
Nonclinical Safety Assessment of Oligonucleotide-Based Therapeutics Guidance for Industry

DRAFT GUIDANCE

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**U.S. Department of Health and Human Services
Food and Drug Administration
Center for Drug Evaluation and Research (CDER)**

**November 2024
Pharmacology/Toxicology**

Nonclinical Safety Assessment of Oligonucleotide-Based Therapeutics Guidance for Industry

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1 **Nonclinical Safety Assessment of Oligonucleotide-Based**
2 **Therapeutics**
3 **Guidance for Industry¹**
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6
7 This draft guidance, when finalized, will represent the current thinking of the Food and Drug
8 Administration (FDA or Agency) on this topic. It does not establish any rights for any person and is not
9 binding on FDA or the public. You can use an alternative approach if it satisfies the requirements of the
10 applicable statutes and regulations. To discuss an alternative approach, contact the FDA staff responsible
11 for this guidance as listed on the title page.
12

13
14
15 **I. INTRODUCTION**
16

17 The purpose of this guidance is to provide recommendations on approaches for the nonclinical
18 safety evaluation of oligonucleotide-based therapeutics (ONTs) to support clinical development
19 and marketing of these products.
20

21 ONTs present unique challenges for nonclinical safety evaluations. Although current guidance
22 for small molecule drugs and therapeutic proteins may mention ONTs, this guidance provides
23 detailed recommendations specific to nonclinical assessment of ONTs that have been developed
24 based on experience to date with this category of products. These recommendations address
25 ONT characteristics that differ from small molecule drugs and therapeutic proteins.
26
27

28 **II. SCOPE**
29

30 This guidance includes recommendations for single-stranded or double-stranded ONTs created
31 synthetically or derived naturally, with native or modified backbone or nucleoside structures that
32 increase or decrease expression and/or function of proteins. Examples of included
33 oligonucleotides are antisense, small interfering RNA, microRNA, transfer RNA, decoys, and
34 aptamers. Immune stimulatory oligonucleotides (e.g., CpG motifs acting via Toll-like receptors)
35 are excluded, as are CBER-regulated products (e.g., DNA/RNA vaccines, virally delivered
36 ONTs, messenger RNA and RNA used for gene editing). An oligonucleotide that is conjugated
37 to other types of molecules (e.g., saccharides, lipids, peptides, antibodies) is included if the
38 oligonucleotide would itself fall within the scope of this guidance.
39

40 For ONTs intended to treat cancer, sponsors should consult International Council for
41 Harmonisation (ICH) guidances for industry *S9 Nonclinical Evaluation for Anticancer*

¹ This guidance has been prepared by the Office of New Drugs in the Center for Drug Evaluation and Research at the Food and Drug Administration.

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42 *Pharmaceuticals* (March 2010) and *S9 Nonclinical Evaluation for Anticancer Pharmaceuticals*
43 *Questions and Answers* (June 2018) (ICH S9 Q&A)² regarding the nonclinical studies
44 recommended to support development of those products. Principles outlined in this guidance
45 may also be relevant to the design and conduct of studies recommended by ICH S9 and ICH S9
46 Q&A when assessing the nonclinical safety of an ONT for the treatment of cancer.

47
48 For ONTs being developed to treat rare diseases, including those that are severely debilitating or
49 life-threatening (SDLT) diseases,³ sponsors should also consult the guidance for industry *Rare*
50 *Diseases: Considerations for the Development of Drugs and Biological Products* (December
51 2023).

52
53 In general, FDA’s guidance documents do not establish legally enforceable responsibilities.
54 Instead, guidances describe the Agency’s current thinking on a topic and should be viewed only
55 as recommendations, unless specific regulatory or statutory requirements are cited. The use of
56 the word *should* in Agency guidances means that something is suggested or recommended, but
57 not required.

58
59

III. GENERAL CONSIDERATIONS

60
61

A. Modes of Activity

62
63

64 ONTs have multiple modes of activity by which they can achieve their intended pharmacological
65 effect. Most commonly, ONTs contain nucleotide base sequences that are complementary to a
66 targeted sequence of an intracellular nucleic acid. The complementary base sequences bind
67 (hybridize) to each other via Watson-Crick-Franklin base pairing. This base sequence-dependent
68 hybridization can then affect the expression of specific genes by various downstream
69 mechanisms (e.g., antisense, silencing). Antisense splice modulator ONTs also act via Watson-
70 Crick-Franklin base pairing to the pre-messenger RNA (mRNA) to affect the inclusion or
71 exclusion of nucleotides from the mature mRNA, thereby changing the level or activity of the
72 encoded protein. Some ONTs (aptamers) are designed to elicit their pharmacological effect by
73 binding to specific proteins or other cellular components in a base sequence-dependent,
74 hybridization-independent manner.

75
76

B. Safety Assessments

77
78

1. On-Target Effects (Exaggerated Pharmacology)

79
80

81 The potential for adverse effects resulting from on-target activity (exaggerated pharmacology)
should be characterized. Generally, this would be assessed empirically in at least one test

² We update guidances periodically. For the most recent version of a guidance, check the FDA guidance web page at <https://www.fda.gov/regulatory-information/search-fda-guidance-documents>.

³ For definition of what constitutes a severely debilitating or life-threatening illness, please see 21 CFR 312.81.

