoping to leverage these
5	opportunities for electronic reporting to help make
6	this whole process of tracking and reviewing pre-market
7	serious adverse events from bioequivalence studies a
8	lot more quick and efficient.
9	And that's today's focus. So let's see what
10	kinds of opportunities electronic submission may offer
11	on the pre-market side of the house for generic drugs.
12	We have two scenarios when it comes to bioequivalence
13	studies. There are bioequivalence studies that are
14	conducted under IND and somehow they got a nickname of
15	Bio-IND because they're attached to a bioequivalence
16	study.
17	And the regulations require bioequivalence
18	studies to be conducted under IND for radioactively
19	labeled drugs and for cytotoxic drugs. But otherwise,
20	all other generic drugs being developed that do not
21	meet the requirements to be exempt from an in vivo
22	bioequivalence study, do not need to be conducted under

1	an IND.	So t	they	have	no	application	number	associated
2	with ther	n at	all.					

And this slide just summarizes what those 3 4 governing regulations are. For the bioequivalence studies conducted under IND, the safety reporting 5 requirements are exactly the same as for any other IND 6 7 and an IND safety report needs to be submitted for any 8 event that is serious and unexpected and there is some 9 evidence to suggest a causal relationship. And both 10 individual cases have to come in as well as those 11 prickly aggregate reports that have been getting 12 discussed this morning.

13 For bioequivalence studies being conducted without IND, there is a different regulation that 14 15 describes the reporting that has to occur and you can 16 see that here. And these reports are any serious 17 adverse events that occur regardless of whether it's 18 considered drug-related. And they have to come in at 19 either 7 or 15 days depending on whether it's a death 20 or other serious adverse event as defined elsewhere in 21 regulation.

22

So this slide I actually borrowed from

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1	Meredith Chuk, who presented at the March meeting and
2	was really focusing on what's going on in the world of
3	INDs. And she talked about the December 2015 draft
4	guidance that describes safety assessments for IND
5	safety and talked about compliance with what will be in
6	the final guidance occurring 24 months after that final
7	guidance is published. And that at that point, all IND
8	safety reporting will have to come in as either E2B
9	reports or through the safety reporting portal.
10	And the goal, as mentioned, is that there's
11	voluntary submission starting in October of this year
12	to try to start using the system that's going to be
13	stood up and is being worked on through the pilot right
14	now.
15	So safety reporting, as I mentioned, for
16	bioequivalence studies without an IND. While 7 to 15-
17	day reports have to be submitted, there is no
18	regulatory requirement and no planed regulatory
19	requirement at this point for them to have to come in
20	electronically. But all the other reporting is being
21	done electronically.
22	And submitting these reports electronically

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1 may offer benefits if you're having to submit premarket bioequivalence reporting electronically to other 2 agencies for other applications, other studies. 3 So this only applies to bioequivalence studies 4 conducted in the United States. And the majority of 5 our bioequivalence studies are actually being submitted б 7 outside the United States and that safety data does not 8 have to come in prior to the abbreviated new drug

9 application coming in. So we're only talking about the 10 studies conducted in the United States for which 11 expedited reporting is required.

So I mentioned the pre-market process before and this is just summarized again at the bottom, this sort of manual PDF process that we're currently working with.

So why even consider doing voluntary
electronic reporting for bioequivalence studies? It
would give you one method of submitting generic drug
safety reporting for BA/BE studies that are conducted
under IND, for those conducted without an IND, as well
as post-marketing adverse event reporting.

2.2

All of the pre-market adverse event reports

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1	are going to remain in a non-public space, as described
2	by Suranjan earlier, that there will be various
3	required fields filled that will indicate that these
4	are pre-market reports and we'll separate them and
5	sequester them from the post-marketing reports, where
6	some of that data ends up being posted on the public
7	site.
8	In addition, you do receive automatic
9	confirmation of receipt. And so once you've pushed the
10	button and you've sent that electronic report and
11	receive confirmation that it's been received, you're
12	done with it, there's nothing else to do.
13	How will this work? Because right now when
14	you send in bioequivalence study adverse event reports,
15	you have no application number. And without an
16	application number, we can't route this anywhere.
17	So there's already a process in place when
18	complex products are requesting pre-ANDA meetings with
19	the Office of Generic Drugs. These companies are going
20	to this website that's pictured here and they're
21	obtaining a preassigned ANDA number. This is the same
22	exact number that's used when the application is

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1	ultimately submitted.
2	The agency has found this acceptable for
3	complex products to request this ANDA number long
4	before a bioequivalence study has even been designed.
5	And so they've also found the agency has also found
6	it acceptable to request this ANDA number at or around
7	the time a bioequivalence study is going to be started.
8	And so this is just doing the same stuff that
9	you would normally follow when you request an ANDA
10	number. Only you would be doing it at the beginning of
11	your bioequivalence study rather than waiting until it
12	was complete.
13	You could wait until a serious adverse event
14	actually occurs and do it at that time. But as it
15	states on this website, there may be up to a 3-day
16	delay between the time that you make the request for
17	the number and the time you receive it. And if you
18	were dealing with a report that needed to be submitted
19	in 7 days, that might be a little bit nerve-wracking
20	and a little tight. So requesting the number at the
21	time that recruitment begins or at the time that
22	patients are starting to actually be assessed in a

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1 bioequivalence study is probably a good way to do it. Questions came up about the PANDA number or 2 pre-ANDA number. Depending on what the agency finally 3 4 settles on about whether they think a pre-market indicator field can be used for both INDs and 5 bioequivalence studies that don't have an IND, either б 7 there will be an IND indicator for studies done under 8 IND and a PANDA indicator for bioequivalence studies not done under IND, or they will all be pre-market and 9 then further distinguished and routed based on the 10 actual 6 digit number. 11 12 But either way, there will be two fields that 13 basically route your report to the correct office and 14 the correct part of FAERS, whether it be the portion 15 that can be public or the portion that is kept proprietary and private. And then this can be 16 17 submitted through E2B or the safety reporting portal. 18 And again, the benefits are: we, on our side, look forward to being able to link the initial and 19 20 follow-up report so that we can evaluate the important 21 information that you're sending to us in as timely way as possible, because we do follow-up and we will 22

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1	request additional information, whether it's full
2	protocols, hospital records. Because we want to be
3	looking for drug-associated concerns, but we're also
4	trying to make sure that the subjects that are enrolled
5	in these bioequivalence studies are safe and that all
б	of the right safety monitoring is in place for them to
7	get through these healthy volunteer studies without
8	experiencing unnecessary serious adverse events.
9	And this will make it all easier that we have
10	a good way to review them, link them, document any
11	concerns that we might have or document our lack of
12	concern and then ultimately have the reviewers who are
13	reviewing the ANDA package as a whole able to see that
14	information and move through their review process more
15	quickly, leading to more quick action on that ANDA.
16	So electronic submission will reduce errors,
17	it will improve the amount of information coming to us
18	because of the mandatory and standardization of fields,
19	and will hopefully help us do a better job of subject
20	safety monitoring.
21	So just very briefly I wanted to just sort of
22	link together and come back full circle to how all of

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1	this relates to efforts that we're making on the post-
2	market generic drug pharmacovigilance side. One of our
3	staff members has been working with the MedWatch form
4	team that meets every few years to evaluate whether
5	updates are needed to that required 3500A reporting
6	form. And over time, there's been increased prominence
7	and clarity for manufacturer fields, which become very,
8	very important for us on the generic drug side when
9	we're trying to look across all of the products that
10	exist for a particular active pharmaceutical ingredient
11	dosage form.
12	What is happening this time around is that
13	there's going to be a box added that actually says
14	"pre-ANDA." So that for companies that don't request
15	an ANDA number, they can at least check that off, and
16	we know that is a pre-ANDA associated adverse event and
17	it will get routed to us. And also it facilitates
18	datamining of those cases later.
19	And the other thing that will happen is when
20	this is done electronically, it will happen
21	automatically. But at least when it's not done
22	electronically, we're going to have a way to

distinguish these pre-ANDA cases through the MedWatch
 form.

The other things that are going on is that 3 4 Suranjan and his staff have really been very inclusive and it's been very reassuring to us and hopefully to 5 all of you that there's been a tremendous effort as 6 7 this system has been getting built to connect with all 8 of the various offices within CDER and the review 9 division needs to really make sure that the 10 enhancements that are going to occur with FAERS II are 11 going to improve drug signal detection both on the new 12 drug and the generic drug side. And we've really been 13 very grateful to that because our generic drug pharmacovigilance process and our framework is really 14 15 still in a rapid growth phase with the development of 16 the Office of Generic Drug Super Office.

And so we're hoping this is going to help us track signals and identify signals more effectively over time and just have better visualization as far as what is going on across all of the generics and trying to ensure that patients really can have a seamless experience at the pharmacy level when drugs are being

1 substituted.

2	We feel that electronic submission and this
3	opportunity to do this both on the pre-market and post-
4	market side for generic drugs really will enhance the
5	Office of Generic Drugs' ability to meet our mission,
6	as well as all the generic drug companies and the
7	Association of Accessible Medicine to meet their
8	mission, which, as you can see, are very, very similar
9	and really trying to make high-quality, affordable
10	medicines accessible to the public.
11	I would just like to acknowledge all of my
12	staff mates. Howard Chazin was the Director of this
13	staff until he took on this acting position. And then
14	you can see all of my staff mates down below. And it's
15	really the work that we do all together that has
16	brought this information together for today. So I just
17	want to extend my thanks and open it up to any
18	questions that you may have for me or Suranjan. Thank
19	you.
20	MR. DE: So any specifics on any questions
21	on the generic drug? As you saw that the previous
22	presentation which I gave I mean, some of the data

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1	points are included. And I noted down one item, which
2	I think I have a question on, we have to go back and
3	evaluate, is the application number on which the
4	adverse event occurred. How do we want to approach
5	this? Do you want to approach this with a prefix? Do
6	you want to approach this as two separate data points
7	identifying IND and a number or a pre-ANDA and a
8	number? Or it should be one field with a prefix?
9	Because as soon as you have prefix, then you
10	have all these situations of concatenating it and then
11	extracting out, which all becomes a hassle on both the
12	source and the destination side. So this is something
13	we'll I think my team will have to talk about.
14	Right. That's why we have to have this prefix
15	or some kind of indicator to say, "Even though whatever
16	the number is, it's for the IND. Or whatever" "if
17	the number turns out to be the same, but it's for
18	ANDA." So they kind of go together, which then makes
19	it unique, right?
20	But even with that, how do we want to store
21	that and how do you want to use it? Do we want to
22	store that as IND space and a number or IND as a

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1	separate field and number as a separate field data
2	element. So that way, if any time you have to
3	concatenate it, you can easily concatenate it and put
4	it into one. If you want to use it separately, you
5	still have separately you can
6	UNIDENTIFIED SPEAKER: Well, how is it stored
7	in DARTs. I think we you know, because you get all
8	your stuff from DARTs, right?
9	MS. FEIBUS: No.
10	UNIDENTIFIED SPEAKER: So you don't and that's
11	the whole problem.
12	MS. FEIBUS: So this is where it gets really
13	interesting. So right now so DARTs was when I
14	was here when DARTs came online, it was the hot new
15	thing. But it was really built to be used by the
16	Office of New Drugs and by other offices. But at the
17	time, the Office of Generic Drugs, which was much
18	smaller and primarily was a bunch of chemists and
19	clinical pharmacologists, they actually built their own
20	sort of internal archival system.
21	And a few years ago, back in the fall of 2014,
22	a new sort of work management tracking system and

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	rage 09
1	archival system was launched called Panorama. And so
2	the Office of Generic Drugs and some of the other sub-
3	offices within CDER actually worked within Panorama.
4	Within generic drugs, you have much higher
5	numbers of applications that are being dealt with at
6	any one particular time and you don't have a review
7	team that is necessarily sort of housed and run out of
8	a particular division. So the workflow structure is
9	very different than it is in the Office of New Drugs.
10	And just the sheer numbers of applications
11	that are moving at the same time I mean, we're
12	talking I think 997 application approvals last year or
13	something like that required a workflow and work
14	management and work tracking system that had
15	capabilities that DARTs just doesn't have it.
16	DARTs is a fantastic archiving system and way
17	to find things. And Panorama has been improved and
18	modified over its first 2, $2-1/2$ years of use to sort
19	of link with an interface with DARTs and be able to
20	show and access all of the documents that have been
21	submitted to a particular application and as well as to
22	show all of the reviews associated with that much as

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1	DARTs does. But we work in a completely different
2	interface.
3	And so the importance of being able to both
4	route these being able to route these reports is one
5	problem, but the other problem is making sure that you
6	can still carve out that application number so that you
7	can associate work that's being done for that
8	application and associate it with the other documents
9	in that application whether it be in DARTs or Panorama.
10	So it's sort of this twofold challenge, as I see it.
11	MR. DE: Yeah, so so that's I mean, that
12	definitely we have a challenge. So we'll have to
13	figure out how do we want to do this. I mean, the
14	and then of course we'll communicate that to the
15	sponsors.
16	MR. IYER: Hey, hi. Hi, Suranjan. Anand Iyer
17	from AstraZeneca. I have just a quick comment on the
18	approval numbers, right? So for vaccine submissions
19	that happens today that goes to CBER, GK31 that's the
20	tag for the E2B(R3). So they mandate the use of NDA or
21	BLA prefix before the approval number. So they maybe -
22	- they probably have a mechanism of splitting them or

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1	MR. DE: Separating out.
2	MR. IYER: Yeah.
3	MR. DE: Yeah, yeah, yeah. So I mean, that's
4	how we went with, but so as we are harmonizing those
5	data elements with ours trying to see because one
6	is, any new data elements which we have added to
7	harmonize that receiver or any data elements that CBER
8	has already in vaccine are sorry, elements which are
9	already in ICH, but the values they are applying on
10	those data elements, we're also looking at that to see
11	we harmonize that.
12	So that's why I said we have to go back to our
13	team. We actually every Friday the CDER and CBER
14	electronic submission team meet up to do this
15	harmonization. So we will be talking about this to
16	make sure that we harmonize so that it doesn't have two
17	separate method of putting the data element.
18	MR. IYER: Since that is already established
19	with CBER, I would think maybe take advantage of that
20	and harmonize with that.
21	MR. DE: Oh.
22	MR. IYER: Otherwise, we're you are also

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1	talking about the N1-4, right? You're talking about
2	the identifiers also to be (cross talk)?
3	MR. DE: Right, right, right. With IND the
4	see the problem happened was, in the drugs section, the
5	way that is set up, it's very difficult to know which
6	IND is a primary.
7	MR. IYER: Yeah.
8	MR. DE: Right? Because you're going to have
9	multiple drugs repeated, repeated and you could have
10	you know, sometimes you have a parent IND and then you
11	have a child IND and so all that. So that's why it
12	was very difficult. That's why we had to have this
13	separate new feel where AE occurred, okay, to identify
14	that so it can be routed appropriately.
15	But I think if we will talk to CBER and
16	hopefully we can, you know, take advantage of what they
17	have done and maybe use the same method.
18	MR. IYER: I have another question in relation
19	to changes to the MedWatch and what you had in your
20	presentation. Just interested to know if there will be
21	an update to the MedWatch so that it will be in line

with what's proposed in the DDT in terms of how you 22

1	identify cases being expedited.
2	And you've added a new option in the code list
3	so that you can mark it as 7 day if it's fatal or life
4	threatening. However, in the MedWatch form and the
5	instructions, it still states that 7 days should only
б	be checked off for blood products. And whether or not
7	there will be some kind of harmonization between those
8	two definitions?
9	MR. DE: No, that's a good question. I think
10	for the 7-day report, I think it was I'll have to
11	look back actually. I think for the 7-day report is
12	especially in the pre-market side, it's centered (ph)
13	for death and life threatening, right? And so then
14	when you're submitting a MedWatch form for a pre-market
15	report or an IND report, you would check that box, no?
16	MR. IYER: No, if you follow the instructions
17	for the MedWatch, it mentioned that you won't check the
18	7-day box. Yeah. Sorry. If look at the published
19	instructions for how to complete form 3500A for the 7-
20	day checkbox, it clearly states it's intended for blood
21	products. And we regularly have questions from
22	customers about that field.

