
Postmarketing Studies and Clinical Trials: Determining Good Cause for Noncompliance with Section 505(o)(3)(E)(ii) of the Federal Food, Drug, and Cosmetic Act Guidance for Industry

DRAFT GUIDANCE

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**U.S. Department of Health and Human Services
Food and Drug Administration
Center for Drug Evaluation and Research (CDER)
Center for Biologics Evaluation and Research (CBER)**

**July 2023
FDA Amendments Act (FDAAA)**

Postmarketing Studies and Clinical Trials: Determining Good Cause for Noncompliance with Section 505(o)(3)(E)(ii) of the Federal Food, Drug, and Cosmetic Act Guidance for Industry

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1 **Postmarketing Studies and Clinical Trials: Determining Good**
2 **Cause for Noncompliance with Section 505(o)(3)(E)(ii) of the**
3 **Federal Food, Drug, and Cosmetic Act**
4 **Guidance for Industry¹**
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6

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8 This draft guidance, when finalized, will represent the current thinking of the Food and Drug
9 Administration (FDA or Agency) on this topic. It does not establish any rights for any person and is not
10 binding on FDA or the public. You can use an alternative approach if it satisfies the requirements of the
11 applicable statutes and regulations. To discuss an alternative approach, contact the FDA staff responsible
12 for this guidance as listed on the title page.
13

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16 **I. INTRODUCTION**
17

18 This guidance provides information for holders of applications for human prescription drugs²
19 (hereafter *applicants*) who are required to conduct postmarketing studies or clinical trials under
20 section 505(o)(3) of the Federal Food, Drug, and Cosmetic Act (FD&C Act).³ These
21 postmarketing studies and clinical trials are also commonly referred to as postmarketing
22 requirements (PMRs), or 505(o)(3) PMRs (hereafter *PMRs*). An applicant required to conduct a
23 PMR under section 505(o)(3) must provide certain information to FDA, including a timetable for
24 study or clinical trial completion and periodic reports on the status of the study or clinical trial.
25 If an applicant fails to comply with the timetable or other requirements of section
26 505(o)(3)(E)(ii), the applicant is in violation of section 505(o)(3), unless the applicant has
27 demonstrated *good cause* for its noncompliance or other violation.⁴
28

29 This guidance describes factors FDA considers when determining whether an applicant has
30 demonstrated good cause for its noncompliance with the timetable for completion of PMR
31 milestones⁵ as required under section 505(o)(3). This guidance also provides information on
32 relevant procedures including how to communicate with FDA regarding PMR compliance,

¹ This guidance has been prepared by a multidisciplinary work group, comprising staff from the Center for Drug Evaluation and Research (CDER) and the Center for Biologics Evaluation and Research (CBER) at the Food and Drug Administration.

² For the purposes of this guidance, all references to *drugs* include both human drugs and biological drug products regulated by CDER and CBER unless otherwise specified.

³ The Food and Drug Administration Amendments Act of 2007 (FDAAA) added section 505(o) to the FD&C Act.

⁴ Section 505(o)(3)(E)(ii) of the FD&C Act.

⁵ For purposes of this guidance, milestones dates are a series of goal dates (e.g., final protocol submission, study or clinical trial completion date, final report submission) by which FDA measures progress of studies and clinical trials and compliance with requirements.

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33 submission of an explanation of the circumstances that led to noncompliance, and how FDA
34 notifies an applicant of a determination of noncompliance. Although this guidance primarily
35 addresses noncompliance with the timetable for completion of PMR milestones, any violation of
36 a requirement under section 505(o)(3)(E)(ii) of the FD&C Act is subject to enforcement action,
37 in the absence of a demonstration of good cause.⁶

38

39 This guidance refers *only* to PMRs required under section 505(o)(3) of the FD&C Act. This
40 guidance does not apply to the following types of PMRs:

41

42 • Pediatric studies required under section 505B of the FD&C Act (see 21 CFR 314.55(b)
43 and 601.27(b)).

44

45 • Trials required as a condition of accelerated approval under section 506(c) of the FD&C
46 Act and accelerated approval regulations (21 CFR 314.510 and 601.41).