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82 species⁴ using the clinical candidate when one or more test species are available that are
83 pharmacologically responsive to the clinical candidate, or by using a test species-active surrogate
84 oligonucleotide.⁵ For the purposes of this guidance, the phrase *pharmacologically relevant*
85 *species* is generally inclusive of both those species that are responsive to the clinical candidate as
86 well as those that are responsive to an appropriately characterized species-selective surrogate
87 oligonucleotide.

88
89 For some ONTs, it may not be practical to experimentally assess exaggerated pharmacology in
90 toxicology studies. This scenario could occur, for example, if the targeted element is not present
91 in the genome of the test species (e.g., cryptic splice site, indel, or exogenous target) or if the
92 intended pharmacodynamic (PD) effect (e.g., exclusion of a particular exon) would result in a
93 transcript that fundamentally differs from that produced in the patient population (e.g., if exon
94 exclusion causes a frameshift that results in a transcript that encodes an aberrant amino acid
95 sequence or contains a premature stop codon). In these cases, a literature-based weight-of-
96 evidence (WoE) assessment of the potential adverse effects resulting from exaggerated
97 pharmacology should be provided (e.g., data from genetically modified animal models or data
98 from known human diseases).

99

100 2. *Off-Target Hybridization-Dependent Effects*

101

102 Given their ability to form Watson-Crick-Franklin base pairs, ONTs have the potential to bind to
103 nontargeted RNA or DNA sequences that share partial or complete complementarity with the
104 base sequence present in the ONT, which can lead to adverse effects in humans that might not be
105 detected in toxicology studies. Therefore, sequence-dependent off-target assessments should be
106 conducted for ONTs using appropriate in silico and in vitro methodologies to identify potential
107 off-target hybridization.

108

109 The following points should be considered when designing sequence-dependent off-target
110 assessments:

111

- 112 • Several different types of ONTs exist (e.g., antisense oligonucleotides, small interfering
113 RNAs, aptamers). The criteria for defining high-risk off-target binding and sensitivity to
114 mismatches are expected to differ for each ONT type. Appropriate criteria should be
115 provided and justified for the applicable type of ONT drug product.
- 116
117 • All elements of the ONT drug product and its predicted metabolites that are available for
118 off-target hybridization should be assessed, including both the sense and the antisense
119 strands, overlapping ends, etc.

120

⁴ FDA supports the principles of the 3Rs (replace/reduce/refine) for animal use in testing when feasible. FDA encourages sponsors to consult with review divisions when considering a nonanimal testing method believed to be suitable, adequate, and feasible. FDA will consider whether the alternative method is adequate to meet the nonclinical regulatory need.

⁵ A *surrogate oligonucleotide* has comparable chemistry, length, formulation, and modifications as the clinical candidate ONT, but with a base sequence that recapitulates the intended pharmacological activity in the test species.

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- 121 • Potential hybridization to the transcriptome and nuclear and mitochondrial genome
122 should be addressed.
- 123
- 124 • The in silico methods used, including the criteria for defining potential off-target binding,
125 should be justified.
- 126
- 127 • The importance of any potential off-target hybridization identified in silico should be
128 further investigated in in vitro assays (e.g., cell-based analysis, RNA-seq). Scientific
129 justification for the assays selected should be provided.
- 130
- 131 • Information from human genetic diseases and animal models (e.g., mouse knockouts) can
132 be used as part of a WoE assessment to understand potential consequences of off-target
133 effects.
- 134
- 135 • Relevance of toxicology animal species for assessing off-target effects should be
136 considered by determining whether the human off-target site is conserved in the animal.
- 137
- 138 • Additional factors, such as temporal and cell-type-specific expression, pharmacokinetic
139 (PK) properties, and hybridization-dependent binding efficiency may be considered in the
140 overall risk assessment of potential off-target effects.

141
142 Careful assessment and clinical monitoring should be performed for any potentially human-
143 relevant off-target hybridization-dependent hazards identified, especially those that could not be
144 evaluated in the animal toxicology studies.

145 3. *Off-Target Hybridization-Independent Effects*

146
147
148 ONTs intended to act through binding to cellular nucleic acids can also interact with proteins or
149 other cellular components directly. Although these interactions do not involve nucleic acid base
150 pairing, the interactions can still be sequence-dependent. In addition, ONTs such as aptamers,
151 which are not designed to interact directly with other nucleic acids, may also exhibit off-target
152 non-hybridization-dependent effects.

153
154 Unlike off-target hybridization-dependent effects, off-target hybridization-independent effects
155 are not as amenable to predictive toxicology approaches because of the complexity of the
156 interaction of oligonucleotides with non-nucleic acid targets. Consequently, empirical toxicity
157 assessment of each new clinical candidate ONT is important. This assessment generally follows
158 that described in ICH guidance for industry *M3(R2) Nonclinical Safety Studies for the Conduct*
159 *of Human Clinical Trials and Marketing Authorization for Pharmaceuticals, Questions and*
160 *Answers (R2)* (February 2013) for small molecule drugs, with some modifications as described
161 below.

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164 **IV. PHARMACOLOGY**

165

166 **A. Primary and Secondary Pharmacology**

167

168 Primary pharmacology studies should investigate the mode of action and/or effects of an ONT in
169 relation to its desired therapeutic target. These studies may also provide information about the
170 duration of effect and can contribute to dose selection for both nonclinical and clinical studies.

171

172 Some ONTs may be highly specific for human targets and consequently show no
173 pharmacological activity in nonhuman species. In these cases, pharmacology information may be
174 obtained from the use of a test species-active surrogate oligonucleotide. In vitro studies using
175 human cells or genetically modified animals expressing the human target or in which the target is
176 knocked out can also provide information about potential biological effects from the ONT.