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Page 74 MR. DE: Oh. MR. IYER: They would very much like to check it off for 7-day fatal and life threatening cases. However, if we follow the instructions, it doesn't apply. And so it would be good if there could be some clarity for that particular point. MS. FEIBUS: I just want to thank you for bringing that to our attention and I will certainly mention that to the person on our team who sits on that committee as well, because that really sounds like a --MR. DE: Yeah. MS. FEIBUS: -- incredible disconnect. MR. DE: Okay. We have written it down. So yeah, we have to take it to the MedWatch council. All right. MS. FEIBUS: So I'm going to ... MR. IYER: So the -- sorry, just one last ... MS. FEIBUS: I was going to say I'm going to fish for some information. I was having a very nice break conversation and heard some concerns being raised about the timing between what might be available information-wise between now and the next meeting in

1	February and the short timeline between February and
2	the end of March 2020 as far as access to things that
3	would help companies get up and running, the electronic
4	submission in as timely way as possible. And I just
5	wanted to encourage you to ask any questions you have
6	about that because if you don't ask, we can't find
7	ways to help you out.
8	UNIDENTIFIED SPEAKER: Thank you for your
9	presentation. I have a question. If a certain drug is
10	the same with the it's a branded drug, I think it is
11	possible to use for detecting significant signal for
12	signal about like their substance. How does USFDA use
13	AE data over generic drug to detecting significant
14	signal our (ph) signal?
15	MS. FEIBUS: So right now, we have a data team
16	that is part of our clinical safety surveillance staff
17	that is comprised of a team leader, who is a clinical
18	pharmacologist by training, and two data analysts, who
19	have backgrounds in pharmacy and epidemiology. And
20	each month they are running a particular search within
21	a portion of FAERS to look at primarily quality issues,
22	reports of lack of effect, reports of certain types of

Page 76 1 side effects, and sort of seeing what bubbles up as occurring at a particular frequency. 2 We're actually discussing now how to improve 3 4 that to use more data. So when FAERS II launches and 5 we're able to use the analytics that will be available to us, our data team will be using all of FAERS' data б to look across generic drugs. We are in active 7 8 internal discussions talking about the best ways to 9 leverage all of the data that we have available. 10 In my mind, one of the things that I would like to do is for particular drugs that we think may be 11 12 higher risk products, whether they be complex products, whether they be drugs that are known to have higher 13 14 rates of side effects and more serious side effects, 15 cardioactive drugs, neuroactive drugs, we may be setting up paradigms to take a deeper dive and actually 16 17 actively looking at adverse event reports that have 18 been submitted for all of -- all products for a 19 particular active pharmaceutical ingredient and dosage 20 form to see if we're seeing very similar patterns of 21 serious adverse events across the group and compare that to the references to drug or whether there is a 22

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standout, a product that really looks very different,
so that we can pay more attention and take a closer
look as to what may be going on.
As I said, our framework for how to do
pharmacovigilance on the generic drug side is still
evolving at this point, because it's really only been
in the last few years that we have had people who have
a clinical background and assigned staff who can really
look at generic drug safety from a generic drug
sameness versus differences perspective as opposed to
just looking at the generic drug data from an active
pharmaceutical ingredient perspective.
So that's what we do now. What we're going to
be doing in the future? We'll hopefully get further
defined and shaped over the next couple of years as we
have access to better analytics and more data.
UNIDENTIFIED SPEAKER: Karen, I think you
brought up the topic of what we were discussing during

brought up the topic of what we were discussing during the break, perhaps to have a meeting in between now and in February. I think it will be great if you could bring, you know, folks who are doing the pilot or even from what you are learning to present use cases and

Page 78 1 have kind of a workshop really to how to approach these 2 different data elements. MR. DE: Okay. So yeah. So one thing which 3 we definitely want to -- you know, to some kind of --4 5 to publish out in our FDA's website is what came out of the pilot, you know, what we learned from the pilot б 7 from the IND safety reporting, which includes the 8 different use cases which -- that we identified during 9 the pilot. 10 So that is one part of the pilot what we I think that definitely will be --11 learned from it. 12 and that should -- our pilot starts August 17th I think 13 and goes all the way to September 15th or so. 14 So during that period of time, you know, eight 15 or nine sponsors who will be submitting reports. 16 They'll pick a few INDs and they'll be submitting those 17 And we'll see all the different kinds of reports. 18 So that will also give us some examples of reports. 19 these reports along with some sample XML outputs, which 20 we could definitely, you know, redact them and then --21 and then we can -- I mean, it's as good as saying we'll 2.2 create our own, you know, sample files and we can post

them. So that definitely could be done before end of
 September. You know, as we learn through it, we can
 definitely do that.

As we move through our implementation of March 4 5 2020, you know, sometime then in fall I think we can give you the technical -- not the technical spec, the б 7 spreadsheet of all the data elements which you have. 8 We'll probably have -- by then hopefully we'll have the 9 OIDs set up for them. And our target is also that we will have to have all the data elements ready by that 10 time so that we can also do our development and start 11 12 updating our actual technical specification.

So as we go through -- you know, I think it will be just key that sometime in fall have a look at our meeting page or our electronic submission website. We have a FAERS electronic submission website. So we will start putting in some documents there. So you can start looking at those elements.

Now, by no means those will be put as draft. So if you have any questions, any concerns about certain data elements, you definitely, you know, send an e-mail to the e-prompt e-mail address and then we

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1	will we address those.
2	If you need to and I don't know, we don't
3	have it right now, but I have to talk to our team in
4	FDA just to see if maybe just a Webex between July
5	now and February would help once we have like kind of
6	published, we have looked at certain things. So that
7	way I mean, the idea is that if our technical
8	specification final document which comes out I mean,
9	I'm wishing to have pretty much zero comments on that,
10	right? So that that can be quickly finalized and then
11	made final and then we can and many other
12	organizations can then start implementing that.
13	But yeah, if there is a suggestion I mean,
14	a certain suggestion to e-prompt website that if you'd
15	like to have some kind of just not on-site, but we
16	can just have a WebEx and talk about those data
17	elements when they are put into our website and between
18	now and between September and February we can
19	definitely have something during that time.
20	So yes. So I have written down a few items
21	which I think we can publish. And as these slides all
22	will be put down right after this meeting will be

1	available on the meeting page. So many of the elements
2	which we are basically talking about, all those
3	elements are actually in the spreadsheet. And what I'm
4	talking about, they are all in the spreadsheet,
5	especially the combination products, the IND one we
б	talked about. The last time I talked about a few pre-
7	market. And so, yes, they will be there.
8	The technical specification what it does, it
9	just highlights those elements in sections, right? But
10	the spreadsheet actually will also highlight the way
11	the spreadsheet is set up you will see is any element
12	which is an ICH core ICH element, basically the row
13	is highlighted in gray; anything which is FDA's element
14	is a light yellow. So you will exactly know which ones
15	are there. And then tomorrow if you're going to take
16	that element and you want to filter out by only the
17	ones which says "source as FDA," you got all your FDA
18	elements. So, yeah, so that's the idea.
19	So and this spreadsheet is basically a
20	spreadsheet template. If you go to the ICH website and
21	go through all the documentations they have put down
22	for R3, this template is actually one of the templates

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1	there. So the idea at that time was that and I
2	think that is being basically been done, that EMA
3	will take that same spreadsheet, put all the core ICH
4	elements and their elements. PMD will do the same.
5	You know, other regulators Health Canada will do the
6	same.
7	So if all the spreadsheets look the same, then
8	especially as a vendor you're able to consolidate all
9	that together into one, where you know these are all
10	the core elements and these are all the regional
11	elements from different countries. So yeah, if you
12	can oh, there.
13	UNIDENTIFIED SPEAKER: So one of the things
14	with E2B(R3) is the introduction of null flavors. So
15	in the scenario where we talked about for both pre-
16	market and post-market submission, there's an
17	interesting challenge about how do you populate null
18	flavors, because null flavors typically for EMA are for
19	responding (ph) and supporting. So if we get a post-
20	marketing report and we populate the null flavors, how
21	would that work for the pre-market report for ICSR?
22	MR. DE: So that consideration has also been

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1	taken. So as we are defining certain elements, right -
2	- now, for example, the AE where you know, IND on
3	which the AE occurred, right, and that won't applicable
4	for post-market, right? So that element's null flavor
5	because first thing, it's a conditional mandatory
6	field, means it's only applicable when you have a study
7	report. So which means that certain data points like
8	report from study and all that data points have the
9	appropriate values, then this field is important.
10	Now, typically speaking, when we're looking at
11	I think at some point I had said our rules are
12	pretty much rules which we have set are what ICH has
13	said, okay? We are really not done any additional
14	rules we have applied to the data elements which we
15	have.
16	Now, these are all core data elements. Now,
17	if you come to that regional specific data elements, we
18	have taken into account that when we are looking at the
19	null flavors, pretty much many of the data elements you
20	will find will say it's an optional data point, right,
21	except the one or two which I mentioned today are
22	mandatory.

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1	And if it is mandatory, it is mandatory
2	conditional mandatory. So the null flavors will
3	appropriately reflect to say that if you do not have
4	that value, then the null flavor would say that no
5	information is, yes, in that spreadsheet. So when you
6	actually see the spreadsheet, you will see that, you
7	know, many of the things have been taken care of.
8	Hopefully, there is no conflict.
9	UNIDENTIFIED SPEAKER: So in terms of IND pre-
10	market for so you're suggesting in a sense you're
11	okay if the pre-market ICSR may have it seems a
12	little bit odd that it may have information such as "no
13	information available." So from a data quality, are
14	you okay with that?
15	MR. DE: No. So when we say pre-market, there
16	will be a certain data point. For example, when I said
17	that IND on which the AE occurred, on that we are
18	expecting an IND in there, right? But when you have,
19	let's say, a data field, which was right below that,
20	which was the other INDs on which you had the same
21	product, okay if you didn't have, I mean that would
22	be submitted as NI, right? So the null flavor will say

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Page 85 1 And I think my business rule actually also said NI. 2 that NT. Other than that, I think whatever reports are 3 4 submitted -- I mean, you had -- today everything is 5 coming at MedWatch. I mean, actually we're getting б more than what we get today, right? When we go through electronic submission, we'll actually get more than 7 8 what we get today. 9 Certain data points, for example, in products 10 is mandatory, so they have to be there. But many of the data points are either marked as optional -- and 11 12 when you look at the additional data points, what we're asking -- IND basically has what? I think two or three 13 14 additional data fields, okay? Rest of the data fields 15 are all ICH data fields, okay? This is where we are asking for the IND on which the AE occurred and all the 16 17 other INDs on which the same product has been used. 18 Basically, these are two fields we are asking for IND. 19 Rest all the fields are standard data fields. 20 Only when it comes to combination products, 21 you will see there are so many more additional data fields that we have to capture. But again, many of the 22

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1	data most of data fields are all optional. So if
2	you have it, submit it. If you don't have it, you
3	know, you don't have it, you know. But we're not
4	telling them that if you don't have it, saying "no
5	information," we have not basically put that criteria
6	in there because it's optional.
7	So yeah. So as I said, any questions which
8	you have now or after this meeting, we have the docket,
9	where you can submit all your questions. And after the
10	docket period time is over I think that is after
11	yeah, we're going to talk in the last few slides. Time
12	is over, then you have the e-prompt, you know, e-mail
13	address, where you can submit. And that gets monitored
14	almost every day. So anything else? Any other
15	questions? And yeah.
16	UNIDENTIFIED SPEAKER: Sometimes products are
17	approved and you receive an FDA approval letter
18	requesting that certain targeted will say adverse
19	events of special interest are to be submitted to a
20	special division of the FDA in addition to what might
21	ordinarily qualify to the gateway submission. So this
22	could be like a PML (ph) to the Division of Neurology.

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1 And so I was wondering with the adoption of FAERS II if 2 these will be integrated to a gateway-based submission 3 rather than a manual...

Right. So this is one question I 4 MR. DE: have to refer back, but I think my understanding was 5 that end of the day it's one report. And because now б 7 it's electronic and we have a data analytics tool, so 8 the other office will be able to even view that report 9 as they are submitted. But I still need to -- let me 10 confirm that. And I can take that question and come back to you. 11

MS. FEIBUS: Based on my understanding and being in meeting with FAERS' reviewers from the Office of New Drugs, it sounds like reviewers are going to have the ability to actually set up routine searches for certain kinds of outcomes for certain drugs --MR. DE: Yeah. MS. FEIBUS: -- where the search will actually

20 intervals. And so I don't know whether that particular 21 approach has been specifically addressed yet, but the 22 capability within the system should be there such that

be run automatically in the background at certain

19

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reviewers can access that information as it's coming in
 on their own time.

MR. DE: Coming in, yeah.

3

ROGER: Suranjan, I think the main question is that we have clinical trials which we know -- the sponsors know the patients, the sponsors know the drug, they know more information, and they're a lot different than post-marketing safety reporting. So now we're bringing these all into one schema, but we're adding IND stuff.

But I really expect that the sponsors and the 11 12 companies will provide the thorough information that they know on a clinical trial, because we know those 13 14 are different than post-marketing. Post-marketing 15 sometimes you don't have all the information. And 16 that's when you'd use a null flavor. But I think with 17 clinical trials, even though you're going from a 3500A 18 now to the electronic, I would expect the same high 19 level standard of the E2B form coming in and I think 20 that's very important.

21 MR. DE: No, you're right, Roger (ph). I 22 mean, with the post-market side, in a spontaneous

1	report, you just get so much of information, right?
2	You do your due-diligence and then, you know, whatever
3	you get, that's what you get. But clinical trial is
4	more controlled environment, so hopefully the data
5	which comes in are a little more complete and more
6	accurate.
7	UNIDENTIFIED SPEAKER: Yes. If you could
8	during the meeting where there will be a Webex about
9	the pilot findings, if you could address the
10	improvement or potential improvements in data quality.
11	That will be very interesting.
12	MR. DE: Yes, yes, yes. Yeah, that is one
13	thing we are my team here works every day on looking
14	at data quality, you know, with especially, right
15	now where electronic submissions are with post-market
16	reports. But if you look at these some of the
17	reports, you will find like 40 percent of the
18	information for which there are structured data points
19	are all in a narrative, the structured data points are
20	all empty.
21	And you would find that like a simple
22	example is like age. You try to do a stratification by

age, you know, about 60 percent of the report shows up as not reported. But when you start looking at those reports and the reviewer starts looking at the report and look at the narrative, you see this there's an age available there.

And then the question comes: Why they're not б 7 reporting on the structured fields? And I said, you 8 know, those -- one sponsor which we found like 300 9 reports. All 300 reports had age in the narrative 10 field. So that sponsor we just went and talked to 11 them, saying that, "Hey, can you resubmit them with the 12 age in the structured field?" So our -- in data 13 analytics when we do by age group and sex, then we are 14 able to get those in the right numbers.

So we are continuously, you know, working towards this. I mean, unfortunately, we don't have this kind of data checks. But again, it's always been our request to sponsors to, you know, populate as much as they can on the structured fields so that, you know, appropriate data analysis can be done.

21 UNIDENTIFIED SPEAKER: I have a question about 22 standard terminology that's used within the ICSRs, and

1 you've talked about the fact that you plan to do testing with other health authorities as well. But 2 there's a complexity in that all -- not all health 3 authorities operate in the same way. 4

5 So, for instance, for the -- in Europe, you have the EMA that oversees medicinal products and then б 7 you have the European Commission that oversees medical 8 device reporting. And so for the electronic reporting 9 within the U.S., you plan to use FDA codes, but you're also looking at mapping them to the IMDRF codes. And 10 the website currently indicates that you're in the 11 12 process of completing that mapping exercise. And it was really to find out -- are there any timelines by 13 14 when the FDA codes will be mapped to the IMDRF codes?