47

48 • Trials required as a condition of approval based on evidence of effectiveness from
49 studies in animals under subpart I of 21 CFR 314 (21 CFR 314.610(b)(1)) and subpart H
50 of 21 CFR 601 (21 CFR 601.91(b)(1)).

51

52 This guidance does not apply to nonprescription drugs, including nonprescription drugs that are
53 approved under a new drug application, or to generic drugs approved under section 505(j) of the
54 FD&C Act. Section 505(o) of the FD&C Act applies only to prescription drugs approved under
55 section 505(b) and biological drug products approved under section 351 of the Public Health
56 Service Act (PHS Act).⁷

57

58 In general, FDA's guidance documents do not establish legally enforceable responsibilities.
59 Instead, guidances describe the Agency's current thinking on a topic and should be viewed only
60 as recommendations, unless specific regulatory or statutory requirements are cited. The use of
61 the word *should* in Agency guidances means that something is suggested or recommended, but
62 not required.

63

64

⁶ In addition to a timetable for completion, section 505(o)(3)(E)(ii) of the FD&C Act includes requirements for periodic reports on the status of a study required under section 505(o)(3) or otherwise undertaken by the responsible person to investigate a safety issue, including whether any difficulties in completing the study have been encountered. Section 505(o)(3)(E)(ii) also includes requirements for periodic reports on the status of clinical trials required under section 505(o)(3) or otherwise undertaken by the responsible person to investigate a safety issue, including whether enrollment has begun, the number of participants enrolled, the expected completion date, whether any difficulties completing the clinical trial have been encountered, and registration information with respect to the requirements under section 402(j) of the Public Health Service Act (PHS Act) (42 U.S.C. 282(j)).

⁷ See section 505(o)(2)(B) of the FD&C Act.

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65 **II. BACKGROUND**

66
67 Section 505(o)(3) of the FD&C Act authorizes FDA to require certain postmarketing studies and
68 clinical trials⁸ for prescription drugs at the time of approval or after approval if FDA becomes
69 aware of *new safety information*.⁹ Section 505(o)(3)(E) requires an applicant to provide certain
70 information to FDA about its PMR, including a timetable for study or clinical trial completion
71 and periodic reports on the status of the study or clinical trial. PMR milestones are in the
72 timetable to measure the progress of studies and clinical trials. A timetable with milestone dates
73 is usually proposed by the applicant, and the FDA review team assesses whether the proposed
74 timetable will provide for timely completion of the study or clinical trial. Once milestones are
75 agreed upon, they are included in the action letter or postapproval letter acknowledging new
76 PMRs. This original timetable serves as the basis for determining the status of the PMR,¹⁰ even
77 if the applicant subsequently proposes a revised timetable.¹¹ The milestones generally include,
78 but are not limited to, the following:

- 79
- 80 (i) The final protocol submission date — the date by which the applicant submits a
81 protocol, the FDA review team has sent comments to the applicant, and the
82 protocol has been revised and submitted as needed to meet the goal of the study or
83 clinical trial.¹²
 - 84
 - 85 (ii) The study or clinical trial completion date — the date the last subject who
86 enrolled in the study or clinical trial completes the last (per protocol) observation
87 or evaluation.
 - 88

⁸ See the draft guidance for industry *Postmarketing Studies and Clinical Trials — Implementation of Section 505(o)(3) of the Federal Food, Drug, and Cosmetic Act (Revision 1)* (October 2019) for FDA’s definitions of *clinical trials* and *studies* for purposes of implementing section 901 of FDAAA. When final, this guidance will represent the FDA’s current thinking on this topic. For the most recent version of a guidance, check the FDA guidance web page at <https://www.fda.gov/regulatory-information/search-fda-guidance-documents>.

⁹ See section 505-1(b)(3) of the FD&C Act for the definition of the term *new safety information*. See the draft guidance for industry *Postmarketing Studies and Clinical Trials — Implementation of Section 505(o)(3) of the Federal Food, Drug, and Cosmetic Act (Revision 1)* for discussion of this term. When final, this guidance will represent the FDA’s current thinking on this topic.