177

178 Nonclinical pharmacology data may also be helpful in generating supportive efficacy
179 information (on a case-by-case basis) and in establishing the prospect of direct benefit in support
180 of clinical investigations involving children, especially for conditions that occur only in
181 children.⁶

182

183 Typical small molecule secondary pharmacology studies (e.g., receptor, ion channel and enzyme
184 binding and functional screens) are generally not warranted for ONTs whose pharmacological
185 mode of action is through nucleic acid hybridization. If unexpected toxicities are observed in
186 animal toxicity studies or clinical trials, a secondary pharmacology assessment may help
187 elucidate the cause of the toxicity. Secondary pharmacology studies may be appropriate for
188 ONTs with mechanisms other than nucleic acid hybridization (e.g., aptamers), as there may be
189 the potential for activity at unintended targets, particularly for those that bear structural similarity
190 to the target. For certain classes of ONT, additional directed secondary pharmacology
191 assessments may be appropriate based on identified class liabilities (e.g., complement activation
192 by 2'-MOE- phosphorothioate antisense oligonucleotides).

193

194 **B. Safety Pharmacology**

195

196 Safety pharmacology evaluations of ONTs should address effects of the drug substance on vital
197 functions. The cardiovascular, respiratory, and central nervous systems are usually considered
198 the vital organ systems that should be studied.⁷ Pharmacologically relevant species should be
199 used; however, if there are no pharmacologically relevant species (as defined in section II.B.1 of
200 this guidance), an assessment should still be conducted to assess off-target effects. Safety
201 pharmacology evaluations can be conducted as stand-alone studies or as part of single- or repeat-
202 dose toxicity studies when appropriate and feasible. If effects on the pharmacological target (or
203 hybridization-dependent off-target) could potentially impact safety pharmacology endpoints,

⁶ For additional information, see the draft guidance for industry, sponsors, and IRBs *Ethical Considerations for Clinical Investigations of Medical Products Involving Children* (September 2022). When final, this guidance will represent the FDA's current thinking on this topic. For the most recent version of a guidance, check the FDA guidance web page at <https://www.fda.gov/regulatory-information/search-fda-guidance-documents>.

⁷ See the ICH guidance for industry *S7A Safety Pharmacology Studies for Human Pharmaceuticals* (July 2001).

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204 then it may be appropriate to conduct safety pharmacology assessments when PD effects are
205 maximal, as well as at the time of peak drug concentration (T_{max}).
206

207 Generally, the in vitro human ether-a-go-go-related gene (hERG) assay is not warranted for
208 ONTs belonging to a well-characterized ONT class⁸ that has demonstrated negligible ability to
209 inhibit this ion channel. If the target biology or off-target hybridization-dependent activity
210 suggests the potential for affecting hERG expression or function, or if the ONT is known to
211 accumulate in the heart, then a hERG assay may be appropriate. If a hERG assay is conducted, it
212 is important to consider the time required to see an ONT-mediated change in protein
213 level/function in the assay cell line when designing the protocol.⁹ In vivo cardiovascular safety
214 pharmacology assessments should be conducted for all ONTs before clinical administration.
215

216 In addition, for ONTs delivered directly to an organ system (e.g., via inhalation, intrathecal
217 administration), more extensive assessment of effects on that organ system may be warranted.
218 Conversely, traditional safety pharmacology studies may not be warranted for ONTs that are
219 delivered locally (e.g., intravitreally or topically) for well-characterized ONT classes for which
220 systemic exposure has been demonstrated to be negligible.
221

222 Further guidance on the design of safety pharmacology studies and recommended endpoints to
223 be assessed can be found in ICH 7A and the ICH guidances *S7B Nonclinical Evaluation of the*
224 *Potential for Delayed Ventricular Repolarization (QT Interval Prolongation) by Human*
225 *Pharmaceuticals* (October 2005) and *E14 and S7B Clinical and Nonclinical Evaluation of*
226 *QT/QTc Interval Prolongation and Proarrhythmic Potential--Questions and Answers* (August
227 2022).
228

229 230 **V. PHARMACOKINETICS**

231
232 As for other investigational drugs, the nonclinical absorption, distribution, metabolism, and
233 excretion parameters of an ONT should be understood to inform the safety assessment to support
234 clinical trials.
235

236 Before human clinical trials are initiated, systemic exposure data in the species used for
237 repeated-dose toxicity studies should be available. This should include exposure to conjugated
238 moieties and components of the formulation (e.g., components of lipid nanoparticles) when
239 appropriate. The ONT should generally be delivered via the intended clinical route. Scientific
240 justification should be provided if a different route is used.

⁸ Well-characterized ONT classes, for the purposes of this guidance, include those classes for which one or more products with the same chemical characteristics have been the subject of approval/licensure and for which substantial nonclinical safety data are (1) publicly available in the literature or otherwise characterizable as generally accepted scientific knowledge, (2) owned by the sponsor, or (3) available by right of reference. It is possible that an ONT class may be well-characterized for some, but not all, nonclinical endpoints (e.g., carcinogenicity). A class, in this context, refers to ONTs that have conserved backbone, ribose (or other subunit), targeting or other chemical modifications, differing from one another only in base sequence.