15 At the moment what we know is that annexes A 16 to F are available and published on the IMDRF website. 17 Annex G, what we heard from the working group is that 18 they're hoping to have them published this month. And 19 it's really to just get an update on what's happening 20 with the FDA codes and that mapping? 21

MR. DE: Okay. TJ?

2.2

UNIDENTIFIED SPEAKER: The reason why I ask --

1	MR. DE: Yeah.
2	UNIDENTIFIED SPEAKER: is because the ICSRs
3	it's a single ICSR for a pharmaceutical company.
4	But in terms of how all the data gets entered, it
5	becomes more complex when you have to think about each
6	individual health authority.
7	And then additionally, for the testing, you
8	talked about making sure that an ICSR that gets
9	submitted to various regions, you want to test that in
10	advance and ensure that it works. And really just
11	finding out will you consult other health authorities
12	in advance and just in some ways agree the UCUM codes
13	that are being used.
14	What we're finding is the EMA are very
15	accommodating and they've said, "Oh, if you come across
16	a UCUM code that isn't on our list, let us know." But
17	that's quite difficult to handle across the board if
18	each health authority is saying, "Just let us know if
19	there's a UCUM code that isn't in our list. We'll add
20	it in to accommodate it." And whether or not there
21	could be some way of harmonizing the codes that you're
22	planning to use across the regions that you do talk to.

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1	MR. DE: Yeah. TJ, can you comment? You are
2	our
3	MR. CHEN: Right. So I did not hear all of
4	your question because kind of some missing. But if
5	you're referring to IDMP (ph)? No.
6	UNIDENTIFIED SPEAKER: IMDRF.
7	MR. CHEN: I the UCUM number?
8	UNIDENTIFIED SPEAKER: No, International
9	Medical Device Regulators Forum, adverse event
10	terminology code upgrade. Yeah.
11	UNIDENTIFIED SPEAKER: So just a off the
12	record input. When we have the afternoon session,
13	maybe Melissa can address that in more detail, because
14	we have had a number of meetings to discuss that
15	specific topic. So I don't want to take away from
16	that. All right. Thanks.
17	MR. CHEN: We all all the ICH region agree
18	to use UCUM code as a base for the unit of measurement.
19	Now, UCUM has what they call the base unit, like 'm'
20	for mass no, no wait a minute. Okay. 'M' for
21	length, 'g' for mass and all that and then they have
22	prefix and then they have a formula, so that you can

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1	construct like milligram per milliliter per a hour
2	shift. So the combination is unlimited, okay?
3	EMA refer to a list published by LOINC. I
4	think they're about 200-300 combination. FDA is not
5	going to constrain any use. You can use any
6	combination. It's almost those are UCUM code, okay?
7	So you can construct milligram, per milligram, per
8	milligram, per milligram, which make no sense at all,
9	but you can do that. You have a bunch of so-called
10	unit, right, basic unit. And then they have prefix:
11	'k' for kilo, 'm' for million and then you know, you
12	have all kind of prefix and you can make them together.
13	So milliliter, milligram, microgram, microliter, you
14	can do all the combination. And then you can even bind
15	them together, milligram per milliliter and you can
16	even put per 8 hours, so you can do all kind of
17	combination.
18	UNIDENTIFIED SPEAKER: Yes, so the response
19	that you are giving it sounds it sounds as though
20	you may well be creating a lot of work for the other
21	health authorities. And that it is possible to add
22	any, you concurred within an X amount filed for the

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FDA. However, it may possibly not be accepted for the other health authorities that don't have that code on their list.

MR. CHEN: Well I think for the dose strengths 4 this is going to be simple, right. The reason we don't 5 constrain is for the lab test results. Okay, that can б 7 be very tricky. You can have whatever number of count 8 of -- and then you can do the annotation with curly 9 bracket and put, I think it's called RBC, red blood 10 cell count, right? So you can have all kind of annotation to that unit and that is a -- that's a legit 11 12 UCUM unit. And it is kind of difficult to constrain 13 that because in that annotation, after the curly 14 bracket you can spell out a whole thing or you can just 15 do RBC.

16 There are some organizations trying to create 17 a constrain list that people can use. I think CDC has 18 one. Some unit in German that create something, also 19 allowing (ph) has one. We just don't feel like we need 20 to comply to one, because then we have to tell people 21 this will be the only one you can use. But if you -- I 2.2 mean, during the lab test it's complicated. I mean,

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1	lab test can always come out with new units and we just
2	don't want to do that. Those trends I think you will
3	be finding.
4	UNIDENTIFIED SPEAKER: So I think the
5	practical problems I think our customers are facing, so
6	for example if you take PMDA versus EMA. So PMDA
7	follows a defined set from ICH and EMA has additional
8	UCUM codes that they have defined. And so what that
9	happens is, during case processing, and then you want
10	to export to two different send that report to two
11	different agencies, now there is manual process
12	involved.
13	MR. CHEN: Right. So PMDA use old E2B(R2)
14	list which was published when UCUM unit was not agreed
15	among ICH and agreement is we all move to the UCUM
16	unit. When will that happen for PMDA? We don't know.
17	But the idea is we all move to the UCUM unit. And then
18	we are not to validate. EMA decided to use just the
19	confined (ph) list.
20	UNIDENTIFIED SPEAKER: Right.
21	MR. CHEN: And PMDA still using the old
22	E2B(R2) list. When do they migrate? We don't know.

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1	UNIDENTIFIED SPEAKER: So would yours he
2	similar as EMA same as EMA, not even similar
3	same?
4	MR. CHEN: We would be yes.
5	UNIDENTIFIED SPEAKER: Same as EMA?
6	MR. CHEN: Yes.
7	UNIDENTIFIED SPEAKER: Okay.
8	MR. CHEN: Yes.
9	UNIDENTIFIED SPEAKER: That's great.
10	MR. CHEN: Well, basically if not as same, we
11	will not reject anyway.
12	MR. DE: Yes. And then as you know for the
13	code list for route and administration dosage form will
14	be the EDQM list, that's what ICH has decided and
15	that's what we are all going to be using. So that will
16	be the list and we will be using for ICSRs.
17	UNIDENTIFIED SPEAKER: So for the E2B(R3)
18	submission for March 2020, in terms of attachments. So
19	today we are submitting literature articles, OTC
20	monographs through a separate process. And also as
21	part of the premarket we have AOAC as well. So how do
22	you see that working as part of the March 2020? Do

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1	they just go as PDF attachments, any thoughts on that?
2	MR. DE: I think now with (R3), I think it's a
3	much more different data sorry, file types. So if
4	you look at our current (R3) technical specification it
5	lists down all the different file types, which is
б	and now in (R3) it's embedded. So the whole different
7	process will basically go away when we go to we will
8	move to (R3). So as I said, I mean, we will be
9	continuing with (R2)and (R3) parallely, so if companies
10	were not still ready, they will be submitting through
11	the old method. And with the new method you will have
12	it embedded and the different type of file types
13	already I've mentioned there what all things we will
14	accept. I mean I think most of the time its
15	becomes a PDF its sponsors are submitting. But
16	just in case, if there is image file or whatever that
17	is, it's embedded into the schema and submitted.
18	UNIDENTIFIED SPEAKER: Every time what you're
19	going to do with follow ups? Is it if you have an
20	attachment for the initial report and you attach a
21	literature report, now the follow-up comes are you
22	going to have to the attachments going to be there

Page 99 1 for the follow-up too to make a complete report or do 2 you carry on the initial --That carries on. 3 MR. DE: UNIDENTIFIED SPEAKER: It will carry on. 4 So with the follow-up, they don't have to have the 5 attachment again, built in within the (R3)? б 7 Right. The data has to be MR. DE: 8 cumulative. Okay. I know that's why I was looking at 9 my watch. 10 UNIDENTIFIED SPEAKER: Last question. 11 MR. DE: Because this has been very 12 interactive, because since our first meeting, I am 13 enjoying it so. 14 UNIDENTIFIED SPEAKER: You're keeping it open, 15 so I thought bring up any question I can. 16 MR. DE: Yes, I mean --17 UNIDENTIFIED SPEAKER: So I am hoping I am not 18 out of date that when you submit an IND safety report 19 to the FDA there is a requirement for an analysis of 20 similar events be included with that particular ICSR. 21 And I was just wondering is there any requirements for 2.2 that in relation to how that data should be submitted

Page 100 1 in the XML file. 2 MR. DE: That was -- I think that is the one I was talking about which is aggregate. 3 UNIDENTIFIED SPEAKER: Oh, that's the same 4 thing. 5 MR. DE: б Yes. 7 UNIDENTIFIED SPEAKER: So you've just changed 8 the terminology. 9 MR. DE: Yes. I mean, we had to get -- yes. 10 UNIDENTIFIED SPEAKER: Is that what you are 11 talking about? 12 MR. DE: Yes I think that's the one I was 13 talking about. No? 14 UNIDENTIFIED SPEAKER: I think some sponsors, 15 I think, take their analysis the same way --16 MR. DE: Similar. 17 UNIDENTIFIED SPEAKER: And you put it in their 18 narrative. 19 UNIDENTIFIED SPEAKER: Yes. 20 MR. DE: Yes. UNIDENTIFIED SPEAKER: So when this comes 21 2.2 through in the narrative, I think some sponsors are

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1	like
2	UNIDENTIFIED SPEAKER: So
3	UNIDENTIFIED SPEAKER: they put it in a
4	cover letter for the IND safety reports and
5	MR. DE: Yes, but yes, so but when you
6	are talking about all the similar yes, tagged as
7	exactly.
8	UNIDENTIFIED SPEAKER: So you are saying it's
9	the same thing.
10	UNIDENTIFIED SPEAKER: No, that's not the
11	aggregate.
12	MR. DE: No.
13	UNIDENTIFIED SPEAKER: It's not.
14	UNIDENTIFIED SPEAKER: Aggregate is different
15	process, made of series of cases.
16	MR. DE: Then you have series of cases right,
17	right, right.
18	UNIDENTIFIED SPEAKER: Okay. So for the
19	analysis of similar events you would search for your
20	database.
21	MR. DE: So the similar so I think that
22	UNIDENTIFIED SPEAKER: you were searching

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for relevant cases, come up with a summary of what
you've concluded. And how would you expect all the
related ICSRs to be captured? Would you just mention
those MCNs in the narrative and there wouldn't be any
refinement for linking or anything like that?
MR. DE: One is mentioning again the narrative
or you have a concept of a what is that a linked
report or linked case ID.
UNIDENTIFIED SPEAKER: Yes, there is a concept
of linking. But as far as I recall when I was involved
in that process, there was no requirement to link all
of those cases within your database. So just to find
out have you given any consideration to how you managed
analysis of similar events, because I know that that's
a process that involved sometimes your regulatory
department to just include that information in the
covering letter or perhaps you just agreed within your
company that you would just cut and past the relevant
text and add it into your narrative before the case was
submitted?
MR. DE: Let me check during the break let

22 me check with Meredith and find it out. All right,

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1 okay, so if no more questions, we will have ample time 2 for other questions in the next sessions. So we can 3 take a break and let me look at the agenda. So we can 4 come back -- reconvene at 1:00 and start with the 5 session number 4. 6 LUNCH

7 MR. DE: Let's see. All right, so the 8 afternoon session today, we will start with Session 9 number 4 as per the agenda which -- where we are going 10 to be talking all about combination products. So this will be -- the combination product is split into two 11 12 presentations. The first presentation will be given by 13 Melissa Burns she is a Senior Program Manager in Office 14 of Combination Products. And then we will have the 15 next part which will be then by me going over the regional data elements. So Melissa welcome you to come 16 17 and present the first part of the presentation on 18 combination products. So this is back, this is front. 19 SESSION 4: E2B R3 REGIONAL REQUIREMENTS FOR COMBO 20 PRODUCT SAFETY REPORTING 21 MS. BURNS: Hi. Again, Melissa Burns, Office of Combination Products. And I'm here primarily just 22

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1 to give you some of the regulatory and policy backgrounds here that will obviously inform your 2 technical discussions. Just for your information the 3 4 Office of Combination Products is not within any of the 5 centers, it's a crosscutting office, policy group. So б we obviously work with Suranjan and others within the 7 centers on all the details and so forth. 8 So I'm just going to highlight what the final 9 rule says as far Postmarket Safety Reporting and I'll 10 will focus my discussion on drug and biological led combination products since the audience is -- what the 11 audience is today. I will also highlight some 12 information from the guidance -- draft guidance 13 14 document that we have published on this topic. And 15 then I will talk about some next steps and key dates related to Postmarket Safety Reporting rule. 16 17 So just to set some framework here, the scope 18 of the requirements under the Combination Products 19 Postmarket Safety Reporting rule apply to two groups. One, our combination product applicants and the other 20 21 is constituent part applicant. 22 So combination product applicants is fairly

1	easy to understand. They are the holders of NDAs, BLAs
2	and ANDAs for combination products. Constituent part
3	applicants is a different term which is related to
4	someone who's marketing only one constituent part of a
5	combination product. And I have a slide later to just
б	sort of explain what that is, because there has been
7	some confusion on that topic.
8	But essentially the rule lays out a structure
9	which is similar to a lot of that we ways we manage
10	combination product regulation at FDA, which is that
11	you use the requirements that apply to the underlying
12	regs for the product, so those application-based
13	requirements that apply to NDAs continue to apply if
14	it's a combination product. But we layer on top of
15	that constituent part based reporting requirements that
16	arise from the other constituent parts. So the most
17	common situation, obviously, is you reporting under an
18	NDA would already require you to report adverse events.
19	But we're adding in those report types associated with
20	the device that we think are essential for us to get a
21	full picture of the postmarket safety information for
22	the product. And the reporting duties as with other

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1	products only apply to that applicant's products, so
2	you are not necessarily you don't need to report
3	another information.
4	The constituent part applicants, and again
5	I'll spend a little on time what that means in a
6	moment. But there's also duties under the rule for
7	them to share information. So they are already
8	reporting per the type of product that they have. What
9	the role added for those entities is a requirement that
10	they are sharing information with the person who holds
11	the other constituent part application for the product.
12	The goal here was that you may be two separate
13	entities. Your product is being used together. So in
14	order for you to understand what's going on with the
15	products in the fields you will need to get some
16	information from that other constituent part applicant
17	about safety reports that they receive.
18	This is a pretty baseline requirement. All
19	they are required to do is share information with the
20	other applicant within 5 days. They don't have to do
21	analysis of it. They don't have to keep sharing as
22	they further investigate the requirement is. I know

1 about -- something about this product. I am going to 2 share it with the other entity who is marketing other 3 part of this combination product.

4 I will focus on the left and the center. So 5 for the purposes of this audience again, we are going б to look at the top two rows. Because what's really new under Postmarket Safety Reporting rule for NDA, ANDA 7 8 and BLAs is the requirement to file 5-day reports which 9 is an requirement that comes from the underlying 803 reporting regulations for devices and malfunction 10 reports, another underlying requirement from devices. 11 12 Both of those now bubble up to the combination product 13 and under the rule you are required to report.

