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FOOD AND DRUG ADMINISTRATION  
CENTER FOR DRUG EVALUATION AND RESEARCH  
PHARMACY COMPOUNDING ADVISORY COMMITTEE (PCAC)

Morning Session

Topic 1  
L-Theanine

Tuesday, October 29, 2024

8:00 a.m. to 9:39 a.m.

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**Meeting Roster**

**DESIGNATED FEDERAL OFFICER (Non-Voting)**

**Takyiah Stevenson, PharmD**

Division of Advisory Committee and  
Consultant Management  
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School of Pharmacy  
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4 Innovative Dermatology

5 Plano, Texas

6 Clinical Assistant Professor

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12 *(Chairperson)*

13 Professor of Anesthesiology and Population Health

14 Executive Vice Chair

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18 Senior Manager, Personalized Medicines

19 United States Pharmacopeial Convention

20 Rockville, Maryland

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1 **Allen J. Vaida, BSc, PharmD, FASHP**

2 Former Executive Vice President

3 Institute for Safe Medication Practices

4 Hatfield, Pennsylvania

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6 **PHARMACY COMPOUNDING ADVISORY COMMITTEE MEMBERS**

7 **(Non-Voting)**

8 **Thomas J. Lupton, PharmD, MBA, BCPS**

9 *(Industry Representative)*

10 Director, Point-of-Care Pharmacy Services

11 On Demand Pharmaceuticals

12 Rockville, Maryland

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14 **Donnette D. Staas, PhD**

15 *(Industry Representative)*

16 Vice President, Regulatory Strategy

17 Jazz Pharmaceuticals

18 Philadelphia, Pennsylvania

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1       **TEMPORARY MEMBERS (Voting)**

2       **Nancy Diazgranados, MD, MS, DFAPA**

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11       Senior Vice President

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13       Foundation Fighting Blindness

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1 **Jonathan Emens, MD, FAASM, DFAPA**

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12 *(L-theanine Topic Only)*

13 Division Chief, Sleep Medicine

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15 St. Petersburg, Florida

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1     **Francis J. McMahon, MD**

2     *(L-theanine Topic Only)*

3     Chief, Genetic Basis of Mood & Anxiety Section and

4     Human Genetics Branch

5     National Institute of Mental Health Intramural

6     Research Program, NIH

7     Bethesda, Maryland

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9     **Rita Weiss, PharmD, JD**

10    *(Acting National Association of Boards of*

11    *Pharmacy Representative)*

12    Clinical Pharmacist/Compliance

13    Trinity Health - PACE

14    Livonia, Michigan

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16    **FDA PARTICIPANTS (Non-Voting)**

17    **Frances Gail Bormel, RPh, JD**

18    Director

19    Office of Compounding Quality and Compliance (OCQC)

20    Office of Compliance (OC), CDER, FDA

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1 **Ian F. Deveau, PhD**

2 Deputy Director

3 OCQC, OC, CDER, FDA

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5 **Gabrielle Cosel, MSc**

6 *(via video conferencing platform)*

7 Director

8 Division of Compounding Policy and Outreach (DCPO)

9 OCQC, OC, CDER, FDA

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11 **Charles Ganley, MD**

12 Director

13 Office of Specialty Medicine (OSM)

14 Office of New Drugs (OND), CDER, FDA

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16 **Daiva Shetty, MD**

17 Associate Director

18 Pharmacy Compounding Review Team (PCRT)

19 OSM, OND, CDER, FDA

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1 **Tracy Rupp, PharmD, MPH, BCPS, RD**

2 Lead Consumer Safety Officer

3 OCQC, OC, CDER, FDA

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5 **Kemi Asante, PharmD, MPH, RAC**

6 Lead Consumer Safety Officer

7 OCQC, OC, CDER, FDA

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9 **Russell Wesdyk, BS, MBA**

10 Associate Director for Regulatory Affairs

11 Office of Product Quality Assessment II

12 Office of Pharmaceutical Quality

13 CDER, FDA

14

15 **Marianne San Antonio, DO**

16 *(L-theanine Topic Only)*

17 Physician

18 PCRT, OSM, OND, CDER, FDA

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P R O C E E D I N G S

(8:00 a.m.)

**Call to Order**

**Introduction of Committee**

DR. GULUR: Good morning, and welcome. I would first like to remind everyone to please mute your line when you are not speaking, and also a reminder to everyone to please silence your cell phones, smartphones, and any other devices if you have not already done so. For media and press, the FDA press contact is Amanda Hils. Her e-mail is currently displayed.

My name is Dr. Padma Gulur from Duke University, and I will be chairing today's meeting. I will now call the October 29, 2024 meeting of the Pharmacy Compounding Advisory Committee to order. We'll start by going around the table and introducing ourselves by stating our names and affiliations. Those participating in all five topic sessions of this meeting will introduce themselves first. Those participating in specific topics of this meeting will be introduced at the

1 start of their respective topic sessions. We will  
2 start with the FDA on my left, go around the table,  
3 and then address the virtual participants. Thank  
4 you.

5 DR. SAN ANTONIO: Marianne San Antonio,  
6 Pharmacy Compounding Review Team, FDA.

7 DR. SHETTY: Good morning. Daiva Shetty,  
8 Associate Director for Pharmacy Compounding Review  
9 Team and OND, FDA.

10 DR. GANLEY: Charlie Ganley. I'm Director  
11 of Office of Specialty Medicine in the Office of  
12 New Drugs.

13 DR. RUPP: Tracy Rupp, Team Lead, Office of  
14 Compounding Quality and Compliance, FDA.

15 CDR ASANTE: Commander Kemi Asante, Team  
16 Lead, OCQC, FDA.

17 MS. BORMEL: Gail Bormel, Director, Office  
18 of Compounding Quality and Compliance, FDA.

19 DR. WESDYK: Russ Wesdyk, ADRA, OPQA II,  
20 FDA.

21 DR. DURHAM: Todd Durham, Foundation  
22 Fighting Blindness.

1 DR. VAIDA: Allen Vaida, a pharmacist and  
2 retired from the Institute for Safe Medication  
3 Practices.

4 DR. STEVENSON: Takyiah Stevenson,  
5 Designated Federal Officer, FDA. And just a note  
6 for those that are participating in the L-theanine  
7 topic only, you'll be introduced at the start of  
8 that particular session.

9 DR. GURA: Kathleen Gura, Department of  
10 Pharmacy, Boston Children's Hospital.

11 DR. BOGNER: Robin Bogner, University of  
12 Connecticut School of Pharmacy.

13 DR. SERUMAGA: Brian Serumaga, Director of  
14 Personalized Medicines, United States Pharmacopeia.

15 DR. WEISS: Rita Weiss, NABP.

16 DR. DIAZGRANADOS: Nancy Diazgranados,  
17 NIAAA, NIH.

18 DR. STEVENSON: We'll continue to  
19 Dr. Lupton.

20 DR. LUPTON: Thomas Lupton, Director of  
21 Pharmacy Services, On Demand Pharmaceuticals.

22 DR. STAAS: Donnette Staas, Vice President,

1 Regulatory Strategy at Jazz Pharmaceuticals.

2 DR. STEVENSON: Now, we will have our  
3 virtual participants introduce themselves for the  
4 record.

5 Gabrielle Cosel?

6 DR. COSEL: Good morning. Gabrielle Cosel,  
7 the Director of the Division of Compounding Policy  
8 and Outreach in the Office of Compounding Quality  
9 and Compliance.

10 DR. STEVENSON: Dr. Rebello?

11 DR. REBELLO: Elizabeth Rebello, MD Anderson  
12 Cancer Center, Houston.

13 DR. STEVENSON: Dr. Desai?

14 DR. DESAI: Seemal Desai, board certified  
15 dermatologist from Dallas, Texas.

16 DR. STEVENSON: Thank you. I'll turn it  
17 back to the chair.

18 DR. GULUR: Thank you everyone, and welcome.

19 For topics such as those being discussed at  
20 this meeting, there are often a variety of  
21 opinions, some of which are very strongly held.  
22 Our goal is that this meeting will be a fair and

1 open forum for discussion of these issues, and that  
2 individuals can express their views without  
3 interruption. Thus, as a gentle reminder,  
4 individuals will be allowed to speak into the  
5 record only if recognized by the chairperson. We  
6 look forward to a productive meeting.

7 In the spirit of the Federal Advisory  
8 Committee Act and the Government in the Sunshine  
9 Act, we ask that advisory committee members take  
10 care that their conversations about the topic at  
11 hand take place in the open forum of the meeting.  
12 We are aware that members of the media are anxious  
13 to speak with the FDA about these proceedings;  
14 however, FDA will refrain from discussing the  
15 details of this meeting with the media until its  
16 conclusion. Also, the committee is reminded to  
17 please refrain from discussing the meeting topic  
18 during breaks or lunch. Thank you.

19 Today we will discuss the following bulk  
20 drug substances being considered for inclusion on  
21 the list of bulk drug substances that may be used  
22 to compound drugs in accordance with Section 503A



1 of the Federal Food, Drug, and Cosmetic Act, also  
2 known as the 503A Bulks List: ibutamoren mesylate;  
3 L-theanine; ipamorelin related bulk drug  
4 substances, ipamorelin acetate and ipamorelin free  
5 base; and kisspeptin-10. We note that the two  
6 nominations ipamorelin-related bulk drug substances  
7 have been withdrawn by the nominators, but FDA  
8 decided to evaluate these substances on its own  
9 initiative.

10 For each of the substances, we will hear  
11 presentations from the FDA, have the opportunity to  
12 ask clarifying questions, hold an open public  
13 hearing, and have committee discussion and voting.  
14 We have no nominators presenting today.

15 The September 18, 2024 Federal Register  
16 notice identified the uses FDA reviewed for each of  
17 the bulk drug substances being discussed at this  
18 meeting. These uses reflect those for which  
19 adequate support was provided in a nomination. In  
20 certain circumstances, FDA may also review  
21 substances in the context of unominated or  
22 inadequately supported uses because, for example,

1 such uses appear to be widespread, are intended to  
2 treat serious conditions, or pose serious risks to  
3 patients.

4 In addition, nominations and FDA's  
5 evaluations for the bulk drug substances, which are  
6 included in the briefing documents posted on FDA's  
7 website, identify the proposed and reviewed uses,  
8 dosage forms, and routes of administration.

9 The committee will also discuss a revision  
10 FDA is considering to the list of drug products  
11 that have been withdrawn or removed from the market  
12 for reasons of safety or effectiveness, the  
13 Withdrawn or Removed List. FDA now is considering  
14 whether to amend the rule to add one more entry to  
15 the list, hydroxyprogesterone caproate: all drug  
16 products containing hydroxyprogesterone caproate to  
17 reduce the risk of preterm birth in women with a  
18 singleton pregnancy who have a history of singleton  
19 spontaneous birth. Thank you

20 Dr. Stevenson will read the Conflict of  
21 Interest Statement for this meeting's 503A Bulks  
22 List topics.

1                                   **Conflict of Interest Statement**

2                   DR. STEVENSON: Thank you.

3                   The Food and Drug Administration, FDA, is  
4                   convening today's meeting of the Pharmacy  
5                   Compounding Advisory Committee under the authority  
6                   of the Federal Advisory Committee Act, FACA, of  
7                   1972. With the exception of the National  
8                   Association of Boards of Pharmacy, NABP, United  
9                   States Pharmacopeia, USP, and the industry  
10                  representatives, all members and temporary voting  
11                  members of the committee are special government  
12                  employees, SGEs, or regular federal employees from  
13                  other agencies and are subject to federal conflict  
14                  of interest laws and regulations.

15                  The following information on the status of  
16                  this committee's compliance with federal ethics and  
17                  conflict of interest laws, covered by but not  
18                  limited to those found at 18 U.S.C. Section 208, is  
19                  being provided to participants in today's meeting  
20                  and to the public.

21                  FDA has determined that members and  
22                  temporary voting members of this committee are in

1 compliance with federal ethics and conflict of  
2 interest laws. Under 18 U.S.C. Section 208,  
3 Congress has authorized FDA to grant waivers to  
4 special government employees and regular federal  
5 employees who have potential financial conflicts  
6 when it is determined that the agency's need for a  
7 special government employee's services outweighs  
8 their potential financial conflict of interest, or  
9 when the interest of a regular federal employee is  
10 not so substantial as to be deemed likely to affect  
11 the integrity of the services which the government  
12 may expect from the employee.

13 Related to the discussion of today's  
14 meeting, members and temporary voting members of  
15 this committee have been screened for potential  
16 financial conflicts of interests of their own as  
17 well as those imputed to them, including those of  
18 their spouses or minor children and, for purposes  
19 of 18 U.S.C. Section 208, their employers. These  
20 interests may include investments; consulting;  
21 expert witness testimony; contracts, grants,  
22 CRADAs; teaching, speaking, writing; patents and

1 royalties; and primary employment.

2           During this session, the committee will  
3 discuss four bulk drug substances being considered  
4 for inclusion on the 503A Bulks List. FDA will  
5 discuss the following drug substances and the uses  
6 that FDA reviewed for each: 1) L-theanine for  
7 sleep disorders and anxiety disorders;  
8 2) ibutamoren for treatment of growth hormone  
9 deficiency, GHD, osteoporosis, hip fracture,  
10 sarcopenia, obesity, and Alzheimer's disease;  
11 3) ipamorelin acetate and ipamorelin free base for  
12 GHD and postoperative ileus; 4) kisspeptin-10 for  
13 the treatment of secondary hypogonadism in men.  
14 This is a particular matters meeting during which  
15 specific matters related to the four bulk drug  
16 substances will be discussed.

17           Based on the agenda for today's meeting and  
18 all financial interests reported by the committee  
19 and temporary voting members, conflict of interest  
20 waivers have been issued in accordance with  
21 18 U.S.C. Section 208(b)(3) to Dr. Padma Gulur and  
22 Dr. Kathleen Gura.

1           Dr. Gulur is attending all topics. Her  
2 waiver involves stock holdings in a competing/  
3 affected entity for all topics with an aggregate  
4 value between \$25,000 and \$50,000. Dr. Gulur's  
5 waiver also involves stock holdings in a competing  
6 firm for the ibutamoren and ipamorelin topics. The  
7 aggregate value of the stock is between \$25,000 and  
8 \$50,000.

9           Dr. Gura is attending all topics, and her  
10 waiver involves six stock holdings. The first  
11 stock holdings are in a competing/affected entity  
12 for all topics with an aggregate value between  
13 \$25,000 and \$50,000. The other five stock holdings  
14 are in competing firms: a competing firm for the  
15 L-theanine and kisspeptin topics; a competing firm  
16 for ibutamoren and ipamorelin topics; a competing  
17 firm for the L-theanine topic; a competing firm for  
18 the L-theanine, ibutamoren, and ipamorelin topics;  
19 and a competing firm for all topics. The aggregate  
20 value for each of the five stock holdings and  
21 competing firms is between \$0 and \$10,000.

22           The waivers allow these individuals to

1 participate fully in today's deliberations. FDA's  
2 reasons for issuing the waivers are described in  
3 the waiver documents, which are posted on FDA's  
4 website on the advisory committee meeting page,  
5 which can be found at [www.fda.gov](http://www.fda.gov) and by searching  
6 for October 29, 2024 PCAC. Copies of the waivers  
7 may also be obtained by submitting a written  
8 request to the agency's Freedom of Information  
9 Division at 5630 Fishers Lane, Room 1035,  
10 Rockville, Maryland, 20857, or requests may be sent  
11 via fax to 301-827-9267.

12 To ensure transparency, we encourage all  
13 standing committee members and temporary voting  
14 members to disclose any public statements that they  
15 have made concerning the bulk drug substances at  
16 issue.

17 We would like to note that Dr. Rita Weiss is  
18 a representative member from the National  
19 Association of Boards of Pharmacy, NABP, and  
20 Dr. Brian Serumaga is a representative member from  
21 the United States Pharmacopeia, USP. Section 102  
22 of the Drug Quality and Security Act amended the

1 Federal Food, Drug, and Cosmetic Act with respect  
2 to the Advisory Committee on Compounding to include  
3 representatives from the NABP and the USP. Their  
4 role is to provide the committee with the points of  
5 view of the NABP and the USP. Unlike the other  
6 members of the committee, representative members  
7 are not appointed to the committee to provide their  
8 own individual judgment on the particular matters  
9 at issue; instead, they serve as the voice of the  
10 NABP and USP, entities with a financial or other  
11 stake in the particular matters before the advisory  
12 committee.

13 With respect to FDA's invited industry  
14 representatives, we would like to disclose that  
15 Dr. Thomas Lupton and Dr. Donnette Staas are  
16 participating in this meeting as non-voting  
17 industry representatives, acting on behalf of  
18 regulated industry. Their role at this meeting is  
19 to represent industry in general and not any  
20 particular company. Dr. Lupton is employed by  
21 On Demand Pharmaceuticals and Dr. Staas is employed  
22 by Jazz Pharmaceuticals.



1           We would like to remind members and  
2 temporary voting members that if the discussions  
3 involve any other bulk drug substances or firms not  
4 already on the agenda for which an FDA participant  
5 has a personal or imputed financial interest, the  
6 participants need to exclude themselves from such  
7 involvement, and their exclusion will be noted for  
8 the record. FDA encourages all participants to  
9 advise the committee of any financial relationships  
10 that they may have with the topics at issue.

11           Thank you, and I'll hand it back to the  
12 chairperson.

13           DR. GULUR: Thank you.

14           We will now proceed with FDA introductory  
15 remarks from Dr. Gail Bormel, immediately followed  
16 by an FDA presentation on investigational new drug  
17 and expanded access from Lori Bickel.