⁹ Qu, Y, R Kirby, R Davies, A Jinat, S Stabilini, B Wu, L Yu, B Gao, and HM Vargas, 2023, Time Is a Critical Factor When Evaluating Oligonucleotide Therapeutics in hERG Assays, *Nucleic Acid Ther*, 33(2):132–140.

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241
242 In vitro plasma protein binding data for animals and humans should be evaluated before
243 initiating human clinical trials. For well-characterized classes of ONTs, for which interspecies
244 differences in plasma protein binding are demonstrated to be minimal and independent of base
245 sequence, it may be appropriate to rely on class data.

246
247 In vitro assessment of metabolites is not considered to be essential for support of early clinical
248 development, since ONTs are catabolized by highly conserved endonucleases and exonucleases,
249 rather than being metabolized by cytochrome P450-containing enzymes. Consequently, ONTs
250 have a low potential for generating toxicologically relevant human-disproportionate metabolites.
251 Catabolism of ONTs results in chain-shortened oligonucleotides whose toxicity profile broadly
252 overlaps with that of the parent ONT. The potential for chain-shortened oligonucleotides to
253 exhibit novel hybridization-dependent off-target activity should be assessed as described in
254 section II.B.2., above. For ONTs employing novel components (e.g., backbone chemistry, ribose
255 modifications, linkers, targeting moieties, formulation components), an in vitro assessment of the
256 metabolites of these components should generally be provided to support initiation of human
257 clinical trials.

258
259 ICH M3(R2) recommends that further information on PK parameters (e.g., absorption,
260 distribution, metabolism, and excretion (ADME)) in test species and in vitro biochemical
261 information relevant to potential drug interactions should be available before exposing large
262 numbers of human subjects or administering for long duration (generally before phase 3). These
263 data can be used to compare human and animal metabolites to determine whether any additional
264 testing is warranted. For well-characterized ONT classes, it may be appropriate to rely on class
265 data for some parameters (e.g., distribution and excretion).

266
267 If an ONT contains novel chemistry or modifications, data from empirical, product-specific
268 characterizations should be provided to support clinical development, following the timing
269 provided in ICH M3(R2). For in vivo ADME assessments, the route of administration should be
270 relevant to the intended clinical route of administration. For conjugated or formulated ONTs, the
271 clinical drug product or comparable formulation should be tested. Any differences between the
272 clinical formulation and the formulation used in the nonclinical assessment should be identified
273 and justified.

274
275 Full ADME characterization of a species-specific surrogate is generally not warranted and is not
276 an appropriate substitute for assessing ADME of the clinical candidate ONT. Confirmation of
277 animal exposure to a surrogate is generally best demonstrated by assessment of PD activity,
278 rather than PK/toxicokinetic parameters.

279

280

VI. GENERAL TOXICITY STUDIES

282

A. Species Selection, Study Design, Duration and Timing of Submission

284

285 Toxicity studies of ONTs should generally be conducted in two species: one rodent and one
286 nonrodent (see note 1 regarding selection of nonrodent species). Generally, at least one species

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287 should be pharmacologically relevant. Testing of the clinical candidate in two species to identify
288 non-hybridization-dependent effects is still recommended even if only one or neither species is
289 pharmacologically relevant. In cases where a surrogate molecule is used, animal studies should
290 typically include some groups treated with the clinical candidate and an additional group (or
291 groups) treated with the surrogate. The use of a surrogate oligonucleotide to assess the impact of
292 exaggerated pharmacology may not be practical under some circumstances (see section II.B.1.,
293 above).

294
295 The design of toxicity studies for ONTs, including endpoints assessed, are generally similar to
296 those for small molecule drugs. Criteria for high doses used for ONTs in toxicity studies are
297 similar to those described in ICH M3(R2).

298
299 Appropriate dosing frequency and duration of the toxicity study should consider aspects of drug
300 distribution and half-life, as well as the clinical dosing regimen. The half-life of ONTs can be
301 shorter in animals than humans; consequently, dosing in animals can be more frequent than in
302 humans to ensure sufficient drug exposure. However, more frequent dosing in shorter duration
303 nonclinical studies is generally not sufficient to address effects from a similar number of doses in
304 clinical trials of longer duration. Given the generally prolonged half-life of ONTs at the site of
305 action (in tissues), the onset of PD activity may be delayed, and the duration of the PD effect of
306 an ONT may be prolonged. Consequently, parameters such as distribution phase plasma
307 exposure may not correlate to PD activity. In such cases, PD biomarkers may provide
308 information useful for designing appropriate dosing frequency in toxicity studies.

309
310 The duration of chronic toxicity studies should generally be consistent with the recommendations
311 in ICH M3(R2); for example, chronic nonrodent toxicity studies should generally incorporate a
312 dosing period of 9 months or longer. This also applies to ONTs that are conjugated to
313 polypeptides of greater than 40 amino acids and therefore considered to be biological products.¹⁰
314 Although designated a biological product, the pharmacological and toxicological activity of the
315 conjugated ONT will typically be associated with the oligonucleotide component, which has a
316 long tissue half-life.

317
318 Assessment of reversibility of toxicity is generally recommended and may include incorporation
319 of groups with a terminal nondosing period.¹¹ However, for oligonucleotides with prolonged
320 tissue half-life (and consequently prolonged duration of effect), inclusion of a nondosing period
321 of a sufficient duration to assess recovery may not be feasible.