¹⁰ See 21 CFR 314.81(b)(2)(vii)(a)(8) and the FDA’s Postmarketing Requirements and Commitments: Status and Fulfillment Categories web page available at <https://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/Post-marketingPhaseIVCommitments/ucm070799.htm>.

¹¹ 21 CFR 314.81(b)(2)(vii)(a)(8) and 601.70(b)(8). Also, see the guidance for industry *Reports on the Status of Postmarketing Study Commitments — Implementation of Section 130 of the Food and Drug Administration Modernization Act of 1997* (February 2006).

¹² The date for this milestone should be selected to allow for the discussion period needed to create a well-designed study or clinical trial. See the draft guidance for industry *Postmarketing Studies and Clinical Trials — Implementation of Section 505(o)(3) of the Federal Food, Drug, and Cosmetic Act (Revision 1)*. When final, this guidance will represent the FDA’s current thinking on this topic.

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- 89 (iii) The final report submission date — the date by which the applicant submits a
90 complete study or clinical trial report to FDA.
91

92 A PMR timetable may include additional milestones, including interim milestones.
93

94 Section 505(o)(3)(E)(ii) of the FD&C Act requires an applicant to periodically report on the
95 status of each PMR.¹³ To comply with section 505(o)(3)(E)(ii), the applicant must also report on
96 the status of any other study or clinical trial undertaken to investigate a safety issue. Except
97 when otherwise provided, FDA considers the submission of the annual report required under 21
98 CFR 314.81 or 21 CFR 601.70, as applicable, as satisfying this periodic reporting requirement, if
99 the required elements of information about the status of the PMR set forth in 505(o)(3)(E)(ii) are
100 included in that report.¹⁴
101

102 If an applicant fails to meet one or more of the milestones specified in the timetable or fails to
103 submit periodic reports on the status of the PMR(s), FDA considers the applicant to be in
104 violation of section 505(o)(3) of the FD&C Act, unless the applicant has demonstrated good
105 cause for its PMR noncompliance. Under section 505(o)(3)(E)(ii), FDA is responsible for
106 determining what constitutes good cause for PMR noncompliance. FDA makes this
107 determination by evaluating an applicant's explanation of the circumstance(s) that led to the
108 noncompliance and any other information deemed pertinent. Violations of requirements under
109 section 505(o)(3)(E)(ii) are subject to enforcement action, including pursuant to sections
110 505(o)(1) (charges under section 505 of the FD&C Act), 502(z) (21 U.S.C. 332(z)) (misbranding
111 charges), and 303(f)(4)(A) (21 U.S.C. 333(f)(4)(A)) (civil monetary penalties).¹⁵ Advisory¹⁶ and

¹³ Section 505(o)(3)(E)(ii) also requires that applicants report on the registration information for each clinical trial PMR with respect to the requirements under section 402(j) of the PHS Act. See the guidance for sponsors, industry, researchers, investigators, and FDA staff *Form FDA 3674 — Certifications to Accompany Drug, Biological Product, and Device Applications/Submissions* (June 2017). Section 402(j) of the PHS Act requires an applicant to submit additional information to the clinical trials data bank (available at <https://www.ClinicalTrials.gov>) and requires drug applications or submissions to include a certification that all applicable requirements have been met. An applicant can meet this requirement by submitting FDA Form 3674, which will also satisfy the registration information requirement under section 505(o)(3)(E)(ii) of the FD&C Act.

¹⁴ With regard to studies, section 505(o)(3)(E)(ii) requires applicants to periodically report on the status of the study, including whether any difficulties in completing the study have been encountered. With regard to clinical trials, section 505(o)(3)(E)(ii) requires applicants to periodically report on the status of the trial, including whether enrollment has begun, the number of participants enrolled, the expected completion date, and whether any difficulties completing the clinical trial have been encountered. This information is generally included in the annual report required under 21 CFR 314.81 or 21 CFR 601.70. For further information refer to the draft guidance for industry *Postmarketing Studies and Clinical Trials — Implementation of Section 505(o)(3) of the Federal Food, Drug, and Cosmetic Act (Revision 1)*. When final, this guidance will represent the FDA's current thinking on this topic.

¹⁵ In determining the amount of a civil monetary penalty, FDA takes into consideration whether the responsible person is making efforts toward correcting the violation.