14 We laid out -- I, obviously, not going to try 15 to read this to you. But we did try to lay out some assistance within the guidance about the thought 16 17 process of walking through. I have received 18 information on an event what are the sort of things I 19 need to be asking myself in order to know what sort of report I need to be filing with FDA, and what report or 20 21 reports I need to be filing with FDA for that particular event. 22

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1	So as far as the goals and what else it says
2	besides just what new reporting obligations you may
3	have as a combination products applicant. First we
4	made it clear that there is streamlining available, so
5	there were a lot of questions and confusion prior to
б	the rule about needing to report to, for example, both
7	cedar and CDRH, because you had a device event. Did
8	you need to report that to the eMDR system versus drug
9	event, to FAERS, or how those work together?
10	So we talk about streamlining in the rule
11	saying, you can report you should you report all
12	of that through your lead center. So you report all of
13	that to FAERS, which is why we are here today. Because
14	FAERS that made that forced their requirements that
15	the FAERS system can accommodate that type of
16	information. But we made it clear that you don't need
17	to keep making separate report. So if you have an
18	event that triggers two different reporting obligations
19	you can make that in a single report, identified as
20	such. So a malfunction with a 15 day report for
21	example, as long as that's submitted in the shortest
22	timeframe, and as long as it has the information

1	necessary for both types of reports.
2	Again, you follow the procedure requirements
3	of your lead center, so if you're an NDA holder, you
4	are reporting to FAERS, all the events associated with
5	the ICSR associated with the combination product, I
б	will spend a lot of time. But there's also reporting
7	for non-individual case safety reports, other safety
8	reports, Recall and FARS and BPDRs and so forth.
9	Because they have a separate reporting process and
10	places that they go, those reporting requirements
11	follow the regulations. We have posted technical
12	information.
13	There's also some records keeping requirements
14	to make sure it was clear how long you needed to hold
15	onto these records given that the different size,
16	what's required by 803 for devices and what's required
17	by 314s for drugs, for example, may differ in with the
18	record-keeping requirements are. So we tried to
19	clarify that as well.
20	So as far as the constituent part applicant
21	definition, to be clear a constituent part applicant is
22	only for a product that's being where the constituent

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r age	T T O

1	part of a combination product is being marketed under a
2	given application. So the most common scenario where
3	there is lot of confusion about this was. I'm the NDA
4	holder. I buy my syringe from someone who manufactures
5	devices. They may even hold a clearance or an approval
6	for that device. I'm buying that device from them. I
7	am incorporating it into NDA product. I am
8	distributing that NDA product.
9	That if all they're doing is providing you
10	a syringe, they're not marketing that syringe to be
11	used with your drug product, for example, they're not
12	marketing that syringe for specific use in the
13	combination product. They just happen to be providing
14	you with that syringe that, that entity is not a
15	constitute part applicant. In order to be a
16	constituent part applicant, you need to be marketing
17	that device or that drug or that biological product as
18	part of a combination product.
19	If there's any confusion on this, because this
20	can be a tricky topic, you're welcome to check on with
21	your lead center or with Office of Combination Products
22	to help with clarity there. But, again, the goal of

1 the constituent part was really so that both sides of 2 the combination product are getting relevant safety 3 information to consider.

I won't speak anymore -- I think I already hit 4 streamlining. But, again, we did let organizations 5 know they can report in a single report. That we like б 7 or we would preferred that information comes in follow-8 up reports related to those events. I think the real 9 goal, if I'm speaking from an FDA perspective, is it helps us to have a comprehensive picture of the event 10 no matter what information you have about it. 11 If you 12 know about a device related -- something associated 13 with the device, something associated with the drug. 14 If those come in in a single report and follow-ups to 15 that report, then obviously that gives the agency and 16 it may be helpful for you as well a more comprehensive 17 picture of what happened in that event as opposed to 18 filing, for example, a 15 day report and then later 19 filing a separate malfunction report. It's just 20 helpful.

21 And we also discussed that the rule requires 22 that malfunctions and 5-day reports be included in

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periodic reports. So there was comment on this so you should maybe expect to see a little bit more detail when the guidance is finalized. But you will be required to submit malfunction and 5-day information in your periodic reports.

What we also tried to do in the quidance was б 7 sort of highlight those pieces of information that we 8 felt were fairly critical in order for us to understand 9 the event and to understand the product implicated in 10 the event. And so we highlighted sort of some minimum required elements in combination product reports. 11 Ιf 12 they're not already required to be included these pieces of information should be included. 13

14 The first is the combination production 15 identifiers. So first telling us that what you are reporting on is a combination product. And we have 16 17 gotten questions about this saying, well, the 18 application is for a combination products, so why do I 19 have to tell you it is for a combination product. We 20 are on the FDA side, you have to understand, we are 21 trying to manage thousands and thousands and thousands of reports. We have some situations where, for 22

1	example, a single NDA has different configurations,
2	some of which are combination products, some of which
3	aren't. And so in order for us to be able to work
4	through the information, and which things are really
5	relevant for the combination product configurations, we
6	need to know that it is for the combination product
7	configuration.
8	Likewise, I will focus on the suspect medical
9	device. I hear there was a question related to
10	managing device information within FAERS reports. So
11	again what we said in the guidance was that the device
12	information and the drug information or biological
13	product information should be routinely submitted,
14	regardless of what you think quote unquote "Cause of
15	the event". Again, the reason for this is, we think of
16	combination products as a product. We don't think of
17	it as just a device and just a drug and they are
18	separate things. When you put them together, they are
19	a combination product. They've been approved that way.
20	And so, again, what we are looking for is information
21	on the suspect combination product and that includes a
22	device constituent part of that product.

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1	We also spoke about adverse event coding. So
2	on this space we shouldn't get a lot of questions here,
3	because that still the MedDRA coding you've always
4	used. Where I know there was a question raised already
5	in this forum and an elsewhere was related to the
6	device problem codes. So CDRH has a fairly robust and
7	harmonized device problem code structure. And again,
8	we are trying to look at information that we are
9	getting from multiple places, which means we may be
10	getting some information on a delivery device coming
11	through FAERS, but we may also be getting information
12	on that same product or similar products so that coming
13	in through the device side. And so we need
14	standardized way of managing what actually happened
15	with the product.
16	And I'm aware that MedDRA has some codes for
17	device problem codes. I think the topic came up before
18	the break. I think we are open to thinking about how
19	we could harmonize those. But what we needed and what
20	we've asked for is for you to use the standardized
21	device codes that already exist and have been
22	harmonized on the device side.

1	The guidance goes through some hopefully
2	helpful examples on what goes where, how to report the
3	information through the FAERS system and also some
4	situations where you might have multiple entities in
5	the combination product. So the device came from one
6	place, the combination product manufacturer is someone
7	different. How you might capture that within the
8	report. We are certainly open to, as we go forward, if
9	there's places where you feel like we are not clear on
10	exactly how you report information, of course, we are
11	open to feedback on how what else we can do to help
12	make it clear.
13	The tech specs have been updated, so we are
14	obviously here and you know a lot about FAERS. The
15	eMDR system was also updated. It was actually updated
16	first to allow the capturing of combination product
17	information. And the VAERS, there's been proposed
18	updates posted related to VAERS. So FAERS and eMDR

19 actually can accept these reports now. And Suranjan 20 and you can certainly -- Suranjan's group has already 21 worked with companies who are trying to make sure their 22 systems are working.

1	As far as some of the themes that recurred in
2	the comments we got to the guidance that I thought
3	might be of interest to this group. There was requests
4	for additional clarity on what information needs to go
5	into ICSRs and to the periodic reports. We also got,
б	as I've already spent some time on, what device
7	constituent part information should be included in the
8	reports. And again the guidance, I hope was fairly
9	clear, that it was routinely anticipated that you would
10	provide it regardless of whether you thought the device
11	was implicated in the report.
12	And then there was a section related to
12 13	And then there was a section related to foreign reporting, so there's a concept of same or
13	foreign reporting, so there's a concept of same or
13 14	foreign reporting, so there's a concept of same or similar devices on the MDR and device side, related to
13 14 15	foreign reporting, so there's a concept of same or similar devices on the MDR and device side, related to reporting for a product on a foreign event that has a
13 14 15 16	foreign reporting, so there's a concept of same or similar devices on the MDR and device side, related to reporting for a product on a foreign event that has a device that's the same or similar to the product that
13 14 15 16 17	foreign reporting, so there's a concept of same or similar devices on the MDR and device side, related to reporting for a product on a foreign event that has a device that's the same or similar to the product that you market in the U.S. So folks asked for a lot more -
13 14 15 16 17 18	foreign reporting, so there's a concept of same or similar devices on the MDR and device side, related to reporting for a product on a foreign event that has a device that's the same or similar to the product that you market in the U.S. So folks asked for a lot more - - or as much more clarity as we could provide around
13 14 15 16 17 18 19	foreign reporting, so there's a concept of same or similar devices on the MDR and device side, related to reporting for a product on a foreign event that has a device that's the same or similar to the product that you market in the U.S. So folks asked for a lot more - - or as much more clarity as we could provide around what we really thought that meant for combination

on these topics. And when you see it, let us know how
 we did.

So as far as key dates, we have pushed out the 3 compliance date now twice for this rule. The original 4 5 compliance date was back in 2018. We initially pushed it back because the guidance document. You wanted more б 7 clarity through the guidance. We provided that clarity 8 and then we received what we thought was pretty 9 compelling feedback from industry, from IT and vendors 10 and so forth. That you really just needed more time in order to make sure we were getting the information we 11 12 wanted, which was for information to come in a 13 structured way where you are trying to avoid all the 14 way through this process was things just being dumped 15 into narratives and so forth, that's really hard for us 16 to analyze and manage. And that we had created -- we 17 had done all this work to try to create structured 18 locations for information to reside.

And so, we received feedback that if we really wanted that, we needed to give a little bit more time to make sure the companies, both from an IT point of view and also from a process point of view, were

1	prepared to submit the information that we had
2	requested. So we pushed it out again until basically a
3	year from now for FAERS and eMDR. FAERS was given more
4	time because their technical specs were lagging for
5	reasons that we can't always control. So we've now
6	given until 2020 for FAERS, and eMDR to 2021, January
7	for VAERS. We are very close on the guidance. I know
8	we've if you have been in other forums where we
9	spoke and we've been saying that for a while.
10	But we really are close for that guidance to
11	come out in final that gives the clarity that you have
12	been and hopefully gives more clarity around the
13	topics you've been asking for since the eight draft
14	published.
15	But even in absence of the guidance, we have
16	been working with companies and trying to be as
17	responsive as we can be to enquiries about this is my
18	scenario, this is what I think I need to do. Or this
19	is the devices I have. This is how I think I need to
20	provide that device information for you. We have tried
21	to be as responsive as we can be. And we have gotten a
22	lot of enquiries from companies about, I want to make

sure I'm doing the right things or am I on the right
 track.

It helps us if those enquiries are sent to us 3 4 in a sort of a specific fact pattern. When you ask 5 broad questions we can usually only give broad answers. б If you ask more specific questions where we can really 7 focus on what issue or scenario, that helps us in 8 providing hopefully more helpful response. We are open 9 to request for additional clarity, resources, things 10 that we can do to give you the tools you need to make decisions on implementing the Postmarket Safety 11 Reporting rule. And we are very collaborative. OCP --12 13 we are not the -- we are not the technical or product We are sort of a policy group and so anything 14 experts. 15 you send in -- and there is frequently lot of collaboration on how we will respond and how we will 16 17 make sure we are providing the information that you're 18 requesting. 19 We do have a centralized webpage. You should 20 be watching that webpage for updates related to

21 22 Postmarket Safety Reporting. So these are just general

links for you. I don't know Suranjan is the normal

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1 format that they are allowed to ask questions now or how do you. So if there are questions, again, so I 2 can't speak to the detailed technical part, that's for 3 4 Suranjan after me. But if you have more policy or why 5 are we are where we are questions, I'm happy to take б them now. Okay. Thank you. 7 UNIDENTIFIED SPEAKER: Sorry. Have you done 8 an analysis of the benefit of sharing information on 9 one-time event with the constitute part. What 10 information, what benefit they will get from that communication that they don't get today? 11 12 MS. BURNS: So I think the challenge is that we don't know how that will work, how that's working, 13 14 because it's a new requirement. So I think that we did 15 have information at the time that we wrote the rules 16 and so forth. They suggested to us that the 17 information sharing wasn't very robust. And in fact 18 the original proposed rule specified a much more 19 rigorous amount of sharing between companies and we got 20 feedback saying, that's burdensome that we don't 21 necessarily see the value and that level of information 22 sharing between these constituent part applicants. And

1 so we actually relaxed that requirements to what we 2 thought got our -- got to the goal of companies need to 3 be sharing information without doing that in an overly 4 burdensome way.

5 But as far as do I have evidence and numbers, I mean that's challenging first of all, because that's б 7 company-to-company interaction. They are reporting to 8 us in some cases about their specific constituent part. 9 But the company to company interaction piece of it, we 10 won't routinely see exactly when and how that happened. Does it make sense or is that somewhat responsive to 11 12 question?

13 UNIDENTIFIED SPEAKER: Hi, Melissa. I know 14 through different (cross talk) through different forums 15 we had submitted a few questions for answers and I know 16 you're trying to incorporate in the final guidance. 17 But is it also possible for you to publish as a Q&A 18 perhaps, so that will help us to give clarity to move 19 forward while we are waiting for the final guidance. 20 MS. BURNS: So -- by the time I got a Q&A out, 21 the quidance will be out.

UNIDENTIFIED SPEAKER: Okay.

2.2

1	MS. BURNS: I mean, I really am fairly
2	confident that you will see it in a matter of days or
3	weeks not in a matter of more months, okay. So we
4	but to your question, once you see it, as is always the
5	case, there'll be some areas where you felt like we
6	still left gray. And so those are the ones where, I'm
7	certain you know, we are certainly welcome to either
8	answer questions specifically on a product or if you
9	feel like there's topics we need to hit harder,
10	especially once we all got little more experience with
11	how this works. I think we're very open to hearing
12	where those voids still are once you see that.
13	UNIDENTIFIED SPEAKER: Okay. And one of the
14	questions that's been we have been trying to figure
15	out is about the reportable and malfunction. Should it
16	be for only the constituent parts that are reported and
17	malfunction that we need to submit or should we list
18	every constituent part in the combination in the
19	combination application?
20	MS. BURNS: So, again, you need to check the
21	final guidance. But I will say that what was what
22	was the intent of the message we gave and the draft was

Page 123 1 we want to know what's in the product. No matter 2 what's suspect or non-suspect. Because it becomes very -- we thought that was actually a reason -- a more 3 4 reasonable approach than try to parse. Because what we 5 find with combinations products is that sometimes it is б really hard to say it was specifically this or 7 specifically that. You know the product event 8 happened. There are various interactions that may have 9 happened. And so instead of requesting parsing out of 10 individual suspect constituent parts, that if you told us what the product configuration was and then you told 11 12 us what happened in the event. That then we would have 13 a picture of what happened with the product. So that 14 was -- that was sort of the goal and we actually 15 perceived that as reasonable even though what we heard 16 was we were very confused or we feel like that might be 17 burdensome in some cases. But that was sort of the 18 goal of that ask from the Agency side. 19 UNIDENTIFIED SPEAKER: Okay. I think the 20 burdensome comes from the amount of case processing 21 that might need to -- the processes that might need to be instituted if you we have to include everything. 22

And also there was -- there were questions around the assessment, the casualty assessment of, should it be considered as a whole or for each constituent part and what was your take on that?

5 MS. BURNS: Right. So I mean I think -- I б think just in combination -- just to back it all the 7 way up to combination product perspective in general is 8 that. We try to think about it as -- we have the 9 vantage in the United States of it actually being a 10 regulatory entity in and of its own comprised of other 11 regularly constituent parts. And so because of that, 12 and maybe -- hopefully in some cases, it's a benefit 13 where we try to think of it as a product. And so if 14 you're telling us about the event and what you know 15 about how the product contributed, how the constituent parts contributed, than that's sort of how we were 16 17 thinking of it as opposed to trying to always slice and 18 dice information.