18           **FDA Introductory Remarks - Gail Bormel**

19           MS. BORMEL: Good morning, everyone. I'm  
20 Gail Bormel, Director of the Office of Compounding  
21 Quality and Compliance, the FDA office primarily  
22 responsible for developing and implementing

1 policies and compliance strategies addressing the  
2 quality of compounded drugs. I'd like to welcome  
3 you to the 12th meeting of the Pharmacy Compounding  
4 Advisory Committee.

5 As we've mentioned, we're going to be  
6 discussing today four bulk drug substances  
7 nominated for inclusion on the list of bulk drug  
8 substances that can be used in compounding human  
9 drug products under Section 503A of the Federal  
10 Food, Drug, and Cosmetic Act. This list is known  
11 as the 503A Bulks List. As you've heard, the  
12 substances that will be discussed are ibutamoren  
13 mesylate; L-theanine, ipamorelin related bulk drug  
14 substances, including ipamorelin acetate and  
15 ipamorelin free base; and kisspeptin-10.

16 FDA is aware that some of these substances  
17 might be marketed in dietary supplements. The  
18 discussion today focuses on FDA's evaluation of  
19 these substances for the 503A Bulks List. Our  
20 discussion does not pertain to FDA's regulation of  
21 these substances as dietary supplements.  
22 Section 503A of the FD&C Act addresses compounding

1 of drug products. Section 503A does not address  
2 dietary supplements.

3 We also note that whether a substance is  
4 marketed as a dietary supplement is not a criterion  
5 considered when evaluating a substance for  
6 inclusion on the 503A Bulks List, and including, or  
7 not including, a substance on the 503A Bulks List  
8 does not affect the availability of a substance in  
9 dietary supplements.

10 During this meeting today, we will also  
11 discuss whether to add an entry for certain drug  
12 products containing hydroxyprogesterone caproate to  
13 the list of drug products that have been withdrawn  
14 or removed from the market because such drug  
15 products, or components of such drug products, have  
16 been found to be unsafe or not effective.

17 This list known as the Withdrawn or Remove  
18 List implements conditions under both Sections 503A  
19 and 503B of the FD&C Act. We have scheduled time  
20 for the nominators to speak before FDA's  
21 presentation and time for an open public hearing  
22 after FDA's presentation on each of the bulk drug

1 substances. There will also be an open public  
2 hearing after the FDA presentation for  
3 hydroxyprogesterone caproate.

4 I would also like to take this opportunity  
5 to provide you with an update on certain  
6 developments since the committee last met in  
7 June 2022. Since then, the agency has worked to  
8 establish and revise guidance with recommendations  
9 for compounders. In response to pressing drug  
10 shortages, we published guidance documents  
11 addressing the compounding of certain beta lactam  
12 products and the compounding of certain ibuprofen  
13 oral suspension products. Earlier this month, we  
14 published a guidance describing temporary policies  
15 for compounding certain parenteral drug products as  
16 a result of public health emergencies resulting  
17 from the consequence of Hurricane Helene.

18 We have also been working on policy  
19 documents for compounders under Section 503B of the  
20 FD&C Act, most notably involving the list of bulk  
21 drug substances for which there is a clinical need  
22 for use in compounding under Section 503B, which is

1 known as the 503B Bulks List and pertains to  
2 outsourcing facilities. Since June 2022, we have  
3 proposed to add two substances to the 503B Bulks  
4 List and propose that 13 substances not be added to  
5 the list at this time. FDA also added one bulk  
6 drug substance to the 503B list and determined that  
7 12 bulk drug substances will not be added to the  
8 list.

9 We have also published a draft guidance  
10 concerning the prohibition on wholesaling under  
11 Section 503B of the FD&C Act and published  
12 revisions to draft guidances concerning the interim  
13 policy on compounding, using bulk drug substances  
14 under Sections 503A and 503B of the FD&C Act. In  
15 addition, we published a proposed rule to establish  
16 criteria for the list of drug products or  
17 categories of drug products that present  
18 demonstrable difficulties for compounding, known as  
19 the Demonstrable Difficulties for Compounding  
20 Lists, or DDC lists, under Sections 503A and 503B  
21 of the FD&C Act. Additionally, the agency proposed  
22 the first three categories of drug products for

1 both DDC lists.

2 We continue to issue compounding risk alerts  
3 to inform healthcare professionals, compounders,  
4 and consumers about risks associated with  
5 compounded drugs, including information on adverse  
6 events and product quality issues. Most recently,  
7 we issued an alert highlighting concerns with  
8 dosing errors associated with compounded  
9 semaglutide products. If you are not already  
10 receiving emails about our compounding risk alerts,  
11 you can sign up on the FDA human drug compounding  
12 website.

13 Additionally, the Compounding Quality Center  
14 of Excellence continues to engage with outsourcing  
15 facilities and other stakeholders to improve the  
16 quality of compounded drugs. We offer both  
17 instructor-led and self-guided trainings to support  
18 outsourcing facilities. We also have a free annual  
19 conference designed to give interested parties the  
20 opportunity to engage with FDA and learn about  
21 emerging trends and best practices to enhance the  
22 quality of compounded drugs. You can find all the

1 materials I discussed, plus many more, on FDA's  
2 compounding website.

3 We are glad you are here today to  
4 participate in the Pharmacy Compounding Advisory  
5 Committee. We have made some changes based on your  
6 feedback, including more time to review materials  
7 in advance of this meeting. We hope these changes  
8 improve your ability to contribute meaningfully, as  
9 your input and expertise are critical to the  
10 success of this process. We look forward to a  
11 productive meeting and to continuing to work  
12 together. Thank you again for joining us.

13 DR. GULUR: Thank you.

14 **FDA Presentation - Lori Bickel**

15 MS. BICKEL: Good morning, everyone. My  
16 name is Lori Bickel, and I'm a regulatory counsel  
17 in CDER's Office of New Drug Policy. Thank you for  
18 the opportunity to present this morning. I have no  
19 conflicts of interest to disclose.

20 Today, we're going to look at two ways  
21 investigational drugs and biological products can  
22 be used, either for research under an IND or for

1 treatment use under expanded access. The purpose  
2 of the discussion is to help inform the committee  
3 members and the public of ways in which an  
4 investigational drug can be studied or used to  
5 treat patients. First, I'll give an overview of  
6 the investigational new drug, or IND, submission  
7 requirements. This is needed before drugs can be  
8 studied in clinical trials. Then I'll move on to  
9 expanded access and how it differs from clinical  
10 trials. Finally, I'll take a quick look at some of  
11 the tools FDA has developed to help patients and  
12 physicians determine if expanded access is an  
13 appropriate option and to streamline the process if  
14 it's determined that it is.

15 We're going to be talking about ways to use  
16 investigational drugs and biological products.  
17 Research on investigational drugs is typically done  
18 under an IND. To get to an approved drug, clinical  
19 trials provide evidence of safety and effectiveness  
20 of the product. Clinical trials gather the  
21 information, which may lead to the product's  
22 eventual approval for commercial marketing and



1 widespread use.

2           Approval leads to the broadest availability  
3 for the product with full labeling for patients and  
4 potential third party reimbursement. However, if a  
5 clinical trial is not an option, then perhaps  
6 expanded access use may be an avenue for treatment  
7 use of an investigational product if appropriate  
8 conditions are met. Expanded access is really  
9 meant to be a last resort when other options are  
10 either exhausted or not available. I'd also like  
11 to note that both of these pathways are distinct  
12 from 503A and 503B compounding. Whether a product  
13 is or isn't being studied under an IND is not a  
14 consideration in determining whether a bulk drug  
15 substance is appropriate for inclusion on the  
16 503A Bulks List.

17           We're going to start off with the IND for  
18 research or clinical trials; however, some of the  
19 key content in the IND submissions apply to both  
20 clinical trials and expanded access. When I think  
21 of the information submitted under an IND, I kind  
22 of break it into three categories.

1           The first is information about the  
2 investigator who will be conducting the study.  
3 This investigator may be a researcher within a  
4 large academic institution or it may be a  
5 practicing community physician. The basic  
6 information must be submitted about the  
7 investigator to make sure they are qualified to  
8 actually conduct the research. This is information  
9 about, again, their qualifications, their CV, and  
10 that is gathered on the forms that are listed on  
11 the slide.

12           The second bucket of information is  
13 information about the drug product to be studied:  
14 its chemistry; manufacturing; controls information,  
15 product identity, purity, strength; how it's  
16 distributed. In some cases, a Letter of  
17 Authorization, LOA, may be used to reference  
18 information about the drug that's already on file  
19 with FDA in an existing IND.

20           Continuing with information about the drug,  
21 we also need information about the safety and the  
22 efficacy of the product. Is it reasonably safe at

1 the dose and duration proposed? What clinical or  
2 nonclinical data does the sponsor have to justify  
3 these proposals in the protocol? As for efficacy,  
4 we need to know what is the sponsor's rationale to  
5 support the intended use of the drug in the  
6 investigation?

7 Now, the third set of information is  
8 information about the patient and the proposed  
9 treatment, the protocol for the investigation;  
10 that's the description of the disease or condition  
11 being studied. What are the eligibility criteria  
12 for the clinical trial? What clinical procedures  
13 and monitoring will be in place to evaluate the  
14 effect of the product and to minimize any risk to  
15 study participants? All INDs do need informed  
16 consent and IRB approval. Now, these key content  
17 slides don't capture everything, but hopefully they  
18 will give you an idea of the types of information  
19 FDA requires, and why, before a clinical study can  
20 begin.

21 Moving on to expanded access, in contrast to  
22 a clinical trial, which is use of an

1 investigational drug or biological product for  
2 research, expanded access is the use of an  
3 investigational drug or biological product to treat  
4 a patient. The patient must have a serious or  
5 immediately life-threatening disease or condition  
6 who does not have comparable or satisfactory  
7 alternative therapy. Expanded access really is  
8 meant to be the last resort.

9           The first thing I'm going to point out on  
10 this slide is the asterisk at the very bottom of  
11 it. The sponsor or manufacturer must agree to  
12 provide their product for expanded access  
13 treatment. FDA cannot force a sponsor to do that.  
14 However, once a sponsor agrees, there are three  
15 types of expanded access.

16           The first is individual or single patient.  
17 This may be in an emergency situation when  
18 treatment can begin immediately after the  
19 manufacturer or sponsor agreement to provide the  
20 product and after authorization is received from  
21 FDA, which often can be done over the phone. The  
22 second type is intermediate size, populations that

1 are typically more than one but generally smaller  
2 than the treatment IND protocol; however, there is  
3 no set number for intermediate size. The third  
4 type is treatment use, which is use by a larger or  
5 widespread population. This typically occurs after  
6 either compelling phase 2 or phase 3 data are  
7 available.

8           Moving on to the conditions that apply to  
9 all three types of expanded access, as I mentioned,  
10 the patient must have a serious or immediately  
11 life-threatening disease or condition. There must  
12 be no comparable or satisfactory alternative  
13 therapy available. It must not be an option to  
14 enroll a patient in a clinical trial. The  
15 potential benefits of the expanded access use must  
16 justify the potential risks, and the expanded  
17 access use must not interfere with or compromise  
18 the potential development of the expanded access  
19 use.

20           In 2009, FDA published our final rule on  
21 expanded access. In 2016, we released a question  
22 and answer guidance, which was revised in 2017. In

1 2022, an additional revised draft was published.  
2 FDA is in the process of reviewing public comments  
3 and finalizing another version of the Q&A guidance.

4 All research done under an IND, both  
5 clinical trials and expanded access, come with a  
6 full range of human subject protections. This  
7 slide includes the citations to the sections of the  
8 regulations that apply. Since the regs were  
9 published in 2009, FDA continues to assist  
10 interested parties to make sure that the Expanded  
11 Access Program is understood and the criteria are  
12 known and followed so the program is used  
13 appropriately and within its intended scope. These  
14 include a new form to simplify the single-patient  
15 IND submission process. It includes the updates to  
16 the guidances and FDA's website.

17 FDA also has an ongoing collaboration with  
18 the Reagan-Udall Foundation for the FDA, who has  
19 launched various tools to help with the process.  
20 Additionally, FDA's Oncology Center of Excellence  
21 launched Project Facilitate in 2019 to help provide  
22 one-on-one assistance through the expanded access

1 process.

2 This is a screenshot from FDA's website.  
3 It's designed to be user friendly with tabs for all  
4 various interested parties such as patients,  
5 physicians, industry, and IRBs. There's also a  
6 link to a series of FDA-produced informational  
7 videos. Here's contact information for any  
8 questions that either members of the committee or  
9 the public may have about the topics covered in my  
10 presentation today. Here are links to the  
11 regulations and guidances mentioned in the  
12 presentation. Thank you very much for the  
13 opportunity to present to you this morning.

14 DR. GULUR: Thank you.

15 Before we begin the L-theanine topic  
16 session, I would like our FDA member who has  
17 arrived more recently to introduce himself.

18 DR. DEVEAU: Good morning. I am Ian Deveau.  
19 I am the OCQC Deputy Director for Quality.

20 DR. GULUR: Thank you.

21 Panel members who will be in this topic will  
22 introduce themselves by stating their names and

1 affiliations. We will begin with Dr. Diazgranados.

2 DR. DIAZGRANADOS: I am Nancy Diazgranados.

3 I'm the Deputy Clinical Director at NIAAA at NIH.

4 DR. GULUR: Thank you.

5 Dr. Emens?

6 DR. EMENS: Dr. Jonathan Emens, Oregon

7 Health and Science University and VA Portland

8 Health Care System.

9 DR. GULUR: Thank you.

10 Dr. Katz?

11 DR. KATZ: Hi. Dr. Eliot Katz. I'm the

12 Director of the Sleep Center, Johns Hopkins All

13 Children's Hospital Sleep Center.

14 DR. GULUR: Thank you.

15 Dr. McMahon?

16 DR. McMAHON: Francis McMahon, National

17 Institute of Mental Health.

18 DR. GULUR: Thank you.

19 I would like to state into the record that

20 we do not have a nominator presentation for the

21 L-theanine topic. We will now proceed with the FDA

22 presentation on L-theanine from Dr. Marianne



1 San Antonio.

2 **FDA Topic 1 Presentation**

3 **Marianne San Antonio**

4 DR. SAN ANTONIO: Good morning. My name is  
5 Marianne San Antonio, and I'm a physician in the  
6 Office of New Drugs. I will discuss the nomination  
7 for L-theanine for possible inclusion on the  
8 503A Bulks List. I would like to recognize the  
9 entire evaluation team, as well as the contribution  
10 of many other FDA colleagues who helped with this  
11 evaluation, and special thanks to the Division of  
12 Psychiatry.

13 L-theanine was nominated for inclusion on  
14 the list of bulk drug substances that can be used  
15 in compounding under Section 503A of the FD&C Act.  
16 L-theanine was evaluated for sleep disorders and  
17 anxiety disorders. L-theanine products proposed in  
18 the nominations are: a sublingual 2.5 milligram  
19 tablet; a topical 10 percent cream; a subcutaneous  
20 or intramuscular injection with a 75-milligram vial  
21 and a 10-milligram per milliliter solution; and  
22 oral 50, 100, and 200-milligram capsules. We have

1 evaluated publicly available data on the physical  
2 and chemical characterization, historical use in  
3 compounding, and safety and effectiveness of this  
4 substance.

5 First, we will discuss L-theanine's physical  
6 and chemical characterization. L-theanine is a  
7 non-proteinogenic amino acid present in the tea  
8 plant. The molecular formula and molecular weight  
9 are shown here. L-theanine is available as a water  
10 soluble powder. An aqueous solution made from the  
11 powder must be stored at negative 20°Celsius for no  
12 more than 2 months.

13 There is no USP drug substance monograph for  
14 L-theanine. There is limited or no information for  
15 BDS characterization, including tests, limits, or  
16 results for impurities, which would allow FDA to  
17 assess the nature and level of individual  
18 impurities or total impurities in the nominated  
19 BDS. Endotoxin control is critical for injectable  
20 dosage forms. In conclusion, the nominated BDS,  
21 L-theanine, is not well characterized due to the  
22 lack of critical quality attribute controls.

1           Next, we will discuss L-theanine's  
2           historical use in compounding. L-theanine is  
3           marketed in the United States as an ingredient in  
4           oral dietary supplement products. FDA's literature  
5           search and outsourcing facility reports from 2017  
6           to 2020 indicate that L-theanine has been  
7           compounded in the United States in oral  
8           formulations and as part of multiple ingredient  
9           injection solution products. Oral formulations  
10          have been advertised for use in sleep disorders and  
11          for managing symptoms of anxiety and stress.  
12          Clinical studies have evaluated the use of  
13          compounded formulations of L-theanine for  
14          age-related cognitive decline, ADHD, and sleep in  
15          pediatric subjects with ADHD.

16                 In conclusion, L-theanine has been  
17          compounded in the United States since 2017. It has  
18          been marketed as oral and injectable formulations,  
19          but outsourcing facilities have not reported  
20          compounding products containing L-theanine since  
21          2020.

22                 Next, we will discuss L-theanine's

1 nonclinical safety. In pharmacological studies in  
2 rodents, L-theanine prolonged sleep, decreased  
3 anxiety-like behavior, reduced depression-like  
4 behavior, and improved memory; however, the  
5 mechanisms underlying the pharmacological effects  
6 of L-theanine are poorly understood. In rats,  
7 L-theanine is quickly absorbed following oral  
8 administration with plasma concentrations peaking  
9 30 minutes after dosing.