322
323 The timing of report submission and the duration of the dosing phase of the toxicity studies
324 needed to support different phases of clinical development should generally be consistent with
325 the recommendations in ICH M3(R2). Modifications to these recommendations may be

¹⁰ An alpha amino acid polymer with a specific, defined sequence that is greater than 40 amino acids in size is a biological product and is subject to the provisions of section 351 of the Public Health Service Act regarding the requirements for supporting a marketing application (see 21 CFR 600.3(h)(6) and the final rule, “Definition of the Term ‘Biological Product’” 85 FR 10057, February 21, 2020).

¹¹ See ICH M3(R2).

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326 appropriate for ONTs intended to treat cancer, SDLT hematologic disorders, or rare SDLT
327 indications.

328

B. First-in-Human Dose Selection

330

331 The first-in-human dose in healthy volunteers should be selected using the general principles
332 outlined in the guidance for industry *Estimating the Maximum Safe Starting Dose in Initial*
333 *Clinical Trials for Therapeutics in Adult Healthy Volunteers* (July 2005). In general, a
334 reasonable starting dose can be defined as one that is expected to result in no more than one-
335 tenth of the exposure observed at the no observed adverse effect level in the most relevant (or
336 more sensitive) species and is typically estimated by calculating a human equivalent dose of the
337 animal dose normalized to body surface area. For severe, irreversible, or unmonitorable toxicity
338 it may be more appropriate to use a larger safety margin. Alternative approaches to calculation of
339 the human equivalent dose may be appropriate for some classes of ONTs or routes of
340 administration (e.g., intrathecal dose normalized by cerebrospinal fluid volume) with scientific
341 justification.

342

343 Sponsors should consult ICH S9 for appropriate starting dose guidance for ONTs intended to
344 treat cancer.

345

346

VII. GENOTOXICITY STUDIES

348

349 Genotoxicity testing of ONTs composed exclusively of natural nucleic acids is not necessary.
350 ONTs containing non-native (1) nucleic acids, (2) backbone structures, or (3) other structures,
351 such as conjugates or linkers, should be assessed for genotoxic potential.

352

353 Consistent with published literature,¹² ONTs reviewed by CDER have not exhibited genotoxic
354 activity in the standard test battery recommended in the ICH guidance for industry *S2(R1)*
355 *Genotoxicity Testing and Data Interpretation for Pharmaceuticals Intended for Human Use*
356 (June 2012). Therefore, an assessment for an ONT belonging to a class that is well-characterized
357 for genotoxicity may be informed by the characteristics of the class, provided that the size,
358 structure, modifications, and impurity profile are consistent with those of the class, with the only
359 difference being the base sequence.

360

361 For those ONTs warranting an empirical assessment of genotoxicity, the test batteries
362 recommended in ICH S2(R1) are generally considered appropriate, provided data are available to
363 support cellular uptake of the ONT into the cells analyzed. The literature suggests that some of
364 the bacterial strains used in the bacterial mutagenesis assay do not adequately take up some
365 ONTs under standard culture conditions.¹³ In cases where the ONT is not taken up by the

¹² Berman, CL, SA Barros, SM Galloway, P Kasper, FB Oleson, CC Priestley, KS Sweder, MJ Schlosser, and Z Sobol, 2016, OSWG Recommendations for Genotoxicity Testing of Novel Oligonucleotide-Based Therapeutics, *Nucleic Acid Ther*, 26(2):73–85.

¹³ *Ibid.*

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366 bacterial strains used in the Ames assay, consideration should be given to using a mammalian in
367 vitro cell gene mutation assay.

368

369

VIII. REPRODUCTIVE AND DEVELOPMENTAL TOXICITY STUDIES

370

371
372 The assessment of developmental and reproductive toxicity (DART) for ONTs should be
373 conducted in accordance with the ICH guidance for industry *S5(R3) Detection of Reproductive*
374 *and Developmental Toxicity for Human Pharmaceuticals* (May 2021). Typically, this assessment
375 relies on animal studies that assess effects on fertility and early embryonic development,
376 embryofetal development (EFD), and pre- and postnatal development (PPND) endpoints.
377 Fertility and early embryonic development and PPND studies are routinely conducted in rodents,
378 whereas two species, typically rodents and rabbits, are used in EFD studies. There can be cases
379 where the WoE from existing data (e.g., mechanism of action, phenotypic data from genetically
380 modified animals, class effects, general toxicology study results, preliminary EFD study results,
381 human genetic data) can indicate an obvious adverse effect of an ONT on fertility or pregnancy
382 outcome. In these instances, these data may provide adequate information to communicate the
383 risk to reproduction and embryofetal development, and no additional nonclinical studies are
384 warranted.

385

386 Although doses and the dosing regimen should generally be selected based on the criteria
387 identified in ICH S5(R3), there can be product- or class-specific attributes of an ONT that may
388 necessitate modifications to the standard DART study designs. In particular, some ONT classes
389 are rapidly cleared from circulation, while having extended tissue residence times and protracted
390 PD effects, which allows for infrequent administration in the clinic. This can pose challenges in
391 the design of the dosing regimen of the DART studies, particularly EFD studies, because the
392 objective of the EFD study is to achieve adequate exposure to both the PD effects and the
393 chemical structure at each stage of organogenesis. Consequently, the dosing regimen for DART
394 studies of ONTs with protracted PK/PD effects is often designed to achieve a balance between
395 ensuring exposure at all stages of development and avoiding clinically irrelevant maternal
396 toxicity resulting from excessive drug exposure or accumulation at the sites of distribution (see
397 note 2). For such products, consultation with the FDA review division regarding appropriate
398 study design is recommended. The approach taken should be scientifically justified.