19 UNIDENTIFIED SPEAKER: Okay, that's great. 20 And there was another area of ambiguity about periodic 21 reporting. How we would want the data to be presented 22 and if there is any format that we were going to Γ

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1	suggest. Is that something we can expect in the final
2	guidance?
3	MS. BURNS: It will be there should be more
4	robust information in the final.
5	UNIDENTIFIED SPEAKER: Okay.
6	MS. BURNS: Whether it's to the level that
7	you're asking for, you'll have to let us know. I think
8	one of the challenges there and maybe Suranjan can
9	follow up when he is at the mic, is that, the formats
10	now there's some flexibility in the format even now
11	for periodic reports. And so for us to give a very
12	specific recommendation for combinations products,
13	given that there's already some allowable flexibility
14	within the current reporting, is challenging. And so,
15	we obviously want to give you a frameworks so that you
16	feel comfortable that what you're reporting is what we
17	are asking for. But trying to get too granular becomes
18	challenging for us.
19	UNIDENTIFIED SPEAKER: Okay. And I suspect
20	this is going to be a tricky question to answer. But
21	I'm sure some of this has been
22	MS. BURNS: The answers, it depends and if

1	that's the question.
2	UNIDENTIFIED SPEAKER: So this is (R2) and we
3	are here talking about (R3) that influence combination
4	product, and they are very close to each other almost.
5	Right? So you have March 2020 and then you have this
6	coming up in July. So do you expect companies to do
7	these twice or would you have MAH do this once as
8	(R3).
9	MS. BURNS: So I am going to I am also
10	going to point part of this to Suranjan. But I think,
11	our understanding so first of all, we've already
12	given a significant amount of leeway here and the
13	amount of time to report so that the systems could be
14	brought online. And my understanding also is that the
15	transition to (R3) is not an instantaneous thing that
16	happens. And so we want the combinations product
17	information to start coming in in a reasonable
18	timeframe and if we are sort of tied to that, it may
19	delay things for companies that aren't even ready to go
20	to (R3). But then we are not getting the combination
21	product information that we had asked for couple of
22	years ago. So as far as how it or how the

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1	implementation works and so forth, I think I'll let
2	Suranjan answer that. It is a little bit tricky.
3	MR. DE: Yes, I think I think, Melissa,
4	it's that we don't have a compliance date for (R3),
5	right. So companies could just if we say we go
6	everything to (R3), you don't have a compliance date.
7	So we would never get combinations product reports
8	electronically. Right? So I think from a perspective
9	of that we have already changed our timeline twice with
10	the (R2) submission of combination product. I think we
11	should continue with that timeline which she just
12	showed on the slides and then while companies are
13	working towards (R3), because it doesn't have a
14	compliance date. So with that perspective I think we
15	will still stay with the July 31, 2020 date for
16	submitting combination product in (R2).
17	MS. BURNS: Yes. I mean, I guess, all we can
18	say is that you should be planning for that date. I
19	mean that's our published date at this point, so.
20	MR. ROMMING: I mean, my question Hans-Jorg
21	Romming, Merck KGaA, Darmstadt, Germany. So my
22	question goes into the same direction. What we learned

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1	this morning is that the guidance for the (R3)
2	limitation will be ready by March and then the deadline
3	for the combination or including the guidance also
4	for the combination products. But then the timeline
5	for the combination products is already July. So these
6	3 months will of course definitely not be sufficient to
7	do an implementation of the guidance. And, of course,
8	yes, industry want avoid to do double implementation
9	first in (R2) and then in (R3) also.
10	MR. DE: Yes I think combination product has
11	such that because we had got request from industry
12	to expand the timeline, the combination product would
13	have got implemented last year, right. So we had so
14	we had an extension which had to be given. We had
15	given an extension twice. So I think if we go with the
16	March 2020 I mean in March 2020 we cannot mandate it
17	that you have to submit by March 2020. And the
18	combination product, we have given extended by to
19	July 31st.
20	It is a same situation where because there
21	is no compliance date for (R3) we would never get I
22	mean a company if we say go with (R3), then we don't

1	know when the first combination product report
2	electronically will come. It will come in 2023 or
3	2022, which is just throws away all the timelines.
4	So I think the idea would be that I mean,
5	yes, we do have we do see this timing issue is
6	creating it's kind of falling in such a the
7	timing is falling in such a place that that (R3) is
8	coming while you are doing (R2). I think we have also
9	gone through that. It's just the timing of the
10	reports. I mean just no guarantee when the first
11	combination product report will come, because we don't
12	have an (R3) deadline. So I think that's what's where
13	the thinking is that we have to get those reports. Now
14	the guidance is out and the rule is out, we have to get
15	those reports start getting those reports in now.
16	Of course, when (R3) happens, (R3) you still
17	have to work through the INDs part of (R3). You have
18	to of course, through combination product and a few
19	postmarketing part of (R3). So the way we are doing it
20	is, okay, we did (R2). But all the (R3) are clubbed
21	together. Now in this case you are not separating out
22	combination products or you are not separating up IND,

you are not separating out all other postmarket. For (R3) combining -- we're trying to combine everything together as one and trying to report that. So, yes, again it is just the timing factor. It has become such that because of these two extensions and it is coming closer to when we will be ready.

7 But again as I said, we -- FDA will be ready 8 with the draft guidance, draft technical specification 9 and their system. But like how other agencies gave 2 years, 3 years to implement (R3), it probably will be 10 11 I mean, we'll have to get a vibe from sponsors that. 12 to find out how long will it take to eventually get (R3) from the time the technical specification is out 13 14 or his final. From that point onwards will get a vibe. 15 But right now we don't know that. Our hope is that since companies are already doing for other agencies, 16 17 hopefully, it may be little quicker, but still we don't 18 know that. So we didn't want to put any kind of fixed 19 date as to when sponsors have to be ready for (R3). 20 UNIDENTIFIED SPEAKER: Hi Melissa. Just a 21 question on Slide 44, the last bullet point.

22

MS. BURNS: Uh-huh.

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1	UNIDENTIFIED SPEAKER: Where you talk about
2	device problem codes, and if no device problem, and to
3	know known device problem.
4	MS. BURNS: Uh-huh.
5	UNIDENTIFIED SPEAKER: Is there a code for
6	that or is it feature
7	MS. BURNS: There is. There is a
8	UNIDENTIFIED SPEAKER: there is a code?
9	MS. BURNS: standardized code for it.
10	UNIDENTIFIED SPEAKER: Okay. Great. Thank
11	you.
12	UNIDENTIFIED SPEAKER: Maybe it's a
13	clarification for me. So you talked about FAERS an
14	eMDR can accept combination products submissions now.
15	But I think you also mentioned that we should submit to
16	FAERS and not to eMDR, if that makes sense.
17	MS. BURNS: You should submit to your lead
18	center. So I'm assuming that this audience is
19	primarily drug and biological product lead combo. So
20	if that's if that's the case, then you will submit
21	to FAERS. If you were a PMA company or 510(k) or if
22	you had a device application type, and that's your lead

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1	center, then you would submit via eMDR. So the goal
2	was, you're only going to one place, no matter what
3	type of problem you're reporting
4	UNIDENTIFIED SPEAKER: Okay.
5	MS. BURNS: was the intent. Does that
6	UNIDENTIFIED SPEAKER: Not to both just one.
7	MS. BURNS: Not to both just to one.
8	UNIDENTIFIED SPEAKER: I've got a question.
9	Suranjan is going to introduce new report types, and
10	one of them is a 30 day report.
11	MS. BURNS: Uh-huh.
12	UNIDENTIFIED SPEAKER: Which device it has?
13	Can you give me a scenario where a 30 day report would
14	come into FAERS?
15	MS. BURNS: Absolutely. If all you know about
16	is a device malfunction with no patient, no negative
17	patient outcomes, so the device failed or malfunctioned
18	in some way, but the patient wasn't impacted. Those
19	reports are required to be reported, because they are
20	malfunction events. Because this standard for
21	malfunction is could cause or contribute to a serious
22	adverse event or death, not dead. And so in that case,

1	you may be reporting to FAERS about your delivery
2	device, there was no patient negative outcome. But it
3	meets the definition of malfunction, in that case,
4	you're filing just a 30 day malfunction report.
5	UNIDENTIFIED SPEAKER: Even though with your
6	NDA that you are going to report with it, is not a
7	suspect product it's not an issue.
8	MS. BURNS: But you will but again, so what
9	we're asking for in the report is the everything
10	about the suspect product. So the device and drug
11	constituent part information. So you will be providing
12	both whether you're just filing for example, a 15 day
13	alert about something you thought was related to the
14	drug or you're filing a malfunction report, which is
15	just about the device. You're recording on a suspect
16	product
17	UNIDENTIFIED SPEAKER: So that that would go
18	for devices or would it? If it's of device device
19	is the center that's approved it, right?
20	MR. DE: But it's part of the entire product,
21	which was approved as an NDA.
22	MS. BURNS: It was approved under your NDA.

Γ

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1	UNIDENTIFIED SPEAKER: Okay. So, it was
2	approved under the NDA, and somehow the syringe broke
3	or something like?
4	MS. BURNS: Exactly. But it didn't injure the
5	patient. So all you're saying is my my syringe
б	broke it if it happens again, it could injure my
7	patient. It just didn't in this case.
8	UNIDENTIFIED SPEAKER: Okay. Thanks.
9	MS. BURNS: And so you're reporting that
10	malfunction event.
11	UNIDENTIFIED SPEAKER: Okay.
12	UNIDENTIFIED SPEAKER: Okay. Well, real
13	quickly. In the scenario you just described where
14	there's no patient, but there's a malfunction to be
15	reported in 30 days. Is that considered to be in the
16	PADER as well in that scenario those cases?
17	MS. BURNS: That's the Periodic Report, you
18	mean?
19	UNIDENTIFIED SPEAKER: Yes.
20	MS. BURNS: Yes. So that says 5 days and
21	malfunction. It doesn't say only malfunctions
22	associated with 15 day reports, for example.

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1	UNIDENTIFIED SPEAKER: Yes. So those those
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3	MS. BURNS: And either case, yes.
4	UNIDENTIFIED SPEAKER: those types of
5	malfunctions are considered reportable malfunctions.
6	And in that regard it should be in the PADER.
7	MS. BURNS: Right. I think their language is
8	pretty broad, as an you need to report about 5 days and
9	malfunctions. It doesn't tie that to that that is
10	just you made a report.
11	UNIDENTIFIED SPEAKER: Right.
12	MS. BURNS: That because you made that type
13	of report that should also be summarized in your
14	Periodic Report.
15	UNIDENTIFIED SPEAKER: Okay. Thank you.
16	Second part of this question, it goes back to the
17	technical specifications of (R3) Plus (ph). Are the
18	updated or clarified guidelines that are going to come
19	out? I think you said in maybe in a few weeks. But I
20	also heard October as well. So I don't know. But are
21	those going to impact the (R2) specifications, or is
22	that's

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Page 136 MR. DE: No. UNIDENTIFIED SPEAKER: -- purely clarifications? That's only clarification. MR. DE: That's not impacting the (R2). There was one item, I think there is a feel, length change, probably. But other than that, the data per data -- data elements and their properties have no updates. UNIDENTIFIED SPEAKER: Okay. Thank you. UNIDENTIFIED SPEAKER: I just wanted to ask if you can repeat or clarify for the different types of reports that it will be reported towards a combination product. What is the suspect product information? Is it the same for all or does it change depending on the report, that is a CDER or CBER lead combination products sent to FAERS? MS. BURNS: So what we said in the guidance, which I apparently wasn't as clear as we hoped, so read again the final, was you reporting on the parts of the combination -- all parts of the combination product regardless of the type of report, because it had language about, regardless of whether you think this is

1 implicated in the event or something like that. Ι can't remember the exact words. So that was what we 2 had said in the guidance. And again, part of that was 3 we -- we perceive that as being maybe a little bit more 4 repeatable and relevant then always trying to slice and 5 dice, because that can become really hard in some -б 7 for some events. 8 UNIDENTIFIED SPEAKER: So we've heard that the 9 FAERS system is up and running and ready for combination product reporting, and there are possibly 10 companies out there that are doing testing with you, 11 12 and possibly companies who've already started 13 submitting combination product reports to you. Are you 14 able to give any feedback on how that's going, what 15 sort of problems have been encountered so far, and are 16 there any learnings from that experience so far based 17 on the draft quidance that that's out? 18 MR. DE: So right now most of the combination 19 products, I can say, which has come are come through 20 our actually our portal, because pretty much everybody uses commercial off the shelf tools today. So they all 21 2.2 have to be ready with their commercial vendors to

1	submit it to E2Bs. The reports which have come so far,
2	because we have the safety reporting portal site, which
3	is a UI based frontend tool. So the companies who have
4	that they have they have gone through that process
5	to submit that, because they already have an account to
б	submit, which kind of goes in very smoothly for us,
7	because this is internal to us. So far, what we have
8	learned is, companies have actually sent us some test
9	files to test. And the issues which we have seen
10	mostly are that using the new DDD, which was 2.2. And
11	most of the errors are with the headers they have not
12	set up correctly in their system. Because they
13	probably are using the DDD2.1. Now when they're
14	generating DDD2.2, if you on the headers, which says
15	ICH, ICSR or whatever there, so they have not set it up
16	correctly. And unfortunately, that we also have,
17	because our parcel is older, we are still using UTF, I
18	think, eight or I think eight or yes. So that has
19	to be set appropriately in for so this is more of
20	the structural part of generating an XML then that
21	actual data in there. Whenever we have got the actual
22	data, the data actually has got once they have fixed

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1	that and we have loaded those sample files, they've
2	actually got positive acknowledgments.
3	UNIDENTIFIED SPEAKER: Uh-huh.
4	MR. DE: So yes, that's so far that's far,
5	how far we have reached. And we have already we've
6	also said that if anybody wants to do a testing with
7	us, please feel free to submit to the FAERS Esub, and
8	at fda.hhs.gov and we can help you out in testing your
9	files.
10	UNIDENTIFIED SPEAKER: We did just a follow
11	up to that. We did here there were some issues with
12	acknowledgement, like I know, we that there were
13	positive acknowledgement received. But then I think it
14	had not the right version number and so that was
15	causing issues.
16	MR. DE: Yes, so that's that was fixed.
17	UNIDENTIFIED SPEAKER: That was fixed already.
18	MR. DE: Yes, that was fixed. Yes.
19	UNIDENTIFIED SPEAKER: Okay.
20	MR. DE: I mean, it had to have the same DDD
21	version number. Yes.
22	UNIDENTIFIED SPEAKER: Okay.

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MR. DE: So that was fixed. That was actually
fixed in production. So
UNIDENTIFIED SPEAKER: Okay.
MR. DE: So, because I mean, we would have
got identified that because, we have not received
anything directly to production from the gateway. It
has only come through the safety reporting portal.
That's why, I guess, we did not identify that. But
yes, now we have got that fixed. So it's there.
UNIDENTIFIED SPEAKER: Referring back to the
July 20th compliance date for next year the July
2020 compliance date next year for the combination
products. Will you accept the information if it's in
the narrative provided in the narrative in (R2) at
that time, or will you not?
MS. BURNS: I mean, I think the answer to that
is, we have to get the information. I don't know that
we can mandate how it comes into us. But I think one
of the major goals of this effort was for us to allow
for structured information to come into us. And so
certainly, my strong encouragement is that we that
the fields that we've made available are the fields

that are used to report specific information, narrative 1 just -- it's -- and I'm assuming it's the same on your 2 side. Narrative is just challenging to make a lot of 3 sense, lot of -- especially in trending and so forth, 4 5 what's happening in postmarket. Also that some of these data elements б MR. DE: 7 which have become structured had that -- had like the 8 device name. Now, this reports are going to be shared 9 with the other centers. So when they have to run their 10 queries, it's just not possible to run from narratives. So there are some structured data points, which 11 12 indicates what the device constituent part is.