10 L-theanine distributes well to all tissues,  
11 including the brain, the liver, and the kidney. In  
12 fasted rats, L-theanine delivered orally is  
13 metabolized to glutamic acid and ethylamine, which  
14 are eliminated in urine. Age and health status  
15 appear to affect the pharmacokinetics of L-theanine  
16 in rodents.

17 In adult rats given L-theanine in their diet  
18 for 13 weeks, the oral NOAEL was 4,000 milligrams  
19 per kilogram per day. Using body surface area, the  
20 oral NOAEL translates to a human equivalent dose of  
21 640 milligrams per kilogram that provides safety  
22 margins of about 96.8 times in adults and

1 48.8 times in children, for the highest oral dose  
2 of 400 milligrams used in most clinical studies.  
3 Although dietary consumption of L-theanine seems to  
4 be well tolerated, no information is available to  
5 compare systemic exposure from dietary consumption  
6 to once-daily treatment at the same total dose.

7 Nonclinical reproductive and developmental  
8 toxicity studies of L-theanine delivered orally  
9 were not identified at the time of this evaluation.  
10 The nominators did not submit, and FDA did not  
11 identify, nonclinical toxicity studies of  
12 L-theanine delivered via the nominated sublingual,  
13 topical, subcutaneous, or intramuscular routes of  
14 administration. In conclusion, nonclinical safety  
15 information are too limited to inform safety  
16 considerations for the inclusion of L-theanine in  
17 the 503A Bulks List.

18 Now, we will discuss L-theanine's clinical  
19 safety. We were not able to find pharmacokinetic  
20 data for children or for sublingual, topical,  
21 subcutaneous, or intramuscular routes of  
22 administration in humans. A search of the FAERS

1 database for reports of adverse events retrieved  
2 3 cases associated with L-theanine. Various  
3 adverse events were reported such as diabetic  
4 ketoacidosis, balance disorder, and feeling  
5 abnormal; however, the assessment of these cases  
6 was limited because they were confounded by  
7 multiple other ingredients.

8 CFSAN collects reports of adverse events  
9 involving food, cosmetics, and dietary supplements.  
10 A search of CFSAN retrieved 4 cases that listed  
11 L-theanine as the only active ingredient in the  
12 suspect product. Adverse events reported were  
13 allergic type reactions; increased anxiety;  
14 attention disturbance; nausea and diarrhea.  
15 Reported adverse events in adults with medical  
16 conditions who received oral L-theanine were  
17 agitation, sedation, increased duration of sleep,  
18 vivid dreams, headache; exacerbations in OCD  
19 requiring inpatient admission; appetite loss,  
20 nausea, vomiting, diarrhea, constipation, reflux;  
21 tachycardia, fatigue; neutropenia; and elevated  
22 CRP.

1           In studies of pediatric subjects with  
2           medical conditions, subjects received oral and  
3           sublingual L-theanine, and one adverse event, a new  
4           facial tic, was reported. In these studies, it is  
5           not known whether the reported adverse events were  
6           due to L-theanine or due to other concomitant  
7           medications. In conclusion, oral and sublingual  
8           administration of L-theanine appear to be generally  
9           well tolerated, but there were no studies in which  
10          subjects received L-theanine via the topical,  
11          intramuscular, or subcutaneous routes of  
12          administration.

13          Next, we will discuss the evidence regarding  
14          effectiveness for the two nominated uses: sleep  
15          disorders and anxiety disorders. Sleep disorders  
16          encompass several different disorders that affect  
17          different parts of the normal sleep cycle. The  
18          sleep disorders considered in this evaluation are  
19          listed here. Lyon et al. 2011 was submitted by the  
20          nominator. In this double-blind,  
21          placebo-controlled trial, boys with ADHD were  
22          randomized to receive 6 weeks of either oral

1 L-theanine or placebo.

2           The purpose of the study was to investigate  
3 improvements on objective and subjective measures  
4 of sleep quality. Actigraphy is an activity-based  
5 sleep monitor that employs the use of a  
6 wristwatch-like recording device worn during sleep  
7 to measure movement. The study authors reported  
8 that participants in the L-theanine study arm had  
9 increased sleep efficiency and fewer bouts of  
10 nocturnal activity; however, there was no  
11 difference between treatment groups in sleep  
12 latency, which is the time to fall asleep, or sleep  
13 duration, which is the total sleep time, and PSQ  
14 data did not correlate with the actigraphy data.

15           Study limitations include baseline measures  
16 on actigraphy, PSQ, and core ADHD symptoms were not  
17 reported. The authors did not discuss which type  
18 of stimulants, which are medications for ADHD that  
19 are known to adversely affect sleep, the subjects  
20 were taking and when these were being given. The  
21 authors did not show results by subgroup to discuss  
22 whether being on a stimulant had an effect on the



1 study outcomes. Compliance with wearing the  
2 actigraph watch was not reported.

3           Although the authors report slight changes  
4 in some actigraphy measures in this small study  
5 that examines sleep quality in boys with ADHD, they  
6 did not achieve the prespecified statistical level  
7 of significance, and it is unclear whether these  
8 changes are clinically meaningful. Because no  
9 female subjects with ADHD were included, it is  
10 unclear whether these results are generalizable to  
11 a larger population of children with ADHD and sleep  
12 disorders. Because it is unclear if any of the  
13 study participants had a primary sleep disorder, it  
14 is unclear if the study findings can be generalized  
15 to populations with primary sleep disorders who do  
16 not have ADHD.

17           FDA identified two additional studies that  
18 discussed the use of L-theanine in adults with poor  
19 sleep quality. Thiagarajah et al. 2022 was a  
20 randomized study in which adults with poor sleep  
21 quality received 4 weeks of either RLX2 or placebo.  
22 RLX2 is a substance containing alpha-S1 casein

1 tryptic hydrolysate and L-theanine. The authors  
2 report that sleep duration and sleep habitual  
3 efficiency were improved in the RLX2 group versus  
4 placebo.

5 Ota et al. 2015 was an 8-week, open-label  
6 study in 17 adults with schizophrenia and 22 age  
7 and sex matched healthy subjects. L-theanine was  
8 added to the subjects' current treatment for  
9 schizophrenia. The authors reported that  
10 L-theanine ameliorated positive symptoms of  
11 schizophrenia and improved sleep quality. Study  
12 limitations for these two studies include small  
13 sample size, absence of the use of objective  
14 measures to assess these outcomes. The authors do  
15 not report whether any of the study subjects had a  
16 primary sleep disorder.

17 L-theanine was given with another substance  
18 as part of the intervention in both studies, and it  
19 is unknown if study subjects were taking other  
20 medications that may have affected their sleep.  
21 Subjects had other underlying comorbidities or  
22 medical conditions; therefore, it's difficult to

1 determine the contribution of L-theanine to the  
2 study outcomes, and it's unclear whether study  
3 results would be generalizable to a larger  
4 population of patients with primary sleep  
5 disorders.

6 In conclusion, there's insufficient  
7 information concerning effectiveness to support use  
8 of oral L-theanine for the treatment of sleep  
9 disorders. There were no studies in which subjects  
10 received L-theanine via the sublingual, topical,  
11 intramuscular, or subcutaneous routes of  
12 administration. Professional society guidelines do  
13 not discuss the use of L-theanine for sleep  
14 disorders, and there are FDA-approved therapies  
15 with established efficacy for many sleep disorders.

16 Anxiety disorders include disorders that  
17 share features of excessive fear and anxiety.  
18 Anxiety disorders differ from one another in the  
19 types of objects or situations that induce fear,  
20 anxiety, or avoidance behavior. Anxiety disorders  
21 differ from developmentally normative fear or  
22 anxiety by being excessive or persisting beyond

1 developmentally appropriate periods. They differ  
2 from transient fear or anxiety by being persistent  
3 and typically last 6 months or more. The anxiety  
4 disorders considered in this evaluation are listed  
5 here.

6 FDA identified one study in which L-theanine  
7 was evaluated in subjects with a primary anxiety  
8 disorder. Sarris et al. 2019, a phase 2,  
9 randomized, double-blind, placebo-controlled,  
10 8-week pilot study, enrolled 46 adults with  
11 generalized anxiety disorder who were  
12 non-responsive to their current medication and  
13 evaluated anxiety and insomnia outcomes. In  
14 addition to their current medications, study  
15 subjects received L-theanine 450 milligrams per day  
16 or a placebo for the first 4 weeks of the study.

17 Participants who did not have a reduction in  
18 anxiety at week 4 were titrated to 900 milligrams  
19 L-theanine per day or a matching placebo for the  
20 remaining 4 weeks of the treatment. Some subjects  
21 in both the L-theanine group and the placebo group  
22 also received psychotherapy. The authors report

1 that for both, anxiety and insomnia outcomes, no  
2 difference between L-theanine and placebo groups  
3 was observed.

4 FDA identified several other studies which  
5 evaluated the use of L-theanine in subjects who had  
6 symptoms of anxiety. Rizzo et al. 2022 was an  
7 open-label study without placebo in 34 children  
8 with Tourette syndrome, or chronic tic disorder,  
9 associated with anxiety symptoms. Subjects were  
10 randomized to receive either psychoeducation or  
11 L-theanine and vitamin B6 daily for 2 months. The  
12 authors report that there was no difference in mean  
13 anxiety scores between treatment groups.

14 Hidese et al. 2017 was an open-label study  
15 without placebo in 20 adults with major depressive  
16 disorder. Subjects received L-theanine orally for  
17 8 weeks. Authors reported improvement in anxiety  
18 symptoms following administration of L-theanine.  
19 Ross et al 2021 was a case report without placebo  
20 of an adult with PTSD and bipolar II disorder with  
21 generalized anxiety symptoms who received  
22 13 medications and dietary supplements, including

1 L-theanine, for 3 months. The subject reported  
2 improvement in mood and anxiety at the end of the  
3 study.

4           These studies were limited by small sample  
5 size and lack of blinding and placebo control. The  
6 use of concomitant medications during the  
7 intervention confounds interpretation of the  
8 intervention, making it difficult to determine the  
9 contribution of L-theanine to study outcomes. It  
10 is unclear whether study results would be  
11 generalizable to a larger population of patients  
12 with primary anxiety disorders.

13           In conclusion, there is insufficient  
14 information concerning effectiveness to support use  
15 of oral L-theanine for the treatment of anxiety  
16 disorders. There were no studies in which subjects  
17 received L-theanine via the other nominated routes  
18 of administration. Professional society guidelines  
19 do not discuss the use of L-theanine for anxiety  
20 disorders, and there are FDA-approved therapies  
21 with established efficacy for many anxiety  
22 disorders.

1           In summary, for physical and chemical  
2           characterization, L-theanine is not well  
3           characterized due to the lack of critical quality  
4           attribute controls such as impurities and  
5           endotoxins for compounding proposed dosage forms.  
6           For historical use in compounding, although  
7           L-theanine has been used in pharmacy compounding in  
8           the United States since at least 2017, outsourcing  
9           facilities have not reported compounding drug  
10          products containing L-theanine since 2020. It has  
11          been marketed as compounded oral and injectable  
12          formulations for various conditions.

13           For nonclinical safety, the nominators did  
14          not submit, and FDA did not identify, nonclinical  
15          toxicity studies of L-theanine delivered via the  
16          nominated sublingual, topical, subcutaneous, or  
17          intramuscular route of administration. Nonclinical  
18          studies identified at the time of this evaluation  
19          were too limited to inform safety considerations  
20          for the inclusion of L-theanine in the 503A Bulks  
21          List.

22           For clinical safety, although oral and

1 sublingual administration of L-theanine appears to  
2 be generally well tolerated, there were no studies  
3 in which subjects received L-theanine via the  
4 topical, intramuscular, or subcutaneous route of  
5 administration. For effectiveness, there is  
6 insufficient information concerning effectiveness  
7 to support use of oral L-theanine for the treatment  
8 of sleep disorders and anxiety disorders. There  
9 were no studies on L-theanine via the other  
10 nominated routes of administration for the  
11 nominated uses. Professional society guidelines do  
12 not discuss the use of L-theanine for either sleep  
13 disorders or anxiety disorders, and there are  
14 FDA-approved therapies with established efficacy  
15 for many sleep disorders and anxiety disorders.

16 After considering the information currently  
17 available, a balancing of the four evaluation  
18 criteria weighs against L-theanine being added to  
19 the 503A Bulks List. Thank you. This concludes my  
20 presentation.

21 **Clarifying Questions from the Committee**

22 DR. GULUR: Thank you.



1           We will now take clarifying questions to the  
2 presenters. When acknowledged, please remember to  
3 state your name for the record before you speak and  
4 direct your question to a specific presenter, if  
5 you can. If you wish for a specific slide to be  
6 displayed, please let us know the slide number, if  
7 possible. Finally, it would be helpful to  
8 acknowledge the end of your question with a thank  
9 you and the end of your follow-up question with,  
10 "That is all for my questions," so we can move on  
11 to the next panel member.

12           Are there any clarifying questions for the  
13 presenters?

14           Dr. Desai, virtually presenting, would you  
15 state your name and ask your question?

16           DR. DESAI: Yes. Thank you very much,  
17 Dr. Gulur. This is Dr. Seemal Desai, board  
18 certified dermatologist, Innovative Dermatology in  
19 Dallas, Texas, and President of the American  
20 Academy of Dermatology. My question was  
21 specifically just to double check on the other  
22 routes of administration.

1           Was there any data at all regarding topical  
2 uses and percutaneous absorption of L-theanine?

3           DR. SAN ANTONIO: This is Marianne  
4 San Antonio with the FDA. Thank you for your  
5 question. No, we were unable to find any studies  
6 that examined the use of L-theanine via topical  
7 routes of administration.

8           DR. DESAI: Thank you very much, and I  
9 appreciate you mentioning that in the slide. I  
10 just wanted to clarify on the absorption. Thank  
11 you very much.

12           DR. GULUR: Any other questions? Yes?

13           DR. EMENS: Yes. Jon Emens. I just wanted  
14 to clarify, for the Lyon et al. 2011 study -- that  
15 was the study in boys with ADHD -- I don't know if  
16 this is in your presentation, but it was in your  
17 materials. They did a really interesting  
18 adjustment for multiple comparisons, where they  
19 chose an alpha that they wanted to go with. So to  
20 clarify, there wasn't a standard procedure done for  
21 adjusting for multiple comparisons, and they didn't  
22 state how many comparisons they did in that study;

1 is that correct?

2 DR. SAN ANTONIO: Marianne San Antonio, FDA.

3 Thank you for your question. Yes, that's correct.

4 It appears from the way they described their  
5 analytical plan that they initially had planned an  
6 alpha of 0.01, and when it was not reached, they  
7 reported out alphas of less than 0.05, but they  
8 didn't give any more explanation of it than that.

9 DR. GULUR: Thank you.

10 Any other questions?

11 (No response.)

12 **Open Public Hearing**

13 DR. GULUR: We will now begin the open  
14 public hearing session.

15 Both the FDA and the public believe in a  
16 transparent process for information gathering and  
17 decision making. To ensure such transparency at  
18 the open public hearing session of the advisory  
19 committee meeting, FDA believes that it is  
20 important to understand the context of an  
21 individual's presentation.

22 For this reason, FDA encourages you, the

1 open public hearing speaker, at the beginning of  
2 your written or oral statement to advise the  
3 committee of any financial relationship that you  
4 may have with the product, and if known, its direct  
5 competitors. For example, this financial  
6 information may include the payment by a bulk drug  
7 supplier or compounding pharmacy of your travel,  
8 lodging, or other expenses in connection with your  
9 attendance at the meeting. Likewise, FDA  
10 encourages you, at the beginning of your statement,  
11 to advise the committee if you do not have any such  
12 financial relationships. If you choose not to  
13 address this issue of financial relationships at  
14 the beginning of your statement, it will not  
15 preclude you from speaking.

16 The FDA and this committee place great  
17 importance in the open public hearing process. The  
18 insights and comments provided can help the agency  
19 and this committee in their consideration of the  
20 issues before them. That said, in many instances  
21 and for many topics, there will be a variety of  
22 opinions. One of our goals for today is for this

1 open public hearing to be conducted in a fair and  
2 open way, where every participant is listened to  
3 carefully and treated with dignity, courtesy, and  
4 respect.

5 For those presenting virtually, please  
6 remember to unmute and turn on your camera when  
7 your OPH number is called. For those presenting in  
8 person, please step up to the podium when your OPH  
9 number is called. As a reminder, please speak only  
10 when recognized by the chairperson. Thank you for  
11 your cooperation.

12 We have one open public hearing.

13 Speaker number 1, please state your name and  
14 any organization you are representing for the  
15 record. You have 15 minutes.

16 DR. ROSEBUSH: Sure. My name is Lee  
17 Rosebush. I am actually here to represent on  
18 behalf of a coalition of pharmacies, including  
19 FarmaKeio, pharmacies on the 503A statute compound  
20 with L-theanine. In addition to myself, I'm joined  
21 by Jim LaValle, the chair of the International  
22 Peptide Society, and gets paid as an educator for

1 the International Peptide Society, as well as  
2 consulting with a variety of compounding  
3 pharmacies.

4 I'll go ahead and start the presentation, if  
5 we can go to our first slide. Also, to address the  
6 question that was asked related to topical,  
7 specifically, uses of L-theanine, I would point out  
8 a March 2018 article explicitly titled, Topical  
9 Delivery of L-Theanine Eliminates GPA Induced Acute  
10 Skin Inflammation via Downregulating Endothelial  
11 PECAM-1 and Neutrophil Infiltration and Activation.  
12 And inside of that, in the abstract, it does say  
13 that topical delivery of L-theanine possesses  
14 anti-inflammatory effects on acute skin  
15 inflammation, as well as other uses. So there is,  
16 in fact, studies on the use of this in a topical  
17 setting.