¹⁶ An advisory action communicates the FDA's position on a matter but does not commit FDA to taking enforcement action. FDA considers a warning or untitled letter to be informal and advisory. An enforcement action may include issuance of civil monetary penalties, misbranding charges, and charges under section 505 of the FD&C Act. See sections 303(f)(4)(A) and 502(z) of the FD&C Act. See the FDA's Regulatory Procedures Manual available at <https://www.fda.gov/iceci/compliancemanuals/regulatoryproceduresmanual/default.htm>.

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112 enforcement actions are more fully discussed below (see section V., FDA Action for PMR
113 Noncompliance).

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116 **III. DETERMINING GOOD CAUSE AND FAILURE TO DEMONSTRATE GOOD**
117 **CAUSE FOR PMR NONCOMPLIANCE**

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119 **A. Determining Good Cause for PMR Noncompliance**

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121 To determine whether an applicant has demonstrated good cause for PMR noncompliance, FDA
122 evaluates the applicant’s explanation of the circumstance(s) that led to the noncompliance (i.e.,
123 that caused the noncompliance). If an applicant fails to provide an explanation for PMR
124 noncompliance, including lack of response to a direct inquiry from FDA, in general, FDA will
125 consider the applicant to have failed to demonstrate good cause for the PMR noncompliance.

126

127 FDA intends to make a finding of good cause when an applicant’s explanation for PMR
128 noncompliance demonstrates that the noncompliance is reasonable under the circumstances. In
129 general, FDA considers PMR noncompliance to be reasonable when it results from
130 circumstances that meet the following criteria:

131

- 132 • The circumstance is directly related to the missed milestone;

133

134 AND

135

- 136 • The circumstance was out of the applicant’s control;

137

138 AND

139

- 140 • The circumstance could not have been reasonably anticipated and factored in at the time
141 the original PMR timetable was finalized.

142

143 In determining whether PMR noncompliance is reasonable under the circumstances, FDA may
144 also consider any other available information that it deems pertinent.

145

146 If any one of the aforementioned conditions is not met, in general, FDA will consider the
147 noncompliance to not be reasonable under the circumstances and the applicant as failing to
148 demonstrate good cause for the noncompliance.

149

150 FDA will notify the applicant in writing of the determination of whether the applicant
151 demonstrated good cause or failed to demonstrate good cause for PMR noncompliance.

152

153 The applicant could be subject to a warning letter followed by enforcement action for PMR
154 noncompliance. FDA generally intends to assess the applicant’s efforts to mitigate or correct the
155 underlying cause(s) of the PMR noncompliance when considering advisory or enforcement
156 action (see section V., FDA Action for PMR Noncompliance).

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158 **B. Examples of PMR Noncompliance FDA Would or Would Not Consider** 159 **Reasonable Under the Circumstances**

160
161 The following are examples of PMR noncompliance FDA generally would or would not consider
162 reasonable under the circumstances. The following examples are for illustrative purposes only
163 and are not exhaustive:

164 165 *1. Missed Final Protocol Submission Milestone*

166
167 PMR noncompliance associated with failure to submit a final protocol that FDA likely would
168 find reasonable under the circumstances includes the following:

- 169
170 • Submission of a well-organized and complete protocol in advance of the milestone,
171 followed by delayed FDA concurrence with the protocol resulting in the applicant
172 missing the deadline for the final protocol submission. The delay is attributed to causes
173 within FDA (e.g., ongoing internal scientific deliberations between FDA disciplines
174 about key protocol issues; delayed communication to the applicant regarding FDA’s
175 recommendations for the final protocol; or changes in regulatory policy since the PMR
176 was required that prohibit protocol development or initiation, such as substantial revision
177 of guidance on how to conduct a particular study or clinical trial specified in the original
178 PMR).
- 179
180 • Delay in finalizing a protocol because a particular aspect of the study or clinical trial is
181 dependent upon the results of a prerequisite investigation for which there are justifiable
182 delays in initiating or completing the investigation or interpreting the results. For
183 example, the final protocol submission is delayed:
 - 184 – Because the subsequent clinical trial depends on the results of a dose-finding trial
185 that is incomplete or
 - 186 – Because an assay that is critical to the design elements of the prerequisite study or
187 clinical trial is unavailable