399

400 The effect of the intended pharmacological activity of the ONT on DART endpoints should be
401 assessed. If the clinical candidate is not pharmacologically active in the routine species, an
402 appropriate species-specific surrogate molecule that is active in rodents or rabbits should be
403 used, provided there is sufficient characterization of the model to ensure pharmacological
404 relevance. A typical study design might employ three dose levels of the clinical candidate and a
405 single dose level of the surrogate, though other study designs can be used with justification. The
406 surrogate should generally be dosed at a level that results in the maximal PD effect in the dam.
407 Exposures to the surrogate that exceed the maximal PD effect are not relevant to the safety
408 assessment because these represent off-target activities of an oligonucleotide that will not be
409 administered to humans. Other bases for dose selection for the surrogate (e.g., maximum
410 tolerated dose) may be appropriate with justification.

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412 It is expected that both a rodent and a nonrodent (typically the rabbit) will be used in the in vivo
413 EFD assessment of ONTs, with at least one of these species evaluating the intended
414 pharmacology. If neither the rat nor the rabbit is a relevant species, and generation of a clinically
415 relevant surrogate for these species is not feasible (e.g., target is present only in primates),
416 consideration can be given to assessment of EFD endpoints in the rat and nonhuman primate,
417 preferably through conduct of an enhanced PPND study, if the nonhuman primate is
418 pharmacologically responsive to the ONT. Generally, however, consistent with the approach for
419 small molecule drugs, nonhuman primates are considered to be a nonroutine test species for
420 DART assessment for including ONTs and should not be used without scientific justification.

421
422 Measurement in the fetus of the ONT level in a known organ of distribution (e.g., liver) can be
423 useful in assessing whether there was fetal exposure to the drug. For ONTs that act through
424 down modulation of mRNA, and that are expected to be pharmacologically active, measuring
425 levels of the target mRNA(s) can help in establishing whether fetal exposures were associated
426 with pharmacological activity.

427
428 ICH M3(R2) should be consulted regarding the timing of submission of DART study reports as
429 it relates to supporting enrollment into clinical trials of women of childbearing potential or
430 pregnant women as well as submission of the marketing application. For ONTs intended to treat
431 cancer, SDLT hematologic disorders, or rare SDLT indications, the relevant guidance should be
432 consulted.¹⁴

433

434

IX. CARCINOGENICITY STUDIES

435

436
437 Sponsors should follow ICH guideline *S1A The Need for Long-term Rodent Carcinogenicity*
438 *Studies of Pharmaceuticals* (March 1996) with regard to determining whether a carcinogenicity
439 assessment is warranted for a particular development program. As ONTs are generally developed
440 to treat chronic conditions, a carcinogenicity assessment will be expected for most programs.
441 ICH M3(R2) should guide the timing of submission of completed in vivo carcinogenicity studies.

442

443 The ICH guidance for industry *S1B Testing for Carcinogenicity of Pharmaceuticals* (July 1997)
444 should be consulted regarding appropriate approaches for assessing human carcinogenicity risk.
445 The conduct of in vivo carcinogenicity studies in two species is one approach to assessing this
446 risk and would generally be appropriate for ONTs in a class with limited data regarding class
447 liability for carcinogenicity risk. For ONTs that are members of a class that have been well
448 characterized for carcinogenicity risk, it can be appropriate to conduct a 2-year carcinogenicity
449 study in a single species. Additionally, as described in the ICH guidance for industry *S1B(R1)*
450 *Addendum to S1B Testing for Carcinogenicity of Pharmaceuticals* (November 2022), the use of a
451 WoE approach for concluding that a rat carcinogenicity study would not add value to the
452 carcinogenicity assessment is also available to those ONT programs with data that can address

¹⁴ See ICH S9, ICH S9 Q&A, and the guidances for industry *Oncology Pharmaceuticals: Reproductive Toxicity Testing and Labeling Recommendations* (May 2019), *Severely Debilitating or Life-Threatening Hematologic Disorders: Nonclinical Development of Pharmaceuticals* (March 2019), and *Rare Diseases: Considerations for the Development of Drugs and Biological Products*.

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453 all the factors described in that guidance, including a completed chronic toxicity study in the rat.
454 Note that, as indicated in ICH S1B(R1), a mouse study (2-year or 6-month transgenic) would
455 still be expected for these programs.

456
457 The ICH guidance for industry *S1C(R2) Dose Selection for Carcinogenicity Studies* (September
458 2008) and ICH S1B (for exposure-based dose selection in the rasH2-Tg mouse) should be
459 consulted regarding appropriate approaches for dose selection for carcinogenicity studies. For
460 ONTs that are intended to be dosed infrequently in patients, a limit dose can be defined as 1,500
461 mg/kg/administration, rather than 1,500 mg/kg/day, as long as dosing in the animals is at least as
462 frequent as that used in patients, and the animals achieve at least tenfold the human exposure.

463
464 The potential for the intended pharmacology of the ONT to increase tumor risk should be
465 addressed. If two in vivo carcinogenicity studies are conducted, the effect of the intended
466 pharmacology should be assessed in at least one species. If the clinical candidate lacks
467 pharmacological activity in rodents, a species-specific surrogate oligonucleotide can be used to
468 assess tumor risk associated with the intended pharmacology. Ideally, dose selection for the
469 surrogate would be based on achieving a maximal PD effect; however, other valid dose selection
470 strategies identified in ICH S1C(R2) and ICH S1B(R1) may also be used. If a surrogate is used
471 to address the effect of intended pharmacology, both the surrogate and the clinical candidate
472 should be used in the carcinogenicity study.