18 Now, to go ahead and get started, I'd like  
19 to start out with a little bit of a paradox  
20 associated with L-theanine because I do think that  
21 the record here needs to demonstrate, in fact, the  
22 actual history associated with L-theanine. As FDA

1 stated, there is not a USP drug monograph. What I  
2 would say in that perspective is that is a little  
3 bit misleading in the fact that there is, in fact,  
4 a USP monograph as a dietary supplement monograph  
5 associated with that.

6 In addition, in this perspective, FDA by  
7 itself has recognized GRAS status for both  
8 synthetic production, as well as non-synthetic  
9 production under the conditions of use of up to  
10 250 milligrams of L-theanine per serving. So there  
11 are, in fact, GRNs that recognize this substance,  
12 and FDA has said they are, in fact, safe to use in  
13 the oral route for up to 250 milligrams.

14 On top of that, there is no limitation as to  
15 how many times somebody could take those products,  
16 and FDA has recognized that in that perspective.  
17 So if I as a consumer wanted to walk into the gas  
18 station and buy L-theanine, I could do so. But  
19 yet, this is supposed to be about patient safety,  
20 and to say that a pharmacist can't compound with  
21 that same product that they could buy in a vending  
22 machine at a gas station, recommended by somebody

1 who's not a healthcare provider, and they could  
2 take that multiple times per day.

3 In addition, under the current regulatory  
4 framework, it's important to remember not only  
5 could a gas station sell L-theanine in this  
6 perspective, a GNC could sell this, and sell it  
7 multiple times.

8 And let's get this one step closer to the  
9 compounding pharmacy. In fact, a pharmacy today  
10 can sell L-theanine as a vitamin in its pharmacy  
11 and, in fact, the pharmacist itself could walk up  
12 and recommend to a patient, who walked in, to take  
13 L-theanine for sleep efficacy, which the FDA has  
14 recognized in the studies that it just mentioned  
15 for quality of sleep, which do show some benefit in  
16 this perspective, and sell that to a patient, an  
17 unlimited amount. But yet, if a patient walks into  
18 their doctor, who is going to monitor them and get  
19 a prescription for L-theanine under FDA's  
20 recommendation, that is not ok because that is  
21 unsafe.

22 So that same pharmacist can recommend I take



1 L-theanine, but that same pharmacist cannot  
2 compound L-theanine under the supervision of a  
3 physician because that's too dangerous. I want to  
4 make sure that comes across from this perspective.

5           So what the FDA's action would do today, if  
6 the PCAC were to follow them, is to remove the  
7 ability to compound with L-theanine. It would not  
8 eliminate L-theanine because I could walk into the  
9 Chevron across the street and buy all the  
10 L-theanine I want. All it would do is reduce the  
11 ability for those that may be allergic to something  
12 in L-theanine to get it compounded without that  
13 product or to get a different dose, and it would  
14 eliminate their ability to get that. So in fact,  
15 it makes it more dangerous by removing this, in  
16 this perspective, and that is the conundrum in the  
17 paradox of this one.

18           I also would point out, if we can go to our  
19 next slide, that there are four specific criteria  
20 that are supposed to be reviewed and used during  
21 the review of these substances. The first, is the  
22 substance well characterized physically and

1 chemically? 2) Has the substance been used  
2 historically in compounding? 3) Are there concerns  
3 about whether a substance is effective for a  
4 particular use? And 4) Are there concerns about  
5 the safety of substance abuse in compounding?

6 If we go through this very quickly, which we  
7 will see at the end, one, FDA has a GRN for these  
8 substances, both synthetic and non-synthetic, for  
9 the production. FDA has recognized underneath  
10 number 3 they've made a big deal about subcutaneous  
11 and IM injection issues, and endotoxin. Notice  
12 they left out the oral part, which their slides  
13 explicitly say oral and sublingual is well  
14 tolerated.

15 FDA has said in this perspective that  
16 underneath their materials, it is considered GRAS,  
17 generally recognized as safe; 4) if you look at the  
18 three studies that they just mentioned on sleep  
19 efficacy, all three of them mention that there was  
20 efficacy for sleep in this perspective for sleep  
21 quality; and then 2) we're going to show you that,  
22 historically, we have talked to just 9 pharmacies,

1 and those 9 pharmacies have dispensed over 70,000  
2 prescriptions, and that material has been submitted  
3 to the administrative record here, and the 70,000  
4 prescriptions using FDA's own data from FAERS and  
5 CAERS shows that there has been less than 10 total  
6 side effects, adverse events, that have been  
7 reported to them. And I can tell you from the  
8 70,000 that we received, it was zero serious  
9 unexpected adverse events.

10 It's also important to remember that the FDA  
11 in this perspective comes from their authority to  
12 review these substances under 21 CFR 216.23.  
13 Specifically, these are those four requirements.  
14 It's important to recognize when it talks about a  
15 substance versus when it talks about a product in  
16 this situation. In this situation, we've been  
17 talking about the safety and physical chemical  
18 characteristics of L-theanine, for example,  
19 endotoxin testing.

20 We can simply point to ICH guidance  
21 documents and FDA's own guidance documents to  
22 ensure that endotoxin testing has been done

1 properly. The same thing with aggregates and other  
2 situations and impurities that you'll see later on,  
3 FDA completely ignores the ICH guidance, as well as  
4 their own guidance documents in how these testings  
5 could be done moving forward.

6 In addition, to its own Federal Register  
7 notice -- I want to make sure that this gets on the  
8 record -- these are quotes directly from the  
9 2019 FDA guidance, their Federal Register notice  
10 for 21 CFR 216.23, quote, "Through the rulemaking  
11 process, FDA received feedback that any party  
12 believes it is not adequately considered the GRAS  
13 determination of a substance in a particular case,  
14 FDA will consider that feedback before finalizing  
15 its proposal to include or not include a substance  
16 on the 503A Bulks List."

17 Today I'm making that formal request, and it  
18 will we submitted in that perspective to the agency  
19 that this GRAS determination, especially for oral  
20 uses of this product, is considered before moving  
21 forward.

22 2) Quote, "A substance that is safe when

1 used as a food may not be safe as an active  
2 ingredient in a drug product, for example, with  
3 other routes of administration other than oral."  
4 In other words, FDA in their own Federal Register  
5 notice said that when oral is considered, and there  
6 is a GRAS, safety and the physical and chemical  
7 characteristics in that perspective are a given,  
8 period.

9 3) "The existence of alternative therapies  
10 is not one of the four criteria FDA is using to  
11 evaluate nominatable drug substances, nor is the  
12 availability of approved alternatives dispositive  
13 when considering whether to add a substance to a  
14 list." In other words, if there's another  
15 substance that has been approved for this, it is  
16 not supposed to be what is considered. There is  
17 nowhere in any of these requirements that this is  
18 supposed to be a superiority or inferiority  
19 comparison. That is not done for FDA-approved  
20 products, nor should that be done for this. And if  
21 you look up those four requirements, and this is  
22 why that slide is there, nowhere do you see a

1 comparative aspect of this. Nowhere do you see a  
2 superiority analysis in the situation.

3 Finally, "We consider the existence of an  
4 FDA-approved or OTC monograph drug product relevant  
5 to FDA's consideration of the safety criterion to  
6 the extent there may be therapies that have been  
7 demonstrated to be safe under the conditions of use  
8 set forth in the approved labeling, and the  
9 effectiveness criteria to the extent that there may  
10 be alternative therapies that have been  
11 demonstrated to be effective for certain  
12 conditions." Again, according to FDA's own in this  
13 perspective, if it has been considered safe for  
14 GRAS purposes, it should be considered safe for  
15 this, especially for oral and sublingual uses.

16 So it all should be noted in this situation  
17 that FDA is arbitrarily picking and leaving itself  
18 open for comparative and, in this this perspective,  
19 potential action, when safety and efficacy  
20 standards should apply for inclusion on this list.

21 In 21 CFR 216.23(d), FDA states that the  
22 substances added to the list, to date, to the 503A

1 Bulks List, are, quote, "Based on evidence  
2 currently available, there are, quote, 'inadequate  
3 data to demonstrate the safety or efficacy of any  
4 drug product compounded using any of the drug  
5 substances listed in paragraph A of this section.'"  
6 In other words, FDA is saying that those substances  
7 that they have previously reviewed didn't have the  
8 adequate data, but yet they included those. Here,  
9 they're saying it doesn't have the adequate data,  
10 and yet they want to deny it. That is the  
11 definition of arbitrarily picking when a standard  
12 applies and when it doesn't apply.

13 Now, as you've heard, there are four  
14 criteria. We have tried to make it very quick for  
15 you before I turn it over to my colleague here to  
16 talk about the actual substance itself. FDA's own  
17 GSRS and NIH's own PubChem have a detailed listing  
18 for L-theanine. It is perfectly positive and able  
19 to be done; do a test to see a way to determine the  
20 drug in and of itself.

21 The product's a commonly used dietary  
22 supplement. As I mentioned, it is literally sold

1 millions of times per year, and we have over  
2 70,000 prescriptions on record. We've also  
3 provided COAs in the written materials that show  
4 endotoxin testing, purity testing, et cetera, that  
5 are based on FDA's own ICH guidance documents and  
6 testing guidance for these materials, and they are  
7 in the written materials we have submitted.

8 FDA's GRAS determination should be  
9 considered, and there's USP dietary supplement  
10 monographs as well for identification purposes. We  
11 have provided real-world evidence from pharmacies  
12 that have dispensed over 76,000 prescriptions  
13 involving L-theanine. L-theanine has been used  
14 over 76,000 times, that's dispensed at a  
15 prescription perspective, and we've shown that it  
16 is effective. In fact, FDA's own FAERS study show  
17 that doses up to 900 milligrams were positive in  
18 this perspective and well tolerated. These  
19 substances here were nominated for 50, 100, and  
20 200. That's 16 times less the dose that was  
21 studied for safety purposes.

22 Are there concerns about the safety of the



1 substances used for compounding? Our real-world  
2 evidence and retrospective analysis have found that  
3 with over 76,000 prescriptions, we are not aware of  
4 any reported adverse events related to L-theanine  
5 containing dispensed compounded prescriptions. The  
6 FDA's own review of the FAERS and CAERS data have  
7 shown only four adverse events reported for  
8 L-theanine alone, that's total, and they were  
9 non-life threatening. We conducted an additional  
10 search of the FAERS and CAERS database to bring the  
11 data current and found no additional reports.

12 So as we mentioned, the issues that they've  
13 raised for endotoxin, it really relates to the API  
14 issues here, not the compounding concerns  
15 associated with those. If that really is the  
16 concern, make a guidance document with the ICH  
17 testing on endotoxin, et cetera, going down a list  
18 for 503A in these substances. It's not the right  
19 to be able to remove these in this perspective for  
20 access to these patients. We've provided the GSRs,  
21 as well as PubChem limitations, and there are links  
22 there.

1           These, so that way you can see in the  
2 written evidence, there are, in fact, GRAS for  
3 synthetically produced and non-synthetically  
4 produced. These are the ICH guidances,  
5 specifically and FDA's own guidances, that are used  
6 for COA purposes for testing for endotoxin. From  
7 this perspective, these testings can be done. In  
8 addition, orally in this perspective should be  
9 considered for the dosing.

10           Has the substance been used historically in  
11 compounding? I'm going to turn it over to Jim  
12 here.

13           DR. GULUR: I would like to advise you that  
14 you have both registered as one open public hearing  
15 speaker, and it is a combined 15 minutes. There's  
16 2 minutes and 20 seconds left.

17           MR. LaVALLE: Thank you for the remaining  
18 time.

19           Real-world evidence, the clinical evidence  
20 about the usage of potential benefits or risks of a  
21 medical product is derived from the analysis of  
22 real-world data. If we look, 13 examples of

1 real-world evidence reviewed the insights of how  
2 real-world evidence has been used to support  
3 regulatory submissions and resulting feedback from  
4 FDA.

5 Let's get to a couple of studies here.  
6 Current uses for theanine: anti-anxiety or  
7 decrease stress response; neuroprotection; reducing  
8 excitotoxicity, glutamate antagonist; promotes  
9 relaxation without drowsiness; sleep issues, not a  
10 sedative but promoter of anxiolysis; and then  
11 improved focus, cognitive enhancement.

12 This is Suntheanine, a proprietary extract  
13 of theanine. It's a 98 percent theanine extract,  
14 no indication of adverse reactions or  
15 contraindications, and reported to be safe based on  
16 favorable tox studies. It is GRAS, as mentioned  
17 before. Several studies reported anti-anxiety  
18 effect. This is a 2019 randomized, double-blind,  
19 placebo-controlled trial with 30 major psychiatric  
20 illnesses; 200 milligrams of theanine versus  
21 placebo for 4 weeks; cognitive tests assessments,  
22 sleep latency disturbances improved significantly

1 on theanine. Conclusion of the author, theanine  
2 has the potential to promote mental health in the  
3 general population with stress-related ailments and  
4 cognitive impairments.

5 Another randomized, placebo-controlled trial  
6 crossover study at the National Institute of Mental  
7 Health and National Center for Neurology and  
8 Psychiatry in Japan. Ingestion of 200 milligrams  
9 of L-theanine by men for obstructive sleep apnea  
10 1 hour before bed and did improve sleep quality,  
11 and also decreasing both dream recall and  
12 nightmares, and no significant adverse effects  
13 noted.

14 A 2024 double-blind, randomized,  
15 placebo-controlled trial on 30 adults 18 to 65;  
16 400 milligrams of theanine daily or placebo.  
17 L-theanine group demonstrated decreased time asleep  
18 after 28 days and significantly reduced light sleep  
19 after 14 and 28 days. L-theanine group had  
20 significant improvement in the Stroop test reaction  
21 at 14 and 28 days; placebo, no improvement after  
22 28 days. Conclusion is on the next page, and I'll

1 finish with this.

2 L-theanine supplementation administered for  
3 28 days, safe; no side effects reported;  
4 significantly decreased perceived stress;  
5 significantly decreased perceived stress and light  
6 sleep; improved sleep quality and enhanced  
7 cognitive attention in the studied population. I  
8 believe that is my time. Thank you.

9 DR. GULUR: Thank you.

10 The open public hearing portion of this  
11 meeting has now concluded, and we will no longer  
12 take comments from the audience.

13 Yes, Dr. Bormel?

14 MS. BORMEL: I would like to be recognized  
15 to just respond a little bit to what was said.

16 DR. GULUR: Yes.

17 MS. BORMEL: Thank you. Gail Bormel, OCQC  
18 Compliance Director. In the beginning, I mentioned  
19 that we are not here to opine on dietary  
20 supplements. We don't regulate dietary  
21 supplements, and what we discussed today won't  
22 affect the the sale of dietary supplements. But

1 our job is very different today. It's to opine on  
2 its use as a drug. That's what we're being asked  
3 to do today. We have tens of thousands of  
4 pharmacies that can compound drugs with a patchwork  
5 of state regulations. We are the FDA with our  
6 federal law, and we evaluate things as drugs to be  
7 compounded and dispensed by pharmacies. This is a  
8 different paradigm.

9 Not only was L-theanine nominated for oral  
10 use and topical use, but it was also nominated for  
11 subcutaneous IM injections, and those are very  
12 different entities. And I'd like to point out that  
13 the USP monograph for dietary supplements is not  
14 the same as an applicable USP monograph that we  
15 would consider for drug use. There are different  
16 testing standards in the USP dietary supplement  
17 monograph than we would expect in a USP drug  
18 monograph, applicable monograph.

19 In addition, there were discussions about  
20 adverse event reporting and the lack of serious  
21 adverse effects with L-theanine. Please be aware  
22 that there is no mandatory adverse event reporting

1 for drugs under Section 503A of the Act. Once  
2 something is compounded as a drug under 503A, we  
3 may or may not ever find out about any adverse  
4 events. So there's no standard for the reporting  
5 of adverse events to the agency, period. In  
6 addition, my understanding is we haven't received  
7 the COA that was mentioned or the testing that was  
8 mentioned in the OPH, so just wanted to make the  
9 committee aware of that as well because we would  
10 have passed that along.

11 DR. GULUR: Thank you.

12 (Pause.)

13 **Clarifying Questions from the Committee (con't)**

14 DR. GULUR: If we could just wait, we're  
15 going to get into the clarifying questions,  
16 remarks, and then allow everyone to have an  
17 opportunity to comment. We do have some more time,  
18 and since we do, we will now take the remaining  
19 time for clarifying questions.

20 When acknowledged, please remember to state  
21 your name for the record before you speak and  
22 direct your question to a specific presenter, if

1 you can. If you wish for a specific slide to be  
2 displayed, please let us know the slide number, if  
3 possible. Finally, it would be helpful to  
4 acknowledge the end of your question with a thank  
5 you and end of your follow-up question with, "That  
6 is all for my questions," so we can move on to the  
7 next panel member.

8 Are there any clarifying questions for the  
9 FDA at this time, or remarks from the FDA?

10 Yes, we recognize.

11 DR. DEVEAU: Thank you. Again, I am Ian  
12 Deveau. I am the Deputy Director within the Office  
13 of Compounding Quality and Compliance. I'm the  
14 Deputy Director for Quality. Regarding the USP and  
15 the USP standard for L-theanine, it is listed  
16 within the USP as a dietary ingredient. There are  
17 a few things I should point out.