188
189
190
191 PMR noncompliance associated with failure to submit a final protocol that FDA likely would not
192 find reasonable under the circumstances includes the following:

- 193
194 • Delays in manufacturing or launch of the drug, or other reasons for nonavailability of the
195 drug, that do not affect the applicant’s ability to write a protocol.
- 196
197 • Submission of a proposed protocol that FDA considers unlikely to provide meaningful
198 data about the safety issues or questions the PMR was intended to address.
- 199
200 • Delayed response or lack of response by the applicant to FDA concerns or
201 recommendations regarding the proposed protocol.
- 202

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- Applicant’s request to FDA to renegotiate the previously issued PMR (e.g., renegotiate the previously agreed-upon final study or clinical trial design), in the absence of critical new information making changes necessary.
 - Applicant’s assertion that it lacked knowledge of the requirement for a postmarketing study or clinical trial and/or lack of responsibility for the PMR because the drug application is now held by a new company that purchased the drug and assumed responsibility for the application.
 - Applicant’s assertion that the study or clinical trial design, as specified in the PMR, cannot be performed because of resource constraints (for instance, cost, labor, allocation of resources, or time).

2. Missed Study/Clinical Trial Completion Milestone

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217

218 PMR noncompliance associated with failure to complete a study or clinical trial that FDA likely

219 would find reasonable under the circumstances includes the following:

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- Significant difficulties that are out of the applicant’s control and could not have been anticipated and planned for with regard to subject recruitment for studies or clinical trials, including, for example, challenges in recruitment of individuals for reasons such as the following:
 - Adverse reactions of the drug added to the product labeling and/or the informed consent document for the study or clinical trial after a PMR was required that make subject enrollment in a clinical trial of the drug more difficult.
 - The availability of a new alternative therapy after an applicant’s PMR was required that affects usage of the applicant’s drug.
 - Unanticipated drug access issues or foreign agency restrictions, such as the following:
 - Unexpected disruption or interruption in the supply (e.g., drug shortage, drug discontinuation) of the applicant’s drug that is out of the applicant’s control and delays the conduct of the study or clinical trial.
 - Drug importation or other unexpected access issues that affect the applicant’s ability to obtain a necessary comparator drug for the study or clinical trial.

242 PMR noncompliance associated with failure to complete a study or clinical trial that FDA likely

243 would not find reasonable under the circumstances includes the following:

244

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- Inadequate subject recruitment for studies or clinical trials for which difficulties in subject enrollment should be unlikely (e.g., recruitment of healthy subjects for a drug-drug interaction trial or pharmacokinetics trial).

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- 249 • Failure to complete prespecified and feasible interim data analyses that are considered
250 relevant to inform appropriate completion of the study or clinical trial.

251
252 3. *Missed Final Report Submission Milestone*

253
254 PMR noncompliance associated with failure to submit a final report that FDA would likely find
255 reasonable under the circumstances includes the following:

- 256
257 • Unanticipated drug access issues or foreign agency restrictions that affect the applicant’s
258 ability to complete the study or clinical trial and that subsequently interfere with the
259 applicant’s ability to submit a final report by the milestone.

260
261 PMR noncompliance associated with failure to submit a final report that FDA likely would not
262 find reasonable under the circumstances includes the following:

- 263
264 • Responsible employee(s) have left the applicant’s firm.
265
266 • Delayed routine data analysis of completed study or clinical trial results.
267
268 • Submission of other data in lieu of a final report that the applicant believes will satisfy
269 the PMR milestone(s) but FDA finds inadequate to address the serious risk that prompted
270 the PMR.

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272
273 **IV. PROCEDURES**

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275 **A. Reporting on the Status of a PMR**

276
277 Section 505(o)(3)(E)(ii) of the FD&C Act requires periodic reporting on the status of each study
278 or clinical trial required under section 505(o)(3), including reporting on whether the applicant
279 has encountered any difficulties completing the study or clinical trial. In addition, PMRs
280 required under section 505(o)(3) are also subject to the reporting requirements of section 506B of
281 the FD&C Act, as well as 21 CFR 314.81(b)(2)(vii) or 21 CFR 601.70.¹⁷ As described in section
282 II., Background, FDA considers the submission of the annual report required under 21 CFR
283 314.81(b)(2)(vii) or 21 CFR 601.70, as applicable, containing all of the elements set forth in
284 505(o)(3)(E)(ii) as satisfying the periodic reporting requirement under section 505(o)(3)(E)(ii).