473
474 It is recognized that there are scenarios under which an in vivo assessment of the carcinogenicity
475 of the pharmacological activity of a surrogate oligonucleotide may not be warranted, including
476 when (1) the pathway being perturbed is well understood and is known to contribute to
477 tumorigenesis, (2) the surrogate oligonucleotide would affect wild type rodents in a manner that
478 does not recapitulate the intended pharmacology (e.g., for some splice-modulating ONTs that
479 target pre-mRNA to alter the nucleic acids that are included in the mature mRNA, thereby
480 affecting reading frame), or (3) the target does not exist in rodents (e.g., for viral or bacterial
481 targets or human genes for which there is no rodent ortholog). For programs with these
482 characteristics, a 2-year study in a single rodent species is still generally expected to assess the
483 tumorigenic potential of hybridization-independent off-target effects of the clinical candidate.
484 The sponsor should also summarize available information regarding the expected risk of
485 exaggerated pharmacology on tumorigenicity (e.g., data from genetically modified animal
486 models, data from known human diseases).

487
488 There is the potential for human-specific, off-target hybridization-dependent activity that could
489 affect carcinogenic risk (e.g., the ONT or a metabolite affects the activity of an unintended target
490 with a known role in carcinogenesis). This type of hazard should be addressed through a WoE
491 assessment, clinical monitoring, and appropriate communication of potential risks via informed
492 consent and product labeling, as animal studies are likely to be uninformative in assessing this
493 risk.

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496 **X. LOCAL TOLERANCE**

497
498 Local tolerance can generally be assessed as part of single- or repeated-dose toxicity studies. The
499 local toxicity of ONTs with complex vehicles should be assessed by testing the entire clinical
500 formulation in toxicity studies if feasible.
501

502 503 **XI. IMMUNOTOXICITY**

504
505 The assessment of immunotoxicity of ONTs should follow ICH and FDA guidance on this
506 topic.¹⁵ Many types of ONTs are known to engage and activate components of the innate
507 immune system (e.g., macrophages, histiocytes, complement). Although stand-alone, dedicated
508 immunotoxicity assessments are not typically warranted, assessment of ONT-induced effects on
509 the immune system (e.g., cytokines, complement) in general toxicity studies can provide useful
510 context for understanding observations seen in these studies.
511

512 ONTs may provoke the production of antidrug antibodies. Sponsors should consult the ICH
513 guidance for industry *S6 Addendum to Preclinical Safety Evaluation of Biotechnology-Derived*
514 *Pharmaceuticals* (May 2012) regarding when a nonclinical assessment of antidrug
515 immunogenicity is warranted. The potential for immunogenicity against an ONT to adversely
516 affect patient safety or efficacy is best characterized during clinical testing.
517

518 519 **XII. PHOTOSAFETY**

520
521 The ICH guidance for industry *S10 Photosafety Evaluation of Pharmaceuticals* (January 2015)
522 should be consulted for recommendations on photosafety assessment. If ultraviolet-visible light
523 absorption of an ONT is determined to be solely due to natural nucleic acid bases, then
524 additional photosafety assessment is not warranted.
525

526 527 **XIII. OTHER TOXICITY STUDIES**

528 529 **A. Formulations, Targeting Moieties**

530
531 In general, ONTs should be tested in in vivo nonclinical studies using the same drug delivery
532 formulation and method as intended in humans. In some circumstances, toxicity of novel
533 excipients may also be addressed by studies of the excipients alone. For guidance regarding the
534 safety evaluation of excipients, please see the guidance for industry *Nonclinical Studies for the*
535 *Safety Evaluation of Pharmaceutical Excipients* (May 2005). If an ONT is conjugated to another
536 molecule such as a peptide or carbohydrate component (e.g., GalNAc), then the conjugated ONT
537 should be assessed in nonclinical studies.
538

¹⁵ See the ICH guidance for industry *S8 Immunotoxicity Studies for Human Pharmaceuticals* (April 2006) and the guidance for industry *Nonclinical Evaluation of the Immunotoxic Potential of Pharmaceuticals* (June 2023).

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539 Sponsors may be able to use nonclinical data from an unconjugated ONT with the same
540 chemistry and nucleotide sequence to support some aspects of the nonclinical assessment when
541 conjugated to a well-characterized moiety. The acceptability of such data will depend on whether
542 adequate doses were used in assessing the unconjugated ONT and whether a maximum
543 pharmacological response was achieved (if relevant). Reliance on data from a previously
544 developed unconjugated ONT would generally not be adequate to support the safety of ONTs
545 conjugated to novel structures for which there is limited experience.

546
547 It is recognized that certain targeting moieties (e.g., antibodies) may confer additional species
548 specificity to the ONT in addition to those related to the oligonucleotide itself. Decisions
549 regarding species selection and the design of appropriate surrogate molecules will need to be
550 carefully considered in these cases. Consultation with the appropriate FDA review division is
551 recommended.