18 The manufacture of L-theanine is done in  
19 accordance with GMPs for dietary ingredients and  
20 supplements. There is no requirement nor  
21 consideration for the quality of water used in such  
22 manufacture; therefore, it's not generally



1 considered controlled for the level of endotoxin,  
2 and, again, there is no requirement under the  
3 dietary ingredient GMPs.

4 Furthermore, there are a number of  
5 differences between a USP drug ingredient monograph  
6 and a USP dietary ingredient monograph. I will  
7 point out one difference. From the standpoint of a  
8 dietary ingredient, USP's microbial limits are  
9 1 to 2 orders of magnitude greater than it is for a  
10 drug substance within the USP, so it may have a  
11 higher level of microbial contaminants. So this  
12 is, again, just to emphasize they are not  
13 equivalent. They're not the same.

14 DR. GULUR: Thank you.

15 Yes?

16 DR. GANLEY: Yes. Hi. This is Charlie  
17 Ganley. I just want to make some comments regarded  
18 to the reference to real-world evidence.  
19 Real-world evidence is the clinical evidence about  
20 the usage and potential --

21 DR. GULUR: Would you mind bringing the  
22 microphone closer to yourself?

1 DR. GANLEY: Sorry about that.

2 So it's the clinical evidence about the  
3 usage and potential benefits or risk of a medical  
4 product derived from analysis of real-world data.  
5 Various sources of real-world data can be analyzed  
6 in non-interventional studies, including  
7 registries, electronic health records, and medical  
8 claims. The information provided in the  
9 presentation are simply numbers of prescriptions  
10 filled by unidentified pharmacies over an unknown  
11 period of time. It does not identify the use,  
12 dose, route of administration, and duration of  
13 exposure, information that we would have in  
14 real-world evidence. Most importantly, it does not  
15 provide any data related to the safety, and most  
16 importantly, the effectiveness of the drug. So  
17 simply providing the numbers of prescriptions is  
18 not sufficient.

19 DR. GULUR: Thank you.

20 Do any members of the committee have  
21 questions for the FDA?

22 (No response.)

1 DR. GULUR: I do have a few clarifying  
2 questions for the FDA. Would you, for the benefit  
3 of the committee, help us understand the GRAS,  
4 G-R-A-S, if you could relate what that is and how  
5 that is applicable based on the OPH testimony we  
6 just heard.

7 MS. BORMEL: Could you please repeat the  
8 question?

9 DR. GULUR: The GRAS that the OPH speakers  
10 spoke to, if you could help the committee  
11 understand how that applies in this setting.

12 DR. DEVEAU: I'm not quite sure if I  
13 understood the question, but I will respond anyway,  
14 and if I get it wrong, please feel free to correct  
15 me. A GRAS status is for a food, dietary  
16 ingredients, not as a drug.

17 DR. GULUR: So just to confirm, having GRAS  
18 status does not mean it is something that can be  
19 used to compound drugs.

20 DR. DEVEAU: Certainly, not by itself.

21 DR. GULUR: Thank you.

22 There was also a question posed in the open

1 public hearing of topical use, that there is a  
2 study for skin inflammation. I'm assuming that we  
3 did not have skin inflammation as one of the  
4 criteria for this. Is that one of the reasons it  
5 was not discussed?

6 DR. ALBUQUERQUE: Hi. This is Edna  
7 Albuquerque. I'm one of the nonclinical reviewers  
8 supporting compounding. There is a study conducted  
9 in mice. It's a study in which L-theanine was  
10 applied to the ear of mice that received tPA  
11 topically to induce inflammation. It is a study  
12 specifically designed to address mechanisms by  
13 which L-theanine might have anti-inflammatory  
14 effects.

15 That study does provide some pharmacological  
16 information about mechanisms involving inhibition  
17 of interleukins and inhibition of other mechanistic  
18 pathways that might contribute to anti-inflammatory  
19 activity; however, that study does not address  
20 absorption of L-theanine applied topically. It  
21 does not inform the safety of L-theanine, and it  
22 can't be used in terms of understanding to which

1 extent L-theanine applied topically would reach the  
2 systemic circulation. So I hope that helps.

3 DR. GULUR: Thank you.

4 Any questions?

5 (No response.)

6 DR. GULUR: Anything virtual?

7 (No response.)

8 MS. BORMEL: Can I just add --

9 DR. GULUR: Yes.

10 MS. BORMEL: -- just to answer your  
11 question, Dr. Gulur -- this is Gail Bormel,  
12 FDA -- the study that was just discussed is not for  
13 the uses that were reviewed by the agency, which we  
14 heard earlier.

15 **Committee Discussion and Vote**

16 DR. GULUR: Thank you for the clarification.

17 I wanted to make sure that we understood that  
18 correctly; that that was not an indication that  
19 this presentation was directed towards.

20 Seeing that there are no questions from the  
21 rest of the committee or our virtual members, the  
22 committee will now turn its attention to address

1 the task at hand, the careful consideration of the  
2 data before the committee, as well as the public.

3 We will now proceed with questions to the  
4 committee and panel discussions. I would like to  
5 remind public observers that while this meeting is  
6 open for public observation, public attendees may  
7 not participate, except at the specific request of  
8 the panel. After I read each question, we will  
9 pause for any questions or comments concerning its  
10 wording.

11 We will proceed with our first question,  
12 which is a voting question. We will be using an  
13 electronic voting system for this meeting. Once we  
14 begin the vote, the buttons will start flashing and  
15 will continue to flash even after you have entered  
16 your vote. Please press the button firmly that  
17 corresponds to your vote. If you are unsure of  
18 your vote, or you wish to change your vote, you may  
19 press the corresponding button until the vote is  
20 closed. After everyone has completed their vote,  
21 the vote will be locked in.

22 The vote will then be displayed on the

1 screen. The DFO will read the vote from the screen  
2 into the record. Next, we will go around the room,  
3 and each individual who voted will state their name  
4 and vote into the record. You can also state the  
5 reason why you voted as you did, if you want to.  
6 We will continue in the same manner until all  
7 questions have been answered or discussed.

8 For question 1, FDA is proposing that  
9 L-theanine not be included on the 503A Bulks List.  
10 Should L-theanine be placed on the list? If you  
11 vote no, you are recommending FDA not place the  
12 bulk drug substance on the 503A Bulks List. If the  
13 substance is not on the list when the final rule is  
14 promulgated, compounders may not use the drug for  
15 compounding under Section 503A unless it becomes  
16 the subject of an applicable USP or national  
17 formulary, monograph, or a component of an  
18 FDA-approved drug.

19 You may vote now.

20 DR. VAIDA: The yes agrees with this?

21 DR. GULUR: So I'll read it again.

22 If you vote no, you are recommending FDA not

1 place the bulk drug substance on the 503A Bulks  
2 List, which is the FDA recommendation at this time.  
3 If the substance is not on the list, then obviously  
4 it won't be compounded.

5 Was that clear for the rest of the committee  
6 as well? Yes will place it on the bulks drugs  
7 list, and no will not.

8 Are we all comfortable with our votes?

9 (No audible response.)

10 DR. GULUR: We will have a little bit of a  
11 lag, as our virtual members will be voting by mail,  
12 so thank you for your patience.

13 (Voting.)

14 DR. STEVENSON: Takyiah Stevenson, DFO. For  
15 the record, there are 2 yeses, 11 noes, and zero  
16 abstentions. Thank you.

17 DR. GULUR: So at this time, we will go  
18 around the table, and each of the members who have  
19 voted will state their name and their vote for the  
20 record, and if they would like, the reason for  
21 their vote. We'll start at the end of the table  
22 with the first voting member.



1 DR. McMAHON: Francis McMahon, NIMH. I  
2 voted no because I wasn't persuaded that L-theanine  
3 was safe or effective for the proposed usages.

4 DR. KATZ: Eliot Katz. I voted no.

5 DR. EMENS: Jonathan Emens. I voted no.  
6 With regards to safety, I, again, wasn't  
7 necessarily convinced there. We used adaptive  
8 servo-ventilation in patients with heart failure  
9 and sleep apnea for a long time before we realized,  
10 at least for certain types of devices, we were  
11 actually increasing mortality, so anecdotal reports  
12 of safety don't carry a lot of weight with me.

13 I think the other piece is just around  
14 efficacy. I think if the argument is it's going to  
15 be used as a drug, presumably it's going to be used  
16 for sleep disorders and psychiatric disorders, and  
17 there, there's not really good data at all on  
18 efficacy. The studies there were not very good. I  
19 certainly can't speak for the American Academy of  
20 Sleep Medicine, but I have worked to write practice  
21 parameters for the ASM, and the data that was  
22 presented would not allow it to meet criteria for

1 recommendation for use for any sleep disorder. And  
2 as the FDA noted in their presentation, it hasn't  
3 been approved by any professional societies for  
4 treatment of any psychiatric or sleep disorders, so  
5 that is the reason for my vote.

6 DR. DIAZGRANADOS: Nancy Diazgranados. I  
7 voted no. I think any report of 76,000  
8 prescriptions with no adverse events is not data  
9 that I can consider real.

10 DR. WEISS: Rita Weiss with the National  
11 Association of Boards of Pharmacy. I voted no.

12 DR. SERUMAGA: Brian Serumaga with the USP.  
13 I voted no. Although there is a dietary supplement  
14 monograph for this, there is no USP-NF monograph,  
15 so I voted no.

16 DR. BOGNER: Robin Bogner. I voted yes.  
17 L-theanine is a small molecule for which  
18 compounders can evaluate the API quality based on a  
19 certificate of analysis and reject a vendor, or  
20 accept, or ask for more information. It has been  
21 shown to have a high safety margin, at least the  
22 nonclinical data, and there's at least some

1 evidence of efficacy in some patients. And since  
2 compounding is meant for individual patients, I  
3 voted yes.

4 DR. GURA: Kathleen Gura, Boston Children's  
5 Hospital. I voted no. There's simply inadequate  
6 evidence to support its use as a drug, and the lack  
7 of certificate of analysis to even review is  
8 disturbing.

9 DR. VAIDA: Yes. I really voted no. I'm  
10 sorry I pressed the wrong button, but I --

11 DR. GULUR: That's not a problem. Just to  
12 clarify for that, by the way, if you do feel like  
13 you have pressed the wrong button, until the vote  
14 is closed, you do have the ability to change it.

15 DR. VAIDA: But I really voted no because I  
16 didn't believe the efficacy of it, and also the  
17 other way that they want to do the ingredients.

18 DR. GULUR: Would you mind restating your  
19 name and your vote one more time?

20 DR. VAIDA: Allen Vaida. No.

21 DR. GULUR: Thank you.

22 DR. DURHAM: Todd Durham. I voted no.

1 DR. GULUR: Dr. Desai, would you like to  
2 read out your vote?

3 DR. DESAI: Yes. Seemal Desai. I voted no.  
4 Thank you.

5 DR. GULUR: Dr. Rebello?

6 DR. REBELLO: Elizabeth Rebello, MD Anderson  
7 Cancer Center. I voted no based on the lack of  
8 adequate safety and efficacy data, and the lack of  
9 USP monograph.

10 DR. GULUR: Thank you.

11 I'm Padma Gulur, and I voted no for reasons  
12 that have already been stated. In addition, when  
13 something is available for compounding as a drug,  
14 even if it is for an individual patient, as the  
15 open public hearing speaker said, usually patients  
16 go for compounding because they are allergic to  
17 either some substance that's available in the  
18 products outside or for different dosages. And  
19 while there is some safety data, nonclinical safety  
20 data, that says that we have some room with the  
21 amount and the dosages, it does leave it open for  
22 compounding at dosages that have not been studied.

1 So the lack of that safety and efficacy data, in  
2 addition to other reasons, is the reason I voted  
3 no. Thank you.

4 Now that the vote is complete, we will move  
5 on. This is the end of the L-theanine discussion.  
6 Thank you, everyone.

7 **Adjournment**

8 DR. GULUR: We will now take a quick  
9 10-minute break. Panel members, please remember  
10 that there should be no discussion of the meeting  
11 topic during the break amongst yourselves or with  
12 any member of the audience. We will reconvene at  
13 9:50 for the next topic. Thank you.

14 (Whereupon, at 9:39 a.m., the topic 1  
15 session was adjourned.)  
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FOOD AND DRUG ADMINISTRATION  
CENTER FOR DRUG EVALUATION AND RESEARCH  
  
PHARMACY COMPOUNDING ADVISORY COMMITTEE (PCAC)

Morning Session

Topic 2  
Ibutamoren Mesylate

Tuesday, October 29, 2024

9:50 a.m. to 10:55 a.m.

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**Meeting Roster**

**DESIGNATED FEDERAL OFFICER (Non-Voting)**

**Takyiah Stevenson, PharmD**

Division of Advisory Committee and  
Consultant Management  
Office of Executive Programs, CDER, FDA

**PHARMACY COMPOUNDING ADVISORY COMMITTEE MEMBERS**

**(Voting)**

**Robin H. Bogner, PhD**

Professor  
University of Connecticut  
School of Pharmacy  
Department of Pharmaceutical Sciences  
Storrs, Connecticut

1 **Seemal R. Desai, MD, FAAD**

2 *(via video conferencing platform)*

3 Founder and Medical Director

4 Innovative Dermatology

5 Plano, Texas

6 Clinical Assistant Professor

7 Department of Dermatology

8 University of Texas Southwestern Medical Center

9 Dallas, Texas

10

11 **Padma Gulur, MD, FASA**

12 *(Chairperson)*

13 Professor of Anesthesiology and Population Health

14 Executive Vice Chair

15 Department of Anesthesiology

16 Director of Pain Management Strategy and Opioid

17 Surveillance

18 Duke University Health System

19 Duke University Medical Center

20 Durham, North Carolina

21

22



1 **Kathleen M. Gura, PharmD, BCNSP, FASHP, FASPEN**

2 Assistant Professor of Pediatrics

3 Harvard Medical School

4 Manager, Pharmacy Clinical Research Program

5 Boston Children's Hospital

6 Boston, Massachusetts

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8 **Elizabeth Rebello, RPh, MD, FASA, CPPS, CMQ**

9 *(via video conferencing platform)*

10 Professor

11 Department of Anesthesiology and

12 Perioperative Medicine

13 University of Texas MD Anderson Cancer Center

14 Houston, Texas

15

16 **Brian Serumaga, PhD**

17 *(United States Pharmacopeia Representative)*

18 Senior Manager, Personalized Medicines

19 United States Pharmacopeial Convention

20 Rockville, Maryland

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1 **Allen J. Vaida, BSc, PharmD, FASHP**

2 Former Executive Vice President

3 Institute for Safe Medication Practices

4 Hatfield, Pennsylvania

5

6 **PHARMACY COMPOUNDING ADVISORY COMMITTEE MEMBERS**

7 **(Non-Voting)**

8 **Thomas J. Lupton, PharmD, MBA, BCPS**

9 *(Industry Representative)*

10 Director, Point-of-Care Pharmacy Services

11 On Demand Pharmaceuticals

12 Rockville, Maryland

13

14 **Donnette D. Staas, PhD**

15 *(Industry Representative)*

16 Vice President, Regulatory Strategy

17 Jazz Pharmaceuticals

18 Philadelphia, Pennsylvania

19

20

21

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1       **TEMPORARY MEMBERS (Voting)**

2       **Charles Billington, MD**

3       *(Ibutamoren Mesylate Topic Only)*

4       Chief, Section of Endocrinology and Metabolism

5       Minneapolis Veterans Affairs (VA) Health Care

6       System Minneapolis, Minnesota

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8       **Todd Durham, PhD**

9       *(Acting Consumer Representative)*

10      Senior Vice President

11      Clinical and Outcomes Research

12      Foundation Fighting Blindness

13      Columbia, Maryland

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15      **Connie B. Newman, MD, MACP**

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17      Adjunct Professor

18      Department of Medicine

19      Division of Endocrinology, Diabetes and Metabolism

20      New York University Grossman School of Medicine

21      New York, New York

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1     **Thomas J. Weber, MD**

2     *(Ibutamoren Mesylate Topic Only)*

3     Professor of Medicine

4     Division of Endocrinology, Metabolism and Nutrition

5     Duke University Medical Center

6     Durham, North Carolina

7

8     **Rita Weiss, PharmD, JD**

9     *(Acting National Association of Boards of*

10    *Pharmacy Representative)*

11    Clinical Pharmacist/Compliance

12    Trinity Health - PACE

13    Livonia, Michigan

14

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1 **Jack A. Yanovski, MD, PhD**

2 *(via video conferencing platform; Ibutamoren and*  
3 *Ipamorelin topics only)*

4 Chief, Section on Growth and Obesity

5 Associate Scientific Director for

6 Translational Medicine

7 Division of Intramural Research, Eunice Kennedy

8 Shriver National Institute of Child Health and

9 Human Development, NIH

10 Bethesda, Maryland

11

12 **FDA PARTICIPANTS (Non-Voting)**

13 **Frances Gail Bormel, RPh, JD**

14 Director

15 Office of Compounding Quality and Compliance (OCQC)

16 Office of Compliance (OC), CDER, FDA

17

18 **Ian F. Deveau, PhD**

19 Deputy Director

20 OCQC, OC, CDER, FDA

21

22

1     **Gabrielle Cosel, MSc**

2     *(via video conferencing platform)*

3     Director

4     Division of Compounding Policy and Outreach (DCPO)

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6

7     **Charles Ganley, MD**

8     Director

9     Office of Specialty Medicine (OSM)

10    Office of New Drugs (OND), CDER, FDA

11

12    **Daiva Shetty, MD**

13    Associate Director

14    Pharmacy Compounding Review Team (PCRT)

15    OSM, OND, CDER, FDA

16

17    **Tracy Rupp, PharmD, MPH, BCPS, RD**

18    Lead Consumer Safety Officer

19    OCQC, OC, CDER, FDA

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22

1 **Kemi Asante, PharmD, MPH, RAC**

2 Lead Consumer Safety Officer

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4

5 **Russell Wesdyk, BS, MBA**

6 Associate Director for Regulatory Affairs

7 Office of Product Quality Assessment II

8 Office of Pharmaceutical Quality

9 CDER, FDA

10

11 **Madeline Wolfert, MD**

12 *(Ibutamoren Mesylate Topic Only)*

13 Physician

14 PCRT, OSM, OND, CDER, FDA

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P R O C E E D I N G S

(9:50 a.m.)