285

¹⁷ Under these sections of the statute and regulations, applicants are required to submit annual reports on the status of any PMR/PMC studies or clinical trials. These annual reports should include the original milestones, current status of the study or clinical trial, an explanation of the progress of the study or clinical trial, any revised milestones, and the reasons for the revisions. See the guidance for industry *Reports on the Status of Postmarketing Study Commitments — Implementation of Section 130 of the Food and Drug Administration Modernization Act of 1997* and the draft guidance for industry *Postmarketing Studies and Clinical Trials — Implementation of Section 505(o)(3) of the Federal Food, Drug, and Cosmetic Act (Revision 1)*. When final, this guidance will represent the FDA’s current thinking on this topic.

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B. Submitting an Explanation for PMR Noncompliance or Anticipated Noncompliance

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289 Because the required milestone may occur far in advance of the required periodic updates that
290 are generally submitted in an annual report, FDA strongly encourages applicants to proactively
291 inform FDA about the progress and status of their PMR(s). If an applicant anticipates missing a
292 milestone or has already missed the milestone and submission of an annual report is not
293 imminent, FDA encourages the applicant to notify FDA as soon as possible of the delay and
294 submit thorough explanations of the failure to meet the PMR milestones. Applicants who have a
295 revised PMR timetable who fail or anticipate failing to meet any of the revised milestones should
296 also submit an explanation for FDA to evaluate. As more fully discussed below, applicants who
297 miss (or anticipate missing) PMR milestones should promptly implement the appropriate actions
298 that are necessary to correct the underlying circumstance(s) of the PMR noncompliance and
299 include a description of these actions in the explanation for PMR noncompliance.

300
301 FDA determines whether an applicant has demonstrated good cause for noncompliance with a
302 PMR milestone in the timetable only after the applicant has missed the milestone date. FDA
303 recognizes, however, that an applicant can often know in advance that a milestone may be
304 missed, proactively notify FDA of the anticipated missed milestone, and provide an explanation
305 for the anticipated delay. Before the applicant misses a milestone, FDA can assess whether it
306 finds that the applicant has provided sufficient justification for the anticipated delay (i.e.,
307 anticipated failure to meet a future milestone). FDA plans to notify an applicant of its
308 determination that an applicant has failed to provide *sufficient justification* for the *anticipated*
309 delay in meeting the PMR milestone.

310
311 Applicants should identify their submitted explanations for actual or anticipated PMR delay with
312 the following wording in bold capital letters on the top of the first page of the submission:
313 “Notification of Failure to Meet a PMR Milestone(s) Required Under Section 505(o)” or
314 “Notification of Anticipated Failure to Meet a PMR Milestone(s) Required Under Section
315 505(o).”

C. Actions Taken to Correct Circumstances That Led to PMR Noncompliance

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319 After a missed milestone, or other PMR noncompliance, FDA reviews the explanation provided
320 to determine whether the applicant has demonstrated that it has undertaken appropriate action to
321 correct or mitigate the circumstance that led to the PMR noncompliance. The appropriateness of
322 these actions depends on the type of milestone and the circumstances underlying the PMR
323 noncompliance. However, in general, FDA considers an applicant to have undertaken
324 appropriate action if the applicant does the following:

- 325
326
- Promptly¹⁸ develops and implements a reasonable plan to correct the underlying
327 circumstance(s) leading to the PMR noncompliance;
- 328

¹⁸ FDA determines an applicant’s promptness based on the specific circumstance and on a case-by-case basis.