552

B. Impurities/Degradants

554

555 As for other synthetically derived drug products, impurity levels in ONT drug products should be
556 adequately controlled and demonstrated to be present at levels that do not raise safety concerns.
557 Impurities derived from ONTs can be classified into two broad categories: (1) oligonucleotide-
558 related substances and (2) other impurities (e.g., organic small-molecule impurities, residual
559 solvents, elemental impurities). In the ONT manufacturing process, impurities should be reduced
560 to the lowest practical level and evaluated for safety in humans based on the level of the
561 impurity, existing data about the impurity (including published data), and the results of
562 nonclinical toxicology studies in which the animals are exposed to the impurity.

563

1. Oligonucleotide-Related Impurities

565

566 Oligonucleotide-related impurities (e.g., n+1, n-1 sequences) exhibit similar physicochemical
567 properties to one another and to the ONT and cannot practically be separated individually from
568 related substances, making it difficult in many cases to qualify the oligonucleotide-related
569 substances in a manner consistent with current ICH small molecule drug impurities guidance.¹⁶
570 Therefore, the primary basis for establishing the safety of oligonucleotide-related impurities in
571 ONTs is by qualification of the impurities in the nonclinical safety studies during the testing of
572 the drug substance or drug product. Toxicity testing of ONTs enriched with particular impurities
573 or classes of impurity, or the testing of an isolated impurity, may be useful in qualifying
574 impurities that are not present at sufficiently high levels in the nonclinical drug batches. It may
575 also be possible to rely on existing data regarding impurities commonly encountered in
576 oligonucleotide synthesis from oligonucleotides of the same class (and synthetic method)
577 containing similar or higher levels of the impurities.

578

579 As each individual oligonucleotide-related impurity is typically present at a level that is
580 negligible compared with the level of the active pharmacological ingredient, it is generally
581 unnecessary to evaluate off-target toxicity due to hybridization for those impurities.

582

¹⁶ See the ICH guidance for industry *Q3A(R2) Impurities in New Drug Substances* (June 2008).

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583 Degradation products or impurities that are also significant metabolites present in animal and/or
584 human studies are generally considered qualified.

585

586 2. *Other Impurities*

587

588 Existing guidance adequately addresses regulatory expectations for the control, identification,
589 characterization, and qualification of other impurities (generally process-related impurities)
590 related to synthesis of ONTs. Sponsors are referred to ICH Q3A(R2) and the ICH guidances for
591 industry *Q3B(R2) Impurities in New Drug Products* (August 2006) and *M7(R2) Assessment and*
592 *Control of DNA Reactive (Mutagenic) Impurities in Pharmaceuticals to Limit Potential*
593 *Carcinogenic Risk* (July 2023). Residual solvents should be assessed with reference to the ICH
594 guidance for industry *Q3C(R8) Impurities: Guidance for Residual Solvents* (December 2021).
595 Elemental impurities should be assessed with reference to the ICH guidance for industry
596 *Q3D(R2) Elemental Impurities* (September 2022).

597

598 C. **Juvenile Animal Studies**

599

600 When evaluating the need for juvenile animal studies for ONTs being developed for pediatric
601 indications, sponsors should follow the recommendations provided in the ICH guidance for
602 industry *S11 Nonclinical Safety Testing in Support of Development of Pediatric Pharmaceuticals*
603 (May 2021).

604

605

606 **XIV. NOTES**

607

608 Note 1. Historically, nonhuman primates have typically been used as the nonrodent species for
609 the general toxicological assessment of oligonucleotides, given the high degree of conservation
610 of nucleic acid base sequences between humans and nonhuman primates. Consequently, there is
611 a relatively rich understanding of the effects of various classes of oligonucleotides in nonhuman
612 primates. Nonetheless, consistent with the 3Rs, sponsors are encouraged to consider the use of
613 phylogenetically lower nonrodent species when scientifically appropriate.

614

615 Note 2. There are multiple factors that should be considered when designing the dosing regimen
616 for EFD studies for ONTs. Briefly, such factors include the PK/PD profile, degree of structural
617 and chemical novelty, and tolerability in pregnant females of the test species (e.g., as established
618 in a preliminary EFD study).¹⁷ More typical (e.g., daily) dosing regimens may be appropriate for
619 oligonucleotides: (1) with a short PK/PD profile, requiring frequent clinical dosing (i.e., more
620 often than once a week); (2) with a chemical structure for which there are only limited data; or
621 (3) that exhibit relatively low maternal toxicity following repeated administration, regardless of
622 the clinical dosing regimen. If maternal toxicity precludes daily or alternative daily dosing,
623 consideration can be given to the use of multiple cohorts with staggered dosing initiation such
624 that each cohort receives the full target dose (as determined by the criteria in ICH S5(R3)) at the
625 clinical dosing interval. In this manner each cohort is dosed on a different gestation day (or range

¹⁷ Cavagnaro, J, C Berman, D Kornbrust, T White, S Campion, and S Henry, 2014, Considerations for Assessment of Reproductive and Developmental Toxicity of Oligonucleotide-Based Therapeutics, *Nucleic Acid Ther*, 24(5):313–325

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626 of days), thus ensuring assessment of the effect of exposure across organogenesis. To avoid
627 excessive maternal toxicity, it may also be acceptable to split a weekly (or longer duration) target
628 dose into daily or alternate daily doses, such that the aggregate dose administered reaches the
629 target dose. To support such split dosing, it is important to understand whether the lower
630 achieved peak drug concentration (C_{\max}) can affect the total aggregate accumulation of
631 oligonucleotide in the target organs, the distribution to new target organs, or the ability of the
632 oligonucleotide to partition into the placenta or conceptus.
633