**Call to Order**

**Introduction of Committee**

DR. GULUR: Thank you, everyone.

Before we begin the ibutamoren mesylate topic session, panel members who will be in this topic will introduce themselves by stating their names and affiliations. We will begin with Dr. Billington.

DR. BILLINGTON: Good morning. Dr. Charles Billington from the Minneapolis VA Medical Center and the University of Minnesota.

DR. GULUR: Thank you.

Dr. Cooke?

DR. COOKE: I'm David Cooke. I'm the Clinical Co-Director of Pediatric Endocrinology at Johns Hopkins.

DR. GULUR: Dr. Newman?

DR. NEWMAN: Good morning. I'm Dr. Connie Newman. I'm at New York University School of Medicine. I'm in the Department of Medicine in the

1 Division of Endocrinology on Diabetes and  
2 Metabolism.

3 DR. GULUR: Dr. Weber?

4 DR. WEBER: Hi. My name is Tom Weber. I'm  
5 an adult endocrinologist at Duke University Medical  
6 Center in Durham, North Carolina.

7 DR. GULUR: Dr. Yanovski?

8 DR. YANOVSKI: Hi. Jack Yanovski, Chief of  
9 the Section on Growth and Obesity at the National  
10 Institute of Child Health and Human Development  
11 Intramural Program. I'm a pediatric  
12 endocrinologist.

13 DR. GULUR: Thank you.

14 I would like to state into the record that  
15 we do not have a nominator presentation for the  
16 ibutamoren mesylate topic. We will now proceed  
17 with the FDA presentation from Dr. Madeline  
18 Wolford.

19 **FDA Topic 2 Presentation**

20 **Madeline Wolfert**

21 DR. WOLFERT: Good morning. My name is  
22 Madeline Wolfert. I'm a physician with the

1 Pharmacy Compounding Review Team in the Office of  
2 New Drugs, and I will be presenting ibutamoren  
3 mesylate. I would like to recognize the evaluation  
4 team, as well as the contribution of many other FDA  
5 colleagues. Our special thanks to the Division of  
6 General Endocrinology in OND.

7 Ibutamoren mesylate was nominated for  
8 inclusion on the 503A Bulks List. It is also known  
9 as MK-677 and LUM-201. These terms will be used  
10 interchangeably. The proposed dosage forms are  
11 oral capsules or tablets, 10 and 25 milligrams. We  
12 refer to the oral route unless otherwise noted.  
13 Uses evaluated were growth hormone deficiency, GHD;  
14 osteoporosis; hip fracture; sarcopenia; obesity;  
15 and Alzheimer's disease, AD. We consider the  
16 criteria: physical and chemical characterization;  
17 historical use and compounding; available evidence  
18 of effectiveness or lack of effectiveness; and  
19 safety.

20 Ibutamoren mesylate is a small molecule. It  
21 has no USP monograph. It can be synthesized from  
22 commercially available starting material. It is

1       stable at minus 20 degrees for 4 years in powder  
2       form. It is soluble in water and ethanol.  
3       Certificates of analysis include ID and a purity  
4       test, but not chiral purity, drug substance related  
5       impurities, or residual solvents. The likely  
6       impurity profile would be specific to and  
7       determined by the synthetic route used. Because  
8       the COAs do not include limits or results for  
9       impurities, it's impossible to know the nature and  
10      level of impurities.

11               In conclusion, ibutamoren mesylate is not  
12      well characterized because certain critical  
13      characterization data relating to chiral purity,  
14      drug substance related impurities, or residual  
15      solvents were not found.

16               Here's what we found on historical use and  
17      compounding. It was first synthesized in 1995 to  
18      identify an orally active growth hormone  
19      secretagogue, GHS. It's been studied for  
20      conditions including GHD; obesity; hip fracture;  
21      osteoporosis; and AD. None of the studies appear  
22      to have utilized a compounded formulation.

1           The substance is marketed online to reverse  
2 aging and is a supplement in bodybuilding in  
3 various dosage forms. It's unclear if any  
4 pharmacies are compounding such products. It's not  
5 recognized in the European or Japanese  
6 pharmacopeias. In conclusion, the extent to which  
7 ibutamoren mesylate has been historically used in  
8 compounding is unclear. Currently available data  
9 are too limited to inform historical use for  
10 compounding.

11           Now, I'll discuss pharmacology and PK  
12 information. Based on nonclinical data, ibutamoren  
13 mesylate binds and activates ghrelin receptors. It  
14 can induce growth hormone, or GH, released from the  
15 pituitary gland. It can also trigger hypothalamic  
16 release of GHRH that can stimulate GH release from  
17 somatotrophs. A single IV or oral dose increases  
18 GH levels in animals; however, following treatment  
19 of rats for 6 weeks, it was unable to increase GH  
20 levels. Loss of increased GH following continuous  
21 treatment may be due to increased expression of  
22 somatostatin or receptor internalization and

1 desensitization.

2           Based on nonclinical information, oral  
3 bioavailability is greater than 60 percent. It is  
4 metabolized via CYP450 and glucuronidation.

5 Limited clinical PK information shows high oral  
6 bioavailability and long duration of action of  
7 24 hours.

8           I'll now provide a brief overview of GHD,  
9 which is inadequate secretion of GH from the  
10 pituitary. It can be congenital or acquired. Some  
11 cases have no known cause, or idiopathic, and may  
12 be childhood or adult onset. It can be complete or  
13 partial. Diagnosis is based on signs and symptoms  
14 and GH stimulation tests. A random GH level is not  
15 useful because levels fluctuate throughout the day.  
16 IGF-1 levels are helpful in screening, but alone  
17 are not reliable for diagnosis. Signs and symptoms  
18 include those seen on this slide.

19           There are multiple recombinant human GH  
20 preparations approved for children and adults. In  
21 pediatric patients, GH is used to normalize growth  
22 velocity and adult height and is titrated based on

1 growth response. IGF-1 levels monitor adherence  
2 and safety. In adults, GH offers benefits in body  
3 composition, exercise capacity, and quality of  
4 life. GH is titrated according to clinical  
5 response, side effects, and IGF-1. Ibutamoren  
6 mesylate, a GHS, has been studied for GHD; however,  
7 because it activates ghrelin receptors in the  
8 pituitary and hypothalamus, some residual  
9 endogenous GH secretion must be preserved; that is,  
10 partial and not complete GHD.

11 I'll now present studies on effectiveness  
12 for GHD. Chapman 1996 studied 32 healthy adults.  
13 Results showed ibutamoren mesylate enhanced GH  
14 secretion and increased IGF-1. Chapman 1997  
15 studied 9 adults with GHD with ibutamoren mesylate  
16 for two 4-day periods. Authors found IGF-1 and GH  
17 increased from baseline. Study limitations are  
18 short duration, small sample size, and endpoints  
19 did not evaluate therapeutic effect.

20 Codner studied 18 children with idiopathic  
21 GHD. Authors found short-term administration  
22 increased GH, IGF-1, and IGFBP-3 in some children.

1 Authors noted that subsequent studies would be  
2 required to address whether prolonged treatment can  
3 sustain increases in GH and IGF-1 and increase  
4 growth velocity. Study limitations are short  
5 duration, small sample size, and lack of clinically  
6 meaningful endpoints.

7 Bright studied data from 68 children with  
8 GHD who received ibutamoren mesylate, placebo, or  
9 rhGH. Authors found height velocity on ibutamoren  
10 doses was 6 to 6.9 cm per year versus placebo  
11 4.5 and rhGH 11.1. The authors noted that higher  
12 baseline peak GH and IGF-1 levels were positive  
13 predictive enrichment markers for increased height  
14 velocity on ibutamoren. Note that this is  
15 retrospective analysis of data.

16 Moving to osteoporosis, it's a disease where  
17 bone mineral density and bone mass decrease.  
18 Diagnosis involves clinical history, signs and  
19 symptoms, and measuring BMD. Treatment includes  
20 nutrition and exercise and various approved  
21 medications as listed on the slide.

22 Murphy studied postmenopausal women with



1 osteoporosis with alendronate and ibutamoren  
2 mesylate, alone and in combination, and placebo.  
3 Markers of bone formation and resorption increased  
4 with ibutamoren and decreased with alendronate.  
5 This reduction was mitigated with the combination  
6 of ibutamoren and alendronate. BMD increased at  
7 the femoral neck by 4.2 percent with the  
8 combination group versus 2.5 percent alendronate  
9 alone, but similar enhancement was not seen at  
10 other sites versus alendronate alone. Ibutamoren  
11 alone did not increase BMD versus placebo. IGF-1  
12 increased 40 percent with ibutamoren. Authors  
13 concluded that the anabolic effect of ibutamoren  
14 mesylate attenuated the suppressive effect of  
15 alendronate on bone formation but did not translate  
16 into increases in BMD other than the femoral neck.  
17 Although the femoral neck is an important site for  
18 fracture prevention, lack of enhancement in bone  
19 mass at other sites compared with alendronate alone  
20 is a concern when weighed against potential side  
21 effects of enhanced GH secretion.  
22 Moving to hip fractures, these often occur

1 in patients greater than 65 years old. Treatment  
2 is usually a combination of prompt surgical repair,  
3 rehabilitation, and medication for pain, blood  
4 clots, and infection. Successful long-term  
5 management of patients is challenging. Rapid  
6 muscle loss may impact effective rehab and  
7 recovery.

8 Bach studied subjects recovering from hip  
9 fracture with ibutamoren mesylate or placebo. Both  
10 groups showed improvement over time with no  
11 differences in functional performance measures,  
12 FPMs. Ibutamoren showed trends for greater  
13 improvement in some FPMs and ability to live  
14 independently. IGF-1 increased in the ibutamoren  
15 group greater than placebo. Authors concluded that  
16 although ibutamoren mesylate increased IGF-1, it  
17 was uncertain whether clinically significant  
18 effects on physical function were achieved.

19 Adunsky studied patients recovering from hip  
20 fracture and found that IGF-1 increased with  
21 ibutamoren mesylate but was not paralleled by  
22 improvement in most FPMs. The study was terminated

1 early due to a safety signal of congestive heart  
2 failure. The authors concluded that the AEs in a  
3 relatively small patient population makes it likely  
4 that the risk-benefit for this indication is not  
5 acceptable.

6 Now to sarcopenia, it is the age-associated  
7 loss of skeletal muscle function and mass. It  
8 likely has a multifactorial etiology. Symptoms may  
9 include strength and functional decline that  
10 contribute to adverse outcomes. There are no  
11 approved drugs for sarcopenia. Current  
12 interventions focus on activity and nutrition.

13 Of note, studies were not conducted in  
14 subjects with sarcopenia. A trial in 104 adults  
15 with strength deficits found IGF-1 increased in a  
16 dose-dependent manner after 2 weeks, and 24-hour GH  
17 levels increased with ibutamoren mesylate. Murphy  
18 studied 8 healthy males with diet-induced protein  
19 catabolism. Ibutamoren mesylate for 7 days  
20 reversed nitrogen wasting with less weight loss.  
21 Authors noted that future studies should determine  
22 whether these anabolic effects would persist with

1 prolonged treatment and if they will be associated  
2 with clinical benefit. A proof-of-concept study in  
3 71 healthy adults found that ibutamoren mesylate  
4 increased 24-hour mean GH and fat-free mass over 12  
5 months, although increased FFM did not result in  
6 changes in strength or function.

7           Next, obesity, this is a chronic condition  
8 that increases risk for heart disease, diabetes,  
9 and cancer. Diagnosis is based on medical history  
10 and high BMI. Treatment may involve the various  
11 FDA-approved options as listed on this slide.  
12 Svensson studied 24 males with obesity and found  
13 that ibutamoren mesylate increased GH, IGF-1, and  
14 FFM with no change in body fat. Authors noted that  
15 further studies need to evaluate whether a higher  
16 dose or prolonged treatment can promote a reduction  
17 in body fat.

18           Lastly, Alzheimer's disease, a progressive  
19 disease that affects memory, thinking, and  
20 behavior. Specific causes are not fully understood  
21 but likely involve a combination of factors.  
22 Symptoms include memory loss and cognitive

1 impairment that progresses. Treatment depends on  
2 the stage of disease. There are medications  
3 approved for different stages and to treat symptoms  
4 associated with AD.

5 A 2008 study evaluated disease progression  
6 in subjects with mild to moderate AD. Efficacy  
7 measures were changed from baseline at month 12 on  
8 various clinical instruments listed on this slide.  
9 Authors found that ibutamoren mesylate increased  
10 IGF-1 but found no significant differences between  
11 treatment groups on efficacy measures. Authors  
12 concluded that despite noting a robust increase in  
13 IGF-1, ibutamoren mesylate was ineffective at  
14 slowing the rate of progression of AD.

15 To conclude, there is insufficient  
16 information to support effectiveness of ibutamoren  
17 mesylate for the evaluated uses. Most of the  
18 available data have limitations such as lack of  
19 demonstration of clinically meaningful therapeutic  
20 effects, small study sizes, and short duration.  
21 These uses have the potential to be serious, and  
22 there are currently FDA-approved drugs with

1 established efficacy for GHD, osteoporosis,  
2 obesity, and AD, and alternative treatment methods  
3 for hip fracture and sarcopenia.

4 We will now switch gears to discuss safety.  
5 In rats, ibutamoren mesylate and other ghrelin  
6 agonists induce hypotension. Ghrelin receptors are  
7 expressed in the brain reward system, and ghrelin  
8 has been shown to induce responses typically evoked  
9 by drugs of abuse. By activating ghrelin  
10 receptors, ibutamoren mesylate could stimulate  
11 reward processing and potentially induce  
12 reinforcing in addictive behaviors; however,  
13 nonclinical studies were lacking to demonstrate  
14 whether it has reinforcing or addictive properties.

15 Acute toxicity, repeat-dose toxicity,  
16 genotoxicity, or carcinogenicity studies were not  
17 found in public literature. Developmental and  
18 reproductive toxicity studies with ibutamoren  
19 mesylate were also not found; however, treatment of  
20 mice with ghrelin resulted in negative effects on  
21 fertilization, implantation, and embryofetal  
22 development.

1           In conclusion, for nonclinical, the desired  
2 response of increased GH may be lost during  
3 continuous treatment with ibutamoren mesylate. It  
4 can induce hypotension in rats. Via activation of  
5 ghrelin receptors, it may have reinforcing  
6 properties. The finding of developmental toxicity  
7 with a ghrelin receptor agonist raises safety  
8 concerns.

9           For clinical safety, we considered these  
10 sources. A FAERS search retrieved reports of  
11 vomiting and abdominal pain, inability to feel a  
12 finger, and intracranial infarct in a man with  
13 underlying medical conditions on concomitant  
14 medications. A CAERS search retrieved additional  
15 reports that included weight loss; diarrhea;  
16 headache; decreased activity; and mood alteration.  
17 For published case reports, AEs included  
18 hepatomegaly, elevated liver enzymes, dyslipidemia,  
19 hyperglycemia, and elevated HbA1c. Our ability to  
20 interpret these reports is limited by insufficient  
21 case details and concomitant medications.

22           In terms of clinical trials, there were

1 three studies in patients with GHD treated with  
2 ibutamoren mesylate for 4 days to 6 months. AEs  
3 included increased appetite; vomiting; diarrhea;  
4 headache, night sweats; and increased  
5 transaminases, white blood cell count, and  
6 creatinine.

7 A study treated women with osteoporosis with  
8 alendronate and ibutamoren mesylate individually  
9 and in combination. GH-mediated AEs were noted in  
10 ibutamoren groups, such as weight gain; edema;  
11 abdominal distension; carpal tunnel syndrome.  
12 Subjects discontinued with ibutamoren for reasons  
13 including headache; night sweats; hip/leg pain;  
14 abdominal pain; hyperprolactinemia; transaminase  
15 elevation; hyperglycemia; hypertension; fluid  
16 retention; heartburn; and rash.

17 For hip fracture, there were two studies.  
18 In Bach, there were reports of thrombosis and  
19 deaths. These were reported as non-drug related.  
20 The ibutamoren mesylate group had increases in  
21 glucose, insulin, and HbA1c, as well as more  
22 reports of edema and fluid overload. In the second



1 trial, it is very important to note that the study  
2 was terminated early due to a safety signal of CHF,  
3 four in the ibutamoren mesylate arm versus one in  
4 placebo arm. AEs which may be mechanism based  
5 include CHF and increase blood pressure. AEs with  
6 higher frequency with ibutamoren mesylate were  
7 elevated glucose and HbA1c, myalgia, and  
8 arthralgia. The author stated that MK-677 has an  
9 unfavorable safety profile in hip fracture  
10 patients.