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- 329
- Proactively informs FDA of actual or anticipated delays and the plan to correct the underlying circumstance(s) leading to the PMR noncompliance; and
- 330
- 331
- Proposes a reasonable revised timetable.
- 332
- 333

334 FDA may consider multiple episodes of an applicant's failure to meet a PMR milestone in
335 determining whether the applicant has undertaken appropriate action to correct or mitigate the
336 circumstance that led to PMR noncompliance. FDA intends to consider whether the applicant
337 has taken appropriate actions to correct the circumstances that led to PMR noncompliance when
338 considering advisory or enforcement action.

339

340

V. ADVISORY OR ENFORCEMENT ACTION FOR PMR NONCOMPLIANCE

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342

343 Applicants are subject to advisory or enforcement action for any of the following violations of
344 section 505(o)(3)(E)(ii) of the FD&C Act unless the applicant has demonstrated good cause for
345 noncompliance:

346

- Failure to meet a milestone in the PMR timetable¹⁹
 - Violation of any other requirement under section 505(o)(3)(E)(ii) of the FD&C Act, including failure to periodically report on the status of each required postmarketing study or clinical trial through the submission of a PMR status report in an annual report or by other means²⁰
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354 Examples of advisory and enforcement actions include the following:

355

- Issuance of a warning or untitled letter. FDA issues warning letters to applicants to achieve voluntary compliance before taking enforcement action. An untitled letter cites violations that do not meet the threshold of regulatory significance for a warning letter.²¹
 - Misbranding charges. A drug is misbranded under section 502(z) of the FD&C Act (21 U.S.C. 352(z)) if the responsible person²² is in violation of postmarketing study or clinical trial requirements established under section 505(o)(3) of the FD&C Act. The introduction or delivery for introduction into interstate commerce of a misbranded product violates section 301(a) of the FD&C Act. It is also a prohibited act under section
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¹⁹ If FDA determines an applicant has demonstrated good cause for missing a milestone in the original PMR timetable, FDA will monitor for the applicant's compliance with the proposed revised timetable (as acknowledged by FDA).

²⁰ 21 U.S.C.356b(a) and 21 CFR 314.81(b)(2)(vii) and 601.70(b).

²¹ See the FDA's *Regulatory Procedures Manual* available at <https://www.fda.gov/iceci/compliancemanuals/regulatoryproceduresmanual/default.htm>.

²² See section 505(o)(2)(A) of the FD&C Act for a definition of the term *responsible person*.

Contains Nonbinding Recommendations

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365 301(k) of the FD&C Act to do any act with respect to a drug, if such act is done while the
366 drug is held for sale after shipment in interstate commerce and results in the drug being
367 misbranded.

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369 • Civil monetary penalties, pursuant to section 303(f)(4)(A) of the FD&C Act (21 U.S.C.
370 333(f)(4)(A)). Under section 303(f)(4)(A) of the FD&C Act, a responsible person who
371 violates postmarketing study or clinical trial requirements of section 505(o) of the FD&C
372 Act shall be subject to a civil monetary penalty of —

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374 — Not more than \$250,000 per violation, and not to exceed \$1,000,000 for all such
375 violations adjudicated in a single proceeding; or

376
377 — In the case of a violation that continues after FDA provides written notice to the
378 responsible person, the responsible person shall be subject to a civil monetary penalty
379 of \$250,000 for the first 30-day period (or any portion thereof) that the responsible
380 person continues to be in violation, and such amount shall double for every 30-day
381 period thereafter that the violation continues, not to exceed \$1,000,000 for any 30-
382 day period, and not to exceed \$10,000,000 for all such violations adjudicated in a
383 single proceeding.

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385 In determining the amount of a civil penalty, FDA will consider whether the responsible person
386 is making efforts to correct the violation (see section 303(f)(4)(B) of the FD&C Act).

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388 In general, warning letters for violations of section 505(o)(3) will be posted on FDA's website;
389 untitled letters may also be posted.²³ FDA is not obligated to provide prior notice (e.g., warning
390 letters) before taking enforcement action.

²³ See the FDA Warning Letters and Notice of Violation Letters to Pharmaceutical Companies web page available at <https://www.fda.gov/Drugs/GuidanceComplianceRegulatoryInformation/EnforcementActivitiesbyFDA/WarningLettersandNoticeofViolationLetterstoPharmaceuticalCompanies/ucm594437.htm#OSI>.