13 UNIDENTIFIED SPEAKER: Well, I'm proposing 14 this only as an interim solution until and so we --15 Right. And that was -- so sort of MS. BURNS: 16 one of the reasons we gave the extension of time is 17 because we heard a lot of companies were going to use -18 - that was potentially going to be the impact of 19 holding to our original date was that. And that we 20 just didn't think that was -- that was a good outcome. 21 Along with the fact that internally, they were still 2.2 struggling with what the process was going to be,

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because they didn't have the final guidance in front of
them. So between the guidance not being final, and
there being potential for you to not use the fields and
tools that we have opened up. That's what sort of led
us to extend the date.
UNIDENTIFIED SPEAKER: Thank you.
MR. DE: All right. So, I think with expected
time I have yes, I have about seven, eight slides to
go over, which has to do with combination products.
And there are many data points now in there. So I will
start we'll go over that. And thank you, Melissa,
for presenting the guidance and the regulation.
UP VERSIONING TO ICH E2B R3 -
REGIONAL REQUIREMENTS
MR. DE: So let me go back. All right. I
think now it's really more fun. We'll have more
questions. All right. Okay. So we come to all the
(R3) data elements. I think it would be easy, if I
just say these are all (R2), and we're taking it (R3),
right? We can finish the session. But All right.
So let's go over to some of the data elements we have.
So the first data element is identifying with

1	the combination product flag. So this is a new data
2	element, which kind of flags that this is a combination
3	product case. So as you see, it's a Boolean true
4	false, null, flavor is no information. Conformance is
5	mandatory. Yes, indicates that the report is
б	combination product, if not, then use the null flavor.
7	All right. Okay, first question is, can you
8	all see the font size and is this clear. Okay. Okay.
9	All right. So going into the drug identification.
10	Now, the previous element was under the case
11	identification. So now we'll have drug identification.
12	I think most of the elements now will fall on the drug
13	identification, which we'd go over. So this and you
14	will see most of this data elements are the same data
15	elements, which we have, which were in (R2). They have
16	been just transferred over to (R3) and now I have to
17	have this right schema and the right OID (ph) and
18	and XPATHs (ph). So the Excel spreadsheet will
19	publish, will have the OID number and the XPATHs. So I
20	didn't put that XPATHs here, but you will see that.
21	So this first element is the expiration date,
22	which we already had for in (R2). Then we have the

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1 product available for evaluation. Again, if you see 2 many of these fields are all optional, okay. So 3 whatever information you have, I think, Office of 4 Combination Product has said that many times, whatever 5 information you have, you give us this information. If 6 you don't have them, you don't have them. And we have 7 kept all these fields as optional data points.

8 Product available for evaluation, then you 9 have a 1, 2 and 3. It's a numeric value. Now this we 10 are requested for an OID for this. So when we the -the technical specification, the Excel spreadsheet 11 12 comes out, you will see the OID. Product return date, that's again, same field which was in (R2). Now, also 13 14 if you notice that these data points all have a prefix 15 of FDA.

Then you have a brand name, common device name and product code, at least one of the three must be there. And so these are alphanumeric, and the product code has a link which is the three alphanumeric product code. Now with that third, the last one product code, I think -- correct -- on the product code, we talked about using the UDI product code, right? So there was

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1	a there is a less stuff, all the product codes which
2	how many is that? Alphanumeric code, okay, yes. So
3	that's that's the link we could.
4	Then we have the model number, the catalog
5	number, the serial number. Again, you see all our
6	optional fields. This I have to change. This as a
7	typo. This is I think 150, I think CTRH changed that
8	UDI unique identifier number to 150 characters. So
9	we just want to keep it the same.
10	Single use device, Boolean, true or false. We
11	have device manufacturer date. So that is the same
12	field as we had before. Then we have the manufacturer
13	who as we said the device manufacturer name, the device
14	manufacturer address, city, state, country. All right,
15	so here is another type of field now. Here is a little

16 -- I'm sorry.

UNIDENTIFIED SPEAKER: Yes, on the country, 17 why did you stick with the two position and not the 18 three position? 19

MR. DE: Why did we have two position? 20 21 UNIDENTIFIED SPEAKER: The ISO (ph) code. 22 MR. DE: That maybe -- that maybe -- that's

1	probably is it should act as same as how we're doing
2	the other all other countries in (R3), that's three.
3	That maybe yes Ta Jen.
4	MR. CHEN: So ISO has two digit and three

digit. The reason we've used two digit is, in ICSR report, EU is a reserve word for the two digit, there's no equivalent of three digit, for Europe. So we pick two digit for ICSR report and we just take that convention here.

10 MR. DE: Thanks, Ta Jen. Okay. So, here we have this is -- this is interesting now. Remedial 11 12 action. So if you look at (R2) specs, (R2) specs actually had -- each of these items the values are 13 14 allowed, they are -- they were individual data fields. 15 So each of them will -- would have said, whatever, if they had a number called GK223 (ph), 1A, 1B, 1C, 1D, 16 17 1E, F, G. So, so this would have -- in (R2) this were 18 like nine separate fields, data points, if you look at 19 the specification. So in (R3), then -- because you 20 could have one or more values. So in (R3) we plan to 21 make it as repeating tag, so you can have one or more 22 So this will have its own OID numbers, values. Okay.

1	and then it's XPATH. Okay. And then if you had the
2	other than you have for that other what is the other
3	if the other was selected, then you just mentioned
4	what the other value is, which is R sorry, GK223,
5	(R2). All right. So next is I'm sorry.
6	UNIDENTIFIED SPEAKER: I think we just looking
7	at the the VAERS specification that they're given
8	out for the updated one. So they also have similar
9	data points, but the identification is different. So
10	right now here, you have remedial action under GK223
11	(R1). It's different on the VAERS one. Are you
12	looking to harmonize?
13	MR. DE: Yes, we will we are looking to
14	harmonize because they had to get their specifications
15	out before us. So we have to yes. That's what we
16	are doing, we're trying to harmonize that. Yes, the
17	number we may have to get. The concept is still the
18	same, the way they're doing it. We'll just have to fix
19	the number.
20	UNIDENTIFIED SPEAKER: I think even the values
21	allowed is different, I think they have C codes. And
22	here we have 1, 2, 3, 4, 5, 6, 7, 8, 9. That's just

1	something
2	MR. DE: Yes, that's the next harmonization.
3	There are many places where because we are trying to
4	go with OIDs. And at that time when they were
5	writing the specification that that whole OID concept
6	was very new. So the C codes were used. Ta Jen you
7	have some to say?
8	MR. CHEN: Yes, so VAERS use the concept
9	called register under NCI EVS. We considered those
10	codes and because of this NCI EVS, every time we need
11	to change the code, we need to go to NCI EVS, because
12	those codes are more FDA internal. So we are thinking
13	to maintain that as code list within FDA. So if we do
14	that then OID will change. That list the ID would
15	change too. But we're going to harmonize with VAERS.
16	We going to I mean, we look for the minimum impact
17	when possible.
18	MR. DE: Yes, these are synchronized with the
19	eMDR values. Yes. These things we really didn't do
20	any upgrades too. So, actually the MedWatch Form says
21	this and they are all based on the MedWatch Form. We
22	just took these values as they were in the MidWatch old

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Page 149 Because many of the times you will find once his form. values come in, even though the report has come into CEDER, those values come in, they will be most interested to see what is there in this particular data point. All right. Next we have device usage. So again, that has three values. So that will have its And then you have device lot number. Is it a own OID. malfunction? True or false. Okay. And then you have same follow-up type and -- which is again you have three values there -- or four values there, which will have its own OIDs. And then we did device problem and evaluation code, so this is the concept where the evaluation type and evaluation values are there. So evaluation type is for device problem then what do you use -- what values do you use and that value comes under the under the value. If you have a method which was, then what is the method. Then that comes under value and these are repeatable tasks. So it repeats.

20 And this is exactly how we have in (R2) also.

21 And the last two fields were its operator of 22 the device and then other operator of the device. If

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1	it is 1, 2 or 3 is other, then how this is to be done.
2	So you have 1, 2, if you have value of 3 then you put
3	"other" here. Now when it comes to actually the XPATH,
4	in the XPATH you will find there is the HSL model
5	actually, I think TJ can explain that better, as to how
6	to represent here what's in the slides were
7	difficult, but I think that TJ, if you can just touch
8	upon
9	MR. CHEN: Okay. Okay. So, the HL7 Data Type
10	for this particular data element is CE, Coded
11	Equivalent. And the CE Data Type has many attribute to
12	it. It has the code itself, the code system, original
13	text, the code system name, the code name. So,
14	ideally, if you have a data element that's CE, you can
15	put in the code number.
16	So let me give you an example here. You can
17	put in code equal to 1, and then the text or the name
18	for the code, you can put in health professional. And
19	then the code system will be the FDA OE list. And
20	then, the code system name you can spell it out and the
21	original text, you can even put in something else,
22	right? So when you come to the number 3, "others."

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1	Okay, so the code is number 3, the original text, you
2	can put in whatever reason, and that is a reason that
3	you pick number 3. So the original text is the text
4	that make you select a code.
5	So if for number 1, for example, if you do
6	number 1 original text, you can you can put in
7	physician, because a physician is a health professional
8	or you can put in nurse. We now require that. But for
9	3, when you pick three, we want to know what is "other"
10	so you populate with the original text. And that's one
11	data element.
12	UNIDENTIFIED SPEAKER: this element has a
13	bunch of codes, NCI codes that are listed for operator
14	of device. I'm just looking at it as like attorney,
15	biomedical engineer, et cetera, et cetera.
16	MR. DE: The operator of device?
17	UNIDENTIFIED SPEAKER: Yes.
18	MR. DE: That maybe the new
19	UNIDENTIFIED SPEAKER: T5 operator of device.
20	MR. DE: Then that may be the new MedWatch
21	Form, I guess. We'll have to look at that. We will
22	have to harmonize that, because the original had 1, 2

Page 152 1 I think the new reauthorized MedWatch Form and 3. 2 probably may have got these new ones. 3 UNIDENTIFIED SPEAKER: Okay. 4 MR. DE: But that probably is occupation of 5 the reporter. б UNIDENTIFIED SPEAKER: That is also, but it's 7 also applicable for D5, from what I'm seeing. 8 MR. DE: Operator of device? 9 UNIDENTIFIED SPEAKER: Yes. 10 MR. DE: Because I know occupation of the reporter has so many biomedical engineer and this and 11 12 that and that. 13 UNIDENTIFIED SPEAKER: Yes. It says the list 14 of allowed values are the same as operator -- same as 15 the occupation of reporter. 16 MR. DE: Occupation -- okay, so operator of 17 device and occupation actually you're saying has the 18 similar list? 19 UNIDENTIFIED SPEAKER: Yes. 20 MR. DE: Okay. 21 UNIDENTIFIED SPEAKER: I'll double-check. 22 MR. DE: Can you note that? We'll look at

Page 153 1 that, because I know those kind of fields values were 2 there in occupation. I didn't know they added that to 3 the operator. UNIDENTIFIED SPEAKER: I'll double-check too 4 5 to make sure. Okay. Yes, we'll check from our side б MR. DE: 7 So these are basically the fields for combination too. 8 products. So there is -- and these are the same fields 9 There is no change and there is no as we had in R2. additional fields or no fields that has been removed. 10 So they are the same fields that we will be collecting 11 when an R3 message is submitted. So with that --12 13 UNIDENTIFIED SPEAKER: Have you guys decided 14 if any of these are going to have no flavors associated 15 with them? 16 MR. DE: If they're optional, they're 17 optional, right. So --18 UNIDENTIFIED SPEAKER: So if it has no value -19 20 MR. DE: nullFlavors would be required if you 21 had mandatory data point, right? 2.2 UNIDENTIFIED SPEAKER: Yes. Well, okay. Yes.

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1	UNIDENTIFIED SPEAKER: So you said might come
2	to it this afternoon. In Melissa's presentation, she
3	did say that for now, we need to use the FDA codes.
4	But I had asked the question this morning about plans
5	for mapping IMDRF to the FDA codes and what are the
6	timelines for that?
7	MR. DE: So I think Sonya, did we any
8	Yes, Sonya is
9	MS. SONYA: So all I can say is that that we
10	are aware of the request to make that mapping between
11	the most frequently used device problem codes in
12	combination products mapped to the international
13	medical devices, regulatory forum terminology for
14	medical device problem codes, right? So the patient
15	problem codes have already been mapped, there is a one-
16	to-one crosswalk for those. The device problem codes
17	are very different. So we've taken a look at the
18	landscape and we've initiated communication with the
19	MSSO, the MedDRA maintenance organization and CDRH to
20	represent the Medical Devices Regulatory Forum, to try
21	and harmonize as much as possible. But there are no
22	timelines. There is no nothing that more that

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1	can be said to that other than we are aware and doing
2	our best to address it.
3	MR. DE: All right.
4	UNIDENTIFIED SPEAKER: The question regularly
5	comes up, because our customers will say, what are you
6	guys doing because IMDRF have published Annex A to F?
7	So what are you doing? And we always have to point
8	them to the FDA website in terms of what the FDA is
9	doing in that area. So it was just to find out if
10	they're on a timeline, so thank you for that answer.
11	MR. DE: All right. Okay, so I have one.
12	Wait. Okay. I think these slides needs to be
13	should have been eliminated. So, so we are at 2
14	o'clock and we are at our break time, and we'll be
15	reconvening at 2:15. And that's when we will have
16	Craig Zinderman, who is going to be presenting an
17	update on electronic safety reporting for vaccine. So
18	we will see you all at 2:15. Okay, thank you.
19	BREAK
20	SESSION 5: CBER'S UPDATE ON ELECTRONIC SAFETY
21	REPORTING FOR VACCINE
22	MR. ZINDERMAN: using any submitter tool.

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1	At that time, in 2015, we published a technical
2	specification and a business rules document. And all
3	of those or both of those are available at the on
4	the CBER's vaccine ICSR implementation page, which
5	looks like that.
6	So here you can find both the tech spec,
7	there's a guidance for vaccine reporting, for
8	submitting electronic submissions of adverse event
9	reports for vaccines. There's the tech spec and then
10	there's the business rules, which is an Excel
11	spreadsheet that is an appendix to the tech spec.
12	So like FAERS, VAERS or eVAERS is built on the
13	ICH E2B(R3) implementation guide, combined with some
14	FDA regional extensions, to the ICH data elements. And
15	all of that, especially the regional extensions, are
16	explained in the tech spec and the associated business
17	rules.
18	VAERS receives about 50,000 to 60,000 reports
19	annually, so it's much, much smaller than FAERS, or at
20	least the volume of report submissions. That's a good
21	thing. Vaccines are fairly safe. About 40% to 50% of
22	the database comes from manufacturers at least in

Page 157 1 the last few years. These data are from 2015 to 2018, that's somewhat higher than it has been in the past. 2 So it's different than FAERS. And that a much smaller 3 4 portion of the database comes from manufacturers. We 5 get a lot more reports from parents, providers, vaccinees themselves. б 7 Over time, since the 2015 launch, 8 manufacturers have gradually transitioned from paper reporting. At the beginning, most manufacturers 9 10 received waivers to continue to report on paper as the 11 E2B(R3) spec was very new then. A lot of vendors hadn't released any software that was available to 12 13 report in (R3) at that time. So we've gone from 14 initially, every vaccine manufacturer being on waivers, 15 to report on paper, to now today all of them are reporting electronically. 16 17 So what updates are we making now? There's 18 three reasons that we're making updates. One is to 19 enable the reporting that's required by the combination 20 products, postmarket safety rule, which we've discussed 21 at length last couple of hours. For vaccines, a lot of people might think how's that a combination product? 22 Α

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1	lot of vaccines are supplied as a prefilled syringe.
2	And as you probably know, something supplied as a
3	prefilled syringe, that's considered a combination
4	product by FDA. The syringe is the device constituent
5	part of the vaccine.
6	So the new reporting the new requirements
7	are malfunction reports and 5-day reports, as Melissa
8	explained. Another change that we're making is to
9	present the business rules in the ICH's prescribed
10	format. This is this format of the business rule
11	spreadsheet that Suranjan presented at the last meeting
12	and was also just going over now. So you'll see that
13	new format in a minute.
14	And we're also incorporating various updates
15	and clarifications to the business rules that we've
16	learned, were necessary and would help explain the
17	rules to people from feedback that we've received over
18	the years since the 2015 launch. There haven't been
19	any significant updates or changes to the original
20	rules.
21	We posted the new technical specification and
22	business rules, I think third or fourth week of May, so

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1	it's been available for a few weeks now. That link is
2	the website where you can go see them. The website
3	that I just showed you that was the CBER vaccine ICSR
4	implementation page. The link is on there to get to
5	where the new proposed updates are. There is a docket
6	for submitting comments on the tech spec in the
7	business rules. And that same website has the docket
8	number and information for reaching the docket. So if
9	you have any comments or questions, feel free to submit
10	comments. I don't believe we've received any comments,
11	at least as of last week.
12	Now these changes aren't implemented yet, the
13	tech spec and business rules that we released, those
14	are just proposed at this point. They're not allowed -
15	- they tell us we're not allowed to call them draft.
16	So they're just proposed. So they're but they're
17	out there for you to look at. We haven't made any
18	actual programming changes. So you're still submitting
19	the way you have been for the past 3, 4 or 5 years. No
20	changes to current submissions. And as Melissa
21	explained, the compliance policy for combination
22	product reporting is in January 2021.