11 A study in males with obesity reported a  
12 transient increase in prolactin and cortisol.  
13 There was impairment of glucose homeostasis.  
14 Drug-related AEs include increased glucose,  
15 transient increase in ALT and AST, and gastritis  
16 and sweating. For Alzheimer's disease, one study  
17 found that the incidence of AEs, serious AEs, and  
18 serious drug-related AEs were comparable between  
19 ibutamoren mesylate and placebo. Deaths were  
20 considered non-drug related. There were more  
21 drug-related laboratory AEs with ibutamoren, driven  
22 by increased glucose and HbA1c.

1           Finally, there were five studies of  
2    ibutamoren mesylate, 2 to 50 milligrams, from  
3    1 week to 2 years. Three studies in healthy adults  
4    and adults with functional impairment found AEs of  
5    increased appetite; lower extremity edema;  
6    abdominal pain; muscle pain; carpal tunnel  
7    syndrome; and discontinuations due to  
8    lightheadedness, and shortness of breath, and warm  
9    sensation. Increased fasting glucose, cortisol,  
10   and HbA1c were reported. One study noted that  
11   increased glucose correlated with BMI, which per  
12   author suggested that ibutamoren mesylate may  
13   result in impaired glucose tolerance with  
14   predisposing risk factors. The dose was  
15   down-titrated in some subjects due to increased  
16   glucose or joint pain. AEs with no causality  
17   assessment provided were cancers and MI. A study  
18   in older adults with strength deficits reported  
19   increased fasting glucose. A study with  
20   diet-induced protein catabolism reported increased  
21   fasting glucose, stomach ache, and dizziness.  
22           In summary, ibutamoren mesylate was

1 evaluated in adults and children with GHD, adults  
2 with obesity, and older adults with strength  
3 deficits, functional impairment, osteoporosis, hip  
4 fracture, and AD. Various doses have been studied  
5 with durations up to 2 years. Serious AEs included  
6 CHF; thrombosis; cancer; and MI. AEs leading to  
7 discontinuation included hyperglycemia;  
8 hyperprolactinemia; increased transaminases;  
9 hypertension; fluid retention; headache; night  
10 sweats; abdominal pain; heartburn; rash;  
11 lightheadedness; shortness of breath; and warm  
12 sensation. Other common AEs include increased  
13 HbA1c and insulin, musculoskeletal complaints, and  
14 increased appetite.

15 For additional safety information, there are  
16 known potential risks associated with elevated GH  
17 and IGF-1. Warnings and precautions in  
18 FDA-approved rhGH labeling include increased risk  
19 of neoplasm, glucose intolerance, intracranial  
20 hypertension, fluid retention, and others as listed  
21 on this slide. We note that AEs associated with  
22 rhGH were reported with ibutamoren mesylate such as

1 hyperglycemia and fluid retention. And finally,  
2 older adults with high IGF-1 are at increased risk  
3 for incident disease such as dementia, vascular  
4 disease and osteoporosis, or death. Higher IGF-1  
5 is associated with cancer risk across ages. There  
6 is a lack of safety data on ibutamoren mesylate and  
7 its risks associated with higher IGF-1.

8 To conclude, serious safety concerns include  
9 CHF; hyperglycemia; elevated liver enzymes; edema;  
10 and fluid overload. Other AEs include  
11 musculoskeletal pain, increased appetite, and  
12 hyperprolactinemia. It stimulates production of  
13 endogenous GH, which stimulates IGF-1. There are  
14 known potential risks associated with drug products  
15 that increase IGF-1. There is a lack of safety  
16 data on ibutamoren mesylate and the risks  
17 associated with higher IGF-1, in particular, for  
18 the proposed uses in older adults. There are  
19 currently available therapies for the treatment of  
20 adults with GHD and growth failure due to GHD in  
21 children, osteoporosis, obesity, and AD.

22 On balance, the physicochemical

1 characterization, limited information on historical  
2 use, lack of evidence of effectiveness, and  
3 specific safety concerns identified for ibutamoren  
4 mesylate way against inclusion. In particular,  
5 ibutamoren mesylate is not well characterized,  
6 there are potential serious safety risks associated  
7 with its use, and there is limited evidence of  
8 benefit with its use for the nominated conditions,  
9 which are serious. These are concerning given  
10 availability of FDA-approved products indicated to  
11 treat many of these uses.

12 After considering the information currently  
13 available, a balancing of the criteria weighs  
14 against ibutamoren mesylate being added to the  
15 503A Bulks List. Thank you very much. This  
16 concludes my presentation.

17 **Clarifying Questions from the Committee**

18 DR. GULUR: Thank you.

19 We will now take clarifying questions for  
20 the FDA presenter. When acknowledged, please  
21 remember to state your name for the record before  
22 you speak, and direct your question to a specific

1 presenter, if you can. If you wish for a specific  
2 slide to be displayed, please let us know the slide  
3 number, if possible. Finally, it would be helpful  
4 to acknowledge the end of your question with a  
5 thank you and the end of your follow-up questions  
6 with, "That is all for my questions," so we can  
7 move on to the next panel member.

8 Are there any clarifying questions for the  
9 FDA presenter?

10 Yes?

11 DR. COOKE: You pointed out that there was a  
12 lack of data on the chirality of the compounded  
13 substance. Is there data from either the  
14 preclinical or clinical studies that point to  
15 either the chirality of the drugs used in those  
16 studies or the importance of chirality for  
17 response?

18 DR. WOLFERT: This is Dr. Wolfert. Thank  
19 you for your question. I understand you're asking  
20 about any preclinical or clinical information about  
21 the chirality of the drug. I can refer this  
22 question to my colleagues in pharm-tox. Thank you.

1 DR. ALBUQUERQUE: Thank you. This is Edna  
2 Albuquerque, one of the nonclinical reviewers  
3 supporting the Compounding Pharmaceutical Review  
4 Team. We don't have any data in the literature  
5 that would talk about the extent to which one  
6 chiral form would be more or less potent than  
7 another, so we would not have information to  
8 address your question from the literature.

9 DR. COOKE: Then, a second question, the  
10 preclinical data seemed to show pretty clear  
11 tachyphylaxis in rats. The human studies extended  
12 out to 2 years, and I didn't see anything that  
13 suggested, even from just IGF-1 levels, that  
14 there's a drop-off in the impact of this. Is there  
15 a difference between the drug delivery between the  
16 preclinical studies and the human studies, or some  
17 explanation for why there might be that difference  
18 in tachyphylaxis?

19 DR. WOLFERT: This is Dr. Wolfert. Thank  
20 you for your question. I understand you're asking  
21 about the potential drop-off in IGF levels over  
22 time that was seen in nonclinical studies. In

1 clinical studies, there were a few examples of a  
2 potential slowing of effect. Svensson et al. 1998,  
3 that was conducted in men with obesity, observed  
4 that GH levels increased with MK-677 throughout the  
5 8-week period.

6 Although the GH response was lower at 2 and  
7 8 weeks compared to the initial response, authors  
8 theorized a possible negative feedback from IGF-1  
9 on GH secretion. Murphy et al. 2001 also showed a  
10 slight attenuation of the increase in IGF-1 over  
11 the 12-month experimental period, but I think more  
12 data is probably needed. Thank you.

13 DR. COOKE: Thank you.

14 DR. GULUR: Yes? Please remember to state  
15 your name again.

16 DR. BILLINGTON: Dr. Billington.  
17 Dr. Wolfert, ghrelin was briefly famous after its  
18 discovery as the hunger hormone due to its  
19 engagement in appetite-related receptors to the  
20 brain in the hypothalamus, at the time thought, and  
21 that would suggest that one potential outcome would  
22 be increased appetite and weight gain. The Nass



1 study that you cited, in addition to showing  
2 increased lean body mass, showed increased weight  
3 and increased adiposity after stimulation with  
4 ibutamoren. My question is, was there any more of  
5 that, that you ran across, any other indications of  
6 appetite stimulation or weight gain?

7 DR. WOLFERT: Yes. This is Dr. Wolfert.  
8 Thank you for your question. I understand you're  
9 asking about potential weight gains in clinical  
10 studies. The Svensson 1998 article that did  
11 evaluate patients with obesity actually did show a  
12 weight gain of 2.7 kg at 8 weeks of MK-677  
13 treatment, with a p of less than 0.01 versus  
14 placebo. Authors attributed this to the anabolic  
15 effect of fat-free mass in the treatment group with  
16 a maximum increase of 3 kilograms measured by DEXA  
17 scan, corresponding to the increase in body weight  
18 of this cohort.

19 In addition, increased appetite was also  
20 recognized as a potential adverse event in multiple  
21 clinical studies. In patients with pediatric  
22 growth hormone deficiency, the authors theorized

1 that this could be a result of catch-up growth.

2 DR. BILLINGTON: Thank you. I think that's  
3 it.

4 DR. GULUR: Thank you.

5 Any other clarifying questions for the FDA  
6 presenters; anything virtual?

7 (No response.)

8 **Open Public Hearing**

9 DR. GULUR: Since we have completed the  
10 clarifying questions for the FDA presenter, we will  
11 now begin the open public hearing session.

12 Both the Food and Drug Administration and  
13 the public believe in a transparent process for  
14 information gathering and decision making. To  
15 ensure such transparency at the open public hearing  
16 session of the advisory committee meeting, FDA  
17 believes that it is important to understand the  
18 context of an individual's presentation.

19 For this reason, FDA encourages you, the  
20 open public hearing speaker, at the beginning of  
21 your written or oral statement to advise the  
22 committee of any financial relationship that you

1 may have with the product, and if known, its direct  
2 competitors. For example, this financial  
3 information may include the payment by a bulk drug  
4 supplier or compounding pharmacy of your travel,  
5 lodging, or other expenses in connection with your  
6 attendance at this meeting. Likewise, FDA  
7 encourages you, at the beginning of your statement,  
8 to advise the committee if you do not have any such  
9 financial relationships. If you choose not to  
10 address this issue of financial relationships at  
11 the beginning of your statement, it will not  
12 preclude you from speaking.

13           The FDA and this committee place great  
14 importance in the open public hearing process. The  
15 insights and comments provided can help the agency  
16 and this committee in their consideration of the  
17 issues before them. That said, in many instances  
18 and for many topics, there will be a variety of  
19 opinions. One of our goals for today is for this  
20 open public hearing to be conducted in a fair and  
21 open way, where every participant is listened to  
22 carefully and treated with dignity, courtesy, and

1 respect.

2 For those presenting virtually, please  
3 remember to unmute and turn on your camera when  
4 your OPH number is called. For those presenting in  
5 person, please step up to the podium when your OPH  
6 number is called. As a reminder, please speak only  
7 when recognized by the chairperson. Thank you for  
8 your cooperation.

9 Speaker number 1, please state your name and  
10 any organization you are representing for the  
11 record. You have 15 minutes.

12 DR. ROSEBUSH: Sure. My name is Lee  
13 Rosebush. As I mentioned before, I am a PharmD,  
14 RPh, JD. I'm here to represent a coalition of  
15 pharmacies, including FarmaKeio, who specifically  
16 compound ibutamoren. Before I get started, I'd  
17 like to be able to address a couple of things for  
18 the administrative record, particularly with the  
19 last product, L-theanine, because I wasn't able to  
20 address.

21 One, we heard at least one vote that was  
22 made a no because COAs weren't provided. The COAs

1 that are referenced in FDA's presentation are not  
2 our COAs. In fact, we provided additional written  
3 COAs --

4 DR. GULUR: May I remind you to please  
5 address the topic at hand.

6 DR. ROSEBUSH: I will. I say that because  
7 it applies to all four substances. It begs into  
8 question whether or not our materials that were  
9 supplied and written materials were actually  
10 reviewed.

11 Two, from this perspective, we heard  
12 multiple votes from the PCAC members that said they  
13 were rejected because there was no USP monograph.  
14 If there was a USP monograph for this product, we  
15 wouldn't be here because we'd legally have the  
16 right to compound this product. Two, as the USP  
17 person on this panel can verify, I have went to  
18 USP, met with him, as well as the leadership of  
19 USP, and asked to make a monograph for this  
20 product -- hence, my disclosure here -- including  
21 all four of these products, and was told I could  
22 not make a USP monograph for these because they're

1 not FDA-approved products, even though we have the  
2 material to do so.

3           So the fact that multiple votes were said  
4 no, and that we can move forward here with anything  
5 that are going to be noes without a USP monograph,  
6 shows that this is an impossible standard to make,  
7 and one, again, that will have to be legally  
8 challenged because we have asked for a USP  
9 monograph to be made; one cannot be made. And if  
10 the vote will be no because there is no USP  
11 monograph moving forward, it's an impossible  
12 standard to meet. Hence, that applies to this  
13 substance, as well as all of the substances,  
14 including L-theanine, where the votes have already  
15 occurred.

16           Again, as we've discussed previously, there  
17 are four factors that should be considered moving  
18 forward for review: is the substance well  
19 characterized physically and chemically? Has the  
20 substance been used historically in compounding?  
21 Are there concerns about whether a substance is  
22 effective for a particular use? And are there

1 concerns about the safety of the substance for use  
2 in compounding?

3 This is specifically the regulation. I  
4 would include all of the comments and the quotes  
5 that I read from the last, the L-theanine,  
6 specifically to this one as well, including the  
7 reasons, from this perspective, for the FDA's  
8 reviews; but because of time, I will just say  
9 please include those materials in the comments  
10 here.

11 Second, I will say particularly when it  
12 comes to this substance, FDA is trying to have its  
13 cake and eat it, too. I say that in that  
14 perspective because you heard in the situation,  
15 every study that FDA just referenced, an increase  
16 in IGF-1. You don't have to take my word for it;  
17 go back and look at FDA's own data; yet, they say  
18 that it's not effective.

19 Second, they come to the safety purposes and  
20 say that this product should be considered for  
21 safety reasons because IGF-1 has increased. In  
22 this situation, either the product increases IGF-1

1 or it doesn't, and if it doesn't, there wouldn't be  
2 the safety concern associated with that. So in  
3 that perspective, I ask the question again. If  
4 every study that has been shown increases  
5 IGF-1 -- I'm not saying it showed its ultimate  
6 endpoint; I'm saying it increased IGF-1 -- that  
7 discusses a potential moving forward. Second, if  
8 that's the case, it plays directly into the safety  
9 discussion because FDA admits and points to IGF-1  
10 as its safety concerns moving forward.

11 Third, from this perspective, I would point  
12 out that this substance is oftentimes used in the  
13 female population. In fact, this is one that is  
14 used for bone loss, particularly going through  
15 menopause or after menopause, including body mass  
16 index. My understanding from this administration,  
17 and public statements from many people in this  
18 room, is that no regulator should ever stand  
19 between a woman and her doctor; yet, I guess we  
20 should make a caveat to that statement when it  
21 comes to compounded medications because we're  
22 taking away a patient's choice when it comes to



1 this.

2 Ibutamoren specifically is the substance  
3 well characterized. FDA's own GSRS and NIH's own  
4 PubChem have a detailed listing for ibutamoren that  
5 includes information on the characterization of  
6 ibutamoren, both physically and chemically. Again,  
7 we have provided the standards in this perspective.  
8 If the COAs that we provided are reviewed in  
9 written material, you will see endotoxin testing is  
10 done underneath ICH standards. You will see, in  
11 this case, purity standards, including aggregates,  
12 are done, and it is possible to test for chirality.  
13 The question that was asked in the PCAC is a great  
14 one. FDA in this perspective is not able to point  
15 to a specific chiral molecule or to which one is  
16 actually effective here; yet, we can still do that  
17 testing.

18 Second, has the substance been used  
19 historically in compounding? Unlike the last  
20 substance, this one's been dispensed over  
21 500,000 times, over half a million dispensers of  
22 prescriptions, and that's just from 9 pharmacies;

1 that's not the universe here.

2 Three, are there concerns about whether a  
3 substance is effective for a particular use? I  
4 will repeat, it has been used over 560,000 times.  
5 In addition, there are multiple manufacturers who  
6 have reviewed this substance. Merck, as you heard,  
7 is 677. There's also another one that we'll get  
8 into here in a second.

9 As was mentioned in the very first  
10 presentation by FDA, "When an IND is filed --" I'm  
11 going to read off FDA's own slide -- "this includes  
12 drug substances and drug product information or  
13 letters of authorization that include information  
14 for identity, purity, strength and quality,  
15 stability, and distribution. It also includes  
16 protocols that look at safety and efficacy,  
17 including a rationale for the intended use of the  
18 drug and evidence that the drug is reasonably safe  
19 to use at the dose and duration proposed," end.

20 Now, in that perspective, if somebody were  
21 to follow the same protocols that were used, it  
22 would be pretty hard from that perspective to say

1 FDA would move forward with an IND and allow it to  
2 be used in humans, and that's safe and effective,  
3 but it wouldn't be for every compounded use moving  
4 forward from that.

5 Is the substance identified consistently  
6 based on its physical and chemical characteristics?  
7 As I mentioned before, the issues raised by FDA in  
8 this situation, for example, chirality, applied to  
9 the API and not the compounding in and of itself.  
10 If FDA is truly concerned about the product in the  
11 API, please guidance documents; discuss the  
12 testing. We have the ICH guidance documents. We  
13 have FDA's own guidance documents on endotoxin,  
14 purity, et cetera, aggregates, going down, which  
15 are COAs, which we submitted to the record and show  
16 have been met. In addition, there are the links to  
17 the PubChem and GSRS for identification purposes of  
18 the molecule.