1	We are in the process of beginning to
2	implement programming changes in order to incorporate
3	the proposed updates and proposed new rules and we hope
4	to get to production for those new updates by the end
5	of or early 2020, possibly by the end of this year.
6	We anticipate that after that point, you'll still be
7	able to report the way that you do now. The compliance
8	with combination products won't be for another year
9	from then until early 2021. So you'll still be able to
10	report as you do now. And that's what we mean by dual
11	reporting options.
12	For companies that are ready to report using
13	the new tech spec and the new business rules, we hope
14	to have or we anticipate having the programming done,
15	so they're able to do that and they can just let us
16	know when they're ready to switch over. And then
17	they'll switch from the old way to the new way. But
18	both reporting options will be available for some
19	length of time.
20	All right, so what's new? I previously said
21	we were moving to the new ICH prescribed or
22	standardized format. So this is the new format.

1	There's a column where we described the source of the
2	data elements. So if it's an ICH data element, it's
3	standard from implementation guide. If it's an FDA
4	data element, then it's a regional data element. There
5	is we added the numbering system that Suranjan
6	explained for the FDA data elements.
7	There's a column for conformance that says
8	whether something's required or it's conditional,
9	mandatory or it's optional. There's a column that
10	explains the IG business rule, if we need to say
11	something special or notable from the IG business rule.
12	And there's a column that has the FDA business rules.
13	So wherever we differ from the rules in the IG, then we
14	explain what's different, what's the specific regional
15	requirement. And then there's another column for type
16	of change and that indicates what the difference is.
17	So it's an FDA regional requirement, and it just says
18	new FDA regional data element.
19	So the second change, of course, was that we
20	added all of the new information that we need for
21	devices in order to accommodate or enable combination
22	product safety reporting. So the first one is the

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1	combination products report flag or indicator.
2	Suranjan presented this one as well. It's basically
3	just "Yes" or "No", if you're reporting about a
4	combination product, combination vaccine or not. Then
5	there's local criteria report type, which has
6	additional values. We have 15-day adverse event and
7	non-expedited adverse event, which are values that
8	we've already had. But now we're adding a 5-day and
9	the malfunction flag or the malfunction type of event,
10	if you don't have an adverse event, but you only have a
11	malfunction.
12	There's also a field in the product section
13	in the GK section for malfunction. So for that
14	vaccine, which experienced a malfunction, you would put
15	true if that vaccine had a malfunction. Then there's a
16	series of additional device data elements. Many of the
17	or all of these you've already seen from Suranjan's
18	list. Device problem code, identifying the device, the
19	device brand name, common device name or device pro
20	code, information about the manufacturer, and the
21	remedial action indicated field that we talked about
22	previously.

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1	So some of the other changes that we've made
2	to clarify or simplify things. Regarding combination
3	products, we've modified some rules in order to
4	accommodate malfunction events. Malfunction events, as
5	we've said previously, may or may not involve a
6	patient. So if it doesn't involve a patient, then
7	there's no way to provide those patient identifiers
8	that are required in the various system, patient name
9	and other such identifiers. So there's a business
10	the business rule explains that you enter none, as you
11	do for FAERS, you enter none if there's no patient name
12	for instance.
13	We added a field for pregnancy, whether the
14	patient was pregnant at time of vaccination, simply
15	"Yes", "No". And that's to be consistent with the
16	VAERS Form 2.0. So CDC released a new updated version
17	of the VAERS form maybe 2 years ago 1 or 2 years ago
18	and they've added this question. So in order to
19	maintain consistency with that, we've added this
20	question as an FDA regional data element.
21	We deleted a few fields that we felt were
22	unnecessary. Parent identifier fields that asked for

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1	the name the title, the name, the race and ethnicity
2	of the parent, this is just information that we don't
3	need to have and doesn't impact safety evaluation.
4	Body weight unit, it always had to be
5	kilograms. That's all that was allowed. So there's no
6	reason to have that data element. When you report the
7	body weight, it has to be in kilograms.
8	For qualification, we removed one of the no
9	flavors that we had allowed, which was just confusing
10	and unclear, it was "other." You are still allowed to
11	report "unknown", which pretty much accomplishes the
12	same thing.
13	We are making another change for message
14	sender identifier N2R2 (ph). We receive some feedback
15	from CDC and the VAERS program contractor that many
16	establishments were using different sender identifier
17	names at different times for the same product. So it's
18	difficult to identify, which manufacturers are
19	reporting, which manufacturer reporting for which
20	product because there can be, you know, 10, 20, 30

21 different sender IDs that a particular manufacturer is 22 using.

1	So in order to maintain some consistency when
2	we implement these new changes, we're going to ask that
3	all the manufacturers identify what their sender ID is,
4	and then consistently use that same sender ID so that
5	once we have agreement with you, or with the company
6	what the sender ID is, then we'll expect that sender ID
7	not change. And if we received a new ID, that's not
8	what we agreed upon, then that report would get
9	rejected.
10	So going forward, the updated documents are
11	available, as I said. So please go ahead and look at
12	them. You can make tech specs you can make comments
13	to the docket that's provided. We will review the
14	comments. We expect to look at them in mass in August.
15	And but we will continue to check in periodically
16	and continue to look at them. But as we have to
17	proceed towards having a finalized version of our tech
18	spec and business rules, the earlier that you submit
19	them, the more likely that we're able to address them
20	in the updated rules. We hope to get an updated tech
21	spec and business rules finalized what we've already
22	proposed by the end of 2019.

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1	And as I said, we've already started to make
2	the programming changes. So anticipate that in early
3	2020, we'll be able to release the new version in
4	production. And as we said a number of times now,
5	compliance is required by January 2021 for at least
6	for combination product reporting. Any questions?
7	We've already answered everything. Good. Yes?
8	UNIDENTIFIED SPEAKER: in one of your
9	slides, I think where it's just the table where you
10	have a comparison of the IG versus the FDA rule. When
11	you say "IG business rule" yes, 75 Slide 75.
12	Where you see say "IG business rule", do you mean ICH?
13	MR. ZINDERMAN: Yes, yes. Sorry. IG is
14	implementation guide. There might be a little cut off,
15	it might say ICH IG in the actual spreadsheet, I'm not
16	sure. But yes, we mean IC, ICH it's the same thing.
17	Other questions? Okay. Suranjan?
18	MR. DE: All right. I think I answered most
19	of your questions in the morning for
20	MR. ZINDERMAN: Yes, you did. Thanks.
21	MR. DE: All right. Thank you, Craig. So,
22	looks like we are ahead of time. So we will go with

1	the next session.
2	All right. So we'll go with the next session,
3	Session 6. This topic is on E2B(R3) Implementation
4	Industry Experience with Regulators. And we have Dr.
5	Hans Romming. He is the Senior Director, Head of GPS
6	PV Operations at Merck KGaA in Darmstadt, Germany. So
7	he's here with us to give us his their experiences
8	with implementing (R3) with other regulators.
9	Just to give you the whole purpose of
10	again, this is also for us to learn as to what
11	experiences others had. So that's we'll be very
12	thankful to Dr. Hans to come and present at the FDA.
13	Thank you. Hans, all yours.
14	SESSION 6: E2B R3 IMPLEMENTATION -
15	INDUSTRY EXPERIENCE WITH REGULATORS
16	MR. ROMMING: Thank you very much, Suranjan.
17	And thanks a lot for providing the opportunity to talk
18	here about our experiences with E2B(R3) Reporting. So,
19	we at Merck KGaA in Darmstadt, Germany, we have started
20	the electronic reporting in (R3) to EMA and to PMDA in
21	February this year. And since then, we have submitted
22	around about 10,000 cases, to those both health

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authorities. And I would just like to show you how we
have managed this project, what our challenges have
been and how we know envision the next steps,
especially also, with regards to (R3) reporting to the
FDA.
Just to let you know, Merck KGaA is an
independent company not related to Merck & Co. in the
U.S. In the U.S., we operate under the name EMD
Serono. So that's the content that I would like to
present. First a short background where we were with
our systems implementation before we started the
project, then the actual project implementation, the
strategy that we followed to address these two
authorities. The status quo right now after the
project has been implemented, and then the challenges
that we have seen during the implementation internally,
especially in the HyperCare phase.
Then I will have a look out into requirements
that are upcoming and then in particularly the
requirements from the FDA and looking into the three
areas that we've also discussed today. So the
postmarketing reporting, the combination products, and

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1	the IND reporting, followed then by a summary and
2	proposed next steps.

3 So at Merck, we are running our an integrated 4 safety system, which means that from a single safety database, report to all health authorities worldwide, 5 including, of course, EMA, FDA, PMDA and also other б 7 health authorities. In the picture on the right-hand side you see, we started in 2005 as EMA, and then 2010 8 started reporting to the FDA, followed by Japan 2011 9 and then most recently, Switzerland and Canada. 10

Also -- and it's the lower part of the graph, 11 12 you report from the same database, obviously CIOMS and MedWatch and also to some authorities in E2B5, which is 13 14 just attached to an to an e-mail and all other 15 possibilities of reporting. You know that in November 2017, EMA has upgraded to the (R3) standard. And since 16 17 then, there was the requirement already to import the 18 (R3) messages. So that's what we've done. So since 19 November 28, 2017, we were importing (R3). But the export -- so the reporting, actually in (R3) -- it is 20 21 something that still had to be configured, tested and 22 the project was initiated in 2018.

The main driver for us was the deadline from
 the PMDA, which required the reporting in E2B(R3) since
 lst of April this year. And since we have this
 integrated database, we needed to comply with this
 deadline.

So due to the timelines that we had to adjust б 7 to, namely the 1st of April this year for Japan, and the situation in which we were with our current system, 8 9 and then the next system which should have been fully compliant available, this didn't fit together. So we 10 had to find some way of co-development with our 11 12 software vendor, in this case, ArisGlobal to identify a 13 way to adjust our current system to make this reporting 14 possible. And this was also just to avoid any risks on 15 the project timeline since this deadline from Japan, --16 from the PMDA was very fixed.

We decided to run this project for both health authorities in parallel EMA and PMDA in order to avoid two projects and to streamline the resources. We had to consider that, besides now switching those two health authorities to the E2B(R3), still we need to maintain the possibility to report in the E2B(R2) for

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1	the FDA, but also for other business partners with whom
2	we exchange cases. Then it was, of course, also our
3	aim to avoid as much as possible, any double data
4	entry, so that we would have to enter (R2) fields and
5	then again (R3) fields through a manual process. So we
6	had in mind that those pieces of information will be
7	copied over automatically within the system without
8	involving a double data entry.
9	We had we started the project in Q2 2018.
10	So we had around about 10 months for the project.
11	Nevertheless, due to the experience that you have made
12	with the initial implementation at the PMDA back in
13	2011, we knew that this is rather complex. So we said
14	we need to have a certain buffer time, minimum 1,
15	better 2 months, to be able to react in case we find
16	any issues severe issues during the HyperCare Phase.
17	So therefore, we wanted to be ready actually by
18	February this year.
19	What we've implemented are roundabout 70 new
20	data validations. Data validations for us are the edit
21	checks that we do in the database before or during
22	the case processing actually to avoid that any data are

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1	entered which finally do not match the business rules
2	of the health authorities.
3	We have implemented around about 35 E2B
4	mappings, so specific mappings, a couple of other
5	configurations and then not to forget the automatic
б	rollover, so the conversion between (R2) and (R3) in
7	the system during processing itself to make sure that
8	we can report in both formats.
9	So what is the status? After our completion, in fact,
10	we could go live in February 2019 as planned. And
11	again on the right-hand side, on the picture you see
12	the status right now. We are still reporting in $(R2)$
13	to U.S., Canada and Switzerland, whereas in (R3) to EMA
14	and PMDA. And yes, we could do this without any major
15	impact on the compliance. So the system has been
16	running rather smoothly from day 1 onwards without any
17	interruption of our productive processes.
18	And what we found out is that it was critical
19	to make sure that we have really strict data
20	validations during the processing to make sure that
21	anything that could go wrong during the processing is
22	captured already during the data entry, and not only

1 that we first send the wrong report for which then we have to do a lot of investigation to identify what 2 actually went wrong and then fix and correct afterwards 3 4 and have then the risk also of a late case when we send 5 the follow up. б So, yes, the error handling is in fact 7 something that proved to be very, very complex. Not 8 only due to the fact that we have the two health 9 authorities with different sets of business rules, but 10 also the sheer number of the business rules applied are 11 quite large. 12 Yes. Then what we see is -- it always was

13 difficult when we had conflicting requirements from the 14 different health authorities, so some following the ICH 15 standards and the other one having a specific rule, but 16 I'll come later to this.

Yes, some of the challenges that we've seen. So both health authorities do have their regional concepts, like we've seen also today, also for the FDA. But in addition, they also deviate partly from the standard. And here I've listed some examples which are of course not exhaustive. For the EMA on the left-hand

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1	side, they are using nullFlavors, not always like ICH
2	has specified them. For example, a nullFlavor is
3	allowed for the batch number, whereas in ICH, it would
4	be an optional field. Then on the other hand, for the
5	required qualification, EMA does not allow the
6	nullFlavor, but it has to be there.
7	Then there are some individual code lists or
8	individually adapted code lists, so we talked about the
9	UCUM just before. Similarly, for the
10	codeSystemVersion, for the Route of Administration, EMA
11	is deviating. And then as mentioned there, the
12	regional concepts, so for EMA particularly about the
13	or the we mentioned particularly here the causality
14	for the SUSAR reporting.
15	Then on the right-hand side for the PMDA, also
16	here they are using individual code lists, for example,
17	for the pharmaceutical dose form, the 3-letter code.
18	Then in certain fields it is required that it is the
19	timestamp has entered into in Japanese time zone,
20	although there would be the possibility to follow the
21	time zone component. But here it is required that the
22	time zone is entered in Japanese time.

1	Reporter details are not to be submitted. And
2	similar is for the Japanese time. Also the Japanese
3	local language has to be used in some fields, but ICH
4	specifies that English can be used. And then not to
5	forget, the "J" items which would also cause blocking
6	business validations. There are 32 "J" items itself.
7	So here just a few more examples, going a bit
8	more in detail, comparing on a field level what does
9	ICH specify, and then what does EMA want to see and
10	what does PMDA specify in their implementation
11	guidelines. And you see highlighted with the pink
12	background where one of the two authorities is
13	deviating from the standard. So just as mentioned,
14	PMDA is requesting the Japanese time for some fields.
15	The reporter some reporter fields are not allowed
16	for the PMDA. nullFlavors yes, the EMA does not
17	allow the nullFlavor for the reporter qualification.
18	The UCUM codes have to be used on the restricted
19	fashion by EMA for reporting to the EMA. And yes,
20	batch number I mentioned before that it is mandatory
21	for the EMA to be it is mandatory, but if we can't
22	provide it, then we have to provide the nullFlavor and

other things alike. So that's basically repeating what
 I was saying before on the other slide.