19 Here are the links to those. Accordingly,  
20 chiral purity can be done. We've dropped a  
21 footnote here as to how it can be done, and in fact  
22 it is an easy study to be done, including a link

1 here in the record. Two, for the impurities  
2 perspective, consistent with the small amounts that  
3 are used for ANDAs, which is FDA's standard for  
4 ANDAs, that can also be met, and we have pulled  
5 that standard from the ANDA guidance documents from  
6 the agency itself, which our COAs show can be met.

7 Third, the residual solvents, our limits are  
8 already set for common solvents. Again, you can  
9 see the documentation here from ICH guidance  
10 documents, which show have been met in our COA.

11 And I would point out, and FDA pointed this out as  
12 well, this peptide, just like the last one, can be  
13 taken orally; and investigational oral therapies  
14 increased height velocity -- this is a direct  
15 quote -- "for children with GH deficiency."

16 Accordingly, this can be an oral product as well.

17 Has the substance been used historically in  
18 compounding? Now, historically, this is in  
19 addition to Merck, which was, in this case, passed  
20 over and glossed over. Lumos is also  
21 studying -- Lumos, LUM-201. In this situation,  
22 they additionally have provided additional safety

1 information, as well as the Merck studies from 677,  
2 which we've included here.

3 I would also point out, as we just pointed  
4 out, you can use real-world evidence. FDA said  
5 this. They put in a couple of parameters as to how  
6 it should be a retrospective study, but we have  
7 shown, and the evidence is in the record here, that  
8 FDA has approved molecules with sample sizes of  
9 real-world evidence with 14 patients. Now, some of  
10 those increase up to 908, but has done so as little  
11 as 14 patients. We have provided the approvals.  
12 In addition, NDAs and BLAs, reviewed and approved  
13 by FDA from 2019 to 2021, include 13 examples of  
14 real-world evidence with reviews of insight into  
15 how real world evidence has been used to support  
16 regulatory submissions from FDA.

17 In addition, on this perspective, there's  
18 been a discussion on safety, which I'm going to  
19 turn over to Jim here in just a second. But it's  
20 important to remember that FDA has considered  
21 ibutamoren not just in and of itself for those two,  
22 but if you actually go to the approval of

1 macimorelin, you will see that FDA again includes  
2 the review of ibutamoren's safety data. In  
3 addition, sermorelin, which can be used in this  
4 perspective, has references to ibutamoren as well  
5 for their data.

6 We are also unaware of any serious, let  
7 alone unexpected, adverse events directly  
8 attributed to drug products compounded from  
9 ibutamoren. This includes real-world evidence from  
10 pharmacies who have dispensed over 560,000  
11 prescriptions involving this product, half a  
12 million-plus. And I will say from this  
13 perspective, this was a retrospective analysis  
14 where we went back and looked. We have asked the  
15 pharmacies if they had safety data, would they have  
16 reported it. Yes, they would have reported it from  
17 that perspective. This also includes the review  
18 from the FAERS and CAERS system as well.

19 I would also point out, as to the safety  
20 perspectives, once a new drug application is  
21 filed -- this is from FDA -- an FDA review team  
22 evaluates whether the studies the sponsor submitted

1 show that the drug is safe and effective for its  
2 proposed use. Quote, "No drug is absolutely safe.  
3 All drugs have side effects. Safe in this sense  
4 means that the benefits of the drug appear to  
5 outweigh the known risks."

6 It's important to remember in the situation,  
7 we have a prescription. There is a physician who  
8 will be overseeing this. This is not something  
9 that the patient just takes by themselves. So in  
10 this situation, there is somebody who will be  
11 monitoring this risk, and they have made the  
12 clinical determination and decision that this is  
13 needed for her, for the patient.

14 Here is an example, on the slide in this  
15 perspective, of over 500,000 dispenses. Again,  
16 this written material has been provided to the FDA  
17 in the docket. We have collected aggregated  
18 pharmacy dispensing data from 9 pharmacies, and you  
19 can see three of them are zero; so in reality, it's  
20 six pharmacies alone. We are not aware of any  
21 adverse events reported on ibutamoren. They have  
22 policies that would require reporting in this

1 perspective, and all six have told us that they  
2 would, in fact, report, either through MedWatch and  
3 to the FDA directly, but there weren't issues  
4 associated with this product.

5 With that, I'm going to turn it over to Jim.

6 MR. LaVALLE: Jim LaValle, clinical  
7 pharmacist, Chair of the National Peptide Society,  
8 brought here through FarmaKeio. I think I'm just  
9 going to try to add color in the time.

10 What's the time remaining?

11 DR. GULUR: Three minutes and 19 seconds.

12 MR. LaVALLE: Perfect.

13 Obviously, the uses were reviewed  
14 previously. I think there are a couple of uses  
15 that I want to speak to on the studies. In this  
16 2008, double-blind, randomized, placebo-controlled  
17 trial, looking at ghrelin mimetic, the prevention  
18 and decrease of fat mass and also decreased  
19 abdominal visceral fat in young adults. I think  
20 one point is that for individuals that are over the  
21 age of 55, increased appetite may be a benefit if  
22 they've got sarcopenia. It tends to be reported as



1 a transient increase in appetite across a couple of  
2 these studies.

3 Obviously, it's been shown that it enhances  
4 growth hormone secretion. I have to agree that  
5 IGF-1 can be tricky to assess. It similarly  
6 increased free-fat mass and decreased abdominal  
7 visceral fat in healthy adults over 12 months. The  
8 other thing I might mention is that in clinical  
9 practice, we teach at the International Peptide  
10 Society about 800 members now. This is typically  
11 something that is pulsed, meaning they're on it for  
12 6 weeks or so, and then off, so that may alter that  
13 12-month dosing that is typically seen in studies.

14 Safety here on this study, once  
15 again -- let's go to another slide, as that one has  
16 already been covered.

17 Here, daily MK-677 increased both IGF-1 and  
18 GH in older adults; increased, once again, free-fat  
19 mass; decreased abdominal fat. The insulin  
20 sensitivity declined, so a 5-milligram increase in  
21 glucose; however, that in another study was  
22 reported to be transient both on edema, so the

1 lower extremity edema was also thought to be  
2 transient, as well as the muscle pain was thought  
3 to be transient.

4 This was LUM-201, idiopathic pediatric  
5 growth hormone deficiency interim analysis, once  
6 again, just the objectives here to see if it was  
7 effective. No treatment-related serious adverse  
8 events; no meaningful safety signals observed in  
9 either of the laboratory values, adverse event  
10 data, or in the ECG values.

11 I believe this was covered. I think the one  
12 aspect of this, if we look on this phase 2B trial,  
13 if you look at 24 weeks, stair climbing improved,  
14 gate speed increased, and MK-677 patients  
15 experienced fewer falls than placebo. So even  
16 though some of these secondary measures may not  
17 show up as important, I think it was important to  
18 point out in this particular study, and I think  
19 those were pretty significant results.

20 One or more adverse events reported. This  
21 was, I think, one of the more tales of caution,  
22 although we saw that 7 patients on the MK-677 group

1 got a discontinue-it due to adverse events versus  
2 6.6 percent, and if you look, a greater number of  
3 patients with myalgia and arthralgia in MK-677  
4 versus placebo. Adverse events that were  
5 considered were severe but were not considered by  
6 the investigator to be related to the study of the  
7 drugs. I think that was mentioned previously as  
8 well.

9 DR. GULUR: If you would like to conclude  
10 since you're out of time.

11 MR. LaVALLE: That's fine. Thank you.

12 DR. GULUR: Alright. Thank you.

13 DR. ROSEBUSH: Can we put up just the last  
14 slide so they can see your conclusions, please?

15 DR. GULUR: Yes.

16 DR. ROSEBUSH: Thank you.

17 **Clarifying Questions from the Committee (con't)**

18 DR. GULUR: The open public hearing portion  
19 of this meeting has now concluded, and we will no  
20 longer take comments from the audience.

21 Since we do have some additional time, at  
22 this point, we will now take remaining clarifying

1 questions. Again, when acknowledged, please  
2 remember to state your name for the record before  
3 you speak and direct your question to a specific  
4 presenter, if you can.

5 Do we have any clarifying questions or  
6 comments from the FDA?

7 Yes?

8 DR. GANLEY: Hi. I'm Charlie Ganley. I  
9 mentioned this in the previous session, but there  
10 are members here that were not present earlier, so  
11 I'm going to just state it again regarding the  
12 issue of real-world evidence.

13 Real-world evidence is the clinical evidence  
14 about the usage and potential benefits or risks of  
15 a medical product derived from the analysis of  
16 real-world data. Various sources of real-world  
17 data can be analyzed in non-interventional studies,  
18 including registries, electronic health records,  
19 and medical claims.

20 The information provided in the presentation  
21 are simply numbers of prescriptions filled by  
22 unidentified pharmacies, and it wasn't clear over

1 what total period of time that involved. Most  
2 importantly, it does not provide any data related  
3 to the safety and effectiveness of the drug, so  
4 simply providing the number of prescriptions is not  
5 sufficient. And I will note, in the open public  
6 hearing, on slide 13, even though there were  
7 562,000 prescriptions, we are not aware of any  
8 adverse event reported on ibutamoren; and it was  
9 evident in the clinical trials that were discussed  
10 during the FDA presentation that there are adverse  
11 events. So simply collecting prescription  
12 information is not representative of safety of the  
13 product; you have to have reporting of it.

14 I think there was a comment regarding the  
15 pharmacies will report them. There's no  
16 requirement for them to report them to FDA. I  
17 think the other thing is there's a disconnect here  
18 between this exposure data and no adverse event  
19 reported; yet, it's clear just from the  
20 pharmacologic action of the drug that you're going  
21 to see adverse events in some patients. Thank you.

22 DR. GULUR: Thank you.

1 Any other clarifying questions? Virtual?

2 (No response.)

3 **Committee Discussion and Vote**

4 DR. GULUR: So at this point, the committee  
5 will now turn its attention to address the task at  
6 hand, the careful consideration of the data before  
7 the committee, as well as the public comments.

8 We will now proceed with questions to the  
9 committee and panel discussions. I would like to  
10 remind public observers that while this meeting is  
11 open for public observation, public attendees may  
12 not participate, except at the specific request of  
13 the panel. After I read each question, we will  
14 pause for any questions or comments concerning its  
15 wording.

16 FDA is proposing that ibutamoren mesylate  
17 not be included on the 503A Bulks List. Should  
18 ibutamoren mesylate be placed on the list?

19 We will be using an electronic voting system  
20 for this meeting. Once we begin the vote, the  
21 buttons will start flashing and will continue to  
22 flash even after you have entered your vote.

1 Please press the button firmly that corresponds to  
2 your vote. If you are unsure of your vote, or you  
3 wish to change your vote, you may press the  
4 corresponding button until the vote is closed.  
5 After everyone has completed their vote, the vote  
6 will be locked in.

7 The vote will then be displayed on the  
8 screen. The DFO will read the vote from the screen  
9 into the record. Next, we will go around the room,  
10 and each individual who voted will state their name  
11 and vote into the record. You can also state the  
12 reason why you voted as you did, if you want to.  
13 We will continue in the same manner until all  
14 questions have been answered or discussed.

15 Question 2. FDA is proposing that  
16 ibutamoren mesylate not be included on the  
17 503A Bulks List. Should ibutamoren mesylate be  
18 placed on the list? If you vote no, you are  
19 recommending FDA not place the bulk drug substance  
20 on the 503A Bulks List. If the substance is not on  
21 the list when the final rule is promulgated,  
22 compounders may not use the drug for compounding

1 under Section 503A unless it becomes the subject of  
2 an applicable USP or NF monograph, or a component  
3 of an FDA-approved drug.

4 Any discussion? Any clarifying questions on  
5 the vote before we proceed?

6 (No response.)

7 DR. GULUR: Everyone's comfortable?

8 (No audible response.)

9 DR. GULUR: Wonderful.

10 If there are no further questions or  
11 comments concerning the wording of the question, we  
12 will now begin the voting process. Please press  
13 the button on your microphone that corresponds to  
14 your vote. You will have approximately 20 seconds  
15 to vote. Please press the button firmly. After  
16 you have made your selection, the light may  
17 continue to flash. If you are unsure of your vote  
18 or you wish to change your vote, please press the  
19 corresponding button again before the vote is  
20 closed.

21 (Voting.)

22 DR. GULUR: We will be waiting for all the



1 votes to be counted, including virtual members, who  
2 will be sending their votes in by email. I thank  
3 everyone for their patience.

4 (Pause.)

5 DR. STEVENSON: Good morning. Takyiah  
6 Stevenson, DFO. For the record, we have 1 yes,  
7 13 noes, and zero abstentions. Thank you. I'll  
8 hand it back to the chairperson.

9 DR. GULUR: Now that the vote is complete,  
10 we will go around the table and have everyone who  
11 voted state their name, vote, and if you want to,  
12 you can state the reason why you voted as you did  
13 into the record. We will start with the person at  
14 the end of this table.

15 Dr. Newman? Sorry. Dr. Weber?

16 DR. WEBER: Thank you. This is Tom Weber. I  
17 voted no. I did not think that the efficacy was  
18 sufficient to warrant approval on the list versus  
19 the safety of the compound.

20 DR. NEWMAN: This is Connie Newman. I voted  
21 no. There was not sufficient evidence for  
22 effectiveness in all of the disorders that were

1 studied. In particular, I'm concerned about the  
2 safety of giving this product to people because of  
3 the adverse effects that have been seen and that  
4 are very likely due to excess growth hormone. We  
5 see these adverse effects in our patients with  
6 pituitary tumors secreting growth hormone. I'm  
7 particularly concerned about the fluid retention;  
8 the congestive heart failure; myocardial  
9 infarction; hyperglycemia; and the risk of  
10 diabetes, and those are among the reasons that I  
11 voted no.

12 DR. COOKE: This is David Cooke. I voted  
13 no, in large part because of a lack of sufficient  
14 safety data, particularly long-term safety data for  
15 a compound that likely would be used for extended  
16 periods of time for many of the indications  
17 suggested, as well as a lack of evidence of  
18 efficacy. The rise in IGF-1 as a surrogate  
19 endpoint is perhaps an interesting one, but  
20 certainly didn't see data of actual clinical  
21 efficacy.

22 DR. BILLINGTON: Charles Billington. I

1 voted no. Similar to my colleagues, I will accept  
2 the notion that IGF-1 may rise in at least a  
3 fraction of the patients treated, but whether that  
4 correlates with the outcomes for which it was  
5 specifically proposed is very unclear. The  
6 evidence is not very good for any of the stated  
7 purposes. I also agree and have concerns about  
8 long-term safety because that really has not been  
9 sufficiently characterized. So we just don't know  
10 enough about this to take this step.

11 DR. WEISS: I'm Rita Weiss. I voted no for  
12 the reasons already stated by these esteemed  
13 colleagues. There's just not safety and efficacy  
14 to support this.

15 DR. SERUMAGA: Brian Serumaga from the USP.  
16 I voted no for the reasons that have been stated  
17 earlier. Also, in addition, there is no USP  
18 monograph for this. As was mentioned earlier,  
19 there was a request to make a USP monograph for  
20 this particular item, and just to remind everybody,  
21 USP is not a regulator. There is a process through  
22 which new drugs are approved in the monograph

1 development process at USP. Particularly for  
2 component preparation, monographs cannot be used to  
3 circumvent the new drug approval process that is  
4 required in federal law. So I voted no for those  
5 reasons.

6 DR. BOGNER: Robin Bogner. I voted no for  
7 some of the safety concerns already mentioned.

8 DR. GURA: Kathleen Gura. I voted no for  
9 the same reasons the others before me stated. I  
10 have safety concerns.

11 DR. VAIDA: Allen Vaida. I voted no for one  
12 of the reasons that were discussed, especially the  
13 adverse effects on that; and I'm not quite sure  
14 they are really all the effects that have happened.

15 DR. DURHAM: I'm Todd Durham. I voted no  
16 for the same reasons mentioned previously.

17 DR. GULUR: Dr. Desai was here virtually.  
18 Would you mind stating your name and vote?

19 DR. DESAI: Yes. Hi. Seemal Desai,  
20 dermatologist, University of Texas Southwestern and  
21 the founder of Innovative Dermatology. Just for  
22 the record for the meeting today, I am the

1 President of the American Academy of Dermatology,  
2 but none of my views represent the views of the  
3 academy.

4 I voted yes. I actually felt that there was  
5 quite interesting data that certainly showed  
6 extensive use previously, and in particular, I  
7 found the pediatric data to be quite sufficient.  
8 So for those reasons, I actually voted yes.

9 DR. GULUR: Thank you.

10 Dr. Rebello?

11 DR. REBELLO: Elizabeth Rebello, MD Anderson  
12 Cancer Center. I voted no for the aforestated  
13 reasons discussed prior regarding safety and  
14 efficacy.

15 DR. GULUR: Thank you.

16 Dr. Yanovski?

17 DR. YANOVSKI: I voted no for the previously  
18 stated reasons. Thank you.

19 DR. GULUR: Thank you.

20 I'm Padma Gulur, and I voted no for the  
21 reasons stated by other members of this committee  
22 already, and I would also like to state for the

1 record that the lack of the USP monograph alone is  
2 not the reason for my vote for no.

3 **Adjournment**

4 DR. GULUR: With that, I'd like to summarize  
5 again that we have 13 committee members voting no  
6 to adding this to the bulks drug list, and one  
7 member voting yes.

8 With this, we end this topic, and we will be  
9 now breaking early for lunch. We will reconvene at  
10 12; otherwise, we were going to have an hour and a  
11 half for lunch, and I think we're all ok without  
12 that, if everyone agrees. Thank you.

13 (Whereupon, at 10:55 a.m., the topic 2  
14 session was adjourned.)

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