So what is upcoming? Besides the EMA and the 3 4 PMDA, there are many more health authorities worldwide 5 who have already announced that they would want to go live as we sooner or later. Besides the FDA, there are б 7 quite a few others. And some of them have already 8 announced that they would also make use of the regional 9 concepts. We discussed it today what U.S. FDA is 10 expecting, but also China and Korea have published their guidance documents and especially Korea with a 11 12 very short timeline also.

What's important is that all these implementations have to be looked in very detail for the individual countries, so what they are putting into their guidance documents. And depending on the variation from the standard, these may -- significant efforts that we have to put into the implementation in terms of efforts and costs.

20 So we concluded that -- yes, for each country 21 basically it's an independent decision. It's advised 22 to implement it also from the global database, is it

1	more whereas to look for a local vendor to transform
2	the files for a reporting. So this will be an
3	individual decision based on how much the different
4	countries will deviate from the standards. And this is
5	definitely a space that we need to monitor carefully.
б	So now looking more into the requirements from
7	the FDA. So this refers back to the meeting in March.
8	So far, it has been communicated that there would be no
9	deviations from the ICH standard, which is of course is
10	highly appreciated as it would make our implementation
11	much easier. Nevertheless, the use of regional fields
12	is expected. And this of course will have a
13	significant impact in terms of timelines and costs for
14	the implementation.
15	Usually these kind of updates go along with
16	the change in the database, so the vendors are
17	involved. And that means for the industry that we
18	can only implement these changes once we have also the
19	green light from the vendor that they are ready to
20	implement these changes. Therefore, as a consequence,
21	it would be important that the final documents would be
22	available as soon as possible so that vendors can start

1	working on them with the implementation.
2	So with regards to the combination products, I
3	mean, we've discussed it at length today. The draft
4	guidance for the E2B(R2) Standard specifies additional
5	fields which are outside the ICH standard. And FDA
б	describes these specifications for the combination
7	products as dedicated regional fields (R3) also, so
8	that's also what we discussed today. And, yes, the
9	timelines were still at least to us, not clear, what
10	is expected then by July 2020. And do we have to
11	report in structured fields or would it also be
12	acceptable as an interim solution to report the
13	additional data fields which we which are expected
14	in the narrative.
15	So actually that is what we would like to
16	propose that as long as the (R3) implementation is
17	ongoing that we would report in (R2) in the narrative,
18	nevertheless of course, working on the (R3)
19	implementation to make sure that we would provide this
20	information in structured fields as soon as it's
21	possible. And, of course, we want to avoid a double
22	implementations that we first implement in the (R2)

Standard and then later on do a similar effort again in
 implementing in (R3).

Meeting

Then the IND Reporting. Yes, it was announced 3 that by Q4, the testing can start, also on the E2B(R2). 4 5 But also here there are some extended use of ICH fields specified with additional -- where fields should have б 7 additional values, which are not part of the ICH 8 standard. This would cause additional efforts also on 9 the -- on our side, so the proposal would be to go 10 directly to an (R3) implementation rather than through E2B(R2). And -- yes, I think that's also what was 11 discussed this morning which should be in principle 12 possible would be then just an half year later 13 14 basically.

15 Summary and recommendations. Yes. These 16 slides obviously were prepared before the meeting 17 today. So we wanted to achieve clarity, whether it's 18 required to -- yes, what is actually required with 19 regards to the combination products reporting. What is 20 required in 2020 and how does it fit for the (R3) 21 roadmap and similarly for the IND reporting.

22

Yes, of course, it's very much in our interest

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1	that the ICH standards are used as specified by ICH
2	without additional changes, just using the regional
3	concepts obviously. The controlled vocabularies should
4	be standardized further so to avoid deviations that
5	you've seen with EMA and with the PMDA also. And, yes,
б	in order to make best use of the resources, the
7	preferred approach that we would propose is to address
8	the E2B(R3) requirements for PM reporting, also
9	combination products, and the IND reporting as one
10	project, as soon as the testing with E2B(R3) can start
11	to avoid several implementations and repeating
12	implementations for the same topics.
13	Given the experience that we've had with the
14	EMA and with the PMDA, we expect a duration of
15	approximately 20 months. So after the final
16	implementation, guidance would be published. Meaning,
17	about that's what is in the graph below. Roundabout
18	12 months for the software vendor to adjust their
19	solutions and then the time for the company internal
20	project to implement the solution in all system.
21	Thank you, and if there's any questions please
22	let me know.

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1	MR. CHEN: Got a question about a reporter's
2	title and name and all that. PMDA not allow. Is that
3	so if you provide that information, would they
4	reject your report or they just up to ignore?
5	MR. ROMMING: I need to check this how it's
6	actually handled. But this is how we've implemented it
7	so far.
8	MR. CHEN: Okay.
9	MR. ROMMING: Whether they rejected, that's
10	something that I need to check.
11	MR. CHEN: Okay. Yes, because I think at ICH
12	we did discuss that there might be data element that a
13	region may not care, we would up to ignore instead of
14	reject the report. So I'm just curious about how Japan
15	implement that, because it's ICH data element.
16	MR. ROMMING: Yes, I can follow up what is our
17	experience there.
18	MR. CHEN: Okay. Thank you.
19	UNIDENTIFIED SPEAKER: Thank you for your
20	presentation. I just have a curiosity question in
21	relation to Slide 96, where you talk about other
22	regions. So for South Korea, you said that the

Page 182 1 timelines are very short and it was just to find out what timelines are you aware of? 2 MR. ROMMING: So just by chance, I had an 3 4 information from our local colleagues the day before. 5 And I think they said that the -- they expect the new б law to be finalized very soon. So -- and I think it's 7 question of months. And that then a grace period of 1 8 year would be provided. And I think there is around 14 9 regional fields that they are discussing. 10 UNIDENTIFIED SPEAKER: Yes. That's right. 11 Thank you. 12 MR. DE: So that's -- I mean to add to TJ's 13 point, I think that's what the whole idea of doing a 14 cross regional testing, we want to do, so that when you have all this different data elements, that at least we 15 16 should know what to ignore, so that those reports are 17 not rejected just because some other country has some 18 certain rule. 19 MR. ROMMING: You mean regarding the cross 20 regional testing. Yes, okay. 21 MR. DE: Yes. 22 MR. ROMMING: Yes, I can follow up with you.

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1	MR. DE: That's the whole purpose of doing
2	that cross regional testing. And I mean, at this
3	ICH, we actually I actually talk to some of the
4	regions saying that as soon as we are ready to some
5	accept some (R3)s, we will start the cross regional
6	testing with them.
7	UNIDENTIFIED SPEAKER: Regarding UCUM, imagine
8	you implemented the restricted UCUM list for EMA is
9	that the LOINC list that they have put out there, is
10	that
11	MR. ROMMING: Sorry, which list?
12	UNIDENTIFIED SPEAKER: It's the list of UCUM
13	codes from LOINC. It's a yes yes, that's the
14	list. Okay, okay. It's like a separate group that
15	kind of I don't know filtered down the UCUM codes to
16	a more like a acceptable set for a
17	MR. ROMMING: It is a filtered set, yes.
18	UNIDENTIFIED SPEAKER: Yes. Okay.
19	MR. ROMMING: What filter is applied here,
20	that's also something I would need to follow up.
21	MR. DE: I think it applies to the test lab
22	test, right?

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1	UNIDENTIFIED SPEAKER: Yes. Yes, yes. Okay.
2	MR. ROMMING: Yes. Exactly. Yes.
3	UNIDENTIFIED SPEAKER: Okay. Just confirming
4	that, yes. And I think that came up, yes, I could see
5	that with the FDA mentioning that they would be
6	providing it would accept a entire set of UCUM, that
7	could be kind of a it could be some codes that could
8	cause some conflicts, I guess. Yes. Okay.
9	MR. CHEN: It would not cause conflict. So
10	UCUM is a system that allow you to generate unlimited
11	combination, right. So that LOINC is empowered (ph)
12	list. It's can say that a subset of what you can
13	generate. Okay. So there should be no conflict.
14	That's potential that there might be a lab test result
15	in U.S. that is not on that list. That need to be
16	resolved. But yes because we allow yes, any
17	new kind of test, generate new kind of result that may
18	not be on that list. But hopefully, most of that lab
19	test use UCUM and use LOINC. So LOINC hopefully would
20	update their list at some point. That's the idea.
21	Yes. Yes.
22	MR. DE: All right. Any more questions for

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1	Hans?
2	UNIDENTIFIED SPEAKER: So in Japan, they don't
3	let you actually test anything. So, you know when you
4	were submitting into Japan, my understanding is they
5	won't let you test first. You have to go live. Is
6	that still correct?
7	MR. ROMMING: It's correct. What you have to
8	do is just an infrastructure test, so that you
9	successfully send a message to and that you can
10	receives the acknowledgement back. That's the all
11	testing that we do
12	UNIDENTIFIED SPEAKER: copy of their big
13	book. What is it, the white book or
14	MR. ROMMING: No. The green book. Yes.
15	UNIDENTIFIED SPEAKER: Copy of the big green
16	book, right?
17	MR. ROMMING: The green book is the guidance.
18	Yes.
19	UNIDENTIFIED SPEAKER: The Bible, yes.
20	MR. ROMMING: Yes. Thank you.
21	UNIDENTIFIED SPEAKER: So (R3), you were
22	supposed to improve the data quality and streamline the

1	operations. We are far from it. As a member of the
2	industry, do you think, there is hope that we can still
3	get there or should we start thinking about (R4)?
4	MR. ROMMING: I mean, it reminds me quite a
5	bit of the situation that we've had in Europe in the
6	early 2000s years, when new reporting had just started.
7	And each of the countries had their own specificalities
8	that they wanted to see implemented. For example,
9	Spain versus Spanish narrative, France versus French
10	imputability. U.K. only wanted to receive the medical
11	confirmed cases, so and I think nowadays I mean,
12	since 2017 we only report just to EMA and it works. So
13	I think there is still hope that in the similar fashion
14	now worldwide, we will see that, yes, there are
15	specificities, but over time, I think that this will be
16	reduced hopefully. So, I think that's hope for (R3)
17	without looking at R4 yet.
18	UNIDENTIFIED SPEAKER: Thank you.
19	MR. DE: So now I know what the problem is.
20	Sorry. The slide got so okay. Thank you, Hans.
21	And so we are almost at the closing. I think we are
22	little early. So yes, if anybody interested to see

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D.C. in the heat, they still have some time.
SUMMARY AND CLOSING REMARKS
MR. DE: So in closing, I want to thank
everybody for attending this meeting and the presenters
who presented here. I think this second meeting has
generated a lot of questions. We talked about many,
many topics. And I think I really appreciate
everyone's participation and asking the questions. So
with that, I would like to just summarize and do some
closing comments.
So we just to summarize today's sessions,
we had six sessions. And we started with some synopsis
from session from Meeting 1. We went into talking
about some regional data elements on IND. I think I
messed it up.
So the second session was on IND. The third
session was on the BA/BE trials that Karen talked
about. Then we had into combination products, where
you heard lot about the background, the rule and
talking about the technical specs or regional
requirements. And then we had Craig who came and
talked about the CBER's update on safety reporting for

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1	vaccines. And then finally, Dr. Hans who talked about
2	E2B(R3) implementation, their experiences with
3	regulators.
4	So with that, I would again thank everybody
5	for attending this meeting. We have this meeting
6	will be posted hopefully within a week, 2 weeks,
7	because this whole recording there' a video
8	recording going on. So that will be posted, and the
9	slides will also be posted along with it. The
10	transcripts will be posted along with it. So you will
11	have all this available on the meeting page.
12	Typically, it takes about 2 weeks to set all this up.
13	And then as I said, the docket will be open,
14	so anything you have to submit, please submit to the
15	docket. The docket time will be up to August 16th.
16	And then after that, you can still contact at that e-
17	mail address shown below. So based on all that
18	comments which we got today, the comments which we will
19	get on the docket or from the e-prompt, we will take
20	all those into account. We start preparing for the
21	February 19th meeting, but we also heard that it'll be
22	nice to have something in between now and that time

period, where if we can sooner than later, post the spreadsheet of those specifications. I think will give a good idea especially for vendors, who can then take that to work through that.

5 And also between now and the February timeframe we'll start preparing some sample files, so б 7 that that can be shared with you all, especially in 8 (R3). And while we are doing this, we are also -- we 9 will be working actually we just -- we were talking during the break. I think we will get this sooner than 10 later the Excel spreadsheet where we would have 11 12 harmonized many of the data elements between VAERS and 13 FAERS. So it could end up in one data element and they 14 are all harmonized.

15 So after -- there was another thing which we -16 - just came to my mind that maybe after the February 17 meeting, we could still continue with more like maybe a 18 quarterly WebEx -- just a WebEx, not in person, but a 19 WebEx to kind of see how companies are doing with their 20 implementation, any kind of questions they have, 21 because by March 2020 we would have done our 2.2 implementation. And now it will be time for the

1	sponsors to start implementing, so we can probably do a
2	quarterly kind of catch up on how things are happening,
3	maybe address some of the questions which would have
4	come through our e-prompt mailbox. And probably we can
5	continue something like that for some period of time
6	before most of the companies kind of come and
7	implemented (R3).
8	ADJOURN
9	MR. DE: So with that, thank you all. And if
10	anybody has any closing comments, please. If no.
11	No. No. No problem. I mean, yes, we'll continue
12	doing this. I think this is helping us and helping you
13	all. I think as a collaborative team if we work this
14	out, I think we will be successful in our (R3)
15	implementation. So yes, and you heard Dr. Dal Pan
16	saying I mean, unfortunately, the last hour
17	regulatory ICH, regulators who are going doing (R3), so
18	we have to get this done. So thank you all, and you
19	have a wonderful evening, and we will catch up soon.
20	(Applause)
21	
22	

1	CERTIFICATE OF NOTARY PUBLIC
2	I, MICHAEL FARKAS, the officer before whom the
3	foregoing proceedings were taken, do hereby certify
4	that any witness(es) in the foregoing proceedings,
5	prior to testifying, were duly sworn; that the
6	proceedings were recorded by me and thereafter reduced
7	to typewriting by a qualified transcriptionist; that
8	said digital audio recording of said proceedings are a
9	true and accurate record to the best of my knowledge,
10	skills, and ability; that I am neither counsel for,
11	related to, nor employed by any of the parties to the
12	action in which this was taken; and, further, that I am
13	not a relative or employee of any counsel or attorney
14	employed by the parties hereto, nor financially or
15	otherwise interested in the outcome of this action.
16	
17	mien ath
18	MICHAEL FARKAS
19	Notary Public in and for the
20	STATE OF MARYLAND
21	
22	

1	CERTIFICATE OF TRANSCRIBER		
2	I, ANOSH KURANE, do hereby certify that this		
3	transcript was prepared from the digital audio		
4	recording of the foregoing proceeding, that said		
5	transcript is a true and accurate record of the		
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7	ability; that I am neither counsel for, related to, nor		
8	employed by any of the parties to the action in which		
9	this was taken; and, further, that I am not a relative		
10	or employee of any counsel or attorney employed by the		
11	parties hereto, nor financially or otherwise interested		
12	in the outcome of this action.		
13			
14	F.		
15	ANOSH KURANE		
16			
17			
18			
19			
20			
21			
22			

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[business - clarity]

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